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Abstract

Usually conditional cash transfer programs (CCTs) are interpreted as passive policies dealing with income maintenance, and needs fulfilment, however, recently some part of the literature has suggested a more active role for them. The aim of this article is to investigate the inclusive role of human rights-based CCTs, using Bolsa Familia (BF) policy as a case study. Specifically, I assess the effect of this program on human development as a proxi of achievements in fundamental capabilities and human rights. I choose this type of development because, compared to economic development, it puts at the centre of the analysis human life quality. In order to infer some causal relation between BF and human development I use the systematic review approach, based on natural, quasi-experimental, counterfactual, and longitudinal analysis.

The main findings suggest some positive effect of the BF and human development. Hence, BF can be interpreted as human rights-oriented policy, which is able to create social inclusion in fundamental domains to some extent. The main policy implications deal with integrating BF with the education, and the health system as well as with complementary interventions more tightly, to ameliorate the advancement in human rights level.

Keywords: Human Development, Freedoms, Human Rights, BF, Inequality

1. Introduction

Human rights for children and adults are crucial to obtain fundamental entitlements which enable them to live a dignified life (Sen 2005; Sen 2006). Also, governments have an ethical obligation to promote and protect human rights, in this respect, CCTs based on human rights, which aim to support poor families, recently have been showed to play an active role in protecting and fostering freedoms, such as Chile Solidario, and the BF, (Shulte 2007; Barrientos, and Hulme 2010; de La Briere, and Rawlings 2006).

The topic of this article deals with evaluating human rights-oriented CCTs in terms of capability expansion for disadvantaged families by using BF as case study. Specifically, my aim is to analyze the impact of this policy on human development, expressed by the dimensions which form the Human Development Index (HDI): education, health, and income. In fact, the effects of BF on the HDI's single dimensions have been studied extensively but the BF overall inclusive role in terms of human development is still overlooked. Hence, I want to fill this gap in the literature, which is important because social policy based on human rights should be assessed not only in single dimensions, but it should be evaluated about its role in improving the quality of human life and the width of people's capability set: that is in promoting human development. In fact, human development expansion entails freedoms increase in crucial domains (Sen 2003) as well as an enhancement in fundamental human rights (Vizard 2006).

Further, this topic is interesting because of the interconnected nature of the BF, which is integrated with education, health policies, and complementary interventions, hence, it might have compounded effect on human development. In fact, education, health, and income are naturally linked together, and BF, by affecting each one contemporaneously, can increase their positive feedbacks in a

disproportionate way compared to a policy which targets only one domain. Also, Brazil is an interesting case study, because its constitution interprets income security, education, and health as fundamental human rights to be promoted and protected (de La Briere, and Rawlings 2006; Midgley, and Piachaud 2013). Therefore, it is important to inspect if BF is fulfilling the mandate of the Constitution. Finally, BF is one of the most important examples of CCTs in the world, hence, it can represent the average effects that human rights-based CCTs can exert on human development about nations which share similar features with Brazil. Hence, the effects of BF on human development may be generalized to these nations to some extent.

Moreover, I choose human development as definition of development as evaluative space because it can be interpreted as the substantial realization of basic human rights and capabilities (Sen 2005; Vizard, Fukuda-Parr, and Elson 2011), also it gives better picture about a broader concept of development which is people-centered (Sen 1999) compared to economic development, based only on resources (Sen 2000). About the inclusion of BF inside human rights-based CCTs, this policy protects and promotes fundamental human rights, and its conditionalities are based on human rights, further its structure includes cash transfers mingled with integrated policies and interventions, also it has participative structure. As these factors are pivotal characteristics of human rights-based social policies (Gabel 2016; Vázquez, and Delaplace 2011), BF can be included in the set of CCTs based on human rights.

In order to analyze this issue, I undertake a systematic review approach to summarize the literature about BF effect on education, health, and on income dimensions, including consumption, to infer the effect on the HDI too. The results. The outcomes suggest positive effect of BF on human development to some extent, although the impact on some aspect of health, and education need to be strengthen in order to make wellbeing more robust.

The structure of this article includes the introduction to the structure and the goals of BF, the methodology of the systematic review, and the theory of change produced by the BF. Further, it includes the findings of the systematic review, and the conclusions about the effect of BF on human development in Brazil.

2. Goals and structure of the BF

The BF is a social intervention that guarantees and promotes fundamental human rights written in the Brazilian constitution, whose social protection content is quite broad, as it includes Brazilian families in the society. (Drodge, and Shiroma 2004; Midgley, and Piachaud 2013). Specifically, the BF was set up in 2004 under Lula's government, and it received wide support at international level (Hall 2008). The budget of the BF in 2009 is 12.4 billion R\$ and the coverage is 41.2 million of individuals, which is 21.8% of Brazilian families (Soares 2012; Abreu 2011). It is important to highlight that this program's structure is based on discussions of a big share of different bodies, and organizations, including the World Bank, and the civil society (Trubek et al. 2013). This fact makes the policy-making process extensively participatory, in which citizens, and the poor had big voice on the BF structure. Particularly, the structure of the BF is derived from the merge of some separate programs, the Auxilio Gas, which delivers cooking fuel, the Bolsa Escola, that reduces costs of school attendance, the PETI, which tackles child labor, the Social Card Program, which delivers food, and basic necessities, and the Bolsa Nourishment which delivers cash transfer to families with children between 0 and 6 years old (da Silva e Silva et al. 2008). One goal of the aggregation of these policies into a single program is cost-efficiency: in fact, public savings, and administrative efficiency were achieved by bringing together similar administrative facilities, and overlapping programs. Specifically, the program eliminated duplication of administrative structures, also it reduced the number of administrative procedures to service, and to transfers access. Similarly, overlapping sub-national programs were embedded into the BF, which reinforced the elimination of redundant structures (Lindert et al. 2007). Broadly speaking, BF transfers cash to poor families: eligible families are those with pregnant women, and those with children less than 19 years old. The eligible family income in 2005 is up to 70 Reals, and between 70,01 Reals to 140 Reals, without including social transfers. In order to obtain the transfers, the recipients have to fulfil some conditions. Specifically, families have to grant at least 85% of monthly school attendance for children between 6 to 15 years old, and monthly attendance of 75% for individuals between 16 to 17 years old. Moreover, pregnant or breastfeeding women have to make periodical health visits, also they have to follow educational health, and nutrition meetings. Similarly, families have to give vaccinations to children whose age is lower than 7 years old and have to take them to healthcare centres (Mourao, and de Jesus 2011; Lindert et al. 2007).

Specifically, families self-select into the Cadastro Unico (CU), which is the database of poor families, and into the BF by self-declaring their income, also the municipalities make a list of potential beneficiaries using both income figures and often employing non-monetary indicators. Afterwards, the accuracy of this information is checked at federal level, which confirms the final list of BF recipients (Soares 2012). In addition, the federal government estimates the disadvantage of families using a multidimensional index, the Family Development Index (FDI). This index is structured along some dimensions: family composition, access to knowledge, access to employment, availability of income resources, childhood development, housing conditions, and absence of vulnerability (Quinhoes, and Fava 2010). Therefore, the FDI contributes to verifying self-reported incomes for BF eligibility, to identifying families in situations of vulnerability, and to identifying priority areas for further public action. (Lindert et al. 2007). Furthermore, local authorities consider whether family income is highly volatile and does not allow to fulfil the eligibility into BF, in this case, if families show multidimensional vulnerability the authorities can let these families in the BF (Soares 2012). Moreover, the exit rule lets graduated families stay inside the BF for two more years if their income is higher than the eligibility income threshold, but lower than the half monthly minimum wage per capita, and after two years they exit BF permanently (Hellmann 2015). Also, different transfers are provided to poor families, a basic payment, that is unconditional and independent of having children, this income is transferred only to extreme poor

families; further a variable transfer is given if the family has at least one child up to fifteen years old, and if there are adolescents between sixteen and seventeen years old who attend school. Moreover, variable amount of money for families with children up to six years old is provided, this transfer is given until the household is below a specific per-capita monthly income (Trubek et al. 2013). These transfers do not have an incentive motivation, but have the specific aim to cover basic human rights.

Further, BF can be integrated with existing state, and municipal social programs, therefore the transfers of the latter interventions can be topped up with BF transfers, or they can be integrated with the services and the structure of the BF (da Silva e Silva et al. 2008; Hellmann 2015).

