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Vujanovic, Nina and Radosevic, Slavo and Stojcic, Nebojsa and Hisarciklilar, Mehtap and Hashi, Iraj

The Vienna Institute for International Economic Studies, Central Bank of Montenegro, University College London, School of Slavonic and East European Studies, University of Dubrovnik, Department of Economics and Business, Coventry University, Centre for Financial and Corporate Integrity, Staffordshire University, Business School

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## **FDI spillover effects on innovation activities of knowledge using and knowledge creating firms: Evidence from an emerging economy**

Dr Nina Vujanović  
Centre for Macroeconomic and Financial Research and Prognosis  
Central Bank of Montenegro, Montenegro

Prof. Slavo Radošević  
University College London, School of Slavonic and East European Studies  
London, United Kingdom  
National Research University Higher School of Economics St Petersburg, Russia

Assoc. Prof. Nebojša Stojčić  
University of Dubrovnik, Department of Economics and Business  
Dubrovnik, Croatia and  
Staffordshire University Business School  
Stoke-on-Trent, United Kingdom

Assistant Prof. Mehtap Hisarciklilar  
Centre for Financial and Corporate Integrity  
Coventry University  
Coventry, United Kingdom

Prof. Iraj Hashi  
Staffordshire University Business School  
Stoke-on-Trent, United Kingdom

### **Abstract**

*The beneficial effects of innovation for firm performance and competitiveness are well established but it has been suggested in recent years that innovation regimes differ between advanced and emerging economies. While advanced economies rely on knowledge generation, their emerging counterparts follow mainly knowledge use regime through the application of existing knowledge and technology. Climbing up the technological ladder can be helped through spillovers from foreign investors to local firms. We investigate whether FDI spillovers influence different phases of innovation process (from decision to innovate to productivity) among knowledge using and knowledge creating firms in an emerging European economy. The results show that innovation process in emerging economies is closer to imitation than creation of novel products. Local firms benefit from foreign counterparts in the early phase of innovation process. Stronger FDI effects are found on firms that undertake innovation through knowledge use than through knowledge generation.*

*Keywords: knowledge use; knowledge generation; FDI; innovation; emerging economy*

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## **1. Introduction**

The contribution of innovation activities in raising firm productivity and competitiveness has been well established in the literature (Polder et al., 2009; Hashi and Stojcic, 2013; Roud, 2018). However, a number of recent studies have highlighted the difference between the innovation regimes of firms in advanced economies, which are driven by R&D investment or knowledge creation, and those of firms in emerging economies (EMEs), which are mainly driven by investment in machinery and equipment (i.e., non-R&D investment) or knowledge use (Cirera and Maloney, 2017). A recent European Commission report (Radošević, 2016, p. 130) confirms this trend in the context of developed Northern EU countries and the EU's emerging economies of Central and Eastern Europe (CEE). The report shows that almost 72% of innovation spending in developed part of the Northern EU members goes to R&D expenditure compared to 39% in CEE members of the EU. The opposite holds for spending on machinery and equipment which accounts for 19% and 54% of innovation spending in two groups of countries respectively.

Understanding which factors facilitate or inhibit the innovation process across different innovation regimes is a topic of particular relevance for firms from EMEs. The nature of innovation activities in these economies changes from the 'use of existing knowledge' to the 'creation of new knowledge' only over longer periods of time (Radošević 2015, 2017; Stojcic and Orlic 2020). Several studies suggest that knowledge creation is not a dominant innovation regime in EMEs (Cirera and Maloney, 2017) and innovation models focusing on R&D spending are not particularly useful in such contexts (Stojcic et al., 2020; Radošević and Yoruk, 2018). Firms in EMEs do not possess the technical and scientific knowledge, financial resources and supportive innovation systems to compete at the technological and innovation frontiers. Their growth has been driven by adoption and assimilation of existing knowledge embodied in the imported machinery and equipment rather than by new knowledge generated through investment in R&D (Kravtsova and Radošević, 2012).

Among sources of foreign knowledge and technology, the literature on EMEs recognised as particularly important knowledge and technology spillovers from foreign investment (Mowery and Oxley, 1995; Radošević, 1999; Fujita and Thisse, 2002; Aghion et al, 2009; Vahter, 2011; Garcia et al, 2013; Chang and Lee, 2014). The presence of foreign competitors facilitates imitation, knowledge flows through labour mobility and exerts competitive

pressure to use resources efficiently (Saggi, 2006; Greenaway et al., 2004; Dasgupta, 2012; Haskel et al., 2007; Sinani and Meyer, 2004). Domestic firms in upstream and downstream industries may benefit from technology and knowledge spillovers of foreign firms by having to improve the quality of their products to meet the standards of their foreign customers or by being able to use better quality inputs produced by foreign suppliers.<sup>1</sup> The importance of FDI as a vehicle for the introduction of foreign knowledge and technology in host countries and its potential beneficial spillovers to domestic firms, is already well established in the literature but to our knowledge how the spillover effects affect the innovation process in host countries regardless of innovation regime has not been investigated at all.

Our paper aims to address these gaps. Using the well-established Crépon, Duguet and Mariesse (1998) (henceforth CDM) model of the innovation process we extend it by exploring the impact of knowledge creating and knowledge using innovation regimes<sup>2</sup> on the different stage of the innovation process. We enrich the literature on innovation activities of firms in EMEs by introducing the FDI spillover effects in the CDM model and thus identifying the impact of these spillovers on different stages of the innovation process across analysed innovation regimes. This enables us to identify which innovation regime (knowledge use and knowledge creation) can benefit more from FDI spillovers and contribute more effectively to the innovation and productivity of host country firms.

A slightly similar augmentation of the CDM model was employed by Khachoo et al. (2018) who investigate how proximity to technological frontier influences FDI spillover effects on the innovation process in India. While the CDM model is augmented via the inclusion of FDI

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<sup>1</sup> These benefits will be more tangible if their investment strategy corresponds to and complements the foreign firms' technology and knowledge, or if there is some cognitive proximity with foreign firms. The impact of any spillover will be rather limited if domestic firms focus their innovation efforts on creating their own technology through investment in R&D. In such cases the opportunities for benefiting from labour mobility, imitation or better-quality inputs will be limited. This is because firms that create new knowledge (R&D intensive firms) may focus more on exploiting their internal knowledge potential rather than 'free-riding' on other firms' knowledge.

