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On the Trade Effects of Bilateral SPS Measures in Developed and Developing Countries

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Abstract

The agri-food trade has expanded considerably over decades, with a remarkable increase in the market share of developing countries. The upward trend in trade flows has been parallel to the proliferation of non-tariff measures, particularly of sanitary and phytosanitary (SPS) measures in the agri-food sector. SPS measures may have a dual impact on trade, i.e. standards as catalysts *versus* standards as barriers, and the net effect is likely to depend on the level of economic development of countries involved. We investigate whether the trade effects of SPS measures is correlated with the economic development of trading partners. In particular, we disentangle the trade effects of SPS measures implemented by developed and developing countries and look at differential impacts due to a mismatch in the economic development of trading partners. Using a structural gravity approach on bilateral trade and regulation data, we conclude that SPS measures are catalysts for developing importers, whereas no evidence is found for developed importers. We also find a pro-trade effect of SPS measures when traders have different levels of economic development. Our findings have important policy implications: sharing SPS measures is strategic for economies characterised by different abilities to alter trade terms.

Keywords: Agri-food trade; Economic development; Gravity model; Non-tariff measure; Trade pattern.

JEL CODES: F13, O24, O57, Q17, Q18.

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50

51 **1. Introduction**

52 International trade in the agri-food sector has considerably expanded, particularly for developing
53 countries (Martin 2018). The new trade dynamics are likely to be influenced by the progressive
54 reduction of tariffs and proliferation of non-tariff measures (NTMs) which occurred starting from
55 the negotiations of the World Trade Organisation (WTO) (Bacchetta and Beverelli, 2012). Since the
56 mid-1990s the number of NTMs in force has tripled and sanitary and phytosanitary (SPS) measures
57 have grown exponentially in terms of products coverage and number of implementing countries¹
58 (Curzi et al. 2020). The growth and spread of NTMs has stimulated both academic and policy
59 debates on the effects on international trade and development.

60 Whether food safety regulations serve the public or protectionist's interest and whether they have a
61 dual impact on trade ('standards as catalysts' *versus* 'standards as barriers') are still debated
62 questions (Herghelegiu, 2018; Peci and Sanjuán 2020). SPS measures may have either: "*a*
63 *substantial positive impact [... or] a significant negative impact*" (Schlueter et al. 2009, p. 1489),
64 and the empirical evidence makes generalisations not easy. Indeed, the literature is not conclusive
65 on the net effects of SPS measures, with the 'standards as barrier' and the 'standards as catalyst'
66 views being supported by contrasting empirical evidence. Some studies depict SPS as trade-
67 impeding measures (e.g. Henson and Loader, 2001; Olper and Raimondi 2008; Yue and Beghin

¹ According to the UNCTAD data, between 1995 and 2015 SPS measures adopted by developed countries have doubled (from 32.6 to 60.5 thousand), but the growth in the number of SPS measures implemented by developing countries has been impressive (from 0.8 to 65.8 thousand). Since 1995 until 2015, also the number of countries implementing SPS measures has more than doubled: in addition to the United States, China, New Zealand, Brazil, and Argentina, since 2015 several emerging economies have implemented SPS measures (i.e. Bolivia, Russian Federation, Indonesia, Peru). While the share of SPS measures imposed by the United States has decreased from 96% (1995) to 35% (2015), it remains the largest share. During the same period, the number of SPS measures implemented has approximately doubled in China (from 684 to 1,247) and in the United States (from 32,096 to 43,982), and it has grown exponentially in Argentina (from 4 to 915), Brazil (from 112 to 10,207), and New Zealand (from 551 to 12,947).

68 2009), while others conclude on both positive and negative effects on trade (e.g. Vollrath et al.
69 2009; Schlueter et al. 2009; Dal Bianco et al. 2016). Several previous studies deepen on the effects
70 of regulations on developing countries and conclude that regulations may have a dual effect (e.g.
71 Jouanjean et al., 2015). While higher costs of compliance may keep developing countries out of
72 international market and affect pattern of specialisation, foreign standards may foster less developed
73 economies to improve production processes and obtain productivity gains (e.g. Maertens and
74 Swinnen, 2009). We get the point raised by Swinnen (2016, p. 11), who concluded that “*it would be*
75 *interesting to analyse how strong the relationship between food standards and economic*
76 *development is*”, and disentangle the effects of SPS measures implemented by developed and
77 developing countries. The effects of regulations on trade are likely to depend on the relative
78 economic relevance of countries implementing measures: while more developed economies are able
79 to influence the trade terms, less developed economies are unable to alter trends in international
80 trade (Swinnen, 2016). However, a few questions remain underinvestigated. We try to answer to a
81 couple of specific questions: to what extent do the trade effects of the SPS measures differ
82 according to the economic development of implementing countries? Also, is there a role played by
83 the mismatch in the economic development of trading partners?

84 Our study focuses on the effects of the SPS measures considering the level of economic
85 development of the trading partners. The dataset includes bilateral trade flows and SPS measures
86 for the most regulated agri-food products among the major developed and developing trading
87 countries. We cover a long period, from 1996 to 2017. Using a structural gravity approach and
88 addressing empirical issues of trade models (i.e. potential endogeneity of trade policies,
89 heteroskedasticity in the error term, zero values in the dependent variable), we are able to contribute
90 to the debate and provide policy implications for the economic growth of developing countries.
91 More precisely, our contribution is two-fold: differently from the (numerous) empirical studies that
92 provide case-specific analyses (e.g. Melo et al., 2014; Medin, 2019), we provide a more general
93 assessment on the trade effects of SPS measures, a focus that is a less common in the existing

94 literature and builds on the contributions by Disdier et al. (2008) and Crivelli and Gröschl (2016).
95 We complement the analysis by Crivelli and Gröschl (2016) by focusing on the differences implied
96 by heterogeneous levels of economic development of the implementing country. We also extend the
97 contribution of Disdier et al. (2008) in two ways: first, we use a finer disaggregation level of data,
98 and rely on a long panel data so as to capture the evolution of SPS measures and to conclude on the
99 changes in imports overtime; second, and more importantly, we analyse whether the effects of SPS
100 measures implemented by developed or developing importers diverge. A further contribution of our
101 study is to disentangle the effect of SPS measures shared between trading partners across different
102 trade patterns (e.g. between countries with similar or different level of economic development).
103 This analysis has important implications for the debate on the political economy of trade
104 regulations: countries intensification of food safety regulations may be pushed by the need of
105 meeting public interests, although such a policy may be suboptimal at the global level (Josling et
106 al., 2010; Martin 2018). The feasibility of globally superior policy options depends on the ability of
107 governments to identify trade-offs and politically feasible packages that allow them to efficiently
108 achieve a global equilibrium (Beghin et al., 2006). Thus, a better understanding of the global gains
109 would help the coordination of international policies (Bagwell and Staiger 2011), and analyses such
110 as the present one may provide valuable insights to the policymakers involved in debates on
111 international cooperation.

112

113 **2. The ‘SPS measures and development’ debate in literature**

114 SPS measures, often subject to negotiations, tend to have significant economic impacts on the agri-
115 food trade². In the domestic market, a non-discriminatory SPS measure is likely to produce an
116 expansion of the demand, due to a reduction of market failures (e.g. asymmetric information,

² As NTMs, SPS measures are policy instruments that may have an economic effect on international trade in goods, changing traded quantities, or prices or both (UNCTAD 2012).

117 externalities), and a contraction of the supply, due to increased costs of compliance to implement a
118 more stringent regulation. As a consequence, SPS measures may boost trade by reducing
119 transaction costs and market failures but may also hinder trade if their protectionist scopes prevail
120 (Crivelli and Gröschl 2016).

121 A recent meta-analysis on the trade effects of trade measures by Santeramo and Lamonaca (2019)
122 suggests that the level of development of countries involved in trade relationships may generate
123 specific geo-economic patterns of regulations. SPS measures tend to be detrimental for countries
124 with similar levels of economic development. For instance, the removal of SPS measures would
125 increase Australian imports of apples from New Zealand (Yue and Beghin 2009) and the trade of
126 meat between the United States (US) and the European Union (EU) (Beckman and Arita 2016).
127 Similarly, Arita et al. (2017) find that EU-US trade of meat, fruit and vegetables, cereals and
128 oilseeds is significantly lowered by SPS measures. In addition, Webb et al. (2019) demonstrate that
129 the number of countries exporting agri-food products to the US reduces by 35% if exporters have to
130 face SPS compliance measures. SPS measures are also found to be trade-impeding for exports of
131 fruits between developing countries (Melo et al. 2014). Mixed effects are found for trade involving
132 countries with different levels of economic development. Trade from developing to developed
133 countries tends to be hampered by SPS measures, while trade is favoured once the required
134 standards of developed countries are met by developing countries (Chevassus-Lozza et al. 2008).
135 For instance, Jongwanich (2009) and Peterson et al. (2013) conclude that SPS measures
136 implemented by developed countries tend to hinder imports of fresh and processed food from
137 developing countries. Similarly, Chen et al. (2008) found that the effect of food safety standards,
138 implemented by developed countries on China's export of vegetables and aquatic products, is much
139 larger than that of the import tariff. The variability in trade effects may reflect divergences among
140 countries' food safety regulations and standards, differences in consumers' preferences across
141 countries, ability (or limited capacity) to produce safe food, and willingness to pay for risk-reducing
142 technology (Jongwanich 2009) that, in general, differ between developing and developed countries

143 (Maertens and Swinnen, 2009). Given the vast heterogeneity of findings, studies that provide
144 overall assessments and disentangle differences between developed and developing countries
145 should be encouraged.

146 The implications of regulations for countries' development are particularly relevant in the agri-food
147 sector (Maertens and Swinnen 2015). SPS measures are pervasive in the agri-food sector³, in which
148 developing countries tend to have a comparative advantage. Agri-food exports, a potential source of
149 growth for developing countries (Winters, 2003, 2004), can be stimulated by regulations pursuing
150 quality upgrade and reduction of market failures (Jaffee and Henson 2005). However, developing
151 countries tend to be standards takers due to an implicit divide between food safety standards in
152 countries with different levels of economic development (Curzi et al. 2020). Although food safety
153 regulations in developed countries have stiffened over decades, SPS measures are increasingly
154 being adopted also by developing countries, which tend to affirm their role in the WTO
155 consultations (Barrett et al., 2020). Bown and Crowley (2007) argue that the proliferation of trade
156 measures may induce countries to respond to external pressures by implementing other trade
157 measures.

158

159 **3. Estimating the effects of SPS measures**

160 *3.1 Structural Gravity model*

161 The gravity model is the workhorse in international economics for investigating the effects of
162 various determinants of bilateral trade (e.g. Weidner and Zylkin, 2021). It is frequently used for
163 counterfactual analysis, such as quantifying the effects of trade policies (e.g. Costinot and

³ SPS measures have been frequently implemented to regulate trade of perishable agri-food products and those exposed and vulnerable to diseases and pests (Dal Bianco et al. 2016). In fact, according to the definition proposed in the WTO SPS Agreement, SPS measure are applied to protect human, animal or plant life or health from risks arising from the entry, establishment or spread of pests, diseases, disease-carrying organisms or disease-causing organisms in foods, beverages or feedstuffs. The sensitive nature of covered issues explains the pervasiveness of SPS measures in the agri-food sector (Sumner and Tangermann, 2002).

164 Rodríguez-Clare, 2014; Yotov et al., 2016). Analogously to the Newtonian theory of gravitation, the
165 gravity model predicts that international trade between two countries (i.e. gravitational force
166 between two objects in the Newton's Law) is directly proportional to the product of their sizes (i.e.
167 objects' masses in the Newton's Law) and inversely proportional to the trade costs (i.e. the square
168 of distance in the Newton's Law) between them (e.g. Tinbergen, 1962). In the trade literature, the
169 term 'gravity model' refers to different models explaining the determinants of bilateral trade. Head
170 and Mayer (2014) classify them in three categories: naïve, general, and structural gravity models.
171 The naïve gravity model provides that bilateral trade is proportional to the product of the importer
172 and exporter sizes, while imposes that the bilateral trade costs are constant and inversely related to
173 the bilateral trade flows. This category of gravity models ignores the multilateral resistances
174 predicted by Anderson and van Wincoop (2003) and, as argued by Baldwin and Taglioni (2007),
175 the empirical analyses based on these models are characterised by the 'gold medal mistake' of
176 gravity equations that consists in the correlation between omitted terms and the trade-cost term. The
177 'general' gravity model relaxes the assumption of constant bilateral trade costs and assumes that
178 bilateral trade is proportional to the size of the exporter (importer) as a supplier to (consumer from)
179 all destinations (sources): the countries' sizes include the multilateral resistance terms. However,
180 the drawback of these models is that the trade effect of bilateral trade costs cannot be isolated from
181 the multilateral terms embedded in countries' sizes. In the structural gravity model, countries' sizes
182 (i.e. the value of exporter's production and the value of importer's expenditure on all source
183 countries) are separated from the countries' multilateral resistances. This additional condition
184 allows for a clearer identification of the trade effect of bilateral trade costs, thus overcoming the
185 limits of the general gravity models (e.g. Head and Mayer, 2014, Fally, 2015; Weidner and Zylkin,
186 2021).