Similarly, the BF is included in a set of complementary programs, by using the information inside the CU (Hellmann 2015). The supplemental transfers delivered due to the enrolment in local, and complementary programs are received jointly with the BF transfers, using a new social card delivered by the Federal Government (Hellmann 2015). Further, since 2011 the BF has been placed inside an extensive web of services and programs: the Brazil Without Extreme Poverty, and the Zero Hunger Project (Trubek et al. 2013). In this sense, the coordination among different Ministries through joint action protocols is very important for the integration of all these programs (da Silva e Silva et al. 2008). Moreover, the interlinked nature of BF is based on the recognition of multidimensional notion of disadvantage, and on the interrelated nature of deprivations (Lindert et al. 2007). Similarly, BF and the complementary programs form a network of intersectoral services, which are coordinated, and flexible to the demands of families. The most important goal of this net of services is empowering households and allowing for permanent escape from multidimensional poverty. Also, they aim to widen and reinforce the impact of the BF cash transfers, as well as to reduce inequalities (Ouinhoes, and Fava 2010; Mourao, and de Jesus 2011). Further, these programs include the same recipients, therefore self-selection and agency are eased. Moreover, the officials of the municipalities, the Social Control Councils members, and the state coordinators of the BF contribute to the knowledge of these schemes, and to the participation in these interventions. Specifically, the role of the CRAS is about home visits, to understand issues of families, to adapt the provision of the complementary services to individual necessities, as well as to help households have access to these interventions (Quinhoes, and Fava 2010). The complementary programs tackle different issues, employment and economic inclusion, examples are the Next Step program, access to microcredit programs, and interventions that give the possibility to open savings account (Hellman 2015; CGAP 2011). Further, education programs are included in the complementary interventions, such as Brazil Alphabetization, the ProJovem program, and Brasil Carinhoso (da Silva e Silva et al. 2008; Lindert et al. 2007; Cecchini et al. 2015; Gregol de Farias 2014). Finally, there are programs about light accessibility, and about housing ownership too (Robles, and Mirosevic 2013; Valença, and Bonates 2010; Chirivi, Quiroz, and Rodriguez 2011; Tatagiba et al. 2014).

About the registration process in the CU, families can visit and register at the fixed and mobile posts, at schools, health centres, social assistance centres, neighborhood organizations, churches, and at the central municipal office (Lindert et al. 2007). In the same places claimants can be informed about the main BF features, and the eligibility rules of the program, as well as about how to register in the CU. Also, social workers visit homes of potential beneficiaries to register them (Hellmann 2015). Moreover, media spread information about the BF structure and its eligibility rules. For example, the use of toll-free hotlines, the emails to the MDS, and the means "Speak with the MDS" promote transparency, accountability, and awareness of the BF (Lindert et al. 2007; Hellmann 2015). About the conditions, these are mandatory in order for claimants to stay in the BF, and they want to protect child current and future life quality, as well as to spur radical social change. Specifically, the government has the duty to create and expand services, and to coordinate public support to allow households to fulfil these conditions. Particularly, the CRAS, which is required in every municipality, plays an important role about BF implementation and conditionality fulfilment. This body, which is made of a team of social workers, designs, coordinates different services, and delivers them to the families in a flexible way. Similarly, the CRAS monitors service

quality, their quantity and makes accountable the local government to the citizens. Furthermore, the various local councils allow individuals to participate in the policy-making process, and to express their demands about the BF. Moreover, families which cannot meet the conditions can consult the CRAS to overcome their issues. In this regard, the CRAS sets up personalized assistance for these households, and in this period of assistance sanctions are suspended (Hellmann 2015). However, when families do not abide by these regulations four warnings are sent before the transfer is permanently suspended, although only variable transfers can be blocked (Soares 2012). Further, highly vulnerable BF recipients, identified using the FDI, are delivered social worker accompaniment, and social services (Lindert et al. 2007). Similarly, the Government set up an appeal system which can be used by recipients when the suspension of benefits is considered unfair, and the CRAS helps families under every aspect of the disputes (Trubek et al. 2013).

About the administrative structure of the BF, there are three levels of interaction, federal, regional, and municipal level. Also, the MDS signed joint agreements with the municipalities to implement the decentralization of BF. These agreements describe the rules of the operationalization of BF for every government layer. Particularly, municipalities must deal with service availability, good quality service standards, and with the creation of social control councils. Moreover, municipalities must select the list of potential beneficiaries, using the CU, also municipalities compute eligible recipients quota, within the potential eligible set of beneficiaries in the CU. Specifically, the national government sets BF quotas to municipalities according to poverty headcount for a municipality, and then municipalities employ spatial maps of poverty, vulnerability, and other indicators, such as the human development index, to identify and target geographic concentrations of poverty (Lindert et., al 2007). Further, municipalities have to fill and update the information inside the CU and must monitor health, and education conditions fulfilment. Moreover, the design of complementary programs is decided by the three governance levels, within a coordination body, (Trubek and al. 2013), and they are implemented at municipal level. Finally, the MDS has different audit organizations which contribute to monitoring the actions of the municipalities (Lindert 2007). Moreover, to avoid possible corruption, and clientelism, money is transferred directly by the Federal Government to families' bank account.

Overall, the structure, and the main features of the BF which delivers, agency, freedoms, and participation suggests that this policy is a human-rights based CCT which includes and empowers a wide set of beneficiaries (Salomon 2007; Gabel 2016; Vázquez, and Delaplace 2011, Vizard, 2006).

3. Possible effects of BF on health, education, and income

As far as the mechanisms through which BF may have an impact on healthcare, education, and income are concerned, it directly affects the availability of vaccination card, and the access to healthcare through the health conditionalities, which incentivize parents to let children go to healthcare centres, and that incentivize pregnant women to go to health checks too. Also, the cash transfer can give the resources to reach the healthcare centres, similarly, the amelioration of nutrition can be a direct consequence of the availability of in-kind, and cash transfers (Lignani et al. 2010; Kamakura, and Mazzon 2014). Further, income security can reduce overworking, the need of being employed in more jobs contemporaneously, the issue of working not enough hours, and via these channels the BF can avoid mental, or physical health issues. Finally, school attendance conditionalities can increase the level of education of children and indirectly enhance the level of health (Sen 2013; Sen 2015).

About the effects of BF on education, attendance conditionalities, and the cash transfers may cause reduction in parents' and children's worked hours, as well as can increase parents' incentivization of letting their children go to school, these factors can spur positive outcomes on education attendance, and attainment (Soares 2012; Santos, and Magalhaes 2012; Ferro, and Nicollela 2007, Simoes, and Sabates 2014; Soares 2013). A first possible mechanism deals with the fact that the BF family becomes richer due to the transfers, hence it does not need children to work anymore, or it does not need children to work long hours. Moreover, cash transfers can spur a reallocation of worked hours between parents, hence one of the parents can decrease the amount of worked hours to take care of the house and the children. In turn, this fact causes a decrease in domestic unpaid work of children. Both factors can increase school attendance, and education achievement. In fact, parents' worked hours reallocation can improve parenting, and child education monitoring. Similarly, BF can deliver more income security, and can contribute to generating valued employment possibilities, both means can reduce parental stress, increase parenting, and indirectly improve education achievement. Also, the benefits can cover a big part of costs related to education, such as books, and transportation costs, which can enhance education attainment (Ferrario 2014; Cruz, and Ziegelhofer 2014). Finally, health conditionalities can contribute to easing education access.

About income, cash transfers can increase the amount of family disposable income (Andrade et al. 2012), similarly the level of transfers may spur individuals to increase worked hours to reach a valued level of monthly income, and savings. Moreover, the transfers, complementary programs, inkind transfers, can increase the possibility to search for jobs and to find good employment opportunities in the formal sector, as well as to work sufficient hours, which can increase the level of family income. Also, the BF can give the possibility to quit informal, and precarious jobs to search for better employment opportunities. Similarly, the cash transfers, and complementary programs, can give the possibility to start new business, to ameliorate the economic situation of current business, and to generate further job opportunities in the formal sector (da Silva e Silva, and de Almada Lima 2014; ILO 2006; Nazareno 2016). All these factors can increase family income level. However, BF might have negative influence on employment, and income domain, such as by reducing working hours or by discouraging job searching (Marinho, and Mendes, 2012).

This section highlights how BF can have positive outcomes on health, education, and income level, also these findings suggest that BF may have positive effect on the overall human development of Brazilian families.

4. Methodology

As no study about the impact of BF on the HDI has been undertaken yet, I use systematic review to estimate the effects of this policy on education, health, income and based on the results I try to infer some impact on the latter index as proxy of human development. Specifically, the systematic review summarizes the literature on a particular topic employing inclusion criteria useful to collect articles focused on the aim of the study (Hakim 2000). Particularly, I review studies suggesting some causal link between BF, education, health, and income, by using quasi-experiments, natural experiments, counterfactual analysis, observational, and longitudinal analysis. Moreover, I did not carry out meta-analysis because of the big variety of outcomes that the different research articles consider. The main steps of this standard systematic approach deal with well-defined research questions, key variables description, inclusion and search criteria, quality assessment of the articles, and the final results. The last step is divided in four sections, each for every dimension, and at the end there is a summative conclusion on the impact of BF on human development. About the variables for each dimension, the education domain includes enrolment and attendance rate, drop-out rate, repetition rate, pass-grade, test score achievements, professional and computer courses, missed school days and school hours, age-grade discrepancy, and adult education. About the health domains, I use healthcare utilization, access to public healthcare centres, number of babies born dead, deaths in the childhood, babies born full term, mortality rate, prenatal care visits, height-for-age and weight-forage measures, weight/height, psychosocial health, post-neonatal mortality rate, body-mass index, birthweight, immunization card possession, timely vaccination, illnesses, healthcare visits, hospital admissions, and oral health conditions. Finally, about income the main variables are headcount poverty, poverty severity, ordinal measures of poverty, poverty intensity, HI measure, poverty gap, and food consumption expenditures, basic items consumption expenditures, health expenditures, and education expenditures.

Moreover, I focus on the concept of human development to assess this policy because it encompasses economic development, and it includes domains related the possibility to live a worth life, and related the human rights achievement (Sen 2000). I use the HDI to represent human development, because it is well-established index created by the UNDP based on Sen's Capability Approach (Anand, and Sen 1997; UNDP 2000). It also shows social inclusion in education, health, and income, which are also human rights promoted and protected by the Brazilian constitution.