<sup>2</sup> The above distinction is well established in innovation studies on developing countries under notion of production and technology capabilities (Dahlman and Westphal, 1982; Dahlman et al, 1987; Bell and Pavitt, 1993). Production capabilities refer to capabilities to produce industrial goods with given technology. Technology capabilities which include R&D, design and engineering knowledge are capabilities to generate and manage change in the technologies used by firms. On a broader level, this is similar to the differentiation between technological competences and technological capabilities elaborated by Iammarino et al. (2012). Competences refer to the firm's resources (machinery, equipment and employees' knowledge) which can be used to produce goods reflecting the current state of knowledge. Capabilities, on the other hand, refer to the ability of firms to develop new knowledge manifesting itself in new products.

spillover measures in the CDM model, the authors based their interest on the dependence of spillovers on technological proximity.

To this end, our paper aims to answer two questions. First, what is the impact of knowledge using and knowledge creating innovation regimes on different stages of the innovation process in firms from EMEs? Second, what is the effect of FDI spillovers on different stages of innovation process in knowledge using and knowledge creating firms from EMEs?

Our analysis uses the example of Serbia, a European emerging economy heavily reliant on knowledge use and foreign investment as vehicles of growth and technological catching up. FDI share of GDP in Serbia is more than twice the world average and is similar to that of many other European EMEs (e.g. Bulgaria and Hungary) (World Bank, 2018). Serbia makes a particularly interesting case as its integration in regional, European and global production networks has been slower than in other European EMEs due to sanctions imposed by UN and EU in 1990s.

The analysis for the first time combines several high-quality datasets such as the Community Innovation Survey, providing information on different types of innovation activities of firms, the Amadeus database, providing detailed financial information at firm level, and Input-Output tables, which are used to compute the spillover effects of foreign firms. The results are broadly applicable to other Central, South and East European economies with similar institutional and socio-economic characteristics inherited from their previous socialist period. The structure of the paper is as follows. Section 2 provides a conceptual framework. Empirical strategy is laid down in third section. Results of investigation are presented in section 4. Section 5 discusses our findings. Section 6 concludes.

## **2. Innovation process and FDI spillovers – a conceptual framework**

### *2.1. FDI spillovers in emerging economies*

It has been argued that the lack of indigenous competences and capabilities in emerging economies motivates their search for external knowledge (Agarwal et al., 2014; Eapen et al., 2019). The knowledge spillovers generated by foreign companies are among the most prominent beneficial channels for domestic firms (Radosevic and Yoruk, 2015). The multinational corporations operating in emerging economies often possess superior technology and knowledge. Although such knowledge is tacit in its nature (Fujita and Thisse,

2002), its internationalization is often challenging and can lead to two main types of spillovers to local firms, horizontal ones to rival firms and vertical spillovers to upstream and downstream firms in the supply chain.

Both types of channels have been recognized and discussed in the theoretical and empirical literature. Labor mobility (Greenaway et al., 2004; Dasgupta, 2012) and imitation (or reverse engineering) of the production process (Saggi, 2006) are the most commonly identified beneficial horizontal spillover channels. FDI is also found to induce market-access externalities (Crescenzi et al., 2015) or competitive disciplinary effects (Hamida, 2013) by forcing indigenous firms to better utilize existing technology in order to maintain their market shares (Nicolini and Resmini, 2010). The literature, however, lacks consensus on the beneficial effects of FDI spillovers as foreign firms are found to take over market shares of domestic firms in EMEs, increase production costs, reduce local firms' productivity and eventually crowd out domestic firms (Kosová, 2010; Kokko and Kravstova, 2012; Damijan et al., 2013).

Another channel of knowledge transmission runs through the vertically connected enterprises in the supply chain. Evidence suggests that this channel facilitates exchange of information on product development and adjustment, leading to innovation output (Fu et al., 2013) and increased productivity (Javorcik 2004; Lu et al., 2017; Stojcic and Orlic, 2020). Foreign firms manufacture goods that are more technologically demanding and require more sophisticated knowledge for production than those of the local firms in emerging economies. Domestic supplier would, consequently, try to increase competence and improve the quality of their output to meet new customers' demands, by improving their own technology through innovation. This is how backward spillovers transmission of knowledge occurs. MNCs were found to help domestic firms in improving their innovation process and technology to reach their production requirements in EMEs (Blalock and Gertler, 2008; Du et al., 2011; Gorodnichenko et al., 2014).

Likewise, if foreign firm acts as supplier, they can benefit local customers in downstream industries by supplying better quality inputs facilitating forward spillovers. However, the empirical evidence shows that this has generally not been the case in EMEs (Barrios et al., 2006; Javorcik and Spatareanu, 2011; Damijan et al., 2013). Gorodnichenko et al. (2014) argue that the absence of these spillovers is because inputs sourced from foreign firms are too sophisticated, on the one hand, and the local technological competence is inferior on the other.

## *2.2. FDI spillovers and innovation regimes in emerging economies*

The role of FDI spillovers in emerging economies has been analyzed mostly from the perspective of their influence on firm or industry productivity (Javorcik, 2004; Halpern and Maruközy, 2007; Lu et al., 2017 among others). One exception is Vahter (2011) who finds positive effects of FDI spillovers on innovation in Estonia. Stojcic (2021) addresses the role of foreign partners in the creation and commercialization of innovations in emerging economies but this study does not focus explicitly on the role of FDI spillovers as the facilitator of domestic innovation activities in these economies.

The external stock of knowledge can increase firm's innovation expenditures. These increased innovative activities could eventually increase the innovation output and lead to higher productivity. As financing innovation is very expensive in particular where the borrowing cost is higher (Vujanovic et al., 2021), the role of foreign knowledge gains further importance. The impact of FDI spillovers on the innovation process as a whole – starting from the investment in innovation and ending with the effect on productivity, has remained, somewhat surprisingly, unknown for the emerging economies. Hence, there is a need to fill this gap, especially given widespread expectation of policy makers that FDI will bring not only employment but also improve innovation capacity of local firms.

