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1 Too hard to decarbonize: Insights from a decision support tool for the Greek maritime 2 operations

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21 22 23 **Abstract**

24 The Greek maritime sector, one of the largest in the world, faces multiple economic, environmental
25 and development challenges, requiring careful long-term investment decisions. In this paper we
26 present the application of a free, open-source Investment Decision Support tool we have developed,
27 the MaritimeGCH, applied for the Greek fleet. We quantify the effect of two main interventions for
28 a cost-effective carbon abatement, under the recent EU environmental regulations: the
29 implementation of mature on-ship emission reduction technologies and transition scenarios to
30 cleaner fuels. While significant emissions are achievable, even ambitious interventions fall short of
31 fully decarbonizing the sector by 2050. This suggests that a more unified set of policy solutions are
32 needed to achieve the national commitments.

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46 Introduction

47 1.1 Towards sustainable shipping

48 The shipping industry is a critical component of global economy and trade, responsible for
49 transporting over 80% of the world's goods (1). However, it is also a significant contributor to
50 global greenhouse gas (GHG) emissions, accounting for approximately 2-3% of total emissions
51 annually (2). These emissions primarily stem from the combustion of fossil fuels in ships' engines,
52 with carbon dioxide (CO₂) being the dominant pollutant. Despite being a key enabler of the global
53 economy, the sector's reliance on high-emission fuels has hindered efforts to align with
54 international climate goals. Historically, the shipping industry has largely operated with minimal
55 regulation concerning environmental impact, with emissions reduction efforts gaining momentum
56 only in recent decades. In the early 2000s, the International Maritime Organization (IMO), the UN
57 body responsible for regulating international shipping, began to acknowledge the need for action
58 on emissions, primarily due to growing concerns over climate change. In 2008, the IMO introduced
59 the first mandatory global regulations on emissions, known as the Energy Efficiency Design Index
60 (EEDI), aimed at reducing the carbon intensity of ships. However, the industry's reliance on low-
61 cost, high-emission fuels persisted, and more comprehensive regulatory frameworks emerged
62 slowly. In July 2023, the IMO adopted a revised greenhouse gas reduction strategy, aiming to reach
63 net-zero emissions by or around 2050. The strategy includes indicative checkpoints to reduce total
64 GHG emissions by 20–30% by 2030 and 70–80% by 2040, relative to 2008 levels (3). Despite these
65 efforts, the pace of decarbonization has been slower than anticipated. The global nature of the
66 shipping industry, with its complex network of international regulations, trade routes, and diverse
67 stakeholders, has created challenges in implementing uniform decarbonization strategies, further
68 slowing progress (4). In particular, the shipping industry faces unique decarbonization challenges,
69 including technological constraints, economic significance, increasing demand for shipping
70 services, new and stricter environmental regulations, and the global nature of its operations.

71 Recently, metrics established by the IMO have helped to benchmark environmental
72 performance for future regulation. The Carbon Intensity Indicator (CII) was introduced by the IMO
73 as part of its strategy to reduce GHG emissions from ships (3). Adopted in 2021 and effective from
74 January 2023, the CII aims to measure and regulate the carbon intensity of ships, which refers to
75 the amount of CO₂ emitted per unit of transport work (3), based on the Annual Efficiency Ratio
76 (AER). The AER, which has been in use since the early 2010s (5), measures CO₂ emissions per
77 unit of transport work (e.g., per tonne-mile) over a year, calculated as the ratio of annual CO₂
78 emissions to annual transport work (6). Another important European regulation is the Emissions
79 Trading System (ETS). While the ETS launched in Europe in 2005, only since January 2024 has
80 been expanded to include the maritime sector, mandating an 80% reduction of the current emissions
81 at EU-level by 2050. The ETS aims to reduce GHG emissions by setting a cap on the total amount
82 of specific GHGs that can be emitted by entities covered by the system (7). So, since last year,
83 maritime transport operators are required to monitor and report their CO₂ emissions to receive (or
84 purchase) emission allowances, which they can trade with other operators. FuelEU Maritime is a
85 regulation within the European Union's "Fit for 55" legislative package aimed at reducing
86 greenhouse gas (GHG) emissions in the maritime sector. It mandates a progressive reduction in the
87 GHG intensity of the energy used by ships, targeting a 2% reduction by 2025 and up to 80% by
88 2050. This regulation promotes the use of renewable and low-carbon fuels and clean energy
89 technologies for ships, supporting the EU's broader goals of reducing emissions by 55% by 2030
90 and achieving climate neutrality by 2050. FuelEU applies to commercial vessels over 5,000 gross
91 tonnes operating within the European Economic Area (EEA) and partially to voyages between EEA
92 ports and third countries (8).

94 Following these regulatory changes aiming to net-zero, along with the inherent techno-
95 economic constraints of maritime operations, and the need to cover increasing demands in shipping
96 services, the sector faces an unprecedentedly complex situation. The use of integrated models has
97 been the most common way to address such situations, trying to balance certain goals under
98 constraints. Eide et al. (2013) projected shipping's CO₂ abatement potential until 2050 according
99 to an extended techno-economic modeling framework with alternative fuels scenarios (6). While
100 many studies have explored maritime decarbonization in the context of these policies, very few
101 have simulated the potential effects of the recent EU ETS policy in early 2024.