4.1. Research questions

The main research questions analyze the impact of BF on education, health, income and on human development, specifically:

What is the evidence that BF affects education, health, and income outcomes?

What is the evidence that BF has an impact on human development?

4.2. Search and inclusion criteria

In order to undertake this systematic review, I searched for articles which indicate causal quantitative links between BF and various aspects of health, education, income poverty, and consumption, specifically, this search tool includes natural experiments, quasi-experiments, other experiments, counterfactual analysis, and observational, longitudinal studies (see table 3). Particularly, I retained the quantitative outcomes of the mixed method studies, and I excluded qualitative studies because there is no agreement on the way to address their quality of methodology (Bronson and Davis 2011). Specifically, I selected articles using the following criteria: English or Portuguese abstract, and English text, their adherence to the research questions of the review, and the originality of research analysis. I excluded the analysis at macroeconomic level because my aim is to account for the impact at individual, and municipal level, I also excluded articles which do not focus on the three domains: education, health, income, and consumption. I collected studies from a variety of online databases: IBSS, Econlit, SocIndex, IDEAS, Google Scholar, Internet using Google search engine, and the LSE database, which contains many online journals and gray literature, using a combination of many keywords, such as BF and human development, or BF and health, BF and education, BF and income poverty (see table 3). Particularly, in the first step, I retained 2,812 articles between peer-reviewed academic articles, official publications, and gray literature, by inspecting their titles, abstracts, as well as the introduction and conclusions. In the second step, I carefully read the content of these articles and I kept 220 papers as they match the inclusion criteria. In the third stage, I focused on the internal validity of these articles, and I retained 32 articles. Finally, I reviewed the external validity, construction validity, statistical conclusion validity, and the internal validity, and I retained 27 articles (see table 2). Specifically, there are 27 articles, but 28 empirical analyses, in fact the Ph.D. thesis by Bastagli (2008) contains a counterfactual analysis and a control-treatment analysis.

4.3. Quality assessment of the studies

The quality assessment of quantitative studies is a crucial step to weight the importance of the articles in terms of their results (Bronson, and Davis 2011). I will assign weights to each analysis according to its internal validity, using the Modified Maryland Scientific Methods Scale (Sherman, et al. 2002; Madaleno, and Waights 2014), that is according to the level of causal impact that can be inferred from the studies. Also, in order to assess the overall weight of the articles for each dimension I added the external validity, the construct validity, and the statistical conclusion validity. Particularly, the external validity indicates the generalizability of the BF outcomes of the articles for the whole Brazil, and the statistical conclusion points out the statistical outcome of the results, including the sample size of the analyses. Finally, the construct validity focuses on the fact that the measurement considered analyzes the research question (Bryman 2008, Farrington 2003), and this category of validity is include the articles in this systematic review. Specifically, this scale attaches weight one to cross-sectional comparison between treated and groups, as well as to before-and-after comparison of a treated group over time. However, control variables are not used to match treated and control groups or periods. This scale assigns weight two to cross-sectional studies which compare treated and control groups, and to before-and-after comparison of treated groups over time, which make use of appropriate control variables or matching techniques to adjust differences between treated and controls groups, and to control for before-and-after changes over time (Madaleno, and Waights 2014). This scale gives weight three to an empirical analysis if there is "comparison of outcomes in treated group after an intervention, with outcomes in the treated group before the intervention, and a comparison group used to provide a counterfactual (e.g. difference in difference). Techniques such as regression and (propensity score) matching can be used to adjust for difference between treated and untreated groups, but there are likely to be important unobserved differences remaining" (Madaleno, and Waights 2014, 4). It also assigns weight four if "quasi-randomness in treatment is exploited, so that it can be credibly held that treatment and control groups differ only in their exposure to the random allocation of treatment" (Madaleno, and Waights 2014, 4). Examples of appropriate techniques are instrumental variables or regression discontinuity, which should be adequately designed. Finally, I attach high weight to the empirical analyses that have a score of four in the Modified Maryland Scientific Methods Scale (MMSM), I attach good weight to articles whose score is three, similarly, I attach low weight to the papers which have a score of two, and I attach very low weight to the analyses that show a score of one.

About the counterfactual analysis, this scale does not evaluate this methodology, so I assessed the quality of this empirical approach with respect to the goals of the articles. In this sense, I assign high weight to the first-round counterfactual analyses, as they are able to show that BF transfers can reduce income poverty with respect to a specified poverty threshold.

About the final weights, a regression discontinuity experiment set up by Cruz, and Ziegelhofer (2014) is assigned high weight. Similarly, first-round counterfactual analyses by Bither-Terry (2014), Da Costa (2008), Higgins (2011), Soares (2013), and Bastagli (2008) are assigned high weight.

Moreover, Nilsson and Sjoberg (2013) implement a regression discontinuity experiment whose forcing variable is not so sharp due to the lack of identification possibility of the treated families, therefore good weight is assigned (see table 1). Moreover, quasi-experiments by Neri (2008), Shaffland (2014), Reynolds (2013), and longitudinal fixed-effect models by Guanais (2013), Rasella et al. (2013), Shei (2013), and Simoes, and Sabates (2014) minimize the experimental bias caused by the non-randomization of the control group, hence the weight assigned is good (see table 1). Cross-sectional quasi-experiments by Amaral, Goncalves, and Weiss (2014), Andrade et al. (2012), Silveira, van Horn, and Campolina (2013), de Oliveira (2005), De Braw et al. (2015), De Braw et al. (2012), Kamakura, and Mazzon (2014), Shei, et al. (2014), and Bastagli (2008) are assigned low weight (see table 1). Finally, cross-sectional articles by Bohn et al. (2014), de Oliveira

et al. (2013), Mourao, Ferreira, and de Jesus (2012), Paes-Sousa, and Santos (2009), Paes-Sousa, Santos, and Miazaki (2011) are assigned very low weight, because of the inclusion of inadequate inclusion or because of no inclusion of control variables (see table 1).

5. Results

As mentioned in the previous sections, the selection process led to including twenty-eight articles and twenty-nine empirical analyses in this systematic review. Specifically, most of the papers show quasi-experiments (seventeen), also three articles contain natural experiments, four papers include observational studies, and five articles contain counterfactual analyses (see table 4). Similarly, this set of articles are made up of seventeen peer-reviewed papers, three working papers, three theses, two reports, one unpublished article, and two book chapters (see table 5). In the following subsections, the findings about education, health, and income as well as consumption are analyzed.

5.1. Education

About the dimensions education attendance, enrolment, professional courses, and other education courses attendance, empirical analyses by Silveira, van Horn, and Campolina (2013), De Brauw et al. (2015) De Brauw et al. (2012), Reynolds (2015), Bastagli (2008), and Mourao, Ferreira, and de Jesus (2012) show positive, and significant outcomes on attendance. Similarly, an analysis by Amaral, Goncalves, and Weiss (2010), suggests positive outcome on enrolment. Moreover, all these papers have high or good external validity except for Mourao, Ferreira, and de Jesus, (2012), which shows low external validity. However, Mourao, Ferreira, and de Jesus (2012) shows no statistically significant outcomes about literacy courses participation, youth and adult education courses, and school attendance for children between 6 and 17 years old. Also, Reynolds (2015) indicates no statistically significant difference about young people who have been treated with a gap. Further, de Oliveira (2005) points out negative outcome on school attendance, but it shows positive outcome on allocating further time to study. Also, Nilsson, and Sjöberg (2013), Shaffland (2014), and Neri (2008), which have high or good external validity, highlight negative outcomes on school enrolment (see table 1). Hence, BF suggests negative effect on school enrolment, and positive outcome on school attendance.

About age-grade discrepancy, and grade repetition, Amaral, Goncalves, and Weiss (2010), and De Brauw et al. (2012), show positive effect of BF on these dimensions (see table 1). However, about grade repetition, De Brauw et al. (2015) shows statistically non-significant outcome. Therefore, the outcomes highlight positive effect of BF, although the quality of the articles is low. About grade progression, and pass-grade, De Brauw et al. (2015) indicates positive but non-significant outcome on grade progression. Also, De Brauw et al. (2012), and Simoes, and Sabates (2014), which focuses on fourth grade students, show positive and significant results. However, De Oliveira (2005) points out negative effect on school progression (see table 1). Hence, the overall outcome shows positive effect of BF on the previous dimensions.

About drop-out rate, De Brauw et al. (2015), and De Brauw et al. (2012), highlight positive but non-significant outcome. However, Simoes, and Sabates (2014), and de Oliveira (2005) suggest positive significant effect (see table 1). Hence, the results indicate positive result on this dimension. About school outcomes, Simoes, and Sabates (2014) shows positive effect of BF on test scores

about Portuguese language, but negative results about Maths. Hence, the outcome is mixed (see table 1).

Finally, about missed school days, Shaffland (2014) suggests slightly negative but not statistically significant outcome on missed schooldays, whereas Neri (2008) shows positive findings on missed school days. Probably, the final outcome on this dimension indicates positive outcome.

Overall, the analysis on different aspects of educations suggests positive influence of BF on education.