The absorption of spillovers is contingent on various factors, particularly in emerging markets. In the first place, without some domestic technological effort, foreign firm's knowledge may not suffice for technological growth (Radosevic, 1999). The absence of positive spillover effects is mostly related to the lack of absorptive capacity in emerging economies (Halpern and Muruközy, 2007; Kosová, 2010; Damijan et al., 2013), often measured by the current state of knowledge, the technology they possess and the quality of their human capital. In the context of developed economies, this often implies R&D. However, economies that are far from the innovation and technological frontier grow predominantly through expansion of production capabilities (Radosevic and Yoruk, 2015), as they lack the scientific knowledge and the resources to engage in cutting-edge R&D.

The innovative activity in emerging economies differs from that in the advanced world. Kravtsova and Radosevic (2012) explain that innovative activities in these economies are aimed at improving the current production capability through acquisition of machinery and

equipment (*knowledge use*), and not through expenditure on R&D (*knowledge creation*). Hence, the innovation process in these economies is based less on R&D but more on less knowledge-intensive activities such as technology adoption, incremental and cost-oriented innovation through acquisition of machinery and equipment (Radosevic, 2017). The innovation activities in that case are about the most productive use or absorption and assimilation of embedded R&D and less about generation of new knowledge.

The success of MNCs in innovation activities has encouraged firms in EMEs to try to build indigenous innovation competence (Cheung and Lin, 2004). Adoption of foreign knowledge, such as that embedded in machinery, equipment and know-how reduces the risk of innovation failure. At the same time, it paves the way for more sophisticated activities of knowledge generation. Boschma (2005) notes that cognitive proximity such as that embedded in innovation competencies increases complementarities relevant for the success of the spillover process.

### 2.3. Research hypotheses

The above discussion suggests that FDI spillovers provide two types of benefits for firms in emerging economies. First, foreign firms provide domestic firms with spillovers that are relevant for the use of sophisticated technology (knowledge use). Second, the process of gaining innovation competencies sets the foundation for domestic firms to additionally benefit from more sophisticated type of spillovers relevant for engaging in knowledge generation. Building on these foundations, we argue that FDI spillovers can induce effects on innovation process of indigenous firms in emerging economies by either building their ability to use knowledge or their ability to generate knowledge.<sup>3</sup> Both effects may take place through either horizontal or vertical spillover channels already recognised in the literature. This allows us to define our first two hypotheses:

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<sup>3</sup> Whether each of these effects will materialize and whether they take place through horizontal or vertical channels depend on the proximity between foreign and domestic firms. Cohen and Levinthal (1989) and Nelson and Phelps (1966) theory implies that the greater the gap between technological levels of local and foreign firms, the less spillovers will be absorbed, due to local firms' lack of the necessary competences. Moreover, as Boschma (2005) explains, firms purposely search for knowledge "proximate" to their own, which sets the limitation to how much these firms can learn through FDI spillovers, irrespective of whether they are sourced from horizontal or vertical linkages.



*H1: FDI spillovers facilitate knowledge use of domestic firms in emerging economies*

*H1a: Horizontal FDI spillovers facilitate knowledge use of domestic firms in emerging economies*

*H1b: Vertical FDI spillovers facilitate knowledge use of domestic firms in emerging economies*

*H2: FDI spillovers facilitate knowledge generation of domestic firms in emerging economies*

*H2a: Horizontal FDI spillovers facilitate knowledge generation of domestic firms in emerging economies*

*H2b: Vertical FDI spillovers facilitate knowledge generation of domestic firms in emerging economies*

In addition to facilitating engagement in different innovation regimes FDI may help domestic firms in emerging economies in later stages of innovation process and by improving their overall performance. In addition to technology and know-how relevant for the development of innovations, foreign firms can act as sources of knowledge required to commercialize novel products and services. This knowledge comes in the form of marketing, quality standards, linkages with potential customers and may come either through horizontal channels such as imitation and labour mobility or through vertical buyer-supplier relationships. Finally, previous studies (Stojcic and Orlic, 2020) have established that different FDI spillover channels in emerging economies have different effects on firm productivity. This allows us to define our third and fourth hypothesis:

*H3: FDI spillovers facilitate sales of new products and services of domestic firms in emerging economies*

*H3a: Horizontal FDI spillovers facilitate sales of new products and services of knowledge using domestic firms in emerging economies*

*H3b: Vertical FDI spillovers facilitate sales of new products and services of knowledge generating domestic firms in emerging economies*

*H4: FDI spillovers facilitate productivity of domestic firms in emerging economies*

*H4a: Horizontal FDI spillovers facilitate productivity of knowledge using domestic firms in emerging economies*

*H4b: Vertical FDI spillovers facilitate productivity of knowledge generating domestic firms in emerging economies*

As noted previously, the ability of indigenous firms to benefit from foreign spillovers for building of competencies for use of knowledge and those for knowledge generation will depend on the cognitive distance between domestic and foreign firms but also the position of domestic firms in the value chain. Firms that are higher on the value chain ladder and thus are more acquainted with sophisticated technologies are more likely to benefit from vertical spillovers in their R&D-driven innovation and productivity. Those in lower segments of the value chain ladder are more likely to benefit from FDI spillovers relevant for knowledge use.

Our discussion in the Introduction and in this section outlined that innovation regimes of firms in advanced and emerging economies differ. As firms in emerging economies lack relevant resources to generate new knowledge and their innovation systems are structurally weak (Stojicic, 2020), knowledge use through adoption and assimilation of the existing knowledge may be more important for them than knowledge generation innovation regime (Cirera and Maloney, 2017). However, at the same time, technologically sophisticated companies may possess the relevant knowledge, skills and other resources to engage in knowledge generation innovation regime. Whether both of these channels function in EMEs and what is their contribution to outcomes of innovation process has not been investigated before. Bearing this in mind, we formulate our fifth hypothesis:

*H5: Firms in emerging economies innovate through knowledge using and knowledge creating innovation regimes*

*H5a: Firms in emerging economies innovate through knowledge using innovation regime (adoption and acquisition of machinery, equipment and software)*

*H5b: Firms in emerging economies innovate through knowledge generation innovation regime (R&D investment)*

### **3. Data and Empirical Strategy**

We test the hypotheses formulated in the previous section by following an empirical approach that originates from Crépon, Duguet and Mariesse (1998). The CDM model is a four-equation system that accounts for the entire innovation process, starting with firm's decision on whether or not to innovate and ending with improvements in productivity. The CDM model was applied in the analysis of firms' innovation behaviour in many countries including the emerging economies (Damijan et al., 2011; Hashi and Stojcic, 2013; Roud, 2018). What differentiates this study from these is the inclusion of the effects of FDI spillovers in the model and the distinction between different innovation regimes, namely knowledge use and knowledge generation. Our analysis is based on the data coming from two sources. Firm-level information on innovation activities, productivity and other characteristics are obtained from the Community Innovation Survey (CIS) for Serbia, covering the period of 2010-2012. The CIS dataset contains 964 firms belonging to the manufacturing industry, of which 37,6% of these firms decide to invest in innovation, while 34,2% have some innovation output.