187 The structural gravity model has solid theoretical foundations derived from both the demand-side
188 (e.g. the Armington-CES model of Anderson, 1979) and the supply side (e.g. the Ricardian
189 structure with intermediate goods of Eaton and Kortum, 2002). It is widely supported in recent

190 empirical applications (e.g., Tobin and Busch, 2019; Hayakawa et al., 2020; Kox and
 191 Rojas-Romagosa, 2020).

192

193 3.1.1 Theoretical framework

194 We consider a world economy comprising multiple countries engaged in bilateral trade and indexed
 195 by i (importing country) and j (exporting country). Each country produces a variety of goods in the
 196 k -th sector, differentiated by J origins and internationally traded. Following Eaton and Kortum
 197 (2002), we assume perfect competition, homothetic consumer preferences across countries and
 198 sectors, and countries' specialisation in different sectors. Consistent with the theoretical gravity
 199 equation, bilateral trade flows, $X_{ijk,t}$, are explained as follows:

200

$$X_{ijk,t} = \frac{E_{ik,t} Y_{jk,t}}{\Phi_{ik,t} \Omega_{jk,t}} \theta_{ijk,t} \quad (1)$$

201

202 The size term of equation (1), $E_{ik,t} Y_{jk,t}$, is time-specific (t) and considers the sectoral preferences in
 203 i and the specialisations of j . It includes the i -th total expenditure on k ($E_{ik,t}$) and the j -th value of
 204 production of k ($Y_{jk,t}$)⁴. The size term indicates that large importing economies tend to import more
 205 from all sources, large producing economies tend to export more to all destinations, and trading
 206 partners with a similar size tend to share larger trade flows. The trade cost term of equation (1),
 207 $\frac{t_{ijk,t}}{\Phi_{ik,t} \Omega_{jk,t}}$, is sector- and time-specific, and includes the structural terms ($\Phi_{ik,t}$ and $\Omega_{jk,t}$) and the
 208 bilateral trade costs ($t_{ijk,t}$). As defined in Anderson and van Wincoop (2003), $\Phi_{ik,t}$ and $\Omega_{jk,t}$ are
 209 multilateral resistances; they proxy the competitiveness of i and j , depend on relative price indexes,
 210 and are based on market clearing conditions. The term $\theta_{ijk,t}$ includes both time-invariant (e.g.

⁴ The term $Y_{jk,t}$ equals the sum of all bilateral shipments from j at time t ($Y_{jk,t} = \sum_i X_{ijk,t} \forall i$).

211 distance, common language, contiguity) and time-varying (e.g. SPS measures, tariffs, the presence
212 of regional trade agreements –RTAs– between i and j) determinants of transaction costs.

213

214 3.1.2 Empirical strategy

215 The empirical specification of the model in equation (1) can be expressed as a structural gravity in
216 its exponential function⁵:

217

$$X_{ijk,t} = e^{\{\beta_{ikt} + \beta_{jkt} + \beta_{ijk} + t_{ijk,t}\gamma\}} \varepsilon_{ijk,t} \quad (2)$$

218

219 The term $X_{ijk,t}$ is the nominal, sector-specific trade flow between i and j at time t . The term β_{ikt} is
220 a vector of importer-product-time fixed effects which control for multilateral resistances in i (i.e.
221 $\Phi_{ik,t}$ in 1) and countries' total expenditure (i.e. $E_{ik,t}$); the term β_{jkt} is a vector of exporter-product-
222 time fixed effects which control for multilateral resistances in j (i.e. $\Omega_{jk,t}$) and countries' output
223 shares (i.e. $Y_{jk,t}$). The use of β_{ikt} and β_{jkt} allows us to control for unobservable country-specific
224 characteristics that vary over time for each sector⁶ (Yotov et al., 2016). The terms β_{ijk} and $t_{ijk,t}$
225 capture the bilateral part of the trade cost term explaining bilateral trade in equation (1) (i.e. $\theta_{ijk,t}$).
226 The term β_{ijk} is the vector of sector-specific country-pair fixed effects which account for the
227 unobservable linkages between the endogenous trade policy covariates and the error term, solving
228 for the problem of endogeneity of trade policy variables (Baier and Bergstrand, 2007). They absorb
229 all bilateral time-invariant determinants of trade (e.g. distance, common language, contiguity)
230 without precluding the estimation of the effects of time-varying bilateral trade policies (Egger and
231 Nigai, 2015). The time varying bilateral trade costs term is defined as $t_{ijk,t} =$

⁵ A comparison between the theoretical gravity model in equation (1) and the empirical specification in equation (2) is reported in the Appendix A.1 to clarify why certain variables are included in the model.

⁶ Country-specific fixed effects also vary by sector to accommodate sectoral differences in importers and exporters.

232 $\{SPS_{ijk,t}, \tilde{\tau}_{ijk,t}, RTA_{ij,t}\}$. The term $SPS_{ijk,t}$ proxies time- and sector-specific SPS measures
 233 implemented by i ; the term $\tilde{\tau}_{ijk,t}$ accounts for bilateral tariffs⁷; the dummy $RTA_{ij,t}$ controls for the
 234 presence of an RTA between i and j at time t . The term $\boldsymbol{\gamma}$ is the vector of parameters. We focus on
 235 the effects of the SPS measures on the imports of the implementing country but control other
 236 relevant trade policies such as tariffs and regional trade agreements. We use different proxies for
 237 $SPS_{ijk,t}$, synthesised in table 1, to distinguish the average effect of the SPS measures from the
 238 effect of implementing a different number of SPS.

239 A dummy variable ($SPS_{dummy}_{ijk,t}$) discriminates country-pairs sharing at least one SPS measure.
 240 This allows us to test if the presence of regulations affects imports. Commonly used in literature
 241 (e.g. Disdier et al., 2008; Crivelli and Gröschl, 2016), this index captures the average effect of
 242 having a regulation in place, and controls for the effects of SPS measures before and after their
 243 introduction (time dimension) and across countries (panel dimension)⁸.

244 In order to account for the intensity of regulations, we use a count variable ($SPS_{count}_{ijk,t}$) equal to
 245 the sum of all country-pair SPS measures. This indicator, also used in Schlueter et al. (2009), allows
 246 us to assess the impacts of introducing an additional SPS measures⁹. In order to examine if the
 247 regulation intensity affect bilateral trade, we use dummy variables for each time-specific quartile of
 248 the distribution of SPS measures (excluding country-pairs without SPS measures in place): low
 249 ($SPS_{low}_{ijk,t}$), low-mid ($SPS_{low-mid}_{ijk,t}$), mid-high ($SPS_{mid-high}_{ijk,t}$) and high ($SPS_{high}_{ijk,t}$)¹⁰. For

⁷ The term $\tilde{\tau}_{ijk,t}$ is defined as $\tilde{\tau}_{ijk,t} = \ln(1 + tariff_{ijk,t})$, where $tariff_{ijk,t}$ is the tariff that i imposes on imports from j at time t in the k -th sector.

⁸ Let consider trade relationships between an importing country A and its trading partners B and C. Suppose that A implements a SPS measures on imports from B but not on imports from C. The panel dimension allows to disentangle the effects between A-B and A-C.

⁹ This variable counts only the number of shared SPS measures between two trading partners and captures the effect of the additional match of SPS measures between the two countries.

¹⁰ The baseline is the pool of country-pairs without SPS measures in place.

250 instance, if the number of SPS measures in a country-pair is above the 50th percentile and below the
251 75th percentile of the distribution, than $SPS_{\text{mid-high}}_{ijk,t}$ takes value 1, whereas the other dummies
252 (i.e. $SPS_{\text{low}}_{ijk,t}$, $SPS_{\text{low-mid}}_{ijk,t}$, $SPS_{\text{high}}_{ijk,t}$) equal 0. These indicators are a relative measure of the
253 intensity of regulations across countries.
254

255 Table 1. Proxies for SPS measures and investigated effects.

Proxies for $SPS_{ijk,t}$	
$SPS_{dummy_{ijk,t}} = \begin{cases} = 1 & \text{if } i \text{ and } j \text{ share SPS measures} \\ = 0 & \text{otherwise} \end{cases}$	Presence of SPS measures
$\widetilde{SPS}_{ijk,t} = \ln(1 + SPS_{count_{ijk,t}})$	Number of shared SPS measures in place
$SPS_{low_{ijk,t}} = \begin{cases} = 1 & \text{if } SPS_{dummy_{ijk,t}} = 1 \wedge SPS_{count_{ijk,t}} \leq 25^{\text{th}} \text{ percentile}_t \\ = 0 & \text{otherwise} \end{cases}$	Relative low intensity of regulation
$SPS_{low-mid_{ijk,t}} = \begin{cases} = 1 & \text{if } SPS_{dummy_{ijk,t}} = 1 \wedge 25^{\text{th}} \text{ percentile}_t < SPS_{count_{ijk,t}} \leq 50^{\text{th}} \text{ percentile}_t \\ = 0 & \text{otherwise} \end{cases}$	Relative low-mid intensity of regulation
$SPS_{mid-high_{ijk,t}} = \begin{cases} = 1 & \text{if } SPS_{dummy_{ijk,t}} = 1 \wedge 50^{\text{th}} \text{ percentile}_t < SPS_{count_{ijk,t}} \leq 75^{\text{th}} \text{ percentile}_t \\ = 0 & \text{otherwise} \end{cases}$	Relative mid-high intensity of regulation
$SPS_{high_{ijk,t}} = \begin{cases} = 1 & \text{if } SPS_{dummy_{ijk,t}} = 1 \wedge SPS_{count_{ijk,t}} > 75^{\text{th}} \text{ percentile}_t \\ = 0 & \text{otherwise} \end{cases}$	Relative high intensity of regulation

256

257 *3.2 Sectoral and economic development heterogeneities*

258 SPS measures are negotiated and applied at sectoral level, thus their trade effects are likely to be
259 heterogeneous across sectors. To capture sectoral heterogeneity, we account for the level of
260 aggregation that is the target of the specific trade policy. Accordingly, our model (equation 1) is a
261 sectoral-level gravity system where all products of the k -th sector are differentiated by origins and
262 consumer preferences are weakly separable: trade expenditures are separable from domestic
263 expenditures (Anderson and van Wincoop, 2004). The sectoral-level gravity model in equation (1)
264 also posits that the trade costs are sector specific. The model in equation (2) is estimated on sectoral
265 data and the SPS measures vary across sectors (Yotov et al., 2016).

266 The trade effects of SPS measures are also likely to differ between developed and developing
267 countries for several reasons: consumer preferences for quality and safety standards differ across
268 countries (e.g. Jongwanich, 2009), the quality of institutions for enforcement and control of
269 standards is higher in developed economies (e.g. Swinnen, 2016), due to low wages and lower land
270 rents less developed countries have cost advantages in production of raw materials (e.g. Curzi et al.,
271 2020), different levels of economic development imply a different organisation and structure of the
272 media –the main source of information on food risks for many people– (e.g. McCluskey and
273 Swinnen, 2004), larger rural/urban population ratio in developing countries has less asymmetric
274 information (e.g. McCluskey et al., 2016). Indeed, it is likely to observe differences in trade effects
275 for developed and developing importers. We investigate these dynamics, and also examine trade
276 relationships between countries with a similar level of economic development (horizontal trade, i.e.
277 developed-developed and developing-developing countries), or with a gap in the economic
278 development (transversal trade, i.e. developed-developing, developing-developed).

279

280 *3.3 Endogeneity, heteroskedasticity and trade data issues*

281 Empirically, three econometric issues may affect gravity-type estimations: endogeneity of trade
282 policies, heteroskedasticity in the error term, and problems in the trade data such as zero values in
283 the dependent variable and the use of values *versus* quantities.