5.2. Health

As far as the broad dimension healthcare access is concerned, it includes access to prenatal care, to public healthcare centres, healthcare utilization, the use of dental services, of adequate prenatal care services, and hospital admissions due to diseases. About this broad dimension, De Brauw et al. (2012), Shei et al., (2014), and Rasella et al. (2013), which show high external validity except for Shei et al. (2014) whose external validity is low, indicate positive results on the previous outcomes. On the other hand, de Oliveira et al. (2013), and Mourao, Ferreira, and de Jesus (2012), which show low external validity, indicate negative outcomes about dental care services use, and prenatal visits. Also, Mourao, Ferreira, and de Jesus (2012) show no statistical significance about medical visits to health centres, and about gynecological visits. Similarly, De Brauw et al. (2012) shows not statistically significant outcome about pregnant women with no prenatal care visits and positive, statistically significant outcome on prenatal care visits, but both analyses show low sample size. Moreover, this article shows no significant outcome about pregnant women receiving adequate prenatal care. Probably, this analysis suggests positive outcome of BF on these dimensions.

About health outcomes, which is made up of prevalence of dental caries, severity of caries, illness, and psychosocial health, respiratory infections, and malnutrition Shei et al. (2014), and Rasella et al. (2013) indicate positive findings, whereas de Oliveira et al. (2013) suggests negative results about dental caries and caries severity. This analysis shows positive impact on these dimensions.

About valid vaccination cards, and timely vaccinations, De Braw et al. (2012), Bohn et al. (2014), which have high external validity, as well as Mourao, Ferreira, and de Jesus (2012), Shei et al., (2014), and Rasella et al., (2013) indicate positive findings on both dimensions. However, Andrade et al. (2012) show statistically non-significant outcome on both dimensions, also Paes-Sousa, Santos, and Miazaki (2011) indicate non-significant outcome on child health card possession. Hence, the main result on this dimension is positive.

About anthropometric measures, Paes-Sousa, and Santos (2009), Paes-Sousa, Santos, and Miazaki (2011), point out positive effect of BF on height-for-age, weight-for-age. Moreover, De Braw et al. (2012) show positive outcomes about weight/height, body-mass index, and babies born full-term, however it indicates non-significant results on height-for-age, weight-for-age, birthweight, stunting, and wasting. Further, Paes-Sousa, and Santos (2009), Paes-Sousa, Santos, and Miazaki (2011) point out statistically non-significant outcomes about weight/height, and normal birthweight. The number of articles which show no significant outcomes on high number of dimensions probably points out mixed outcome.

About babies born dead, deaths of babies during the childhood, under-five years old mortality rate, infant mortality rate (up to one year old), post-neonatal mortality rate (between 28 days and 364 days old), and neo-natal mortality rate (similar to babies born dead: up to 28 days old), Shei et al. (2013), Rasella et al. (2013), and Guanais (2013) indicate positive findings on under-five mortality rate, post-neonatal mortality rate, and infant mortality rate. However, Neri (2008) shows negative but statistically non-significant outcome of BF on deaths of babies during the childhood, up to six years old. Moreover, Shei et al. (2013) shows negative, but statistically non-significant outcome on neonatal mortality rate. Also, Neri (2008) indicates negative results on death of babies in the

childhood, up to one year old, similarly, this article points out negative outcome on babies born dead. Therefore, this analysis indicates positive effect on death of babies below five years old, including post-neonatal mortality rate. Probably, it also suggests negative findings on babies born dead, and mixed results on infant mortality rate, as Neri (2008) shows negative outcome about deaths of babies up to one year old, whereas Shei et al (2013) indicates positive outcome on mortality rate up to one year old.

Overall, the articles show that BF has positive effect on this domain.

5.3. Income

As far as poverty income is concerned, articles by Bither-Terry (2014), Higgins (2011), Da Costa, Salvato, and Diniz (2008), Soares (2013), and Bastagli (2008) show positive result of BF in reducing the value of poverty headcount, poverty severity, ordinal measures of poverty, poverty intensity, HI measure, and poverty gap (see table 1).

As far as consumption expenditures are concerned, Kamakura, and Mazzon (2014), and Cruz, and Ziegelhofer (2014) show that BF increases the expenses on big variety of basic items. Finally, de Olivera (2005) shows mixed outcome about the consumption expenditures on many items (see table 1).

Overall, BF plays good role in enhancing the expenditures of Brazilian families over time and in decreasing income poverty.

Finally, the pervious outcomes on all dimensions included in education, health, income poverty and consumption expenditures reveal a clear positive impact on these domains. Similarly, the external validity of the outcomes is high in every domain, hence BF contributes to affecting the HDI in Brazil, that is it plays a fundamental role in enhancing human development of children and adults in Brazil over time.

5.4. Discussion about the results of the systematic review

The findings of the previous section indicate some causal impact of the program on the three domains, and suggest positive causal association between BF and human development in Brazil, however, some aspects of each domain seems not be adequately affected by this programme. Specifically, BF has positive impact on the education domain, in fact there are positive effects about attendance rate, grade progression and pass-grade, and drop-out rate. Also, BF suggests positive findings on age-grade discrepancy and grade repetition, although all the articles show low quality weights, which weakens the causality of the results. About missed school days an article by Neri (2008) shows positive outcome, whereas an article by Shaffland (2014) shows non-significant, and slightly negative outcome. Hence, there is some uncertainty on the overall evaluation of this outcome, which is probably positive due to the positive result by Neri (2008). Similarly, there are mixed findings about the effect of BF on educational outcomes. Finally, about the enrolment rate, the findings shows negative outcome.

About the health domain, the systematic review indicates positive outcome. Particularly, BF shows positive impacts on health outcomes, vaccination, under-five years old mortality rate, post-neonatal, and infant mortality rate. Probably, BF indicates positive effects on healthcare access too, although the variable prenatal care visits in De Brauw at al. (2012) has low sample size. Similarly, the dimension health outcomes highlights positive findings, although the variable having diarrhea in the last three months may lack of precision due to the low sample size. Further, the dimension anthropometric measures shows that all articles have low quality weights or very low quality weights, and there is good percentage of not-statistically significant outcomes in all the articles, therefore the final evaluation probably is mixed findings. Similarly, there is mixed outcome about deaths of babies in the childhood, up to one year old. Finally, about babies born dead, the evaluation shows an adverse impact of BF on this dimension. About income poverty, all the articles indicate positive impact, similarly, about consumption expenditures the findings are positive, hence BF shows positive result on the income dimension.

6. Conclusion

BF is a social security program whose aim is to support poor families' income and entitlements, and it has always been studied mainly for its effects on single dimensions. The goal of this article is to test the hypothesis that it has an overall inclusive role for the poor, by inspecting its impact on the human development. I want to fill this gap in the literature by employing the systematic review approach, that include only natural experiments, quasi-experiments, other experiments, and counterfactual analysis, as well as observational, longitudinal studies, on the single domains of the HDI and on the domains jointly considered too. Specifically, this empirical analysis is a case study which wants to inspect the effect of human-rights based CCTs on human development due to its participative and inclusive structure which protects fundamental capabilities. In fact, human-rights based CCTs should pursue inclusion in crucial freedoms, and their expansion towards valued level of life, in order to reach a robust wellbeing level and to break intergenerational multidimensional poverty cycle. Also, it is interesting to inspect whether the BF fulfils the goals that the Brazilian Constitution has mandated to this policy, that is to protect and promote income security, education, and health as fundamental human rights (de La Briere, and Rawlings 2006; Midgley, and Piachaud 2013).

The main results suggest that BF play an active role to foster each single domain, education, health, and income, also it spurs human development over time to some extent. Particularly, conditionalities are one important factor that contributes to this achievement, in fact their structure is based on children's human rights promotion and protection, coupled with the redress mechanism that are available if the local services are not in place or do not work well. In this regard, the government becomes the duty bearer that must allow the conditions to be fulfilled, otherwise it has to implement the necessary monitoring and the necessary services in order for them to be satisfied by the claimants. Further, the participative structure of the BF increases the likelihood of positive impact of this policy on beneficiaries' wellbeing. Specifically, the involvement of the civil society, and of the claimants allow to understand the issues, and the demands of the BF recipients. Both factors are important to create and strengthen local services, as well as interventions to fulfil the conditionalities and to increase the self-selection in the public support system. Similarly, the inclusion of a big set of families inside the BF, as it employs a multidimensional concept of poverty, allows to increase its preventive effect against wellbeing deterioration and to spur the robustness of human development. Moreover, the inclusive structure of the BF is another important factor, in fact, this policy is made up of transfers, and a wide net of complementary policies which are integrated and flexible to claimants' demands. This structure means the ease of self-selection of the beneficiaries and the possibility to attack poverty from multiple angles contemporaneously, which is important to tackle disadvantage and to generate wellbeing robustness outside poverty too. The fact that a wide network of interventions can be used by the same big set of families can be pivotal to increase the overall effect of BF. These features contribute to increasing the conversion factors from resources to crucial freedoms. Also, these characteristics expand the BF effects to adult population poverty, and to other domains. Similarly, this framework exploits the natural interlinkages among single dimensions, especially among health, education, and income, which contributes to reinforcing each other domain over time (Kanbur, and Squire, 1999). Hence, this integrated structure can deliver disproportionate effects on poverty and human development, which can impinge upon the robustness of wellbeing, and upon the reduction of poverty depth. Finally, the administrative structure is participative, and includes monitoring, and audit bodies, which contributes to minimizing patronage and frauds, and to reducing mismanagement, as well as to delivering a substantial right to redress for the claimants. However, some aspects of education, health, and consumption expenditures, such as school enrolment, babies born dead, transportation, and housing expenditures show negative or non-significant findings. Therefore, the inclusive role of