The industry-level measures of FDI spillovers are calculated using Bureau Van Dijk's Amadeus dataset, containing firm balance-sheet and other firm and industry information. Industry level variables are extracted from the Amadeus database, on the basis of NACE industrial classification, and used in conjunction with the CIS database.

In its core form, the CDM model consists of the following four equations:

$$g_i^* = \beta_1 x_{1i} + \varepsilon_{1i} \quad (1)$$

$$k_i^* = \beta_2 x_{2i} + \varepsilon_{2i} \quad (2)$$

$$t_i = \beta_3 x_{3i} + \alpha_3 k_i + \delta \lambda_i + \varepsilon_{3i} \quad (3)$$

$$q_i = \beta_4 x_{4i} + \alpha_4 t_i + \varepsilon_{4i} \quad (4)$$

where  $x_{1i}$  to  $x_{4i}$  represent vectors of independent variables measuring characteristics of firm  $i$  in Eqs (1) to (4);  $\beta$ 's,  $\alpha$ 's, and  $\delta$  are coefficients to be estimated; and  $\varepsilon$ 's are the residuals. In the CDM equation-system given above, Equations (1) and (2) represent inputs into the innovation process while Equations (3) and (4) represent, respectively, innovation output and productivity. In Eq. (1),  $g_i^*$  is a latent variable behind firm  $i$ 's decision to innovate. Its

observable counterpart,  $g_i$ , takes value one for firms that decide to innovate and zero for others. The dependent variable in Eq. (2),  $k_i^*$ , accounts for the amount spent on innovative activities (i.e. the innovation investment).  $k_i$  is its observable counterpart taking positive values only when  $k_i^* > 0$ . Eq. (2), therefore, models the innovation investment for a selected set of firms that decide to innovate in Eq. (1). The first and second equations together form Type II Tobit model and are jointly estimated using maximum likelihood estimation. The third equation is a knowledge production function (set by Griliches, 1979) which explains the observed innovation output of firm  $i$  ( $t_i$ ) that has successfully innovated.<sup>4</sup> Finally, the fourth equation models firm  $i$ 's productivity,  $q_i$ . Because Eq. (3) represents a subsample of firms that innovate, an inverse-Mills ratio based on a probit estimation of Eq. (1) is included on the right-hand-side. This equation further includes innovation investment ( $k_i$ ) as one of the determinants of innovation output. Similarly, the productivity regression (Eq. 4) includes innovation output ( $t_i$ ) as one of the explanatory variables.

Equations (3) and (4) suffer from endogeneity because firms that successfully innovate are more likely to have higher innovation spending. Likewise, higher productive firms are often innovators themselves (i.e. they have greater innovation output). We follow Lööf and Heshmati (2002) (henceforth LH) approach to estimating the CDM model: while we jointly estimate the first two equations by generalized Tobit model, we limit the third and fourth equations to sample of innovating firms that successfully sell their innovation output in the market and estimate them jointly in a simultaneous system framework using three-stage least squares (3SLS) (Zellner and Theil, 1962).<sup>5</sup> In Eq. (3), we use predicted values of innovation investment obtained from joint estimation of Equations (1) and (2). Similarly, Eq. (4) includes predicted values of innovation output from Eq. (3). Use of predicted values for innovation input and innovation output, respectively, in Equations (3) and (4) mitigates the endogeneity problem. Further, use of inverse Mills ratio calculated from innovation input estimations together with the use of predicted innovation spending and output connect the equations

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<sup>4</sup> In the original Crépon et al. (1998) paper  $t^*$  refers to unobserved, true innovation output. However, in most empirical papers (Lööf and Heshmati, 2002; Griffith et al., 2006; Hashi and Stojčić, 2013)  $t^*$  represents observed innovation output. The latter literature in defining the third stage's dependent variable is followed in our model and labelled with  $t$ .

<sup>5</sup> The 3SLS estimation allows for correlation of the disturbance terms across the two equations, although assuming homoscedasticity, and is used when outcome variables in multiple equations are jointly dependent or endogenous.

within the CDM system.

Our augmented CDM model additionally includes horizontal, backward vertical and forward vertical spillover variables as well as the Hirshman-Herfindahl index ( $HH$ ) that measures market competition:

$$g_{ij}^* = \beta_1 x_{1ij} + \phi_1 HH_j + \gamma_1 Horizontal_j + \theta_1 Backward_j + \xi_1 Forward_j + \varepsilon_{1ij} \quad (1')$$

$$k_{ij}^* = \beta_2 x_{2ij} + \phi_2 HH_j + \gamma_2 Horizontal_j + \theta_2 Backward_j + \xi_2 Forward_j + \varepsilon_{2ij} \quad (2')$$

$$t_{ij} = \beta_3 x_{3ij} + \alpha_3 k_{ij} + \delta \lambda_{ij} + \phi_3 HH_j + \gamma_3 Horizontal_j + \theta_3 Backward_j + \xi_3 Forward_j + \varepsilon_{3ij} \quad (3')$$

$$q_{ij} = \beta_4 x_{4ij} + \alpha_4 t_{ij} + \phi_4 HH_j + \gamma_4 Horizontal_j + \theta_4 Backward_j + \xi_4 Forward_j + \varepsilon_{4ij} \quad (4')$$

Horizontal spillovers variable presents the within industry knowledge transmission from foreign to domestic firms. It can be proxied by the weighted share of foreign firms in total industry employment (or sales), averaged over all firms within an industry (Aitken and Harisson, 1999):

$$\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j} \quad (5)$$

where  $\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j}$  represents the level of employment of firm  $i$  in industry  $j$  capturing the knowledge transmission mainly through labour mobility.  $\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j}$  is the share of foreign firms in industry employment – foreign firms being defined as those in which at least 10% of the equity belongs to foreign entities.