284 As for the endogeneity, the level of trade may justify the adoption of trade measures, and the
285 measures tend to influence trade flows: countries may tend to liberalise trade with significant trade
286 partners (Trefler, 1993). Endogenous trade policies may be correlated with unobservable trade costs
287 implying unreliable estimates of the effects of trade policies (Yotov et al., 2016). To circumvent the
288 endogeneity problems, Baier and Bergstrand (2007) suggest using country-pair fixed effects. First,
289 they allow to account for unobservable relationships between covariates proxying trade policies (i.e.
290 SPS measures) and the error term. Second, the country-pair fixed effects are a good measure of
291 bilateral trade costs and do not prevent the estimation of the effects of time-varying bilateral trade
292 policies (Egger and Nigai, 2015). In order to test if the use of country-pair fixed effects properly
293 accounts for potential reverse causality between imports and SPS measures, we add a forwarded
294 variable, $SPS_{ijk,t+3}$, as suggested in Baier and Bergstrand (2007). The argument is that although
295 import penetration may be endogenous with the concurrent implementation of new (or additional)
296 SPS measures, it will not be endogenous with future decisions on the implementation of SPS
297 measures. If SPS measures are exogenous to trade flows, the parameter associated with the variable
298 $SPS_{ijk,t+3}$ should be statistically not different from zero¹¹.

299 However, as noted in Cheng and Wall (2005), fixed-effects estimation applied to data pooled over
300 consecutive years is sometimes criticised due to the fact that the phenomena captured in the
301 dependent (i.e. bilateral trade) and independent variables (i.e. policy measures, SPS measures in
302 particular) may not fully adjust in a single year. In fact, it may be expected that the adjustment of
303 trade flows in response to trade policy changes is not instantaneous. To address this concern, in a
304 sensitivity analysis, we use panel data with intervals (i.e. a 3-years gap) instead of data pooled over

¹¹ The results, reported in table A.1 in the Appendix A.2, confirm the absence of reverse causality between imports and SPS measures.

305 consecutive years¹²: this approach is frequently use in empirical trade analyses (e.g. Trefler, 2004;
306 Olivero and Yotov, 2012; Anderson and Yotov, 2016).

307 A further challenge in the estimation of gravity-type models is the existence of heteroskedasticity
308 which may imply inefficient and inconsistent estimates (Silva and Tenreyro, 2006).
309 Heteroskedasticity is a common feature of trade data and occurs when trade flows tend to be zero,
310 especially for small and remote countries, causing the conditional variance of the trade flow
311 variable to lean towards zero¹³ (Schlueter et al., 2009). Silva and Tenreyro (2006) suggest using the
312 Poisson Pseudo-Maximum-Likelihood (PPML) estimator which is robust to heteroskedastic errors:
313 it allows us to estimate the model in equation (2) in levels with a multiplicative error term¹⁴ and
314 assuming proportionality between the conditional variance and conditional mean.

315 A third challenge is related to the management of trade data. One of the issues is to deal with zero
316 trade flows that lead to inconsistent estimates (Head and Mayer, 2014). Zero values in trade data
317 may be structural or statistical zeros. Structural zeros are associated with trade expected to be low,
318 for instance between small and distant countries for which trade is frictioned by large transaction
319 costs. Statistical zeros are due to rounding errors or missing observations, wrongly recorded as
320 zeros. Both sources of statistical zeros are more likely to occur for small and distant countries. The
321 presence of zeros¹⁵ may be dealt with several ways¹⁶. In our case, the estimation of the model in

¹² The results are reported in table A.2 of the Appendix A.2.

¹³ While the conditional variance from low trade flows tends to zero due to the inability to offset between positive and negative dispersions from the conditional mean, the conditional variance from large trade flows tends to be larger as the dispersion from the conditional mean may be both positive and negative (Schlueter et al., 2009).

¹⁴ Accordingly, after log-transformation, the model in equation (2) is estimated in a linear form as follows: $X_{ijk,t} = \alpha + \beta_{ikt} + \beta_{jkt} + \beta_{ijk} + \ln(t_{ijk,t})\gamma + \varepsilon_{ijk,t}$, where the dependent variable is in level.

¹⁵ A detailed analysis of zero trade flows in our sample is reported in the Appendix A.3.

¹⁶ Helpman et al (2008) develop a two-part estimation procedure to handle the existence of zero trade between country-pairs: a first equation discriminating between the existence or not of trade between country-pairs, and a standard gravity equation to explain non-zero trade flows. The drawback of this approach is the assumptions of normality and homoskedasticity, the latter being in contrast with heteroskedasticity characterising trade data.

322 equation (2) in multiplicative rather than logarithmic form, through the PPML estimator, allows us
323 to handle zero observations for the left-hand-side variable¹⁷ (Silva and Tenreyro, 2006).
324 A further issue is about measuring trade flows in quantity *versus* value and, in the latter case, in
325 current prices *versus* constant prices. Datasets of trade data at the national level, covering trade
326 flows among several trading partners, frequently aggregate separately quantities and values. But, in
327 some cases, quantity data are available for a limited number of products. As a consequence,
328 empirical analyses tend to rely on trade flows measured in value. The reliability of trade flows
329 measured in value is highly dependent on the techniques used to harmonise and make comparable
330 national datasets. In particular, if trade flows are measured in current prices and the empirical
331 analysis covers a long time period, potential issues related to the inflation rate and the exchange rate
332 across different currencies may lead to misinterpreted results. Our empirical analysis relies on trade
333 data expressed in current US dollar values¹⁸. To control for the potential role of the inflation and the
334 exchange rates on the trade values, we estimate the model in equation (2) introducing the average
335 Consumer Price Index for the US as a proxy of the inflation rate and the domestic currency per
336 USD (as a proxy of the exchange rate¹⁹).

¹⁷ The large share of zeros in the trade variable (see Appendix A.3) suggests the use of the PPML to estimate the model in equation (2).

¹⁸ As explained in section 4.2, trade data (in current USD) are from the UN Comtrade database. As explained in the methodological note of the United Nations (UN) database (more details at unstats.un.org), the national values when sent by reporters to the UN Statistics Divisions are sometimes in dollars but mostly in national currency. After validating the data, the UN Statistics Divisions applies the exchange rate and upload them to the Comtrade database. The UN Statistics Divisions uses the US dollar series of the International Monetary Fund, which is based on the monthly average of the official daily exchange rates. The average annual exchange rates are obtained separately for imports and for exports by taking into account the monthly value of imports (or exports) and the monthly average of the official daily exchange rates.

¹⁹ The average Consumer Price Index for the US is collected from the International Monetary Fund World Economic Outlook Database; the domestic currency per USD (period average) is collected from the International Finance Statistics (IFS). Recall that the inflation and the exchange rates are country-time specific. To allow for the estimation of the effect of the inflation and the exchange rates, we use a different combination of fixed effects to avoid collinearity problems. In the empirical specification we drop the time

337

338 3.4 Trade volume and tariff equivalent effects of SPS measures

339 Following Yotov et al. (2016), we translate our estimates into trade volume effects and tariff
340 equivalent effects. The trade volume effects (TVE_{dummy}) for the dummy capturing the presence of
341 SPS measures ($SPS_{dummy_{ijk,t}}$) can be calculated in percentage terms as follows: $TVE_{dummy} =$
342 $(e^{\hat{\gamma}_{SPS}} - 1) * 100$, where $\hat{\gamma}_{SPS}$ is the coefficient of interest. Similar procedure applies to the
343 specification of quartiles of the distribution of SPS measures ($SPS_{low_{ijk,t}}$, $SPS_{low-mid_{ijk,t}}$,
344 $SPS_{mid-high_{ijk,t}}$, $SPS_{high_{ijk,t}}$). As for continuous variables (i.e. the number of SPS measures in place,
345 $\widetilde{SPS}_{ijk,t}$), the estimated coefficient is the elasticity of the value of trade flows with respect to the
346 number of SPS measures. The trade volume is computed as follows: $TVE_{count} = \hat{\gamma}_{SPS} * 100$.
347 We also compute tariff equivalents or *ad-valorem* tariff (AVE) that would generate effects
348 comparable with those of the SPS measures: $AVE = (e^{\hat{\gamma}_{SPS}/-\hat{\gamma}_{tariff}} - 1) * 100$, where $\hat{\gamma}_{SPS}$ and
349 $\hat{\gamma}_{tariff}$ are the coefficients respectively associated with proxies of SPS measures and tariffs, as
350 specified in equation (2).

351

352 4. Data

353 4.1 Sample description

354 Our empirical analysis covers a long period, from 1996 to 2017. We select the year 1996 as starting
355 date due to the massive adoption of non-tariff measures, and in particular SPS measures, to regulate
356 trade of agri-food products after the Uruguay Round. In order to investigate the trade effects of the
357 SPS measures across trading partners with different level of economic development, we analyse a
358 sample of major developed and developing trading countries. The developed economies are

dimension and use the following set of fixed effects: i.e. importer-product, exporter-product, country-pair-product fixed effects. The results are reported in table A.3 of the Appendix A.4. The overall effect of SPS measures on trade flows does not change.

359 Australia, Canada, France, Germany, Italy, New Zealand, Spain, the United Kingdom, the United
360 States; the developing economies are Argentina, Brazil, China, Egypt, Indonesia, India, Libya,
361 Morocco, Peru, Russian Federation²⁰, South Africa. The classification of each country in the sample
362 of developed or developing economies is based on the well-established country classification of the
363 United Nations (2017). The selected countries account for more than two-third of the global gross
364 domestic product in 2015, according to the CEPII data. Within the group of developing countries
365 we can distinguish developing countries with upper middle income (i.e. Argentina, Brazil, China,
366 Peru, Russian Federation, South Africa) from developing countries with lower middle income (i.e.
367 Bolivia, Congo, India, Indonesia, Egypt, Libya, Morocco, Tunisia), according to their income levels
368 in 2015. Table 2 lists countries and presents their trade and policy characteristics in strategic
369 sectors, i.e. meat, fish, vegetables, fruit, preparation of meat and fish.

370

²⁰ Russian Federation is listed as economy in transition. Here, for argument's sake, we consider it as developing country.

371 Table 2. Trade and policy profile of countries at the sector level.

Country (ISO3)	Level of development	Class of income	Product category (HS2-digit)	Avg. import value (mln USD, 2015-17)	Trade balance (mln USD)	Bilateral SPS in force	Avg. bilateral SPS per trading partner	Multilateral SPS in force
Australia (AUS)	Developed	High	Meat	494	-8,509	Net exporter	0	2,090
			Fish	799	-210	Net exporter	0	5,803
			Vegetable	259	-1,564	Net exporter	0	1,840
			Fruit	833	-529	Net exporter	0	1,919
			Preparation of meat and fish	734	600	Net importer	0	1,278
Canada (CAN)	Developed	High	Meat	2,081	-2,676	Net exporter	15,646	1,060
			Fish	1,994	-2,351	Net exporter	15,633	3,219
			Vegetable	3,041	-1,503	Net exporter	0	803
			Fruit	4,546	3,978	Net importer	1	705
			Preparation of meat and fish	1,459	544	Net importer	1,624	643
Germany (DEU)	Developed	High	Meat	7,122	-1,388	Net exporter	0	1,293
			Fish	4,398	2,688	Net importer	0	3,581
			Vegetable	6,555	5,381	Net importer	0	1,387
			Fruit	10,500	8,398	Net importer	0	1,414
			Preparation of meat and fish	2,893	-279	Net exporter	0	711
Spain (ESP)	Developed	High	Meat	1,462	-4,323	Net exporter	0	1,293
			Fish	5,976	2,985	Net importer	0	3,581
			Vegetable	1,269	-5,171	Net exporter	0	1,387
			Fruit	2,961	-6,187	Net exporter	0	1,414
			Preparation of meat and fish	1,469	-176	Net exporter	0	711
France (FRA)	Developed	High	Meat	4,688	1,286	Net importer	0	1,293
			Fish	4,851	3,525	Net importer	0	3,581
			Vegetable	3,228	1,000	Net importer	0	1,387
			Fruit	5,376	3,474	Net importer	0	1,414
			Preparation of meat and fish	2,112	1,063	Net importer	0	711
United Kingdom (GBR)	Developed	High	Meat	5,614	3,652	Net importer	0	1,293
			Fish	2,660	665	Net importer	0	3,581
			Vegetable	4,208	3,709	Net importer	0	1,387
			Fruit	6,265	5,957	Net importer	0	1,414
			Preparation of meat and fish	4,546	4,033	Net importer	0	711
Italy (ITA)	Developed	High	Meat	4,915	2,600	Net importer	0	1,293
			Fish	4,600	4,157	Net importer	0	3,581
			Vegetable	1,737	66	Net importer	0	1,387
			Fruit	3,493	-475	Net exporter	0	1,414
			Preparation of meat and fish	1,746	617	Net importer	0	711
New Zealand (NZL)	Developed	High	Meat	178	-4,355	Net exporter	19,052	1,096
			Fish	77	-951	Net exporter	47,971	3,613
			Vegetable	73	-227	Net exporter	8,003	1,101
			Fruit	316	-1,485	Net exporter	10,560	1,090
			Preparation of meat and fish	107	-161	Net exporter	22,335	707