the BF in the three dimensions is still limited to some extent, and needs to be strengthened to ameliorate the power of this policy to foster human development and to reduce multidimensional poverty. Specifically, the focus on the BF should not be the reason to reduce social spending in crucial universal services, and infrastructures, such as health, and education services (Hall 2006; Hall 2008; Hall 2012). In fact, social spending is pivotal for the success of the BF in reducing poverty and sustaining human development. Similarly, some complementary programs, and local services are missing, such as business-oriented actions, specialized healthcare and education services, as well as the BF personnel, especially in poor, small or remote municipalities. Moreover, infrastructures, such as transportation means are not available or costly, and schools or health clinics are missing. Also, some programs are poorly structured and organized, and sometimes the professional level of the BF managers is not good enough (da Silva e Silva et al. 2008; Parsons 2014; Shaffland 2014). In addition, the quality of public services, such as teaching quality, healthcare services quality, and the lack of service reachability are important problems (Parsons 2014; Mourao, and de Jesus, 2011; de Oliveira et al., 2013). Furthermore, sometimes the integration among complementary programs and among local services is not available, or is weak (da Silva e Silva et al. 2008; da Silva e Silva, and de Almada, 2014). Similarly, the integration between complementary, and local services should be increased (Mourao, and de Jesus, 2011). Further, all these programs should increase their flexibility to the demands of the beneficiaries to improve the self-selection and effectiveness of BF. Moreover, there should be coordination between BF and other universal policies, as well as there should be integration between all non-contributory transfers with the BF transfers, to enhance the impact of BF on human development (Mourao, and de Jesus 2011; Neri 2008). Moreover, the level of BF transfers is too low (Mourao, and de Jesus 2011); similarly the amounts of transfers should be enhanced according to level of multidimensional poverty, to make the system more progressive, and inclusive. Finally, enhancing the possibility to access to tertiary education is important to strengthen the linkage between BF and the earning capability.

Finally, about generalizability level of these results for human rights-based CCTs in other countries, although CCTs share the same structure (Lindert et al. 2007), internal features in different nations can change the outcomes of the whole policy. In this sense, Brazil shares some characteristic with emerging countries, such as such as extreme poverty, inequalities, and decentralization, however, for example, the latter term may hide different internal organization, and different local community involvement, which are important for the impact of these CCTs, hence, probably these results are partially generalizable to similar nations.

Overall, BF contributes to advancing human development inclusion, and helps fulfill human rights included in the Brazilian constitution to some extent. Further, these outcomes contribute to challenging the view of social security as passive policy tool, and reinforcing the literature which considers these programs able to create opportunities for social change.

About the limitations of this article, the heterogeneity analysis is not considered, which can overlook the distributive effects of the BF across age, race, gender groups, and areas hence, future articles should address this issue. Moreover, no findings of qualitative articles are included in this systematic review. Further, articles in Brazilian language need to be included to increase the representativeness of the systematic reviews outcome. Finally, further empirical analysis is needed to inspect the role of BF on learning achievements, teaching quality, and healthcare quality (Lindert et al. 2007; Hall 2008).

APPENDIX

Table 1 – Structure of the articles and outcome estimates

Table $1 - S$	Table 1 – Structure of the articles and outcome estimates					
Article	Outcome of	methodology	Estimates	Sample size		
Kamakura, and Mazzon 2015	interest Consumption behavioural change, for various categories of times.	technique estimated using a logit	The incremental budget was spent mostly on food and beverages (47%), apparel sector (9.3%), cleaning products (5.8%), health	households. POF dataset in the year 2009, which is		
		regression model is undertaken to inspect the impact of the BF	(5.4%), car maintenance (5.2%), hygiene products (5%), education (3.4%) compared to the budget allocation of the comparison group.	Sample size:		
Shei et al. 2014	usage, illnesses rates, vaccination, and overall	Quasi-experiment, set out in a slum community in the city of Salvador. Random sample of treatment and control families collected. Propensity score weighting applied to logit and OLS regression analysis to estimate the impact of PBF.	Increased probability of health posts visits for growth monitoring (OR:2.5; p-value 0.005), and for check-ups (OR:1.7; p-value 0.077). Increased probability of vaccination (OR: 2.8; p-value 0.02). Probability of having diarrhea in the last three months decreased (OR: 0.54, p-value 0.064), although the results may lack precision due to low sample size and infrequency of diarrhea. Positive impact on psychosocial health (β : 2.6; p-value 0.007). No significant outcome on physical health.	567 households, 1,119 children, 776 in the treatment group, and 343 children in the control group. Age range of children: 7-17. Vaccination, age range: less		
Reynolds 2013	School attendance.	individuals) as well as assessing the effectiveness of being offered a conditional cash transfer after not receiving it for a year (the 17-year-old individuals who were eligible until age 15, not eligible at age 16, and once again eligible at	continuously treated: 6-%7% school attendance increase, statistically significant; p-	9,246. Control young group: 20,498. Overall sample of young people: 29,744		
Cruz, and	Education,	Natural experiment.	Education expenditures increased	POF quantitative survey		

Ziegelhofer 2014	schooling material, health, and food expenditures.	multidimensional Regression Discontinuity design with two contemporaneous forcing/eligibility variables. Robustness tests that control for local randomization. Construct	education expenditures increased by $0.9\% (0.003)^*$, school material increase by $0.7\% (0.0018)^*$. Pharmaceutical expenditures decreased in relative terms by $2.8\% (0.0069)^*$, health care expenditures decreased by 2.6% $(0.0082)^*$ the latter two outcome can suggest no disproportional effect with respect to the received transfers.	of the Brazilian population in the period 2008-2009. Households used: 55,976 units, 9,149 treated families,
Neri, 2008	missed more than 15% of classes, babies born dead, child death in the early childhood, up to one year old, and child mortality	logit regression analysis with difference-in-difference variable. Treated population are families whose incomes without public transfers are below 100 R\$, hence, Neri considers low- income BF beneficiaries in	Child death in the early childhood up to six years old is not	2006. Age range of children, 7-15. Age interval of adults, 16-64. PNAD survey dataset used, it is representative of
De Brauw et al. 2015	progression, grade	Quasi-experimental design: the methodology exploits the longitudinal feature of the AIBF	ATT: attendance, 0.045, p-value, 0.05. On the other hand, the impact on grade repetition, grade progression, and drop-out rate are not statistically significant.	between 6-17 years old. Year of analysis 2009,
Simoes, and Sabates 2014	out, Maths, and Portuguese	panel regression model to estimate the marginal effect of BF intake over time. Main hypothesis to be tested: positive changes in fourth grade school outcomes are associated with the BF participation. In which the BF variable is the share of fourth grade BF recipients in the school.	School outcome coefficient in 2007: Drop_out, -0.039, p-value, 0.01. Pass-grade, 0.041, p-value 0.01. Maths achievement, -0.04, p- value, 0.01. Portuguese, 0.028, p-	Years of analysis, 2005 and 2007. Target units, student, household, and school variables aggregated at school level. Main dataset Prova Brasil, representative of urban public schools with more than 20 pupils in the fourth grade in Brazil, and National School Census, which are combined with the questionnaire applied during the national exam in 2005, about the percentage of BF recipients in that year. About the year 2007, recipients are identified based on the records of BF for school attendance. Overall sample size,

Rasella et al. 2013	malnutrition, low respiratory infections, vaccine coverage, percentage of pregnant women with no prenatal visits at the moment of delivery, under- five children	Conditional longitudinal negative binomial fixed-effects regression model, that inspects the association between the BF municipal coverage and different health-related outcomes over time. Specifically, the authors set up a mixed ecological design, which combines an ecological multiple-group design with a time-trend design. The analysis excludes the municipalities with low quality or no data on the covariates and dependent variables. Afterwards, a sensitivity analysis of the results is undertaken using all the available municipal data, which shows the same outcome. Construct validity and statistical	Malnutrition: RR between 0.66 and 0.35, p-value<0.05. Lower respiratory infections: RR between 0.96 and 0.80, p- value<0.05. Vaccine coverage: (using a logistic regression) OR between 1.47 and 2.05, p-value<0.05. Proportion of pregnant women with no prenatal visits at the moment of delivery: RR between 0.85 and 0.53, p-value<0.05.	municipalities. Years of analysis, from 2004 to 2009. Data are collected from the Ministry of Health, from the Ministry of Social Development databases and from the Brazilian Institute of Geography and Statistics. Overall sample size: 2,853 municipalities, that is 51%
Bither-Terry 2014	intensity of poverty, HI measure, and	Counterfactual analysis, first- round effect estimation. Poverty line: PBF eligibility income poverty thresholds. Use of per capita income and equivalent	poverty outcomes: poverty headcount, reduced by 16.3%, income gap reduced by 6.3%, intensity of poverty decreased by 21.6%, ordinal measure reduced by 24.7%.	Brazilian population, no direct question about being
	poverty headcount, poverty intensity, poverty severity.	round effect. It uses counterfactual analysis based on family income, and counterfactual kernel density estimation. Also, different poverty lines are used to estimate the effect of BF on	BF poverty line, year 2004: poverty headcount reduced by 6.4%, poverty intensity decreased by 14.3%, and the poverty severity reduced by 19.6%. BF poverty line, year 2005: poverty headcount reduced by 7.2%, poverty intensity decreased by 15.2%, and the poverty severity	2005, 2006. PNAD dataset is representative of the Brazilian population, but no direct question about the
Higgins 2011	poverty gap,	price index-based poverty lines	between 12%-18%, poverty gap index decreased between 19%- 26%, squared poverty gap index	analysis, 2009. It is representative of the
Soares 2013 Bastagli 2008	Poverty headcount.	Counterfactual analysis, first- round effect estimation. Construct validity fulfilled, no statistical conclusion validity.	Poverty reduction in 2004 by 1.4%, poverty reduction in 2009 by 2%. BF recipients have 1.5%** higher	PNAD dataset, year 2009. It is representative of the Brazilian population, no direct question about being PBF beneficiary. Size of the sample: 121,163 families.
Dubugii 2000		controllar unalysis, 1115t	21 recipients nuve 1.576 inglief	. car or anaryono 10 2007.