Vertical FDI spillovers refer to the knowledge transmitted between firms in upstream and downstream industries. As explained, backward FDI spillovers account for the knowledge local suppliers absorb through supplying foreign customers. Forward FDI spillovers, on the other hand, refer to the knowledge local customers absorb via buying inputs from foreign suppliers. These FDI spillovers are defined as follows:

$$\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j} \quad (13)$$

$$\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j} \quad (14)$$

where  $\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j}$  represents the proportion of industry  $j$ 's output supplied to industry  $k$ .  $\frac{1}{N} \sum_{i=1}^N \frac{E_{ij}}{E_j}$  is the

proportion of inputs of industry  $j$  purchased from industry  $k$ . These industry-specific parameters reflect the customer-supplier relationship prevailing between all sectors.  $\alpha_{jk}$  and  $\beta_{jk}$  are calculated using 2010 Input-Output (IO) tables for Serbia (from Eora multi-region input-output table (MRIO) database)<sup>6</sup> and then multiplied with the corresponding horizontal FDI spillovers, resulting in backward and forward spillovers. Unlike horizontal spillovers, vertical spillovers are aggregated at either one- or two-digit NACE industry level (a combination of these two levels of aggregation), which is dictated by the available IO tables. Hence, instead of accounting for learning through vertical linkages between firms operating in closely-related industries, these measures account for learning at more aggregated level. It is also argued that firms that do not share very similar technological content have a lot to learn from one another as the scope for learning between them increases (Autant-Bernard and LeSage, 2011).

Competition is proxied by the Hirshman-Herfindahl index ( $HH$ ), which is the sum of the squared shares of firms' sales in total industry sales, aggregated at 3 digit NACE industry level. Controlling for competition is important because FDI influences innovation through the increased competition too, in which case not controlling for it may lead to biased estimate on FDI spillovers.

It is important to note that the three spillover measures enter in (time) lagged form and refer to the year of 2009. This is to circumvent the endogeneity issue caused by the fact that foreign firms may target more productive and more innovative local firms to obtain better initial market position. This can potentially cause positive bias on the spillovers' coefficient estimates. By lagging the main variables of interest, and thus following similar line of research (Girma et al., 2008; Fu, 2008; Ning et al., 2016; Zhang, 2017), we attenuate this issue.

The CDM model examines the link between R&D activities and innovation outcomes. This has led to some criticism regarding its applicability to modelling of the innovation process in emerging economies. Such criticism is based on the fact that original CDM does not capture non-R&D drivers of productivity which are important in emerging economies (Radosevic and Yoruk, 2016). Our study fills this gap in the literature by adopting a modelling approach that

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<sup>6</sup> Source: <http://worldmrio.com>

specifically takes into account these additional drivers of innovation recognised as important in the emerging economies literature. We introduce two specifications that aim to distinguish between two innovation regimes. The first specification (a) uses R&D investment as measure of innovation input while second specification (b) uses investment in other innovative activities that comprise of investment in machinery and equipment and the purchase of know-how and training. Hence, the first measure refers to ‘knowledge creation’ while the latter refers to ‘knowledge use’. This allows us to assess in next stage whether any or both of these regimes contribute to commercialization of existing products and services (as expected among firms that predominantly use knowledge) or the commercialization of new products and services (as expected from knowledge generators). Table 1 provides definitions of dependent variables used for each of the equations in the CDM model.

**Table 1.** Definitions of dependent variables

<b>Specification a: Innovation input equations (Equations 1 and 2)</b>	
Eq.1:	$g_i = 1$ if firm invested in R&D (external or internal); = 0 otherwise
Eq.2:	$k_i$ logarithm of R&D spending
<b>Specification b: Innovation input equations (Equations 1 and 2)</b>	
Eq.1:	$g_i = 1$ if firm invested in machinery, equipment, purchase of know-how and training; = 0 otherwise
Eq.2:	$k_i$ logarithm of spending on machinery, equipment, purchase of know-how and training
<b>Specification a &amp; b: Innovation output and productivity equations (Equations 3 and 4)*</b>	
Eq.3:	$t_i$ logarithm of percentage of sales from innovation output
Eq.4:	$q_i$ logarithm of sales per employee (labour productivity)

\* Note that although variable definitions in Equations (3) and (4) are the same for specifications a and b, different subsample of firms are used during estimations.

Turning to the explanatory variable vectors  $x_{1ij}$  to  $x_{4ij}$  the following variables are included in all equations in the CDM system: logarithm of number of employees in the firm (included as a proxy of firm’s size); a binary variable taking value one if the firm sells products to the EU and/or a regional market (as a measure of international competition); and four dummy variables (high-tech, med-high, med-low or low-tech) referring to the technology level of the manufacturing sector that the firm operates in. Additional explanatory variables included in each equation are as follows: In Equation (1)  $x_{1ij}$  contains two variables referring to

detrimental factors preventing firms from achieving their goals due to lack of knowledge<sup>7</sup> and market factors<sup>8</sup>; In Equation (2)  $x_{2ij}$  includes three dummy variables referring to the level of education of employees (the three dummies take value one if 25-49%, 50-74% and 75-100% of employees with the university degree), a dummy variable taking value one for firms producing innovation through cooperation with external partners, three dummy variables indicating subsidies sourced from local authorities, EU authorities and governmental authorities; In Equation (3)  $x_{3ij}$  includes labour productivity (total revenue divided by number of employees), a dummy variable showing whether the firm is a member of a group, three dummy variables referring to the level of education of employees; In Equation (4)  $x_{4ij}$  includes innovation output and the three education dummies as human capital controls.

Additionally, what is common to the vectors of control variables in Equations (2) to (4) is a dummy variable referring to firms that do some other innovative activities (*innov\_other*) in addition to R&D (in Specification a) and a dummy referring to firms that do R&D (*innov\_rd*) in addition to spending on machinery and equipment and training (in Specification b). Thereby, we control for the effect of firms that engage in both – knowledge creation and knowledge use.