United States (USA)	Developed	High	Meat	8,491	-6,609	Net exporter	125,246	21	2,746
			Fish	16,500	11,741	Net importer	224	6	6,482
			Vegetable	9,960	6,100	Net importer	73,590	35	2,160
			Fruit	16,700	3,600	Net importer	91,592	21	2,126
			Preparation of meat and fish	5,181	2,927	Net importer	44,352	24	2,174
Argentina (ARG)	Developing	Upper middle	Meat	84	-1,471	Net exporter	144	6	903
			Fish	69	-1,618	Net exporter	310	6	1,942
			Vegetable	29	-612	Net exporter	219	7	1,008
			Fruit	340	-620	Net exporter	165	6	1,018
			Preparation of meat and fish	123	31	Net importer	253	6	568
Brazil (BRA)	Developing	Upper middle	Meat	323	-12,877	Net exporter	24	4	1,098
			Fish	1,173	950	Net importer	0	0	3,401
			Vegetable	645	561	Net importer	19,356	10	1,489
			Fruit	687	-147	Net exporter	460	7	1,227
			Preparation of meat and fish	70	-1,206	Net exporter	0	0	547
China (CHN)	Developing	Upper middle	Meat	8,850	7,891	Net importer	2,236	9	741
			Fish	6,777	-6,423	Net exporter	1,696	8	1,227
			Vegetable	2,166	-8,034	Net exporter	116	5	741
			Fruit	6,092	764	Net importer	131	5	912
			Preparation of meat and fish	511	-8,063	Net exporter	103	5	293
Peru (PER)	Developing	Upper middle	Meat	130	115	Net importer	2,548	9	1,286
			Fish	169	-532	Net exporter	0	0	988
			Vegetable	90	-558	Net exporter	237	6	909
			Fruit	111	-1,974	Net exporter	1,369	8	893
			Preparation of meat and fish	99	-145	Net exporter	150	6	473
Russia (RUS)	Developing	Upper middle	Meat	2,690	2,470	Net importer	15,966	10	1,940
			Fish	1,456	-1,539	Net exporter	44,759	11	4,344
			Vegetable	1,698	1,239	Net importer	156	6	1,254
			Fruit	4,159	4,070	Net importer	549	7	1,319
			Preparation of meat and fish	410	166	Net importer	9,732	10	961
South Africa (ZAF)	Developing	Upper middle	Meat	587	299	Net importer	0	0	0
			Fish	251	-184	Net exporter	0	0	0
			Vegetable	104	-91	Net exporter	0	0	0
			Fruit	143	-2,922	Net exporter	0	0	0
			Preparation of meat and fish	154	27	Net importer	0	0	0
Egypt (EGY)	Developing	Lower middle	Meat	1,747	1,742	Net importer	0	0	0
			Fish	535	499	Net importer	0	0	0
			Vegetable	536	-519	Net exporter	0	0	0
			Fruit	536	-667	Net exporter	0	0	0
			Preparation of meat and fish	181	173	Net importer	0	0	0
Indonesia (IDN)	Developing	Lower middle	Meat	466	445	Net importer	35,313	11	1,649
			Fish	229	-2,611	Net exporter	267,036	15	6,444
			Vegetable	697	588	Net importer	31,758	11	764
			Fruit	881	73	Net importer	31,284	11	837
			Preparation of meat and fish	49	-1,001	Net exporter	50,187	13	861
India	Developing	Lower middle	Meat	3	-4,204	Net exporter	0	0	630

(IND)			Fish	68	-5,382	Net exporter	0	0	1,132
			Vegetable	3,888	2,732	Net importer	0	0	675
			Fruit	3,091	1,450	Net importer	0	0	785
			Preparation of meat and fish	3	-316	Net exporter	0	0	311
Libya (LBY)	Developing	Lower middle	Meat	52	52	Net importer	0	0	0
			Fish	10	10	Net importer	0	0	0
			Vegetable	9	9	Net importer	0	0	0
			Fruit	63	63	Net importer	0	0	0
			Preparation of meat and fish	43	43	Net importer	0	0	0
Morocco (MAR)	Developing	Lower middle	Meat	28	27	Net importer	0	0	0
			Fish	153	-851	Net exporter	0	0	0
			Vegetable	111	-875	Net exporter	0	0	0
			Fruit	180	-624	Net exporter	0	0	0
			Preparation of meat and fish	27	-839	Net exporter	0	0	0

372 Notes: As for Libya, the average import value (mln USD) refers to the period 2008-2010; the trade balance for Libya is computed considering average exports of meat in 2009-2010, average exports
373 of fish in 2007-2009; exports of preparation of meat and fish in 2007. Multilateral SPS measures for Germany, Spain, France, United Kingdom, Italy are the number of multilateral SPS measures
374 implemented at the European level.

375

376 Countries tend to adopt different strategies in trade policy. The United States has the highest level
377 of regulation, both bilateral and multilateral SPS measures: on average, 21 measures per partner,
378 with heavier regulation in the vegetable sector (35 bilateral SPS measures per partner on average)
379 and milder in the fish sector (6 bilateral SPS measures per partner, on average). High levels of
380 bilateral and multilateral SPS measures are adopted also by New Zealand (with 11-13 bilateral SPS
381 measures per partner, on average) and Canada (with 8-10 bilateral SPS measures per partner
382 adopted, on average, in meat and fish sectors and for preparation of meat and fish). Differently, the
383 European countries and Australia do not have bilateral SPS measures in force, but several
384 multilateral SPS measures in place. As for developing countries, the upper middle income
385 economies (exception made for South Africa) tend to implement bilateral SPS measures, whereas
386 the lower middle income economies do not have bilateral SPS measures in force, exception made
387 for Indonesia with 12 bilateral SPS measures per partner, on average.

388 As for sectoral differences, the meat-based products are heavily regulated in developed countries
389 (e.g. the United States has 21 bilateral SPS measures per partner, on average) and in the upper
390 middle income economies (e.g. on average, the bilateral SPS measures per partner are 10 for
391 Russian Federation and 9 for China and Peru). Trade of fish and of preparation of meat and fish in
392 developed countries is mostly regulated by multilateral SPS measures (a few exceptions are Canada
393 and New Zealand); differently, the use of bilateral SPS measures is frequent among developing
394 countries. Fruit and vegetables are highly regulated both in developed and developing countries.

395 Overall, differences in trade balance and trade policy emerge at the sectoral level and such
396 differences seem to be affected by countries' economic development. Trade policies tend to be
397 more similar in developing countries and to differ from the strategies adopted in developed
398 countries.

399

400 *4.2 Data sources and descriptive analyses*

401 Following Baldwin and Taglioni (2006, p. 13), who state “*there is an old tradition in the gravity*
402 *literature of using only import data on the grounds that nations spend more on measuring imports*
403 *than exports*”, we opt for bilateral imports data, collected from the UN Comtrade database. We
404 consider the two-digit level of the Harmonised System classification (HS 2-digit)²¹, and select the
405 most regulated agri-food sectors, i.e. meat, fish, vegetables, fruit, preparation of meat and fish²².
406 According to the UNCTAD data, SPS measures currently in force account for 22.8% in fish sector,
407 13.0% in meat sector, 9.2% in fruit sector, 8.8% in vegetables sector, 7.2% in preparation of meat
408 and fish sector. The annual data on bilateral SPS measures have been collected from the
409 UNCTAD’s global database on non-tariff measures, which provides information on official
410 measures implemented at country and product level. Our analysis focuses on bilateral SPS
411 measures; differently from multilateral SPS measures implemented by a country against all its
412 trading partners²³, bilateral SPS measures are country-pair specific and, as indicated in the WTO
413 SPS Agreement, are often applied on the basis of bilateral agreements or protocols. Information
414 about the number of SPS measures that regulates bilateral trade are available at the HS 6-digit
415 level²⁴. This feature is important to compute a count variable of SPS measures for country-pairs and
416 sectors. The UNCTAD’s database also provides, for each measure, information on the date of entry
417 into force and on the expiry date; this allows us to track the validity of SPS measures. We control
418 for tariffs, downloaded from the World Bank’s World Integrated Trade Solution (WITS) database,
419 and for the presence of RTAs between country-pairs, an information retrieved from the CEPII
420 database. The descriptive statistics of key variables are presented in table 3.

²¹ Working at the HS 2-digit level allows us to capture the variance among groups of products (Disdier et al., 2008).

²² The HS 2-digit categories selected are ‘Meat and edible meat offal’ (HS 1996: 02), ‘Fish and crustaceans, molluscs and other aquatic invertebrates’ (HS 1996: 03), ‘Edible vegetables and certain roots and tubers’ (HS 1996: 07), ‘Edible fruit and nuts’ (HS 1996: 08), ‘Meat, fish or crustaceans, molluscs or other aquatic invertebrates; preparations thereof’ (HS 1996: 16).

²³ In our empirical analysis, multilateral SPS measures are absorbed by importer-product-time fixed effects included in the model in equation (2).

²⁴ In order to facilitate the match between trade and SPS data, we aggregate the information on SPS measures at the HS 2-digit level.

422 Table 3. Average values of key variables (standard deviation in parentheses).

Variables	All importers	Developed importers	Developing importers
Imports (billion USD)	.04 (± .16)	.07 (± .21)	.01 (± .09)
Meat	.05 (± .21)	.08 (± .26)	.03 (± .15)
Fish	.04 (± .17)	.08 (± .22)	.01 (± .09)
Vegetables	.03 (± .14)	.06 (± .20)	.01 (± .06)
Fruit	.05 (± .16)	.09 (± .23)	.01 (± .05)
Preparation of meat and fish	.02 (± .07)	.03 (± .09)	.001 (± .01)
SPS _{dummy}	.14 (± .35)	.20 (± .40)	.10 (± .30)
Meat	.19 (± .39)	.23 (± .42)	.15 (± .36)
Fish	.08 (± .27)	.11 (± .31)	.05 (± .23)
Vegetables	.14 (± .34)	.22 (± .42)	.07 (± .25)
Fruit	.17 (± .38)	.22 (± .42)	.13 (± .34)
Preparation of meat and fish	.13 (± .34)	.20 (± .40)	.08 (± .27)
SPS _{count} (hundreds)	.56 (± 2.33)	1.00 (± 3.12)	.20 (± 1.27)
Meat	.93 (± 3.58)	1.81 (± 5.09)	.21 (± .94)
Fish	.44 (± 1.91)	.53 (± 1.93)	.37 (± 1.89)
Vegetables	.63 (± 2.37)	1.04 (± 2.83)	.29 (± 1.85)
Fruit	.55 (± 2.02)	1.15 (± 2.89)	.06 (± .29)
Preparation of meat and fish	.27 (± .90)	.51 (± 1.25)	.08 (± .37)
SPS _{count} (if SPS _{dummy} is 1) (hundreds)	4.00 (± 4.98)	5.15 (± 5.33)	2.09 (± 3.59)
Meat	5.00 (± 6.96)	7.98 (± 8.09)	1.40 (± 2.04)
Fish	5.63 (± 4.16)	4.89 (± 3.58)	6.86 (± 4.74)
Vegetables	4.58 (± 4.79)	4.68 (± 4.37)	4.31 (± 5.76)
Fruit	3.22 (± 3.90)	5.17 (± 4.08)	0.49 (± .66)
Preparation of meat and fish	2.03 (± 1.60)	2.58 (± 1.59)	.93 (± .92)
SPS _{low intensity} (dummy)	.04 (± .19)	.06 (± .23)	.03 (± .16)
Meat	.06 (± .24)	.08 (± .27)	.02 (± .15)
Fish	.01 (± .07)	.02 (± .15)	.00 (± .00)
Vegetables	.01 (± .12)	.08 (± .28)	.003 (± .06)
Fruit	.07 (± .25)	.02 (± .13)	.07 (± .25)
Preparation of meat and fish	.05 (± .21)	.08 (± .28)	.03 (± .17)

SPS _{low-mid intensity} (dummy)		.03 (± .18)	.04 (± .20)	.03 (± .16)
	Meat	.05 (± .21)	.03 (± .16)	.05 (± .22)
	Fish	.02 (± .15)	.02 (± .13)	.002 (± .04)
	Vegetables	.05 (± .21)	.02 (± .14)	.02 (± .14)
	Fruit	.01 (± .12)	.07 (± .25)	.05 (± .22)
	Preparation of meat and fish	.04 (± .20)	.09 (± .28)	.02 (± .13)
SPS _{mid-high intensity} (dummy)		.03 (± .18)	.05 (± .21)	.02 (± .15)
	Meat	.02 (± .15)	.01 (± .12)	.05 (± .23)
	Fish	.02 (± .14)	.06 (± .24)	.02 (± .13)
	Vegetables	.04 (± .19)	.06 (± .24)	.02 (± .13)
	Fruit	.05 (± .21)	.07 (± .26)	.01 (± .08)
	Preparation of meat and fish	.04 (± .21)	.03 (± .16)	.02 (± .14)
SPS _{high intensity} (dummy)		.03 (± .18)	.05 (± .21)	.02 (± .14)
	Meat	.06 (± .23)	.11 (± .31)	.03 (± .16)
	Fish	.03 (± .17)	.01 (± .07)	.03 (± .18)
	Vegetables	.04 (± .19)	.06 (± .23)	.03 (± .17)
	Fruit	.04 (± .20)	.06 (± .25)	.003 (± .05)
	Preparation of meat and fish	.003 (± .05)	.00 (± .00)	.01 (± .11)

423

424 In our sample only a low percentage of imports (14%) is regulated by bilateral SPS measures; if
425 regulations are in place, country-pairs share on average four hundreds SPS measures, with the fish
426 and preparation of meat and fish being the most and the least regulated sectors (respectively, 563
427 and 203 SPS measures on average). Differences are observed between developed and developing
428 importers. First the developed countries regulate more than the developing countries (table 3). The
429 intensity of SPS measures implemented by developing importers tends to be lower as compared to
430 that of developed importers²⁵; on average, the high-income level countries implement 515 measures
431 as compared to the 208 measures of developing countries: this gap occurs in all but one sector, i.e.
432 fish (on average, 686 measures of developing countries as compared to 489 measures of developed
433 countries) (table 3). Second, the import values are greater in magnitude for developed countries and

²⁵ The distribution of SPS measures in the sample is reported in figure A.2 in the Appendix A.4.