poverty headcount, round effect of BF on various probability of attending school PNAD survey dataset is poverty gap, measures of poverty. Construct compared to children not enrolled used, which is representative poverty validity fulfilled, no statistical in this program. Similarly, poor of the Brazilian population, squared Cross- children enrolled in BF have 4%** gap. conclusion validity. but no direct question about sectional logistic regression probability to attend school. the amount of BF cash analysis about the impact of BF ** significant at 1% transfer. on attendance. Construct validity Counterfactual analysis: about and the statistical conclusion poverty reduction using the 100\$ sample The size validity are fulfilled. poverty line: BF decreases poverty counterfactual analysis is headcount by 1%, poverty gap by 382.175 individuals, and 1.3%, and squared poverty by 108,840 families. 1.1%. About 50\$ poverty line, BF Education attendance analysis: age range 7-15 diminishes poverty headcount by 1.3%, the poverty gap by 1%, and years old. Sample size: the squared poverty gap by 0.8%. 51,251 children. Poor children subgroup sample size: 19,478 children. Shei 2013 Neo-natal mortality Observational analysis. A Post-neonatal mortality Main unit of analysis is rate rate (number of pooled, time-series, crossdeclined by 0.67 (deaths per 1000 municipality. Years of deaths during the sectional design was used, in live births), infant mortality rate analysis: 1998-2008. first 28 days of order to approximate a natural declined by 0.67 (deaths per 1000 Source of data: life). experiment by employing the live births), both are significant at Brazilian Unified Post-neonatal heterogeneous expansion of BF 1% System mortality rate across municipalities. Year and (DATASUS); Ministry of (number of deaths municipality fixed-effects are Interaction effect of high BF and Social Development dataset; after 28 days of life used, as well as time-varying Health Family Program coverage Brazilian Institute on infant mortality rate: -0.55 but before one year independent variables. Geography and Statistics applied of life per 1000 Sensitivity (deaths per 1000 live births), dataset analysis live births) different statistically significant at 1%. using model Sample size: mortality specification, no change in the Interaction effect of high BF and municipalities. Infant rate (number of results. Construct and statistical Family Health Program coverage deaths of babies of conclusion are fulfilled. on post-neonatal mortality rate: one year old or -0.29 (deaths per 1000 live births), younger per 1000 statistically significant at 10%. live births). BF results about neonatal coverage: The number of mortality rate are not statistically household significant. in а municipality using BF or registered for the BF. Shaffland Education propensity Negative outcome on enrolment Unit of analysis, children, 6-Quasi-experiment, score method and difference-in- rate: the difference-in-difference 17. Years of analysis, 2004-2014 enrolment. difference technique. Robustness analysis between 2004 and 2006 2006. Missed schooldays. checks are applied, and different shows decrease between -0.57% Dataset used: PNAD, which matching methods are used. and -0.92%, which is significant is representative of the and respectively at 10% and 5%. Brazilian population. Construct statistical conclusion validity are fulfilled. Missed schooldays Sample size in 2006: is not statistically significant. 55,903 untreated children and 29,951 treated children. De Brauw et Prenatal care visits; Quasi-experimental design: the ATT: proportion of children born Unit of analysis children, al. 2012 weight-for-height, methodology exploits the full term, 0.107*; weight-forstudents, and adults. index longitudinal feature of the AIBF height, -0.287*; body-mass index, Dataset used: AIBF, which body-mass for children under dataset to generate the treatment 0.394**, 0.396**: timely is а survey old; and control group. vaccination about the DTP1, representative 5 years of Afterwards, this methodology -0.107*, -0.116**: DPT2, Brazilian population, in the proportion children born full uses the weights estimated 0.239***, 0.298***: Polio2. year 2009. through the propensity score- 0.132*, 0.141**, DPT3: 0.253***, term, 0-1 years old; Sample size, weighting technique in the year 0.325***; 0.128**, timely Polio3, first treatment vaccinations, 6 to 2005 and applies them to the 0.17**; SAR: 0.22**; comparison group: 35 months; single difference of treatment Proportion of children with a proportion of and control groups in the year vaccination card, 0.902*; school second with 2009. It exploits information, attendance: children 0.045*;grade comparison group: available both in 2005 and 2009, progression: 0.069**; the share of vaccination card, 2,586 families. 6 to 23 months; on both previous and current students repeating the same grade Sample size, proportion of child schooling trajectories. This level: -0.05*; third treatment

school attendance; methodology uses different prenatal care visits: 1.7*, 1.6** and (low sample size).

dataset of the and 1.121. 1,352 families. Sample size, treatment and 2,828, and

of

Health

dataset

of

5,506

comparison group: 4.523. 2,586 families.

share of progressed comparison

groups

		treatment groups. Construct validity and statistical conclusion validity fulfilled.	* 5% significance, ** 10% significance. ATT on birthweight about one year old babies shows statistically non-significant outcome. Similar outcome about height-for-age, weight-for-age, stunting, wasting, proportion of women having no prenatal care visits (low sample size), pregnant women receiving adequate prenatal care, and drop- out.	
Andrade et al. 2012	vaccination,	2005. Robustness analysis undertaken.	Vaccination on time -0.019,	Brazilian population, year of analysis 2005. Main units of analysis, children 0-6 years old. The
Guanais 2013	rate: deaths	municipal fixed effects), with time-variant regressors. Longitudinal ecological regression analysis using OLS. All regression models are adjusted for the clustering of observations at the municipal level in order to correct for the possibility of serially correlated results in municipalities over time. Moreover, the importance of the observations in the model have been adjusted by population size, multiplying all	-4.855 CI [-6.337, -3.373],	Brazilian municipalities 5,564 units, in the period 1998-2010. The dependent variable and the BF recipient share at municipality level are taken from the Ministry of Health and Ministry of Social Development databases. 4,583 units are used because of missing data and low- quality data. In order to

representative of Brazilian municipalities.

Nilsson,	and	School enrolment.
Sjoberg 20)13	

Regression analysis.

The sample is divided into two significant at $\alpha = 1\%$. groups, the treatment group consisting of individuals with a monthly household income per capita between 126 and 140 BRL (eligible for the BF), and the control group with a monthly household income per capita between 141 and 155 BRL not eligible for BF. Assumption: BF has a strict eligibility rule based on family income. The treatment and control group appear to have similar characteristics about the variables included in the regression model. Robustness analysis: different bandwidths are tested, also other robustness checks are undertaken. Construct and statistical

conclusion validity fulfilled.

0.049***

(negative

outcome:

progression for BF recipients).

(positive outcome: further time

-142.82*** (negative outcome),

comparison

105.67**, 278.12***, 388.22***

Transportation, first comparison -209.84*.

Hygiene and personal services, first comparison group: 60.27**, second comparison group:

second

Education, second comparison group: -39.79*, 31.8**. Child education, first comparison group: 23.19***, 22.36**, 25.92*. Health, first comparison group: -72.61***, second comparison

comparison group: -140.93**. second

(positive outcome).

group: -172.02***.

group:

Housing,

-35.15**. Clothing,

group: 22.64**.

group: -84.94***.

group: -0.010**, -0.016**,

second comparison group:

de Oliveira Attendance 2005 drop-out progression not education, health other (transportation, housing, and clothing).

rate, Quasi-experiment: ATT that ATT outcomes: rate, applies propensity score Attendance rate, first comparison rate; matching techniques which use group:0.027**, students share who different matching algorithm, only study and do and single differences. work; Three income thresholds and n, food, two comparison groups are used -0.021*** (positive outcome: expenses, to estimate the effect of BF on lower drop-out rate for BF Income claimants). School progression, expenses various indicators. thresholds: 200 R\$ or less. hygiene 100R\$ or less, 50R\$ or less. For -0.023**, 0.039***, personal each income line treatment and (negative services, as well as control groups are compared using the propensity score matching technique.

> Treatment group: families which are receiving BF transfers. First only study, second comparison Sample size second control control group: families which group: 0.014**, 0.2***, 0.036***. receive other benefits. Second control group: families which allocated to study). never received any allowance, Expenditures: although they are registered in a Food, first comparison group: public program. second

and Construct statistical conclusion validity fulfilled.

discontinuity Enrolment rate reduced by 0.025, PNAD dataset, year the outcome is statistically analysis,

of 2011. It is representative of the Brazilian population, no direct question about being PBF beneficiary. Target population young individuals between 7-18 years old. sample size: 4,677 young individuals and only, which includes individuals born between 1993 and 2004. The treatment group consists of 2,411 units, the control group, consists of 2,266 individuals.