#### 4. Results

Table 2 presents estimation results for the first two equations of the CDM approach that model inputs into the innovation process while Table 3 presents results for the last two equations, which, respectively, model the innovation output and productivity. As explained in the previous section, each of these equations are estimated for two subsamples of firms: firms that are predominantly knowledge creators and firms that are predominantly knowledge users. The former subsample includes firms that engage in knowledge generation innovation regime by investing mainly in R&D while the latter includes firms that engage in knowledge use mainly innovation regime through investment in machinery and equipment and purchase of know-how. For expositional convenience the results for main variables of

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<sup>7</sup> The importance of rivals' dominant market share as an obstacle to meeting goals. This variable has values ranging from 0 (negligible importance) to 3 (high importance)

<sup>8</sup> This variable is created through factor analysis. It represents the variation of two variables taking values 0 to 3 and showing the importance of unpredictable demand as an obstacle to meeting goals and the importance of rivals' innovation as an obstacle to meeting goals.



interest are presented in Table 2 while the full estimation results can be found in the appendix.

The results in Table 2 (marginal effects) show positive horizontal spillover effects in the earlier stages of the innovation process, in both subsamples though the effect is larger (stronger) on firms that invest in knowledge use (Specification b) than on firms that invest in knowledge creation (Specification a).<sup>9</sup> The positive effect from horizontal spillover on the likelihood of firms doing innovation through knowledge use is around three times as high as the positive effect on those conducting R&D. Likewise, the presence of foreign rival firms induces further spending on R&D and other innovation activities (Eq. 2), but the latter effect is approximately four times larger, as judging by the size of the coefficient estimate. If foreign rivals' presence increases by 0.01 unit the R&D spending increases by 0.5% but spending on other innovative activities increases by 2.1%.

**Table 2.** Type II Tobit estimation results for Equations 1 and 2 (marginal effects)

	Innovation regime			
	Knowledge creators		Knowledge users	
	Decision to innovate	Innovation investment	Decision to innovate	Innovation investment
Horizontal spillovers	0.077** (0.0341)	0.460** (0.223)	0.242*** (0.039)	2.102*** (0.334)
Forward vertical spillovers	-0.074 (0.311)	1.260 (2.047)	1.396*** (0.351)	9.814*** (2.961)
Backward vertical spillovers	-3.537*** (0.399)	-30.50*** (2.742)	-4.623*** (0.458)	-41.87*** (3.900)
Market concentration	-0.062 (0.040)	-0.523* (0.278)	-0.092 (0.048)	-0.888* (0.456)
Observations	964	251	964	350

Note: \* p<0.1, \*\* p<0.05, \*\*\* p<0.01; Detailed specifications and model diagnostics available in Online appendix. Standard errors in parentheses. Decision to innovate and innovation investment in knowledge creation regime refer to investment in R&D. Decision to innovate and innovation investment in knowledge use regime refer to investment in machinery, equipment, software, training and know-how.

The market competition effects are positive in the early phase of the innovation process for both knowledge using and knowledge generating firms.<sup>10</sup> Vertical spillovers have different impacts, depending on whether foreign firm is a supplier or a customer. Forward spillovers (from foreign customers) have positive and significant effect only for firms that invest in

<sup>9</sup> In equation 1, the 95% confidence intervals for the horizontal spillovers effect are, respectively, [0.011, 0.144] and [0.166, 0.318] for specification a and specification b while respective confidence intervals are [0.023, 0.897] and [1.447, 2.757] for equation 2.

<sup>10</sup> HH index is a measure of market concentration, as presented in the table of results. If the effect of market concentration is positive/negative, the effect of market concentration is reversed – negative/positive.

knowledge use (Specification b) but not for firms that invest in knowledge creation (Specification a). Backward spillovers (foreign firms' presence in downstream sector) are negative and significant in both models, irrespective of the innovation regime. The results of the estimation of Equations 3 and 4 (which refer to innovation output and productivity, respectively) for firms that follow knowledge generation innovation regime (Specification a - columns I and II) and firms that follow knowledge use innovation regime (Specification b - columns III and IV) are presented in Table 3.

**Table 3.** 3SLS estimation results for Equations 3 and 4

	Innovation regime			
	Knowledge creators		Knowledge users	
	Sales from new products	Productivity	Sales from new products	Productivity
Horizontal spillovers	-1.111*** (0.276)	2.212 (5.190)	-1.235*** (0.270)	3.837*** (1.471)
Forward vertical spillovers	0.651 (2.893)	-17.24 (36.42)	0.223 (2.008)	-5.033 (6.530)
Backward vertical spillovers	-11.25 (8.452)	4.084 (55.75)	6.984 (5.278)	-49.24** (22.40)
Market concentration	1.357*** (0.366)	-1.289 (4.486)	1.786*** (0.245)	-2.259* (1.190)
R&D investment (predicted)	-0.235* (0.132)	-	-	-
Machinery, equipment etc. investment (predicted)	-	-	-0.201** (0.098)	-
Sales from new products (predicted)	-	2.514 (4.659)	-	1.559*** (0.529)
Observations	212	212	284	284

\* p<0.1, \*\* p<0.05, \*\*\* p<0.01; Detailed specifications and model diagnostics available in Online appendix. Standard errors in parentheses.

In the latter phases of the innovation process, too, horizontal spillovers have a stronger effect on knowledge users than knowledge creators for both Equations 3 and 4. Surprisingly, the sign of horizontal spillover effects differs. Despite greater innovative efforts prompted by foreign rivals' presence (Table 2), knowledge creators and knowledge users incur negative effects from foreign horizontal spillovers. There are positive horizontal spillover effects on productivity only amongst the knowledge users, but not knowledge creators. Vertical spillovers cease to have an effect on the latter phases of the innovation process. Local customers' innovation sales and productivity are not affected by the presence of foreign suppliers and foreign customers. Considering the negative backward spillover effects in the early phase of innovation, it comes at no surprise that manufacturing firms enjoy neither market nor productivity benefits through backward linkage. Only knowledge users incur

negative productivity effects through backward linkage. Forward spillovers have no effect on innovation output or productivity of firms, irrespective of their innovation regime. Finally, we find negative coefficients from both knowledge use and knowledge generation regimes on sales of new products and services and positive effect of sales of new products and services on productivity among knowledge users.