102 In this research we fill this gap by presenting an investment decision support tool to evaluate
103 the implications of techno-economic and regulatory factors, under decarbonization goals for 2050,
104 using the Greek fleet as an application example. The shipping sector is particularly important for
105 Greece, stemming from a deep-rooted tradition of maritime expertise and a strategic focus on global
106 shipping markets, positioning it as a crucial component of international trade and economic stability
107 (9). The country is the global leader in deadweight tonnage (DWT), with approximately 18% of
108 global capacity, and a fleet capacity of approximately 427 million DWT. At the moment, Greece
109 must accommodate rising shipping demand while complying with the recent IMO's targets and the
110 EU ETS. Under the recently revised Greek National Energy and Climate Plan (NECP), there is no
111 specific guidance on how the maritime sector will decarbonize and since the EU ETS regulation in
112 2024, there is still no national plan for fleet decarbonization (10). Greek shipowners have backed
113 the ideas of a \$5B Research and Development (R&D) fund paid by the shipowners for reducing
114 CO₂ emissions and to invest in new technology research (11). Meanwhile, global decarbonization
115 goals stress the need for consideration of cleaner fuels, within a smooth transition of replacing
116 currently used conventional fuels. This transition consequently binds Greek shipowners to attain
117 new global benchmarks on green supply chains (12). It is imperative to tackle this policy void using
118 a science-supported approach, model-driven, demonstrating cost, technology, and timing
119 repercussions for the Greek fleet. Our analysis is based on a novel Decision Support System, the
120 MaritimeGCH. It explores techno-economic factors, alternative fuels, and operational emission-
121 reduction measures along with modern socio-economic considerations in terms of shipping
122 demand, under the recent EU policies (i.e., the EU ETS) and its associated economic parameters to
123 achieve a realistic and holistic view of fleet decarbonization.

124 **1.2 Capturing the complexities in shipping through integrated models**

125 The general problem described in the previous section, namely meeting shipping demands
126 under techno-economic and regulatory constraints, can be mathematically expressed by an
127 optimization approach. There have been several studies exploring maritime fleet operations through
128 the lens of optimization modeling, primarily focusing on economic objectives such as cost
129 minimization (13, 7, 14), but also environmental concerns such as emissions reduction (15) or
130 alternative fuels (5, 16). The SEAMAPS model is a typical example of integrated least-cost fleet
131 optimization, considering techno-economic parameters and environmental concerns through
132 different fuel types and general emissions taxes (17, 18). The SEAMAPS model accounts for
133 constraints like fuel availability, emissions and prices as well as fleet level constraints, including
134 ship production. The driving constraint in the model is that the transport demand must be fulfilled
135 with the ship fleet, with the lowest cost. Least-cost optimization models have become integral to
136 decarbonization efforts across various sectors, particularly in energy, where they facilitate the
137 analysis and deployment of diverse technologies aimed at reducing greenhouse gas (GHG)
138 emissions. Energy system optimization models (ESOMs) are widely utilized in cross sector
139 decarbonization to evaluate the economic viability of integrating renewable energy sources, such
140 as solar and wind, alongside traditional fossil fuels (19). These models enable stakeholders to
141 explore a range of fuel and technology options while considering constraints like investment costs,
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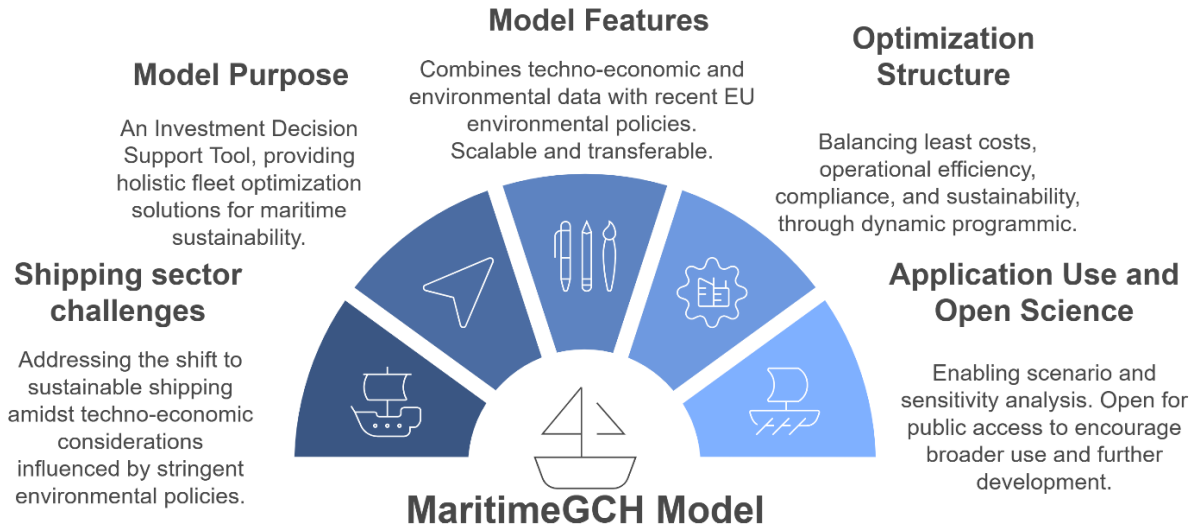
operational efficiencies, and policy regulations. For instance, recent studies have employed capacity expansion models to identify optimal resource allocations that achieve net-zero emissions by 2050, emphasizing the need for technological flexibility and innovative solutions (20). Similarly, least-cost optimization has been applied to assess the implementation of carbon capture and storage (CCS) technologies, biomass utilization, and electrification strategies (21). By integrating techno-economic analysis with process modeling, these approaches provide a comprehensive understanding of the costs and benefits associated with various decarbonization pathways. Advancements in decision support systems and multi-criteria decision analysis further enhance the capability of sophisticated models to navigate complex trade-offs between economic performance and environmental impacts.

Yet, decarbonizing the maritime operations requires not just complying with these lowest-cost approaches but also a closer look at policy structures, operational steps, and infrastructure issues that condition the sector's capacity to transition to lower-carbon fuels. To elaborate more on these complexities, we rely on recent studies that investigate both the policy and technological dimensions of maritime decarbonization. The challenge of shipping decarbonization is highlighted by the interaction between operational procedures, technological development, and policy pressures (22). Recent techno-economic literature highlights that even increasingly efficient ship design and slow steaming will go a long way towards cutting emissions, but decarbonization of shipping would involve disruptive propulsion and fueling infrastructure innovation (23). In fact, only operational actions would reduce even a part of the industry's forecasted emissions, calling for the swift uptake of cleaner fuels such as ammonia, hydrogen, and next-generation biofuels (22). With respect to the fuels, a significant body of literature only focuses on alternative fuels. In this regard, real-options analysis has been also used to value investment in cleaner fuels (e.g., liquified natural gas (LNG) and other emission-reducing technologies) (20). In addition, the integration of environmental upgrading into global maritime value chains has been examined regarding ports' strategic role (24). Ports play the role of enablers of cleaner fuels and more sophisticated technological retrofitting, yet their performance is limited by the policy context and the ability of stakeholders to achieve a consensus on long-term decarbonization targets. This is coupled with demands for stakeholder alignment by both regulators and the industry for aligning shipping decarbonization trajectories with port infrastructure planning (24). Also coming to the forefront is the decision-support dimension. Acciaro demonstrates the way real-option valuation models may inform shipowners dealing with uncertainty regarding fuel price volatility and carbon fees, the need for flexible and adaptive models (24).