434 increase faster for country-pairs that have measures in place (figure 2). The average value of
435 imports in our sample is 70 million USD for high-income countries and 10 million USD for less
436 developed economies²⁶.

437

438 **5. Results**

439 The results of the Poisson Pseudo-Maximum Likelihood (PPML) estimates are reported in table 4²⁷.
440 We disentangle the effects of SPS measures implemented by developed and developing countries
441 and compare the impacts of SPS measures across trade patterns. The trade route specific results
442 allow us to disentangle potential differences in the influence of SPS measures between exporters
443 with different levels of economic development. The table synthesises the results of three
444 specifications. The first specification includes a dummy variable for country-pairs with and without
445 SPS measures in place. The second specification includes a count variable (i.e. the number of
446 shared SPS measures between country-pairs). The last specification considers different intensity of
447 regulation (i.e. low, low-mid, mid-high, high). We use dummy variables for each time-specific
448 quartile of the distribution of SPS measures, the latter obtained excluding country-pairs without
449 SPS measures in place that we treat as the baseline.

²⁶ Trends in average import values of country-pairs with and without SPS measures in place are reported in figure A.3 in the Appendix A.4.

²⁷ The structure of fixed effects used to estimate the specifications of the model in table 4 is quite stringent but allows us to isolate the effect of a sector-specific SPS measures implemented in a certain year between two trading partners. In a sensitivity analysis, we propose more flexible structures of fixed effects to test if the effect of the variable of interest (i.e., SPS measures, expressed as dummy variable) is potentially absorbed by multilateral resistances and unobserved heterogeneity defined at the three dimensions of the panel (i.e., importer-product-time, exporter-product-time, country-pair-product). In a specification, we control for importer-time, importer-product, exporter-time, exporter-product, country-pair fixed effects. In a further specification, we add product-time fixed effects. In both specifications, the standard errors are clustered by importer-product. The results, reported in table A.4 of the Appendix A.5 for the sample of all importers, developed importers, and developing importers, confirm the main results of table 4, indicating that the overall effect of SPS measures is a true null effect.

450 Next, we use the point estimates of variables of interest (reported in table 4) to derive the trade
451 volume and tariff equivalent effects and the implied change in import values. The implied change in
452 import values is computed by multiplying the trade volume effect of SPS measures (when available)
453 by the average import value. The trade volume and tariff equivalent effects of SPS measures as well
454 as trade-weighted average change are reported in table 6.

455

456 Table 4. Estimated effects of SPS measures.

Variables	All importers	Developed importers	Developing importers	Developed-developed	Developed-developing	Developing-developed	Developing-developing
Specification 1	-.114 (.156)	-.006 (.124)	.268 (.221)	-.087 (.247)	.240*** (.010)	.271*** (.093)	-.101 (.356)
Specification 2	-.046 (.042)	.014 (.029)	.041 (.107)	-.019 (.059)	-.031 (.097)	.004 (.099)	.011 (.133)
Low intensity	-.114 (.176)	-.009 (.124)	.057 (.178)	-.085 (.245)	.228*** (.010)	0.141 (.118)	-.658*** (.204)
Low-mid intensity	-.108 (.135)	.075 (.144)	.667*** (.207)	-.019 (.307)	.397*** (.016)	.538*** (.126)	.586** (.257)
Specification 3	-.161 (.189)	.159 (.160)	1.043*** (.369)	.226 (.274)	.432*** (.017)	.939*** (.106)	1.450** (.597)
Mid-high intensity	-.118 (.193)	.061 (.156)	.582 (.429)	.105 (.276)	.364*** (.037)	.719*** (.109)	.558 (.592)
High intensity							

457 Notes: Poisson Pseudo-Maximum Likelihood (PPML) estimates of gravity-type model in equation (2). The table synthesises the
458 results of three specifications: the first one tests for the effect of the introduction of a new regulation (SPS measures modelled as a
459 dummy variable); the second one tests for the marginal impact of the introduction of an additional SPS measure (SPS measures
460 modelled as a count variable); the third one tests for the effects of SPS measures with low, low-mid, mid-high, high intensity, given
461 the presence of SPS measures (SPS measures modelled as dummy variables for each time-specific quartile of the distribution of SPS
462 measures obtained excluding pairs without SPS measures in place treated as the baseline). Each specification uses the value of
463 imports as dependent variable and is estimated for the samples of all importers (N = 34,399), developed importers (N = 17,533), and
464 developing importers (N = 16,429) –exporters are all countries in the sample–, and for the samples of developed importers and
465 developed exporters (N = 7,920), developed importers and developing exporters (N = 9,551), developing importers and developed
466 exporters (N = 8,845), and developing importers and developing exporters (N = 7,471). All the specifications include a constant,

467 importer-product-time, exporter-product-time and country-pair-product fixed effects, and control for tariff levels (log) and the
468 presence of RTAs (dummy). Robust standard errors are in parentheses, clustered at the product level.

469 *** Significant at the 1 percent level.

470 ** Significant at the 5 percent level.

471

472 All coefficients in the first column of table 4 are statistically not different from zero. Similar
473 conclusions are achieved when considering only the SPS measures implemented by the developed
474 importers. Differently, we find that a higher intensity of SPS measures implemented by developing
475 countries corresponds to a larger magnitude of imports from any trading partners (table 4). Imports
476 of developing countries are 94.8% higher if country-pairs share a few SPS measures (low-mid
477 intensity), and 183.8% higher if they share numerous measures (mid-high intensity). The greater the
478 intensity of regulation, the larger the trade-enhancing effects of SPS measures. In dollar terms, the
479 imports of developing countries increase by an amount ranging between 13 and 26 million US\$ (28
480 and 55 million US\$ in 2017 only) when a mid level of regulations is in place. In terms of tariff
481 equivalence, the introduction of about 100 SPS measures corresponds to eliminating tariffs (table
482 6)..

483 As suggested in Santeramo and Lamonaca (2019), the heterogeneous impacts of SPS measures are
484 likely to occur not only across different geo-economic areas but also across different products, due
485 to different costs of compliance (Crivelli and Gröschl, 2016) and specific political objectives
486 (Schlueter et al., 2009). In a sensitivity analysis, we control for differences in the impact of SPS
487 measures on trade of different products (table 5). We find mixed effects of regulations on imports of
488 developed and developing countries. In developed countries, SPS measures favour imports of meat,
489 vegetable and preparation of meat and fish, whereas they are detrimental for imports of fish and
490 fruit. Developing countries take advantage of regulations for the fruit and vegetables sector.

491

492 Table 5. Estimated effects of SPS measures across product categories and differences between regulations implemented by developed
 493 and developing countries.

Variables	Developed importers		Developing importers	
	Specification 1	Specification 2	Specification 1	Specification 2
SPS	.5276***	.2033***	-.274***	-.209***
(meat)	(.0176)	(.0048)	(.032)	(.024)
SPS	-.0179***	-.0007***	-2.219***	-.439***
(fish)	(.0005)	(.0001)	(.005)	(.001)
SPS	Omitted	.0360***	1.139***	.266***
(vegetable)		(.0016)	(.013)	(.002)
SPS	-.1891***	-.1813***	.183***	-.014***
(fruit)	(.0057)	(.0076)	(.007)	(.004)
SPS	.3740***	.0485***	-.877***	-.031
(preparation of meat and fish)	(.0053)	(.0027)	(.059)	(.037)

494 Notes: Poisson Pseudo-Maximum Likelihood (PPML) estimates of gravity-type model in equation (2). The table synthesises the
 495 results of two specifications: the first one tests for the effect of the introduction of a new regulation (SPS measures modelled as a
 496 dummy variable); the second one tests for the marginal impact of the introduction of an additional SPS measure (SPS measures
 497 modelled as a count variable). Each specification uses the value of imports as dependent variable and is estimated for the samples
 498 developed importers (N = 17,533) and developing importers (N = 16,429); exporters are all countries in the sample. All the
 499 specifications include a constant, importer-product-time, exporter-product-time and country-pair-product fixed effects, and control
 500 for tariff levels (log) and the presence of RTAs (dummy). Robust standard errors are in parentheses, clustered at the product level.

501 *** Significant at the 1 percent level.

502

503 As for differences across trade patterns, the SPS measures seem to not impact on trade among
 504 developed countries. Conversely, the trade between partners with different levels of economic
 505 development tends to be positively correlated with trade regulations. In particular, the presence of
 506 SPS measures in place matters for trade among developed and developing countries (table 4). The
 507 trade volume effect due to the introduction of a new regulation is lower in the developed-
 508 developing case (+27.1%) with respect to the developing-developed case (+31.1%). In economic
 509 terms, the effects are almost twice higher for developed (+9 million US\$) than for developing (+5

510 million US\$) importers, due to differences in the average magnitude of trade flows (table 6). As
511 suggested in Fiankor et al. (2021, p. 205), “*bigger trading partners find it more profitable to invest*
512 *in meeting the costs of importer-specific standards*”. An increasing intensity of SPS measures tends
513 to be beneficial although up to a certain level after which the increase in magnitude of imports
514 occurs at a slower pace. In fact, the change in imports of developed countries from developing
515 exporters associated with a low intensity of regulation (+8 million US\$) is twice larger with a low-
516 mid intensity of regulation (+16 million US\$), however slightly raises with a mid-high (+18 million
517 US\$) or a high (+14 million US\$) intensity of regulation. Similarly, the level of imports of the
518 developing countries from developed exporters is 11 million US\$ larger with a low-mid intensity of
519 regulation, 23 million US\$ larger with a mid-high intensity of regulation, but only 16 million US\$
520 larger if developing importers have many SPS measures in place (table 6). A different trend is
521 observed among developing countries, for which the effects of SPS measures is detrimental for
522 bilateral trade if the intensity of regulation is low (-6 million US\$), but turns out to be beneficial
523 with a mid intensity of regulation. A mid-high intensity of SPS measures among developing
524 countries increases the level of imports by 326.3% (+42 million US\$).

525

526 Table 6. Trade volume and tariff equivalent effects of SPS measures and related trade-weighted average change.

	Average imports (million US\$)	Average bilateral SPS measures (%, number)	Estimated coefficient	Trade volume effect (%)	Change in average imports (million US\$)	Tariff equivalent effect (%)
Developing importers	14 (30 in 2017)					
Low-mid intensity of regulation		75	0.667	+94.8	+13 (+28 in 2017)	-99.6
Mid-high intensity of regulation		137	1.043	+183.8	+26 (+55 in 2017)	-100.0
Developed-developing trade	33 (56 in 2017)					
New regulation		19.5%	0.240	+27.1	+9 (+15 in 2017)	-72.5
Low intensity of regulation		143	0.228	+25.6	+8 (+14 in 2017)	-70.6
Low-mid intensity of regulation		307	0.397	+48.7	+16 (+27 in 2017)	-87.6
Mid-high intensity of regulation		513	0.432	+54.0	+18 (+30 in 2017)	-89.7
High intensity of regulation		1,172	0.364	+43.9	+14 (+25 in 2017)	-85.3
Developing-developed trade	15 (33 in 2017)					
New regulation		11.1%	0.271	+31.1	+5 (+10 in 2017)	-
Low-mid intensity of regulation		68	0.538	+71.3	+11 (+24 in 2017)	-
Mid-high intensity of regulation		134	0.939	+155.7	+23 (+51 in 2017)	-
High intensity of regulation		644	0.719	+105.2	+16 (+35 in 2017)	-
Developing-developing trade	13 (27 in 2017)					
Low intensity of regulation		10	-0.658	-48.2	-6 (-13 in 2017)	-
Low-mid intensity of regulation		83	0.586	+79.7	+10 (+22 in 2017)	-
Mid-high intensity of regulation		140	1.450	+326.3	+42 (+88 in 2017)	-

527 Notes: The table reports only available trade volume and tariff equivalent effects of SPS measures and related trade-weighted average change.