## **5. Discussion of findings**

Our results offer several interesting findings that deserve to be discussed in greater detail. The results clearly show that the scope of learning from foreign rival firms is greater amongst firms following knowledge use innovation regime than those involved in knowledge generation. Possibly, firms in Serbia are at a lower ladder of the global value chain, less knowledge intensive and with lower innovation capabilities. The greater the foreign suppliers' presence, the greater the chance that firms in downstream industry will innovate through the purchase of machinery and equipment and better use of existing human resources, but not via R&D. This signals that improved quality or new types of inputs from foreign suppliers require improved or new embedded technology to make use of it.

The overall negative effect of backward spillovers in early phases of innovation process (decision to innovate and innovation investment) could result from inputs being sourced globally rather than locally (Ito et al., 2012) due to low transportation costs, the inability of domestic firms to meet their demand or the success of foreign firms in preventing the leakage of knowledge to domestic firms (Newman et al., 2015). As with horizontal spillovers, the effect is larger (stronger) for firms that invest in knowledge use than those investing in knowledge generation. This may imply that local firms do not have sufficient absorptive capacity to meet the needs of foreign customers demanding better inputs or that they lack sufficient capital to invest in compatible embedded technology to meet the needs of foreign owned customers. This is particularly true for firms that innovate via knowledge use, possibly because firms conducting R&D are better able to fight off negative productivity shocks. The effect of vertical spillovers, and in particular backward ones, are strong in size. This is because vertical spillovers are measured at a higher level of industry aggregation and their coefficient

represents spillover effects in broader terms.<sup>11</sup>

The sign of horizontal spillovers differs across innovation regimes in latter phases of the innovation process. The sales from innovation are negatively affected, regardless of positive innovation spending, possibly because firms face market entry barriers including poor marketing and commercial skills needed for the sale of new or differentiated products and services. Judging by the greater negative effects from horizontal spillovers, we may infer that high market entry barriers and marketing skills are particularly weak amongst the firms that use knowledge, rather than those that create it. The reasoning may lie in the negative and significant effect of market competition (positive effect of market concentration). Based on the coefficient size, this effect is stronger among knowledge users. One more explanation of the negative effect of market concentration on innovation spending (Eq. 2) but positive on innovation sales (Eq. 3) may also lie in the survey limitation - the absence of time dimension in the data to incorporate the lag between spending on innovation and success from innovation (both referring to same year).

Turning to vertical spillovers again, local customers' innovation sales and productivity are not affected by the presence of foreign suppliers. This was expected for knowledge generating firms that were not increasing their innovation efforts in the first place through forward linkage (see Table 2). However, even those manufacturing firms that rely on knowledge use regime, do not successfully grasp further market and productivity benefits through forward linkage. Only knowledge users incur negative productivity effects through backward linkage. These results may indicate that FDI are primarily of enclave type and do not extend to local supply chains. Alternatively, these results may reflect short term costs as demonstrated in the context of automotive parts industry in e.g. India (Kumaraswamy et al., 2012).

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<sup>11</sup> In this study vertical spillovers represent combined learning between various industries engaged in customer-supplier relationship, aggregated together, regardless of how closely related they are technologically and in terms of markets they serve. With lower level of aggregation, one can distinguish learning through vertical linkage occurring between closely related industries. However, when higher level of aggregation is used, vertical spillovers reveal aggregated learning effect emerging between different industries (with different technological intensities and production) engaged in customer-supplier relationship. This might explain strong combined effect of backward spillovers in particular. Considering this and the nature of this measure overall, the economic significance of vertical spillovers will not be discussed.

Finally, in cases of both knowledge users and knowledge generators we find that greater innovation spending does not increase percentage of sales revenues of new products and services. This implies that innovation spending contributes to percentage of sales revenues of existing products and services.<sup>12</sup> These results support our hypothesis that innovation in an emerging economy takes place mostly through the use of existing knowledge and embedded technology rather than through the generation of the new ones. However, we also find that sales from new products and services matter for productivity of domestic firms among those that rely on knowledge use regime. This suggests that emerging economies can catch up with the technology frontier majorly through applying current state of the knowledge. Foreign firm presence, however, helps this process only partially, when decision on innovation spending are being taken and to a lower extent for firms that do R&D.

Yet, none of the firms reap the real financial and technology benefits through FDI spillovers. This can be explained by two points. First, firms investing in R&D extract benefits from their internal innovation efforts rather than via copying those of the foreign firms. This is evidenced by the small effect from FDI spillovers in the early phases of the innovation process and no effects on innovation sales and productivity. The case is different for knowledge users who, through the purchase of machinery, equipment and further training, increase their innovation efforts. Negative effect on innovativeness and positive effects on productivity in the presence of horizontal spillovers suggest that FDI hinder investments of local firms and induces them to achieve productivity by confining themselves on the existing products as the way to improve productivity. Results on vertical spillovers reflect higher level of aggregation and thus hide individual differences among firms which is crucial feature of the FDI effects. Our evidence shows that the average net effects are either insignificant or negative on both innovation sales and productivity. However, it may be expected that the overall effects are highly differentiated across different firms.

The research finds partial support for our hypotheses. We find support for H1a, H2a and H4a (for horizontal spillovers) and partially for H2b (for forward spillovers). Our findings also show

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<sup>12</sup> The dependent variable in Equation 3 is the percentage of sales revenue coming from new products and services. If innovation spending affects the percentage of sales revenue coming from *new* products and services negatively, then it should affect the percentage of sales revenue coming from *existing* products and services positively.

that knowledge using firms increase their share of sales coming from established products with embedded technology thus providing support to H4a.

## **6. Conclusion**

European emerging economies are still in transition from production to innovation-based systems. Foreign firms entering these markets can help this catching-up process through knowledge spillovers, promoting further innovation and productivity improvement amongst indigenous firms. However, the question posed is to what extent and which firms benefit from these spillovers. The paper contributes to the literature by shedding more light on the effects of spillovers on innovation, which has been rarely investigated especially in the context of emerging economies. Scholarly attention to FDI spillovers in the context of innovation is still in a nascent stage and has focused on innovation output only, neglecting the stages preceding and the stages succeeding the innovation output. This paper fills this gap by investigating how each stage of the innovation process, from firm's decision to innovate to its labour productivity, is affected by FDI spillovers in an emerging economy. To this end, our study has theoretical, practical and policy implications.