In this research, we combine insights from the literature on the means towards decarbonization, exploring a joint implementation of emission-reduction technologies, transition to cleaner fuels, under real policy frameworks, using a decision support system, the MaritimeGCH model. The MaritimeGCH model reflects this combinatory approach, making scenario-based projections involving policy-constrained inputs (e.g., ETS) in addition to technical parameters (fuel consumption, ship lifetimes) (25). Simulating policy shocks – e.g., how excess emissions penalties and allowances – can provide thresholds at which cleaner fuels become economic, providing insightful trade-offs. Finally, sustainable shipping has been extended to cover social and governance aspects, including stakeholder equity and working conditions (24). Although these factors are outside the direct scope of techno-economic models, they represent a new feature of maritime decarbonization literature. Collectively, these works highlight the worth of synergistic, dynamic, and policy-oriented modeling efforts toward more evolved decision-support systems with which to inform maritime stakeholders – especially in large shipping countries like Greece. And this is the gap this research tries to fill.

The MaritimeGCH model has been developed by the Global Climate Hub (GCH), an international research-led initiative under the United Nations Sustainable Development Solutions

193 Network (UN SDSN), aiming to provide climate-neutral and long-term sustainable pathways (26).
 194 The model guides investment decisions towards more sustainable shipping. It aims to minimize the
 195 cost imposed on a shipping fleet given constraints such as shipping demand, fuel availability and
 196 ship production capacity. The scenario evaluated projected moderate increases in shipping demand,
 197 fuel cost trajectories, and a gradual transition to cleaner fuels commiserate in the literature along
 198 with a combination of technologies implemented to increase the fuel efficiency of ships, and
 199 subsequently reduce their emissions.



200
 201 **Figure 1. MaritimeGCH Overview.** A schematic overview of the MaritimeGCH approach.

202
 203 The MaritimeGCH model is a novel application in its holistic nature, as it combines
 204 economic, environmental, and ship-technical factors, incorporating recent European policies such
 205 as the CII and the ETS, while also considering greener shipping through alternative fuel types.
 206 Another advantage of this approach is that the MaritimeGCH model has been developed in Python
 207 language, making it accessible and freely available, based on an open-source code, allowing for
 208 modifications and improvements, and being also flexible in terms of input data, study scales, and
 209 scenarios exploration. To our knowledge, there is no similar application, and specifically for the
 210 Greek fleet, as for the first time it incorporates recent IMO and EU policy evaluation within an
 211 integrated techno-economic optimization framework.

212
 213 **Results**

214 The MaritimeGCH model was applied to all ships under the Greek flag considering fuel
 215 consumption, shipping demand, operational, fuel, and investment costs, implemented efficiency
 216 technologies, and emissions cap specified by the FuelEU cap. The shipping demand was based on
 217 the SSP2 scenario, assuming steady economic growth and moderate population increases, with
 218 shipping demand rising steadily due to global trade expansion. Costs, efficiency gains from
 219 technology, and fuel consumption are based on current literature. Based on data from OECD,
 220 Greece emitted 87 MtCO_{2e} in 2022, and based on data from Clarksons, the Greek fleet in its current
 221 composition is estimated to currently emit 103 MtCO_{2e} in 2025 (27). In the model, we apply a
 222 decarbonization scenario, considering two main interventions: one is the implementation of a
 223 combination of technologies to increase fuel efficiency (on-ship emission-reduction technologies,
 224 a consumption-side measure) and the other is the transition to cleaner fuels over the 25-year time
 225 horizon from 2025-2050 (a supply-side measure). The supply side transition to new fuels assumes