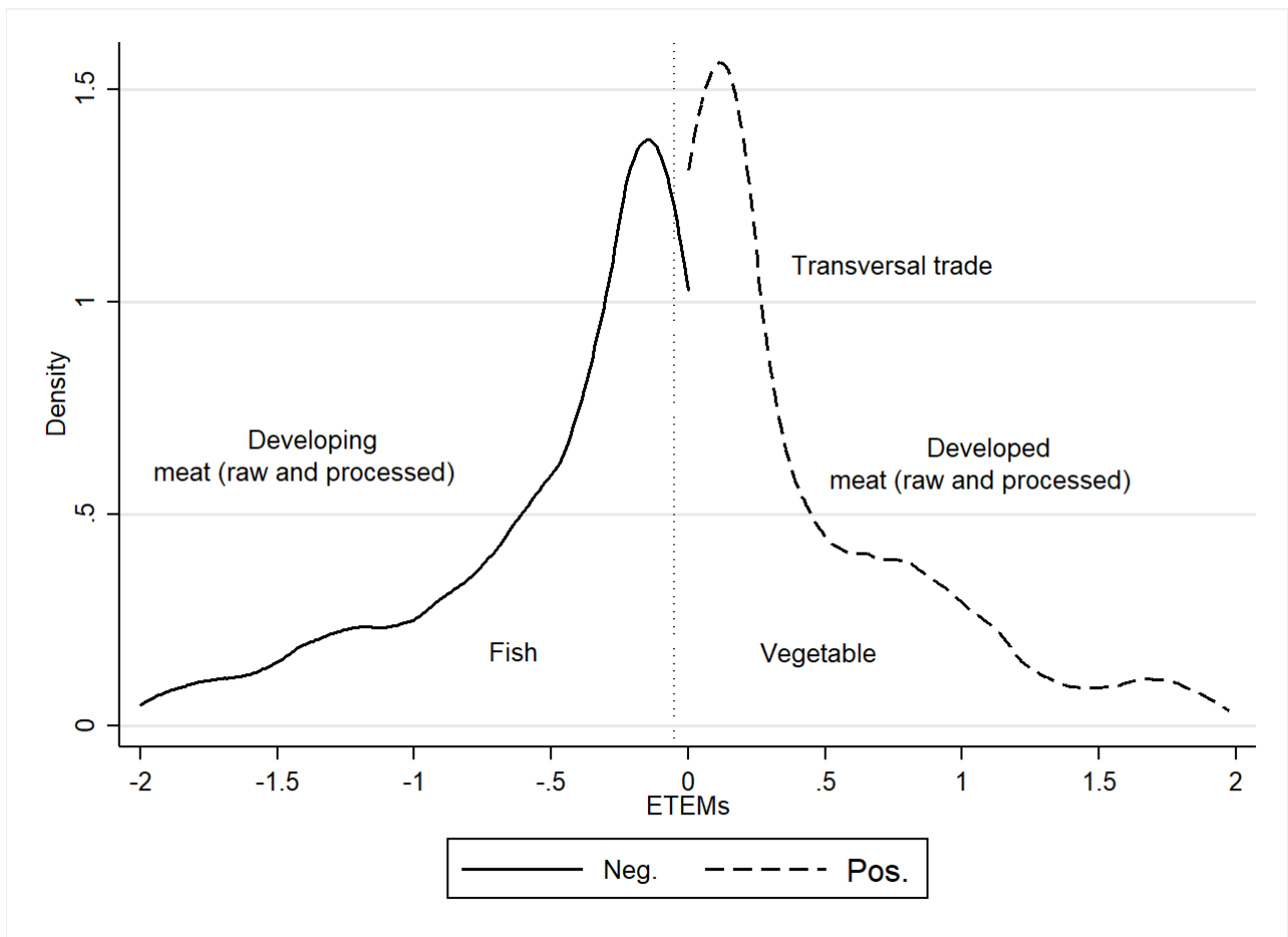
528 **6. Discussion**

529 Overall, the bilateral SPS measures tend to have limited effects on imports. As argued in Schlueter
530 et al. (2009), at an aggregate level a strong tendency cannot be determined and, as a result, SPS
531 measures may have no trade impact at all in a global picture. In support of this evidence, Santeramo
532 and Lamonaca (2019) conclude that, overall, regulations may be both trade-impeding and trade-
533 enhancing, with a consequent offset of these impacts. In fact, their meta-analysis shows how the
534 estimated effects of non-tariff measures on agri-food trade are distributed around the zero, with
535 differences observable across geo-economic areas and markets of the agri-food sector. In figure 1,
536 we propose the distribution of the estimated trade effect of measures (ETEMs) arranged by
537 direction (i.e. negative *versus* positive estimates) presented in Santeramo and Lamonaca (2019, p.
538 606, figure 1) and allocate the trade effects of SPS measures found in our analysis. Santeramo and
539 Lamonaca (2019) find that non-tariff measures have a dual effect on the agri-food trade whose
540 overall effect approaches to zero (figure 1). Consistent with these findings, in our analysis we show
541 that the trade effect of SPS measures is almost null, and differences have to be found at a more
542 disaggregated level. For instance, at the sectoral level, SPS measures are catalysts for trade of
543 vegetables, but barriers for trade of fish. SPS measures regulating trade in the meat supply chain
544 behave differently depending on the levels of economic development of importers: they favour
545 imports of developed countries, but friction imports of developing countries (figure 1).

546 Our results conclude that SPS measures are catalysts for developing importers, whereas no evidence
547 is found for developed importers. Accordingly, developing countries tend to have a relative
548 advantage in facilitating imports, that may be due to the emergence of new origins or to the
549 expansion of existing trade routes. As noted by Martin (2018), over the last decades, in developing
550 countries we observed a rapid growth in the market share, as compared to developed countries, a
551 substantial increase in the level of regulations in the agri-food sector, and their greater turmoil in
552 trade negotiations.

553

554 Figure 1. Estimated trade effect of measures: a comparison with the literature.



555

556 Source: Authors' elaboration on figure 1 in Santeramo and Lamonaca (2019, p. 606).

557 Notes: The distribution of the estimated trade effect of measures (ETEMs) and the overall median value (dot horizontal line set on -
558 0.05) are from Santeramo and Lamonaca (2019). Categories are allocated in the positive (i.e. transversal trade, developed-meat (raw
559 and processed), vegetable) and in the negative (i.e. developing-meat (raw and processed), fish) halves of the graph according to the
560 trade effects of SPS measures estimated in this article (see tables 4 and 5).

561

562 Differences in the level of economic development of trading partners matter. Our results expand the
563 findings of Disdier et al. (2008) who, based on a cross-sectional analysis, conclude that SPS
564 measures implemented by developed countries have an insignificant impact on OECD exports. The
565 trade route specific results also reveal the dual effect of SPS measures in the agri-food trade:
566 regulations may have no effects on trade or be even beneficial as they carry information on the

567 safety of products, but they may also be trade-impeding if exporters are unable to meet SPS
568 requirements (Peci and Sanjuán 2020). Transversal trade is favoured (figure 1). Adhering to SPS
569 requirements is a strategy to compete against other countries with lower cost of production. This is
570 particularly true for developing exporters for which developed markets are relevant destinations; the
571 compliance with requirements of SPS measures implemented by developed importers is relevant to
572 secure and maintain exports (Neeliah et al. 2013). It is noteworthy how the rapid spread of
573 regulations in high value sectors, such as fruits, vegetables, meat, seafood and fish, has been
574 associated with a substantial growth in exports from developing countries (e.g. +40% in Asia and
575 Latin America) during the past 25 years (Swinnen 2016). Although SPS requirements make
576 production more costly, they boost the value of production and increase the likelihood of higher
577 profits; thus, the compliance with SPS requirements may be a strategy that countries adopt to
578 (re)position themselves in global markets (Jaffee and Henson 2005). This strategy however
579 demonstrates successful only if accompanied by an improvement of domestic supply chains in
580 developing countries, also through the introduction of standards (Swinnen 2016). While the
581 increased production costs implied by SPS requirements tend to be barriers for trade, regulations
582 may also reduce transaction costs and act as catalysts for trade once the required standards are met
583 (Chevassus-Lozza et al. 2008). This is what we observe in trade relationships between developing
584 countries. It is plausible that exporters find less affordable changing production processes to comply
585 with a few SPS measures (e.g. covering specific products or selected stage of production chains)
586 than with more spread safety requirements (e.g. involving several products of a certain category or
587 the entire production process). Put differently, SPS measures, by imposing sunk costs, may act as
588 entry barriers (Crivelli and Gröschl 2016), especially if the exporter suffers the lack of adequate
589 financial and technical capacity to comply with SPS requirements (Athukorala and Jayasuriya
590 2003).

591

592 **7. Conclusions**

593 Over the last decades, the growing trend in trade flows has been parallel to the increase in trade
594 policy interventions and in non-tariff measures. Sanitary and phytosanitary (SPS) measures have
595 grown exponentially, in terms of products coverage and number of implementing countries, with
596 effects on global agri-food trade that have not been sufficiently examined. By focusing on the most
597 regulated product categories of the agri-food sector, we investigated the trade effects of SPS
598 measures, and how they differ according to the level of economic development of countries
599 implementing regulations.

600 We found that SPS measures have limited effects on agri-food trade at the global level. Such
601 evidence suggests that, in a global picture, the ‘standards as catalysts’ and the ‘standards as barriers’
602 effects may offset each other and, consequently, a strong tendency cannot be determined. Different
603 types of SPS measures, in fact, entail different costs of compliance, with each instrument pursuing
604 specific political objectives (Crivelli and Gröschl, 2016; Schlueter et al., 2009). The economic
605 relevance of countries implementing regulations may be determinant in orienting the effect of SPS
606 measures on trade (Maertens and Swinnen, 2015). We found a positive relationship between
607 number of SPS measures implemented by developing countries and magnitude of imports. We
608 concluded that developing countries tend to have a relative advantage in facilitating imports, the
609 latter likely related to the emergence of new origins or to the expansion of existing trade routes. As
610 noted by Martin (2018), we are observing a rapid growth in the market share of developing
611 countries as compared to developed countries, and a substantial increase in the level of regulations
612 in the agri-food sector. The greater importance of developing countries in the global arena and their
613 increasing use of regulations highlight the relevance of developing countries in trade negotiations.

614 Empirical results also showed that the level of development of countries involved may generate
615 specific geo-economic patterns of regulations. The SPS measures regulating trade between
616 countries with different levels of development (i.e. developed-developing and developing-
617 developed trade relationships) do matter. Trade measures have mixed effects on trade between

618 developing countries: while a limited intensity of regulations tends to be detrimental for trade, a
619 mid-high intensity of regulations favours imports of developing countries. Differently, regulations
620 have no effect on trade between developed countries. Our results build upon findings of Disdier et
621 al. (2008) and of Crivelli and Gröschl (2016) by highlighting differences in the trade effects of SPS
622 measures implemented by countries with different levels of economic development and involved in
623 different trade patterns. Our findings also confirm conclusions of Jongwanich (2009) and
624 Chevassus-Lozza et al. (2008): food safety standards may be “*an impediment to trade in developing*
625 *countries*” (Jongwanich, 2009, p. 453), however advantages from regulation may occur once
626 required standards are met (Chevassus-Lozza et al. 2008). Adhering to SPS requirements is costly
627 and may be not viable if only specific products or selected stage of production chains are involved.
628 A few SPS measures may be an entry barrier (Barrett, 2008; Crivelli and Gröschl 2016). This
629 evidence implies that sharing a less intense regulation may be a sort of protection for still slightly
630 thriving markets.