Target population: children between 7-14 years old and 0.038***, families. Year of analysis, outcome). 2005. Drop-out rate, second comparison AIBF dataset first-round. cross-sectional dataset, which is representative of

the Brazilian families in 2005. Sample size:

15,240 households.

-0.034*,

lower

group:

second

comparison

comparison

Sample size treatment group: School and work, only study, first 4,435 families comparison group: 0.019***, Sample size first control 0.015*, 0.025**. School and work, group: 3,496 families group: 4,941 families.

-116.79***, -80.61**, -81.72*. *** 1% significance, ** 5%

clusters

statistical

group:

significance, * 10% significance. School enrolment, positive effect: Brazil Demographic Census, logit coefficients: 2.12, 1.96, 1.88. Age-grade discrepancy, positive Brazilian population. effect: 0.97, 0.98, 1.013. The latter Target population, children coefficient seems to report a negative outcome in the highest Overall income threshold transfers in 2010, control group: likelihood to have discrepancy).

Child healthcare, first comparison

Adult health, first comparison

-101.06***, -57.76**,

group: 28.45***, 27.98*.

second comparison group:

All coefficients are statistically A logit model which compares significant at $\alpha = 1\%$.

year 2010, representative of 7-14 years old. sample size: (higher 1,675,797 children. Sample age-grade size about income threshold 70 Reais: 447,046 children. Sample size about income threshold 140 Reais: 911,272 children. Sample size about income threshold 280 Reais: 1,675,797 children.

analysis. Prevalence of dental caries: 2 Cross-sectional database, in Poisson multivariate regression (twice higher for PBF recipients the year of 2010. Targeted about models with robust variance compared to the comparison population: students between caries, analysis is used, in which the group), statistically significant at 8 to 12 years old in the dental variable selection method is 5% CI[1.47-2.69]. Dental caries municipality of Pelotas, backward stepwise. The Poisson severity rate ratios for the divided in PBF claimants regression models include a treatment group: 1.53, statistically significant at 5% CI[1.18-2.00]. BF beneficiary children and Higher share of treated children using a two-stage cluster non-beneficiary children about who never visited a dentist sampling technique. The (prevalence ratios): 6.18 (six times children higher), statistically significant at BF, 5% CI[3.07-12.45].

and non-claimants.

The sample was obtained primary units(schools) were randomly selected manually, weighted according to the number of pupils enrolled in each school in 2009 and the size of the network (public and private). Twenty schools were selected, nine municipal schools, six state schools and five private schools, reflecting the proportion of types of schools in the municipality. The pupils, the secondary sampling units, were selected from each school year, between 2nd and 6th grade.

Sample size: 1 107 schoolchildren. This dataset is representative of the municipality of Pelotas.

Four children surveys were included: two in 2005, in the semi-arid region and agrarian reform settlements, two in 2006, about Ouilombola communities and in the Amazonas state. Once the data were

age- Regression analysis, logit model Amaral. Enrolment. Goncalves, grade discrepancy. and Weiss 2014

de Oliveira et Prevalence dental caries, rate ratios severity of use of services.

al. 2013

Quasi-experimental dummy variable that compares the outcomes. Treatment group: participating in the information taken from the schools.

by income level, which employs

a treatment and control group dummy variable, in the year

Municipal

generated robust standard errors.

Treatment group: if received BF

if did receive any BF transfers in

beneficiary and non-beneficiary

families for each income line (up

to 70 Reais, up to 140 Reais, up

to 280 Reais) is undertaken.

and

conclusion validity fulfilled.

2010

2010.

Construct

of

Construct and statistical conclusion validity fulfilled.

Paes-Sousa, and Santos 2009

Birthweight, weight-for-age, height-for-age, weight-for-height. Quasi-experimental analysis. Cross-sectional logistic regression model with few regressors, and it contains a dummy variable that compares the BF children beneficiary set with children non-beneficiary set about the outcomes. Construct validity fulfilled and statistical conclusion validity broadly fulfilled.

BF children share of normal birthweight is not statistically significant.

Logistic regression outcomes: BF children have 26% higher probability to have appropriate height-for-age: statistically significant at 1%, CI[1.156-1.377]. About weight-for-age, BF children combined and thoroughly have 25.7% higher probability to checked, the final integrated have appropriate weight-for-age: database comprised 22,375

statistically significant at 1%, children. CI[1.097-1.440]. Weight-forheight logistic regression outcome each dataset, municipalities. is statistically non-signifcant.

Primary sampling unit of Target population, children under five years old age who were vaccinated during the 2005 and 2006 National Immunization Days, these children come from selected areas of Brazil. Treatment group size: 9,152 children; control group size: 13,223 children.

Paes-Sousa. Santos. Miazaki, 2011

Height-for-age. and weight-for-age, weight-for-height, vaccination card possession

Ouasi-experimental analysis. Cross-sectional regression model with few not significant. regressors, and it contains a Logistic regression outcome: BF dummy variable that compares the BF children beneficiary set with children non-beneficiary set height-for-age: about the outcomes. Construct validity fulfilled and

broadly fulfilled.

Normal birthweight outcome, and Four children surveys were logistic child health card possession are

children have 26% higher probability to have appropriate Quilombola statistically significant at 1%, CI[1.16-1.37]. About weight-for-age, BF children combined and thoroughly statistical conclusion validity have 26% higher probability to have appropriate weight-for-age: statistically significant at 1%, children. CI[1.10-1.44].

> Weight-for-height outcome is not each dataset, municipalities. significant

> BF Children with age between 12-35 months have 19% higher probability to have appropriate height-for age, significant at 1% CI[1.04-1.37], children come from selected BF Children with age between 36- areas of Brazil. 59 months have 41% higher Treatment group size: 9,152 probability to have appropriate children; control group size: height-for age, significant at 1% CI[1.20-1.66]. Height-for-age outcome about 0-11 months children is not significant.

included: two in 2005, in the semi-arid region and agrarian reform settlements, two in 2006, about communities and in the Amazonas state. Once the data had been checked, the final integrated database comprised 22,375

Primary sampling unit of Target population, children under five years old age who were vaccinated during the 2005 and 2006 National statistically Immunization Days, these

statistically 13,223 children.

Mourao. Ferreira,

de Jesus, 2012

and literacy courses single attendance, and education; professional attendance: immunizations. number of daily project: visits. gynecological visits.

School attendance, Quasi-experimental differences among youth treatment and control group. adults Specifically inferential tests, that is t-test, and Mann-Whitney-

groups about the outcomes. Inclusion criteria in the research

year. Control group participants 80.7% income level allowed one-third of the questions.

Construct and

analysis Drop-out rate for children between Target population: 4 and 5 years old: the treatment income slums dwellers in the group has higher number of school metropolitan region of Rio leavers, 0.43 against 0.29, de Janeiro, specifically in statistical significance at 3%. the cities of Niterói, Magé, and Wilcoxon test are estimated to About daily meals, 2.7 average São Gonçalo and Rio de computer courses compare treatment and control meals for beneficiaries against 3 Janeiro. meals per day for non-recipients, Sample size: significant at 2%. About vaccinations, 90% of recipients analysis: 2010*. meals, healthcare BF participants for at least one completed vaccinations against for has a family income per person statistically significant at 1%. were divided into two of up to 120 Reais, (the highest About prenatal visits 46.7% share groups: 281 BF recipients; for of beneficiaries against 84.5% participation in the BF at the share of non-recipient visits, family incomes the time of data collection). The statistically significant at 3%. qualified them for the BF. following individuals were About professional courses and excluded from the study: those computer course respectively, with temporary or suspended 8.9% and 26.3% of beneficiaries participation in the BF and those attended these courses against who failed to answer at least 4.4% and 14.1% of non-recipient survey attendance, statistically significant at 4% and 1%. Finally, the statistical outcome about gynecological

low-

530 individuals, year of

non-recipients. The participants of the study and 249 non-recipients with that

	conclusion validity fulfilled.	visits, medical visits to monitor children's growth in health centres, literacy courses participation, youth and adult education courses, and school attendance for children between 6 and 17 years old are not significant.	
Silveira, van Allocation of time Horn, and attendance between Campolina school and work 2013 for children.	Propensity score weighting estimated using a logit model, in order to match treatment and control group. ATT (single difference), and population	PBF increases the odds of studying by 10%. Specifically, studying only increases by, 5%, studying and working increases by 5% roughly. Finally, working only drops by 1%. Main drawback, no p-values of the estimates provided.	Brazilian census database, year 2010. This dataset is representative of the whole
food security in	Quasi-experiment: before-and-after-analysis, no control group, no control variables. Construct validity	after receiving the BF the share increased to 98.7%, no statistical significance test estimated. Before entering the BF, 6.8% of beneficiaries was food secure, after being enrolled in the BF the	individuals. Survey dataset, individual level data, year 2008. There are five samples of 800 households, which are representative of the five regions of Brazil. This sampling strategy generates a representative sample of the Brazilian population:

Sample size: 4,000 recipients.

* I am grateful to Professor Luciana Mourao for sharing information about her article.

Table 2 – Selection process

First step: identification I identified and screening 2,812 I retained only articles that broadly and screening articles respects the inclusion criteria, by inspecting the title, the abstract, and

Second step: second I retained 220 articles round of screening

Third step: third round I retained 32 articles of screening

Fourth step: last round I retained 27 articles of screening

the main content of the papers (introduction and conclusion).