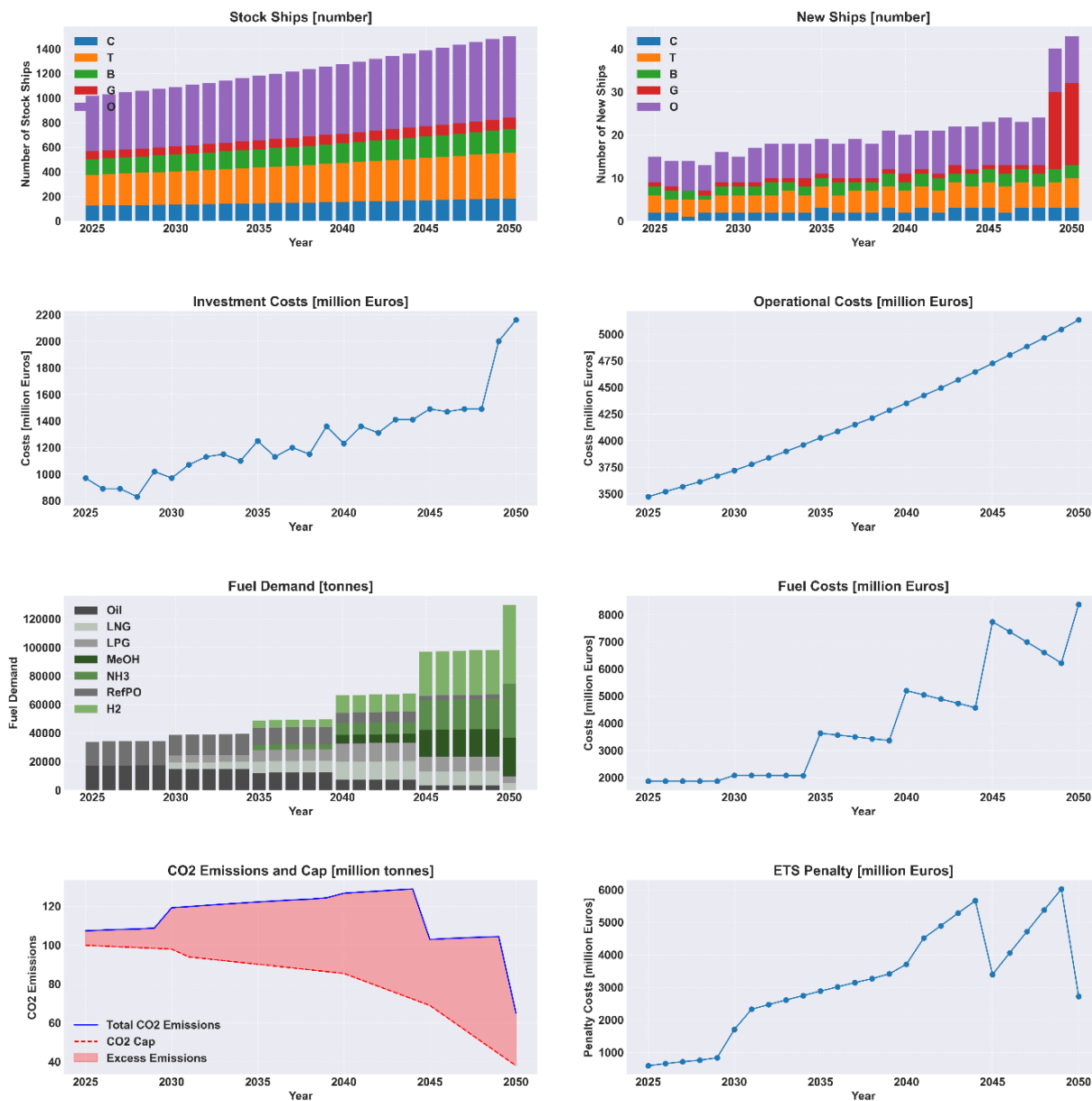
226 a gradual phase out of refined petroleum oil and marine oil with LNG and LPG (liquified petroleum
227 gas) serving as a bridge to longer-term fuels such as methanol, ammonia, and hydrogen. As
228 highlighted in Figure 1, the approach for the model is to provide holistic fleet optimization solutions
229 to address the challenges in the shipping sector to integrate new technologies in a cost-efficient
230 manner while adhering to stringent environmental policies. By enabling scenario and sensitivity
231 analysis the tool encourages further development to incorporate increasingly complex features and
232 interaction among relevant variables. For more details on the scenarios, please refer to the materials
233 and methods section, and the Supplementary Material (SI).

234 The results for the decarbonization scenario show the fleet evolution, investment, and
235 operational metrics until 2050, as well as the excess emissions according to the ETS regulation,
236 with their associate penalty costs (Figure 2). As assumed, there is a steady growth in the shipping
237 demand services according to the SSP2 projection, following a respective increase in the number
238 of vessels for its coverage (slightly higher than 1,400 vessels by 2050). There is a notable increase
239 in container (C) ships and a significant uptick in ‘other’ (O – mainly passenger) ships towards 2050.
240 The investment costs remain relatively stable from 2020 to 2045 (fluctuating between €1,000
241 million and €1,500 million until 2045), followed by a marked increase approaching 2050, following
242 the need for new vessels (nearly €2,000 million). The fuel demand distribution shows a declining
243 reliance on oil as cleaner fuels gain prominence, indicating a strategic shift towards sustainability.
244 Oil fuels give their place gradually to LNG and LPG in the mid-term, and NH₃, MeOH and H₂ in
245 the long-term. With the combination of efficiency measures and technologies implemented,
246 emissions are well below the cap set by the ETS and gradually increase as further shipping demand
247 is met with fossil fuels. The results indicate an inflexion point in the mid-2040s as cleaner fuels
248 displace fossil fuels and emissions monotonically begin to drop. This increases fuel costs
249 significantly, as much as quadruples the cost compared to 2025. Simultaneously, emissions rising
250 emissions until clean fuels come online coupled with a decreasing emissions cap impose costly ETS
251 penalties on the fleet. By 2050, emissions reach approximately 65MTpa, 25MT above the cap, but
252 trending in the right direction. This indicates that as soon as significant bunkering capabilities are
253 going online within the next 20 years for cleaner fuels, emissions will significantly decrease by
254 2050 but increase in the short-term, in conjunction with fuel costs, doubly hurting the shipowners’
255 bottom line when the ETS cap is exceeded.

256 The ETS cap on CO₂ emissions is based on the FuelEU standards, which aim to start at a
257 2% reduction in of emissions 2025, increasing to 6% in 2030, and accelerating from 2035 to reach
258 an 80% reduction by 2050 (28). The cap is structured by the regulation to drive further incentives
259 for decarbonization as solutions become more available and cost effective in the future.
260 Accordingly, in the case of the Greek fleet, since limited solutions have been implemented through
261 early 2025, the ETS cap modeled is structured to moderately decrease by 0.4% per year until 2030,
262 and then linearly decreases by 1% per year until 2040, before accelerating its reduction until 2050.