631

632 **8. Policy implications**

633 The differences we found for developed and developing countries may be partly explained by
634 different standards on food safety, which depend on available technologies, plant and livestock host
635 factors, food production practices, cultural background, and pedo-climatic conditions. The
636 divergences in food safety regulations and standards may exacerbate the differences. Adopting
637 international standards would allow countries to avoid redundant costs and potential obstacles to
638 trade (Barrett et al., 2020). As our results suggest, partners with different economic relevance that
639 agree on SPS issues and set measures to regulate their trade relationships benefit of improved
640 market access conditions: the greater the intensity of SPS matching between developed and
641 developing partners, the lower the trade frictions between them. Sharing standards on SPS issues is
642 of utmost importance for economies characterised by different abilities to alter trade terms.

643 A few words of caution are needed. A drawback of the present analysis is that, by estimating overall
644 effects, we can only cautiously conclude on the drivers of the relationships that we found. However,
645 the present analysis may represent a benchmark for country-specific evidence. Furthermore, it
646 would represent valid support to derive a general framework on the effects of SPS measures on
647 trade of agri-food products. Future research should also duly consider the quality of data used in the
648 empirical application (e.g. trade flows in quantity *versus* value, trade flows in constant prices *versus*
649 current prices) to reach a consistent interpretation of results.

650

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652 OMISSIS

653

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805

806 **A. Appendix**

807 *A.1 Comparing theoretical and empirical gravity models*

808 We compared the theoretical gravity model in equation (1) with the empirical specification in
809 equation (2) to clarify why certain variables are included in the model. Recall that i is the importer, j
810 is the exporter, k is the product, t is time.

811

Theoretical model, equation (1)

$$X_{ijk,t} = \frac{E_{ik,t}}{\Phi_{ik,t}} \frac{Y_{jk,t}}{\Omega_{jk,t}} \theta_{ijk,t}$$

Empirical model, equation (2)

$$X_{ijk,t} = e^{\{\beta_{ikt} + \beta_{jkt} + \beta_{ijk} + t_{ijk,t}\nu\}} \varepsilon_{ijk,t}$$

812

813 The gravity model explains bilateral trade (i.e., $X_{ijk,t}$ in equations 1 and 2) as a function of the total
814 expenditure of i on k (i.e., $E_{ik,t}$ in equation 1), the value of production of k in j (i.e., $Y_{jk,t}$ in equation
815 1), and the multilateral resistances proxying the competitiveness of i and j (i.e., $\Phi_{ik,t}$ and $\Omega_{jk,t}$ in
816 equation 1). In the structural gravity model, these terms are traditionally proxied by a set of fixed
817 effects: importer-product-time fixed effects (i.e., β_{ikt} in equation 2) control for total expenditure of
818 i and multilateral resistances in i (i.e., $E_{ik,t}$ and $\Phi_{ik,t}$ in equation 1); exporter-product-time fixed
819 effects (i.e., β_{jkt} in equation 2) control for value of production and multilateral resistances in j (i.e.,
820 $Y_{jk,t}$ and $\Omega_{jk,t}$ in equation 1).

821 The term of interest in the theoretical model is the bilateral trade cost between i and j (i.e., $\theta_{ijk,t}$ in
822 equation 1), which consists of time-invariant (i.e. geographical and cultural distance between pairs)
823 and time-varying (i.e. trade policy distance between pairs) determinants of transaction costs. In the
824 empirical model, the time-invariant determinants of transaction costs are captured by country-pair-
825 product fixed effects (i.e., β_{ijk} in equation 2); the time-varying determinants of transaction costs are
826 proxied by country-pair and product-specific trade policies, defined as $t_{ijk,t} =$
827 $\{SPS_{ijk,t}, \tilde{\tau}_{ijk,t}, RTA_{ij,t}\}$.

828 *A.2 Testing for endogeneity*

829 We evaluate the strict exogeneity of SPS measures by adding to the model in equation (2) a
 830 forwarded variable, $SPS_{ij,t+3}^k$, capturing the future level of SPS measures, to test if the use of
 831 country-pair fixed effects properly accounts for potential reverse causality between imports and SPS
 832 measures in our model (Baier and Bergstrand 2007). The results, reported in table A.1, confirm the
 833 absence of reverse causality between imports and SPS measures; in fact, the parameter associated
 834 with the variable $SPS_{ij,t+3}^k$ is statistically not different from zero confirming that SPS measures are
 835 exogenous to trade flows.

836

837 Table A.1. Testing for the absence of reverse causality between imports and SPS measures.

Variables	All importers
	New regulation
New regulation (t)	0.149 (0.198)
New regulation ($t+3$)	-0.261 (0.324)

838 Notes: Poisson Pseudo-Maximum Likelihood (PPML) estimates of gravity-type model in equation (2). The dependent variable is the
 839 value of imports; the explanatory variables are SPS measures at time t and $t+3$ (test for endogeneity of trade policies) modelled as a
 840 dummy variable. The specification, estimated for the samples developed importers ($N = 29,286$), includes a constant, importer-
 841 product-time, exporter-product-time and country-pair-product fixed effects, and control for tariff levels (log) and the presence of
 842 RTAs (dummy). Robust standard errors are in parentheses, clustered at the product level.

843

844 Trade estimations pooled over consecutive years are sometimes criticised (e.g. Trefler, 2004; Cheng
 845 and Wall, 2005). After policy changes, trade flows may not fully adjust in a single year. To address
 846 the critique, we leave three years between our observations, to check the robustness of our results.

847 We find that estimates obtained with data pooled over consecutive years (baseline results in table
 848 A.2) and with 3-year gaps (sensitivity analysis in table A.2) are comparable. We further detect a

849 positive relationship between trade and SPS measures implemented by developing importers. This
 850 effect is stronger if these measures regulate trade from developed exporters.

851

852 Table A.2. Testing for the adjustment of trade flows to policy changes.

Variables	All importers	Developed importers	Developing importers	Developed- developed	Developed- developing	Developing- developed	Developing- developing
<i>Baseline results</i>							
SPS (dummy)	-.114 (.156)	-.006 (.124)	.268 (.221)	-.087 (.247)	.240*** (.010)	.271*** (.093)	-.101 (.356)
<i>Sensitivity analysis</i>							
SPS (dummy)	-.038 (.100)	.027 (.113)	.382*** (.106)	-.086 (.210)	.154*** (.021)	.462*** (.043)	.173 (.515)

853 Notes: Poisson Pseudo-Maximum Likelihood (PPML) estimates of gravity-type model in equation (2). In the specification ‘baseline
 854 results’ estimates are obtained with data pooled over consecutive years; in the specification ‘sensitivity analysis’ estimates are
 855 obtained with with 3-year gaps. Each specification uses the value of imports as dependent. All the specifications include a constant
 856 and control for tariff levels (log) and the presence of RTAs (dummy). Robust standard errors are in parentheses, clustered at the
 857 product level.

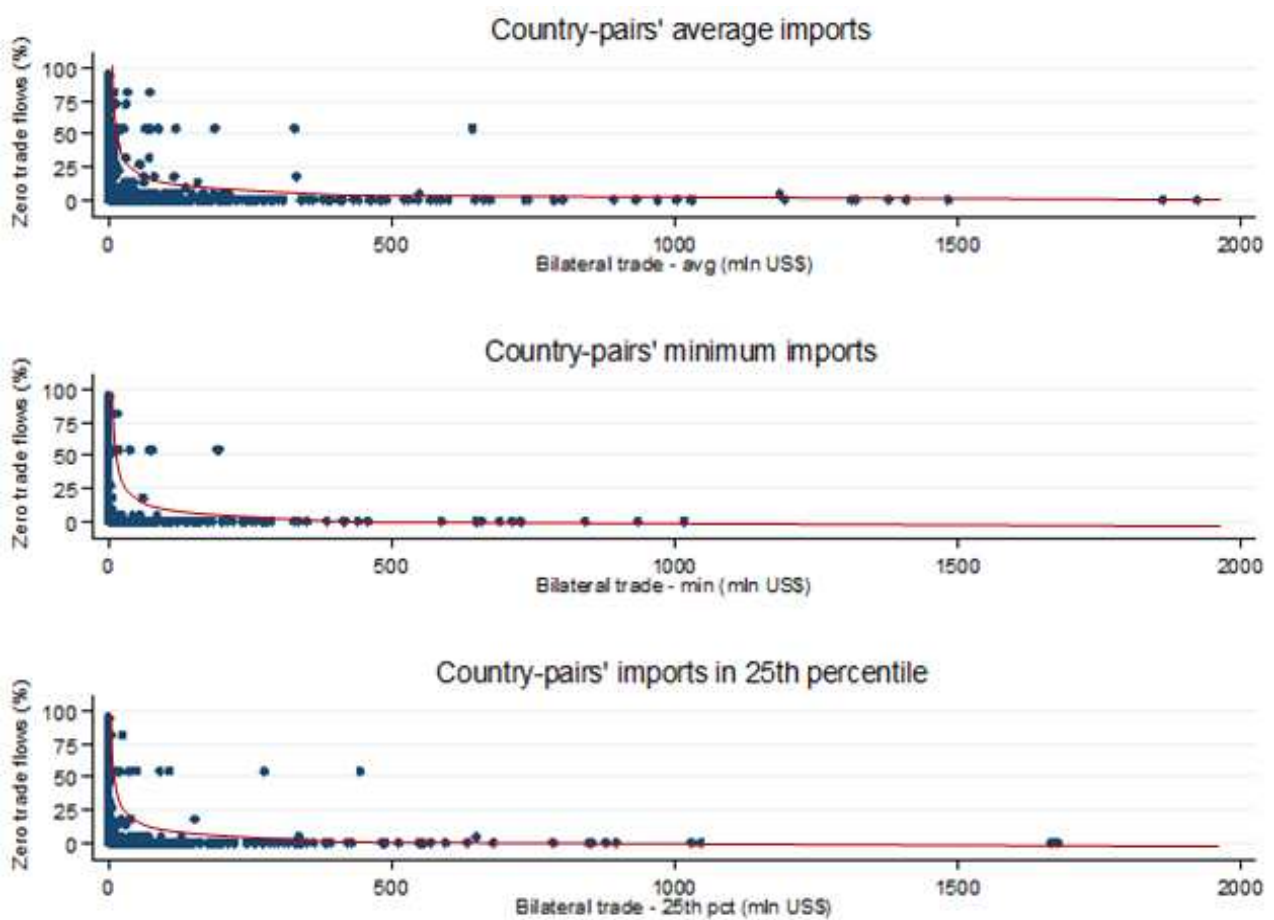
858

859 *A.3 Analysis of zero trade flows*

860 Trade data collected for the sample of 20 countries²⁸ over the period between 1996 and 2017 exhibit
861 fractions of zero values; in our sample country pairs that do not trade with each other account for
862 32.5%. A detailed analysis shows that zero trade flows tend to occur for country-pairs with scarce
863 trade flows.

864

865 Figure A.1. Correlation between zero trade flows and level of bilateral trade.



866

867

868 As shown in figure A.1 (upper panel), the percentage of zero trade flows increases as the average
869 values of bilateral trade tend to zero. This evidence is also stronger considering the correlation

²⁸ Australia, Canada, France, Germany, Italy, New Zealand, Spain, the United Kingdom, the United States, Argentina, Brazil, China, Egypt, Indonesia, India, Libya, Morocco, Peru, Russian Federation, South Africa.