### *6.1. Theoretical implications*

The positive effects of innovations on firm performance and competitiveness are well established in the literature (Stojcic et al. 2020). The common narrative suggests that firms develop novel products and processes through R&D efforts and subsequently sales of new products lead to better productivity. However, R&D is not the only channel for development of innovations. Firms in many parts of the world do not possess the relevant knowledge and resources to engage in R&D. This issue somehow went unnoticed in the innovation literature despite the fact that statistical data from many, mostly emerging, economies point to disproportionate representation of investment in existing technology embodied in machinery, equipment and know-how over R&D. Finally, innovation process does not always yield novel products and services. That being said, there are two important theoretical implications of our study.

The first theoretical implication of our study comes from the assessment of different innovation regimes in emerging economies. There is substantial evidence that innovation investment patterns differ between advanced and emerging economies but whether and in what way this has an impact on innovation outcomes of firms in two settings has not been the subject of previous investigations. The innovation activities in EME may be about the most productive use or absorption and assimilation of embedded R&D; not about generation of new knowledge. Another theoretical contribution of our investigation comes from augmenting the innovation literature with the analysis of FDI spillovers. That FDI spillovers matter for firm performance is another well established fact but the literature so far has not explored which spillover channels and in what way facilitate different stages of innovation process. Our study disentangled three main spillover channels and showed how each of them influences different stages of the innovation process across the analysed innovation regimes.

## *6.2. Practical implications*

The investigation provides novel findings on the outcomes of different innovation regimes in emerging economies. We showed that firms in emerging economies follow two distinctive paths of innovation. However, both these paths are used by firms not to generate truly novel products but to improve sales of existing ones. What this signals is that innovation activities of firms in emerging economies are not about generation of new knowledge but about the most productive use or absorption and assimilation of embedded knowledge and technology in existing products.

We hypothesised that local firms in these countries can benefit from foreign firms' knowledge, but mostly through the application and imitation of existing practice, rather than through R&D. In other words, we tested the hypothesis that absorbing FDI spillovers will differ significantly between firms that compete based mainly on production capabilities (or embedded technology) or technology use as compared to those that invest in disembodied technology or R&D. This is because emerging economies are still far from the technology frontier and have limited resources and abilities to engage in radical innovation. Their innovation efforts usually translate into imitation of products, services and technological processes that are already successfully "tested" elsewhere. R&D firms are more inclined to rely on their internal resources when innovating, rather than "free riding" on others

The results have shown that foreign firms' presence mostly affect the early phase of the innovation process, namely the decision to innovate and the amount of innovation spending. This reflects changed competitive position of local firms vis a vis FDI and determines the nature of their interaction and their strategic behaviour. This initial shift also determines the commercial and innovation impact of investments into either R&D or embedded technology. Accordingly, the true success of innovation, manifested in higher revenues (sales) from innovation and productivity, are not affected or are affected only marginally. These FDI spillover effects also differ amongst the knowledge users and knowledge creators.

Foreign rivals affect positively the firms' decision to innovate and their innovation spending through horizontal spillovers but the effect is a lot greater on knowledge users than on knowledge creators. A similar story applies to forward spillovers. Greater source of inputs sourced from foreign suppliers prompt innovative efforts by knowledge using firms but not those undertaking knowledge generation. Only backward spillovers have negative and significant effects on the decision to innovate and innovation spending of both knowledge users and knowledge creators.

In the latter phase of the innovation process, there are no positive spillovers effects from either foreign rival firms or foreign firms linked (with the indigenous ones) through the supply chain. Despite greater innovative efforts undertaken through FDI horizontal and forward linkage, no significant market and productivity benefits are accrued. Finally, the larger positive effect on firms that undertake innovation through purchase of machinery, equipment etc. rather than through R&D indicate that the true innovation process in emerging economies such as Serbia is mirrored in imitation, rather than creation of novel products. It is these innovative processes that are further promoted by foreign firms, but only in the early phase of innovation process. The manufacturing firms in Serbia increase their innovation efforts by learning from foreign rivals, mainly because many of them are further away from technological frontier and have greater gaps in knowledge. R&D firms, on the other hand, absorb some knowledge spillover (horizontal ones) but to a lot lower extent than those that implement innovative activities already tested elsewhere.

### *6.3. Policy implications*



The heterogenous results from foreign spillover effects hint at two important aspects (or weaknesses) of the national innovation systems in emerging economies. The results show that innovation sales are either negatively affected or not affected by spillovers, depending on whether they are sourced from rival firm or customer/supplier firm. Productivity is unaffected by spillovers, apart from some positive effects on knowledge users. On the other hand, innovation investment in both innovation regimes increases percentage of sales revenue from existing products. Both findings can be taken as evidence that firms in emerging economies exhibit barriers when trying to commercialise their innovation efforts and improve productivity through innovation activities. These findings may also reflect the position of producers from emerging economies in global production networks at lower levels of value chain ladder where standardised products dominate.

The analysis showed that governments in these countries should complement their policies on FDI with policies for fostering learning and improving technology and innovation as there is scope for learning through spillovers. Policy makers should try to stimulate the commercialization of innovation output, using market-oriented strategies to reduce market entry barriers by organizing fairs and exhibitions where innovation outputs could be promoted. Businesses should focus on marketing their innovation too, to sell their products to a wider audience. The research has shown that integrating domestic suppliers with foreign firms in downstream sector is important. National authorities should consider encouraging the integration of domestic suppliers and customers of foreign firms, which can increase their capabilities further. Better integration of foreign firms in local economies could be achieved via various incentive schemes i.e. human capital training and assistance on inputs foreign firms need or attracting global value chain oriented investors. Greater emphasis should be placed on building trust with local supply chains.

#### *6.4. Limitations and directions for future research*

No study is without limitations and the same goes for our investigation. The main limitation of our study comes from its analysis being based on a single emerging economy. Future research should strengthen the theses presented in our research by extending the analysis to different countries. Furthermore, some of results in our study may differ when observed in a single point of time from findings over longer run. Lack of longitudinal data is a common

barrier in innovation research and it remains an open challenge for the future. Our analysis is based on the assessment of the average spillover effects for industry as a whole. Deeper insight in these mechanisms should be obtained through surveys that would focus on exact practices through which spillovers occur. Finally, studies as ours have value for policy makers interested in raising innovation potential of their economies. Their success depends on the ability of academics to provide evidence-based inputs in formulation of innovation policies. It remains for the researchers of tomorrow to address these challenges.

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