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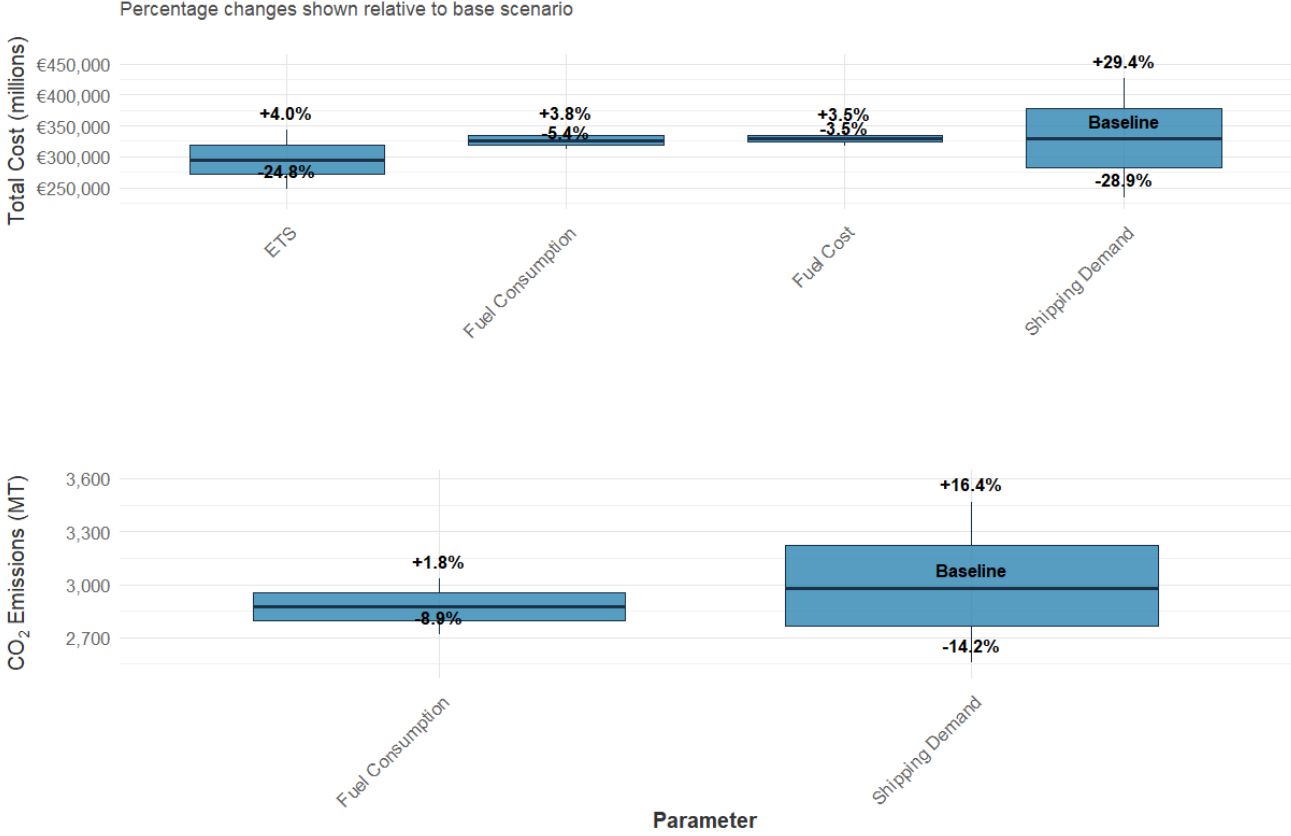
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266 **Figure 2. Results of the application to the Greek fleet.** Shown is the base case with the combined technology
 267 scenario applied with a transition to cleaner fuels, including: the fleet composition (stock and new ships); investment
 268 and operational costs; fuel demand and the associated costs; the CO₂ emissions compared to the ETS threshold, and
 269 the associated penalty.

270

271 We have run also a sensitivity analysis to report each relevant parameter's effect on total
 272 costs, and emissions. The parameters involved were ETS, fuel consumption and cost, and demand
 273 for shipping services. For the ETS, we tested an optimistic case that sees 5% or more reduction in
 274 emissions per year and a pessimistic case that sees little acceleration in reductions from 2040-2050,
 275 unlike the base case. As described in the materials and methods section and supplementary
 276 information, shipping demand was based on a middle-moderate condition that assumes moderate
 277 growth in demand, following the second shared socioeconomic pathway (SSP2). Here we explore
 278 two other 'extreme' cases: first an SSP1 situation – a pathway assuming a rapid shift towards
 279 sustainability, and second, an SSP5 situation, expressing an unsustainable pathway that assumes

280 accelerated demand into the mid-century. Cost and fuel consumption sensitivities used figures from
 281 existing literature, as described in the materials and methods section, and were tested over their
 282 potentially minimum and maximum values.



283 **Figure 3: Sensitivity analysis.** Range of total emissions for scenarios testing the sensitivity of each variable.
 284 Shipping demand, predictably, has the largest effect on emissions. A faster transition to cleaner fuels decreases total
 285 emissions by 11.2% compared to the baseline
 286