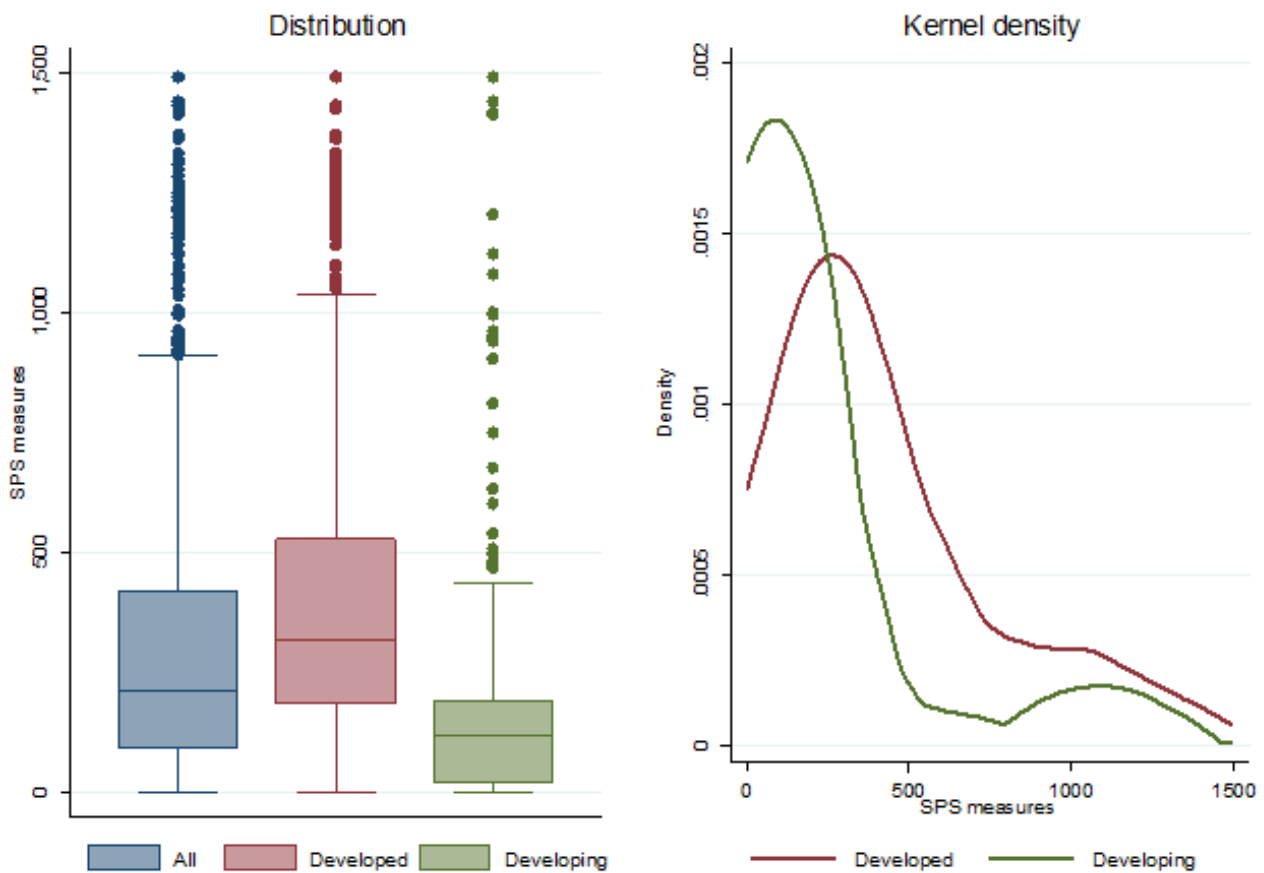
870 between zero trade flows and minimum import values (mid-panel, figure A.1) as well as between
871 zero trade flows and import values within the first quartile of the distribution of bilateral trade
872 (lower panel, figure A.1). The relevant presence of zero trade flows justifies the use of the PPML
873 estimator to investigate the relationship between imports and SPS measures.
874

875 *A.4 Sample description*

876 Figure A.2 shows the distribution of SPS measures in our sample (excluding observations related to
877 country-pairs without SPS measures in place). The intensity of SPS measures implemented by
878 developing importers tends to be lower as compared to that of developed importers.

879

880 Figure A.2. Distribution of SPS measures.



881

882

883 Trends in in the value of imports may be affected by the inflation, due to the long time period
884 analysed (i.e., since 1996 until 2017). To address this issue, we collected data on the average
885 Consumer Price Index (CPI) for the US during the period 1996-2017 from the International
886 Monetary Fund. Data are expressed in averages for the year, not end-of-period data. We considered
887 the US as reference country since trade values are expressed in USD. We used the average CPI to
888 convert trade values expressed in USD of each year of the sample (i.e., 1996-2016) in trade values

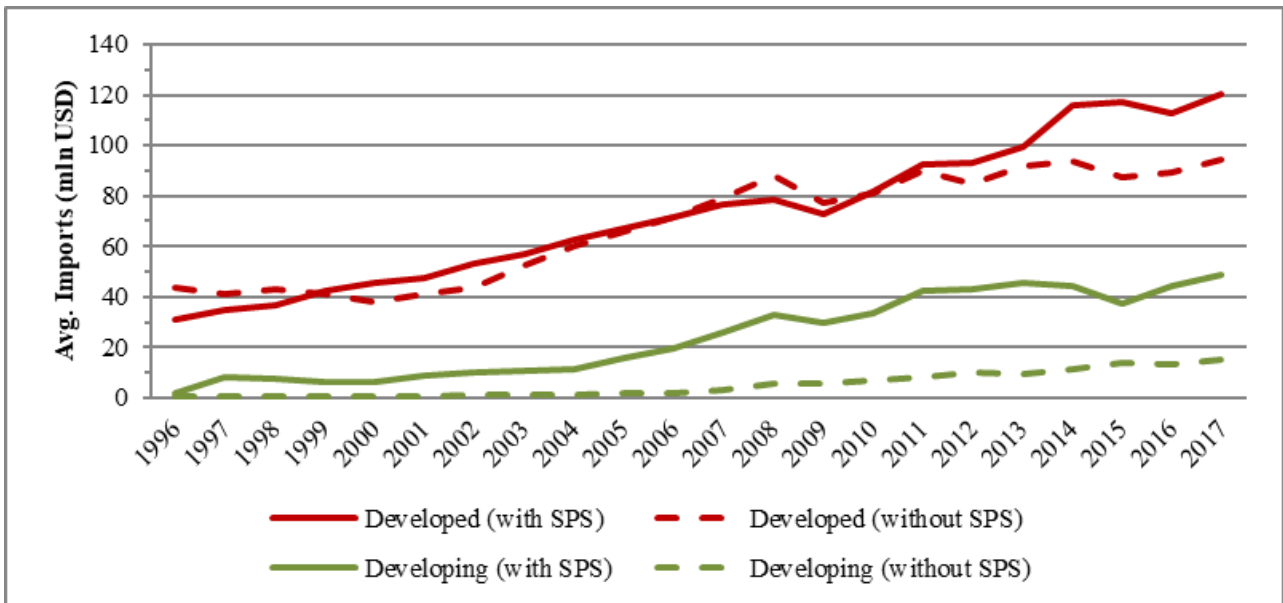
889 expressed in USD of 2017. The figure A.3 compares trends in average import values in current
 890 prices in panel A and in constant prices in panel B. There are no marked differences between import
 891 values in current and constant prices. In both cases, the import values are greater in magnitude for
 892 developed countries and increase faster for country-pairs that have measures in place.

893

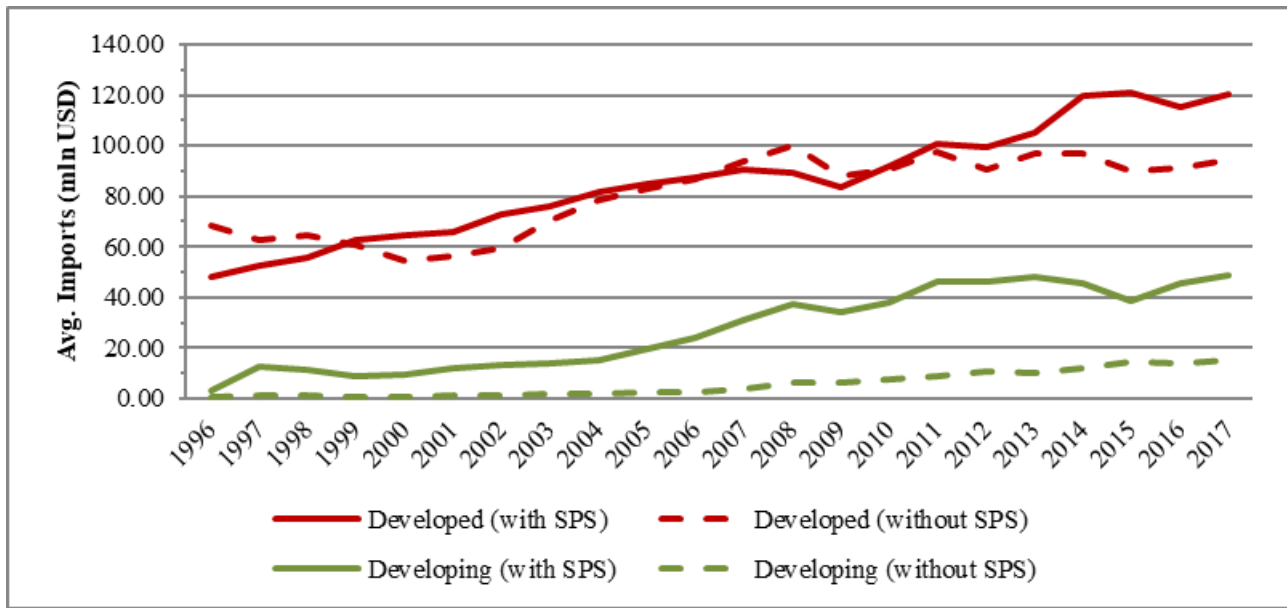
894 Figure A.3. Trends in average import values of country-pairs with and without SPS measures in place.

895

Panel B – Average import values at current price



Panel B – Average import values at constant price



896 Notes: Country-pairs with and without SPS measures in place are considered regardless of the year of implementation. In panel B,
 897 trade values expressed in USD of each year of the sample (i.e., 1996-2016) are converted in trade values expressed in USD of 2017
 898 using the average Consumer Price Index in the US.

899 To control for the potential role of the inflation and the exchange rates on the trade values, we
 900 estimated the gravity model introducing the average Consumer Price Index for the US as a proxy of
 901 the inflation rate and the domestic currency per USD as a proxy of the exchange rate. To allow for
 902 the estimation of the effect of the inflation and the exchange rates (which are country-time specific),
 903 we use a different combination of fixed effects to avoid collinearity problems (i.e. importer-product,
 904 exporter-product, country-pair-product fixed effects). The overall effect of SPS measures on trade
 905 flows does not change.

906

907 Table A.3. Controlling for the effect of the inflation and exchange rates.

Variables	Specification i (baseline)	Specification ii	Specification iii
SPS (dummy)	-.114 (.156)	.239 (.152)	.249 (.153)
Inflation rate	No	Yes	Yes
Exchange rate	No	No	Yes

908 Notes: Poisson Pseudo-Maximum Likelihood (PPML) estimates of gravity-type model in equation (2). Each specification uses the

909 value of imports as dependent. All the specifications include a constant and control for tariff levels (log) and the presence of RTAs
910 (dummy). In the specification i fixed effects used are importer-product-time, exporter-product-time, country-pair-product; in the
911 specification ii and iii fixed effects used are importer-product, exporter-product, country-pair-product. Robust standard errors are in
912 parentheses, clustered at the product level.

913

914 *A.5 Sensitivity analyses: flexible structures of fixed effects*

915 In a sensitivity analysis, we propose the more flexible structures of fixed effects. The table A.2
 916 provides a comparison between the baseline results (i.e., table 4) and the results of the sensitivity
 917 analyses. In a specification, we control for importer-time, importer-product, exporter-time,
 918 exporter-product, country-pair fixed effects (sensitivity analysis 1 in table A.2). In a further
 919 specification, we add product-time fixed effects (sensitivity analysis 2 in table A.2). In both
 920 specifications, the standard errors are clustered by importer-product.

921

922 Table A.4. Estimated effects of SPS measures: controlling for different structures of fixed effects.

Variables	All importers	Developed importers	Developing importers
<i>Baseline results</i>			
SPS (dummy)	-.114 (.156)	-.006 (.124)	.268 (.221)
Importer-product-time FE	Yes	Yes	Yes
Exporter-product-time FE	Yes	Yes	Yes
Country-pair-product FE	Yes	Yes	Yes
<i>Sensitivity analysis 1</i>			
SPS (dummy)	-.070 (.079)	-.115 (.116)	-.042 (.186)
Importer-time FE	Yes	Yes	Yes
Importer-product FE	Yes	Yes	Yes
Exporter-time FE	Yes	Yes	Yes
Exporter-product FE	Yes	Yes	Yes
Product-time FE	No	No	No
Country-pair FE	Yes	Yes	Yes
<i>Sensitivity analysis 2</i>			
SPS (dummy)	-.054 (.082)	-.072 (.149)	-.104 (.179)
Importer-time FE	Yes	Yes	Yes
Importer-product FE	Yes	Yes	Yes

Exporter-time FE	Yes	Yes	Yes
Exporter-product FE	Yes	Yes	Yes
Product-time FE	Yes	Yes	Yes
Country-pair FE	Yes	Yes	Yes

923 Notes: Poisson Pseudo-Maximum Likelihood (PPML) estimates of gravity-type model in equation (2). Each specification uses the
924 value of imports as dependent. All the specifications include a constant and control for tariff levels (log) and the presence of RTAs
925 (dummy). Robust standard errors are in parentheses, clustered at the product level in the baseline results and at the importer-product
926 level in the sensitivity analyses.

927

928 The results of the sensitivity analyses confirm the baseline results, indicating that the overall effect
929 of SPS measures is a true null effect.