I carefully reviewed the inclusion criteria.

I evaluated the level of internal validity.

In the last step I reviewed very carefully the level of internal validity, and the scope of the analysis. Moreover. statistical conclusion validity as well as construction validity were analyzed.

About the five excluded articles: N=2: the scope of the articles is outside the focus of this systematic review.

N=2 the research design does not allow to infer causal outcome from the empirical analysis.

N=1 not sufficient information to suggest that the result of the counterfactual analysis indicates some causality.

Table 3 – Detailed search strategy

Databases used: IBSS, Econlit, SocIndex, IDEAS, Google Scholar, Internet, and the LSE database.

Search strategy: searching for quantitative and mixed methods peer reviewed articles, books, reports, as well as gray literature, including only the quantitative outcomes of mixed method papers, about the impact of BF on the domains of education, health, income and consumption expenditures. I searched for natural, quasi-natural experiments, quasi-experiments, counterfactual analysis as well as longitudinal observational models. Specifically, I included articles which use regression discontinuity design, propensity score matching or propensity score weighting techniques with or without regression analysis, fixed-effect models, difference-in-difference method with or without propensity score techniques, before-after analysis, and simulation analysis. Further, I retained articles with English or Portuguese abstract, and English text to inspect the causal effect of BF. Also, I excluded macroeconomic-level quantitative analysis related to the BF. Finally, I excluded articles which do not fulfil the construct validity.

Advanced search strategy, using the following combination of keywords: (PBF OR "Bolsa Familia Program" OR "CCTs" OR "Conditional Cash Transfers") AND ("HDI" OR "human development" OR "effects on human development index" OR wellbeing OR "human development index" OR "effects on human development index" OR wellbeing OR "effects on wellbeing" OR "multidimensional poverty" OR "effects on health" OR education OR "effects on education" OR "income poverty" OR "effects on income poverty" OR consumption OR "effects on consumption").

Table 4 – Methodology of analysis and quality assessment weight Articles Methodology of analysis Ouality

Table 4 – Methodology of analysis and quality assessment weight					
Articles	Methodology of analysis	Quality assessment weight			
		according to internal validity			
	Quasi-experiment, using the propensity score	Low weight			
2015	matching technique and regression model				
Shei et al. 2014	Quasi-experiment, using the propensity score weighting technique and regression model	Low weight			
Reynolds 2013	Natural experiment, using triple difference and fixed-effect model	Good weight			
Cruz, and Ziegelhofer 2014	Natural experiment, fuzzy multidimensional regression discontinuity design	High weight			
Neri, 2008	Quasi-experiment, which employs difference-	Good weight			
De Brauw et al. 2015	in-difference regression model Quasi-experiment, using the propensity score weighting technique and treatment-control	Low weight			
Simoes, and Sabates 2014	single differences Observational analysis, using two-way fixed-	Good weight			
Rasella et al. 2013	effect panel data regression model	Good weight			
Rasena et al. 2015	longitudinal regression model	Good weight			
Bither-Terry 2014	First-round counterfactual analysis	High weight			
-	First-round counterfactual analysis	High weight			
Higgins 2011	First-round counterfactual analysis	High weight			
Soares 2013	First-round counterfactual analysis	High weight			
Bastagli 2008	First-round counterfactual analysis.	Counterfactual analysis, high			
	Second empirical analysis: quasi-experiment,	weight.			
	which uses cross-sectional logistic regression	Control-treatment analysis, low			
	model with treatment-control analysis	weight			
Shei 2013	Observational analysis, using fixed-effect	Good weight			
	longitudinal regression model	~			
Shaffland 2014	Quasi-experiment, using propensity score	Good weight			
	matching methodology, and difference-in-				
De Brauw et al. 2012	difference technique	I arr maight			
De Brauw et al. 2012	Quasi-experiment, using the propensity score weighting technique and treatment-control	Low weight			
	single differences				
Andrade et al. 2012	Quasi-experiment, using propensity score	Low weight			
	matching technique and treatment-control single	Low weight			
	differences				
Guanais 2013	Observational analysis, using fixed-effect panel	Good weight			
	data model				
Nilsson, and Sjoberg 2013	Natural experiment, using regression discontinuity analysis	Good weight			
de Oliveira 2005	Quasi-experiment, using propensity score	Low weight			
	matching technique and treatment-control single				
	differences				
	Quasi-experiment, employing cross-sectional	Low weight			
Weiss 2014	logistic regression model, and using treatment-				
	control analysis				
de Oliveira et al. 2013	Quasi-experiment, employing cross-sectional	Very low weight			
	Poisson regression model, and using treatment-				
Deve Course and Courter	control analysis	V 1			
	Quasi-experiment, employing cross-sectional	very low weight			
2009	logistic regression model, and using treatment- control analysis				
Paes-Sousa, Santos, and	Quasi-experiment, employing cross-sectional	Very low weight			
Miazaki 2011	logistic regression model, and using treatment-	, ery iow weight			
	control analysis				
27	5				

Mourao, Ferreira, and de	Quasi-experiment,	treatment-control analysis,	Very low weight	
Jesus 2012	using single differences			
Silveira, van Horn, and	Quasi-experiment,	using propensity score	Low weight	
Campolina 2013	weighting and	treatment-control single		
	differences			
Bohn et al. 2014	· · ·	employing before-and-after	Very low weight	
	analysis			

Table 5 – Main features of the articles Articles Domain

I able 5 – Main features Articles	S of the articles	Category of article	External, construct, and statistical
Alucity	Domani	Category of article	conclusion validity
Kamakura, and Mazzon 2015	Consumption expenditures	Peer-reviewed article	High external validity. Construct, and statistical conclusion validity fulfilled
Shei et al. 2014	Health	Peer-reviewed article	Low external validity. Construct, and statistical conclusion validity fulfilled
Reynolds 2013	Education	Peer-reviewed article	High external validity. Construct, and statistical conclusion validity fulfilled
Cruz, and Ziegelhofer 2014	Consumption expenditures	Working paper	High external validity. Construct, and statistical conclusion validity fulfilled
Neri 2008	Education, health	Book chapter	Good external validity. Construct, and statistical conclusion validity fulfilled
De Brauw et al. 2015	Education	Peer-reviewed article	High external validity. Construct, and statistical conclusion validity fulfilled
Simoes, and Sabates 2014	Education	Peer-reviewed article	Not low external validity. Construct, and statistical conclusion validity fulfilled
Rasella et al. 2013	Health	Peer-reviewed article	High external validity. Construct, and statistical conclusion validity fulfilled
Bither-Terry 2014	Income poverty	Peer-reviewed article	High external validity. Construct, validity fulfilled, no statistical conclusion validity
Da Costa, Salvato, and Diniz 2008	Income poverty	Unpublished article	High external validity. Construct, validity, and statistical conclusion validity fulfilled
Higgins 2011	Income poverty	Peer-reviewed article	High external validity. Construct, validity fulfilled, no statistical conclusion validity
Soares 2013	Income poverty	Book chapter	High external validity. Construct, validity fulfilled, no statistical conclusion validity
Bastagli 2008	Income poverty, education	Ph.D. thesis	Counterfactual analysis: high external validity. Construct, validity fulfilled, no statistical conclusion validity. Regression analysis: high external validity. Construct validity, and statistical conclusion validity fulfilled
Shei 2013	Health	Peer-reviewed article	High external validity. Construct, validity, and statistical conclusion validity fulfilled
Shaffland 2014	Education	Ph.D. thesis	High external validity. Construct, validity, and statistical conclusion validity fulfilled
De Brauw et al. 2012	Health, education	Published report	High external validity. Construct, validity, and statistical conclusion validity fulfilled
Andrade et al. 2012	Health	Peer-reviewed article	High external validity. Construct, validity, and statistical conclusion validity fulfilled
Guanais, 2013	Health	Peer-reviewed article	High external validity. Construct, validity, and statistical conclusion validity fulfilled
Nilsson, and Sjoberg 2013	Education	Master thesis	High external validity. Construct, validity, and statistical conclusion validity fulfilled
de Oliveira 2005	Consumption expenditures,	Unpublished report	High external validity. Construct, validity, and statistical conclusion
• •			

Amaral, Goncalves, and Weiss 2014	education Education	Peer-reviewed article	validity fulfilled High external validity. Construct, validity, and statistical conclusion
de Oliveira et al. 2013	Health	Peer-reviewed article	validity fulfilled Low external validity. Construct, validity, and statistical conclusion
Paes-Sousa, and Santos 2009	Health	Working paper	validity fulfilled Good external validity. Construct, validity fulfilled, statistical conclusion validity fulfilled
Paes-Sousa, Santos, and Miazaki 2011	Health	Peer-reviewed article	Good external validity. Construct, validity fulfilled, statistical conclusion validity fulfilled
Mourao, Ferreira, and de Jesus 2012	Education, health, food security	Peer-reviewed article	Low external validity. Construct, validity, and statistical conclusion validity fulfilled
Silveira, van Horn, and Campolina 2013	Education	Working paper	High external validity. Construct, validity, no statistical conclusion validity
Bohn et al. 2014	Health, food security	Peer-reviewed article	High external validity. Construct, validity fulfilled, statistical conclusion validity partially fulfilled

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