287
 288 Figure 3 shows the range of emissions and costs for the entire fleet given the range of input
 289 values of each variable for the sensitivity analysis (x-axis). The results show that overall shipping
 290 demand is the main driver of the fleet’s emissions, with the difference in emissions in 2050 between
 291 the high-growth scenario and low-growth scenario being 14.2-16.4%. A slower transition to cleaner
 292 fuels results in a small uptick in emissions due to increasing demand while a fast transition to
 293 cleaner fuels can decrease emissions by 9.9% in 2050. In terms of total costs, again the demand in
 294 shipping services is the more influential parameter, as it primarily shapes the fleet size and
 295 composition, which in turn define its investment and operational costs. It seems that shipping
 296 demand can increase or decrease investment and operational costs by around 29%. The effect of
 297 ETS follows, as the emissions exceeding the cap consist a significant ‘external’ cost. It seems that
 298 the ETS prices can affect fleet costs up to 25%. This is an important consideration for policymakers
 299 as shipowners start to contend with emissions caps. Unsurprisingly, fuel consumption and costs do
 300 not play a large role in the overall cost for the fleet, indicating the potential techno-economic
 301 (consumption based, and market based) adaptations in order to cover the demand.
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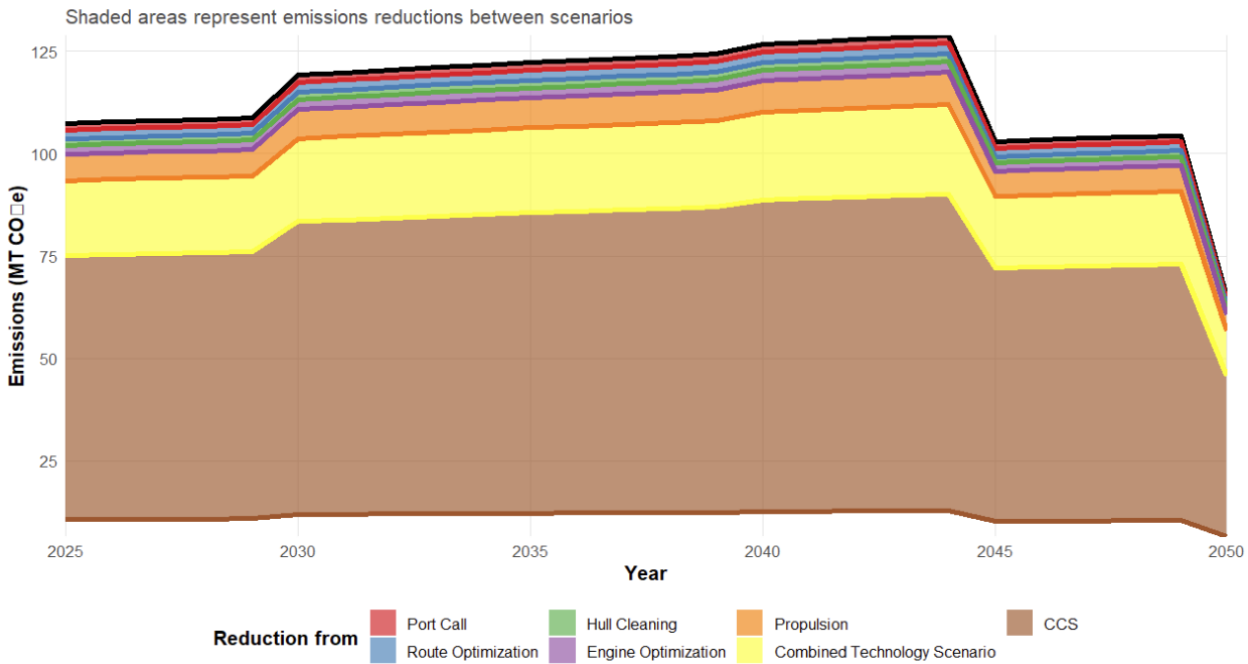


Figure 4: Emissions reduction by on-ship emission-reduction technology. CCS has the largest impact on emissions, followed by the combined efficiency scenario. Individually, propulsion technology has the largest potential to reduce emissions through efficiency, while the effects of port call, route optimization and hull cleaning have marginal separate impacts.

Figure 4 shows the marginal emissions reductions for each emission-reduction technology implemented individually and the combined efficiency technology scenario. Besides CCS, which is still in the early stages of development, new propulsion technology has the largest stand-alone emissions reduction. The combined technology scenario achieves a 25% reduction in emissions compared to a do-nothing scenario (e.g. current emissions), emphasizing the need to coordinate the implementation of both physical and digital efficiency technologies. Port call, hull cleaning, and route optimization achieve fewer comparative effects on emissions.

Based on these findings, it can be concluded that without further action in terms of subsidies, technological advancement or accelerated clean fuel, and serious commitments, the full decarbonization of the maritime industry by 2050 is not possible. However, shipowners can reduce emissions and align the economic incentive to reduce ETS penalties if mature technologies can be implemented immediately and in combination with one another.

Discussion

The Maritime GCH model application has provided an integrated picture of the maritime operations, and the evaluation of different strategies. This is an insightful approach for shipowners' decisions on how to meet shipping demand, subject to practical techno-economic and environmental constraints. Such integrated model-based investment decision support tools should be further adopted to provide solutions weighing the costs and benefits of decarbonization efforts.

The model is not without limitations, referring to the necessary assumptions to run such a system-wide application. The relationships between input data is complex and their effect on one another in this study is linear. Ship types, fuel efficiencies and costs, and ship operating and investment costs are assumed to follow linearly to projected values in the future. Further refining such assumptions and data interrelations (e.g. feedback loops) are currently the subject of future

335 work within the model. Such modifications would make the model non-linear, making it
336 significantly more complex and computationally demanding, so are beyond the scope of the present
337 research, which was to provide a first overview of what it might take to decarbonize a large fleet.
338 The sensitivity analyses performed serve to account for any uncertainties. As mentioned, the scope
339 here was to provide a holistic picture of an important shipping industry in view of existing techno-
340 economic and new environmental challenges, under potential decarbonization scenarios. This goal
341 was met, as the results provide critical insights into the need for coordinated and timely efforts
342 towards green shipping.

343 We show that even with aggressive fuel transition in the mid-late 2030s considering a full
344 efficiency technology adoption, reducing fuel consumption significantly and reducing emissions
345 below the cap proposed by the ETS, the fleet's decarbonization will be extremely difficult, if not
346 impossible, to achieve. According to our analysis, while emissions do decline near the cap, ETS
347 penalties are still imposed. As shown in the sensitivity analysis, this is largely due to the increased
348 shipping demand expected in the sector, which also increases costs the most (besides the ETS
349 penalties) for shipowners.

350 Despite the 2024 EU ETS inclusion of maritime transport, shipping – one of the economic
351 pillars of Greece – remains lacking a national climate strategy, as of early 2025. The danger of
352 omitting maritime decarbonization from national energy planning is increasing ETS expenses and
353 operating discontinuity for shipowners. The overall slow progress so far achieves the NECP targets
354 (and Greek national commitments) quite challenging, as documented by the European Environment
355 Agency (EEA) and echoed in recent analyses (e.g., IEA reports and the NECP review by the
356 European Commission) (29). Moreover, our decarbonization scenario is quite optimistic in purpose,
357 imposing a joint adoption of multiple emissions-reduction technologies, and cleaner fuels. These
358 require a behavioral change in the adoption of such technologies, which might even not be adopted
359 all together, as well as the use of cleaner fuels in ports internationally, not just in Greece. So curbing
360 emissions is even more challenging, and subject to international commitment and cooperation.

361 Notwithstanding the inclusion of a series of technological interventions and cleaner fuel
362 transitions, our models reveal an unavoidable disparity between the achieved emissions pathway
363 and ambitious 2050 decarbonization ambitions. This concurs with recent literature (Franz &
364 Bramstoft, 2024) recognizing that in the absence of enabling policy support (e.g., zero-carbon fuel
365 tax credits or subsidy on upfront retrofitting technology), the industry could be exposed to rising
366 ETS expenses, eroding competitiveness.

367 As the shipping industry confronts increasingly stringent global emissions regulations and
368 mounting pressure to transition to low-carbon technologies, tools like these become essential
369 actions for timely decarbonization. While full decarbonization is shown to be quite difficult, joint
370 action by researchers, shipowners and policymakers is recommended, as several transitions must
371 occur in parallel: the technology, fuel production and long-term ship investment are needed to
372 achieve decarbonization, each requiring action by the private and public sector as well as the global
373 policy within the industry.

374 Research on this subject can be accelerated by key data becoming freely available. One of
375 the main challenges of this study was the acquisition of integrated data. Currently, data is
376 confidential or behind paywalls, making it hard for researchers to analyze the provide solutions
377 grounded in the realities of the shipping industry. Shipowners should start evaluating which mature
378 technologies they can begin integrating into their operations. The Greek government should not
379 delay any further in aligning its strategy for growth with the guidelines set by the IMO. This would
380 align one of the country's largest and culturally important industries with its national policy.
381 Additionally, policymakers should work to provide incentives for shipowners to coordinate
382 regarding clean fuel purchases and new ship investments to ensure fleet-wide actions are taken, and

not just by individual shipowners. This will also drive the necessary technology-readiness up to the necessary pace. Furthermore, international cooperation for the adoption of cleaner fuels is of paramount importance to curb emissions. In view of the planning horizon of this analysis, it might be likely that international and European decarbonization targets will need more time to be achieved. Greek policymakers are urged to pursue a twin track: (a) expediting port infrastructure planning to receive fuels such as hydrogen and ammonia, and (b) introducing targeted carbon pricing incentives or technology funds that encourage early adoption. Non-compliance not only risks ETS non-compliance but also foregone green maritime leadership opportunities, considering Greece's traditional frontier role in global shipping.

Materials and Methods

The MaritimeGCH model is an Investment Decision Support Tool (IDST) developed by the GCH. It is based on optimization, mathematically describing the examined problem, and solving it while satisfying many (often conflicting) objectives (30). The model uses dynamic linear programming (LP) to minimize the total cost of fleet operations over a user-defined planning horizon (in this case 2020-2050). It includes decision variables (e.g., fleet composition, fuel choices), the objective function (e.g., minimizing total cost), and constraints (e.g., similar to the aforementioned regulations or emissions caps, shipping demand, technological limitations, etc.) (Table 1).

The objective function of the model is to minimize the total cost for all ships travelling under the Greek flag, over the planning horizon, as shown in Equations 1 and 2 below:

$$\min \sum_{y=2020}^{2050} (total_cost_y) \quad \text{Total cost in year } y \text{ (in million Euros) (1)}$$

Such that total cost is:

$$total_cost_y = \sum_s (new_ship_{y,s} \times invest_cost_s) + \sum_s (stock_ship_{y,s} \times op_cost_s) + \sum_s (fuel_demand_{y,f} \times fuel_cost_f) + (excess_emissions_y \times ETS_price_y) \quad (2)$$

The variables used are described in further detail in Table 1 below. The model's constraints are:

- Fleet Capacity Constraint (Equation 3): The total stock of ships each year must be sufficient to meet the demand for shipping services. The shipping demand was considered according to different future projections according to the Shared Socioeconomic Pathways (SSPs). The SSP2 demand projection was used in the model, while other cases (e.g. SSP1, SSP5, etc.) were considered for sensitivity analysis.

$$\sum_s (stock_ship_{y,s} \times cap_s) \geq demand_shipping_y \quad \forall y \quad (3)$$

- Ship Production Constraint (Equation 4): The number of new ships built each year is limited by production capacity:

$$new_ship_{y,s} \leq prod_capacity_{y,s} \quad \forall y, s \quad (4)$$

- Fleet Stock Update Constraint (Equations 5-8): The stock of ships of each type in a given year is the sum of new ships built and surviving ships from previous years, based on their lifetime and age:

$$\text{If } y=2020, stock_ship_{y,s} = init_capacity_fleet_s \quad (5)$$

427 Else: $stock_{ship_{y,s}} = new_{ship_{y,s}} + stock_{ship_{y-1,s}} - retired_{ships_{y,s}} \quad \forall y, s > 2020$ (6)

428
429 Where: $retired_{ships_{y,s}} = \sum_{y'} new_{ship_{y',s}}$ (7)

430
431 for $y' \in [\max(2020, y - lifetime[s] + 1 - fleet_age[s]), y-1]$ (8)

432
433 • Fuel Demand and Availability Constraints (Equations 9,10): The fuel demand is derived
434 from the operational needs of the ships, which, however, cannot exceed the available
435 amount of each fuel type this year:

436 $fuel_demand_{y,f} = \sum_{s,eng} stock_{ship_{y,s}} \times fuel_consumption_{s,f,eng} \quad \forall y, f, s, eng$ (9)

437
438 And $fuel_demand_{y,f} \leq fuel_avail_{f,y} \quad \forall y, f$ (10)

439
440 • Emissions Estimation (Equation 11): The total CO₂ emissions are calculated based on fuels
441 consumption:

442 $co2_emissions_y = \sum_f fuel_demand_{y,f} \times emissions_factor_f \quad \forall y$ (11)

443
444 • ETS Emissions Cap Constraint (Equations 12,13): The total CO₂ emissions in each year
445 must not exceed the threshold (cap) plus any excess emissions (which will have to be then
446 purchased):

447 $co2_emissions_y \leq co2_cap_y + excess_emissions_y \quad \forall y$ (12)

448
449 And $excess_emissions_y \geq 0 \quad \forall y$ (13)

450
451 With this approach we set a CO₂ emissions cap, allowing its exceedance, but any excess is tracked,
452 and ‘penalized’ with an additional cost in the objective function. This is a ‘combined’ approach
453 (threshold-constraint and penalty), and it is realistic and effective, as it mirrors simply the actual
454 ETS regulatory environment where companies can exceed their caps by purchasing allowances
455 (31).

456 • Carbon Intensity Indicator Constraint (Equations 14,15): It should not exceed a performance
457 defined by regulations, or the user/ owner ($CII_{desired\ per\ ship\ type\ s}$) in order to ensure that
458 the ship will remain in the ‘active’ fleet:

459 $CII_{s,y} \leq CII_{desired,s}$ (14)

460
461 The $CII_{desired,s}$ is equivalent approach to the AER, as they are based on almost the same equation
462 and concept, to set an environmental standard/grading to allow ships to travel. For example, in this
463 constraint it can be reflected by setting the $CII_{desired,s}$ equal to the respective grade “C” (AER
464 class) or better (B or A grade), because the regulation implies the ships not to travel if they are
465 graded D (for three consecutive years) or below (3). Where: $CII_{s,y}$ is the Carbon Intensity Indicator
466 of ship type s per year is estimated as:

467
468 $CII_{s,y} = \frac{co2_emissions_y}{cap_s}$ (15)

469
470
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474

Table 1: Model components. Sets and indices, parameters and decision variables used in the model

Category	Symbol	Description	Domain/Units
Sets and Indices			
Years	y	Planning horizon	$y \in \{2020, \dots, 2050\}$
Ship Types	s	Ship categories	$s \in \{\text{Cargo, Tanker, Bulk, General, Other}\}$
Fuel Types	f	Fuel options	$s \in \{\text{Oil, LNG, LPG, MeOH, NH}_3, \text{CH}_4\}$
Parameters			
Investment Costs	$invest_cost_s$	Ship investment cost	Million Euros
Operational Costs	op_cost_s	Annual operational cost	Million Euros/year
Fuel Costs	$fuel_cost_f$	Fuel cost	Euros/tonne
Emissions Factor	$emissions_factors_f$	CO ₂ emissions per fuel	Tonnes CO ₂ /tonne
CO ₂ Emissions Cap	$co2_cap_y$	Annual CO ₂ threshold	Tonnes CO ₂
ETS Price	ETS_price_y	Excess emissions costs	Euros/tonne CO ₂
Production Capacity	$prod_capacity_{y,s}$	Max ships producible	Number of ships
Ship Lifetime	$lifetime_s$	Ship operational duration	Years
Fuel Consumption	$fuel_consumption_{s,f,eng}$	Fuel usage per ship	Tonnes fuel/year
Shipping Demand	$demand_shipping_{y,s}$	Required shipping service	Gross Tonnage/Nautical Mile
Initial Fleet Capacity	$init_capacity_fleet_s$	Initial ship count	Number of ships
Fleet Initial Age	$fleet_age_s$	Initial fleet average age	Years
Fuel Availability	$fuel_avail_{f,y}$	Fuel quantity available	Tonnes
Ship Capacity	cap_s	Initial ship count	Gross Tonnage/Nautical Mile
Desired CII	$CII_desired_s$	Target intensity indicator	Dimensionless
Decision Variables			
New Ships	$new_ship_{y,s}$	Ships s built in year y	Number of ships
Ship Stock	$stock_ship_{y,s}$	Total ships s in year y	Number of ships
Fuel Demand	$fuel_demand_{f,y}$	Fuel consumption f in year y	Tonnes
CO ₂ Emissions	$co2_emissions_y$	Total annual emissions in year y	Tonnes CO ₂
Excess Emissions	$excess_emissions_y$	Emissions above cap in year y	Tonnes CO ₂

477 So, the model achieves an optimization of new vessels, along with their fuel consumption and CO₂
478 emissions while adhering to operational and environmental constraints, according to the existing
479 European policies.

480 The data and the parameters outlined in Table 1, were collected from a mix of datasets,
481 including Clarksons Research, UNCTAD, MarineTraffic and information from legal frameworks
482 such as FuelEU as well as the ETS and information from legal frameworks like FuelEU. We cross-
483 validated our starting point values (fleet size, fuel mix, operating costs) against 2015–2020
484 Clarksons and MarineTraffic data. Possible future extensions to the model include introducing non-
485 linear interactions between fuel and bunkering availability, and feedback on well-to-wake emission
486 multipliers. These complications introduce realism at the expense of computability—a challenge
487 under active research in state-of-the-art maritime decision support.

488 We examine the potential for shipping decarbonization through a scenario combining two
489 primary interventions, in line with the recent European policies: adoption of emissions reduction
490 technologies, and transition to cleaner fuels (32) ; (33)). In particular, the following emissions
491 reduction technologies were considered, jointly:

- 492 • Engine power optimization: tuning engines for efficiency, potentially using advanced fuel
493 injection systems, and optimizing speed for reduced fuel consumption and emissions (34)
- 494 • Route Optimizer technology: real-time weather and sea conditions to determine the most
495 fuel-efficient and emissions-saving routes (14)
- 496 • Port-call technology for optimal entrance to a port: streamline vessel arrival times to ports,
497 reducing idle time, fuel consumption, and emissions during waiting periods (24)
- 498 • Propulsion system improvements: more efficient systems, such as wind-assisted propulsion,
499 air lubrication systems, or fuel use efficiency improvements (35, 36)
- 500 • Hull cleaning and maintenance: technologies to clean the ship aiming at reduced traction,
501 and subsequently emissions (37, 38)
- 502 • On-board post-combustion carbon capture at 90% capture rate (39)

503 This set of technologies has a certain emissions reduction potential, which is reflected in
504 their respective fuel consumption variable, and comes at the expense of higher operational costs.

505 The second intervention refers to the transition to cleaner fuels. We evaluate distinct
506 scenarios of a slow, medium and fast transition to cleaner fuels by 2050. A moderate transition
507 scenario to cleaner fuels was used as the average case, assuming oil-type fuels phasing out (oil and
508 RefOil), being replaced by transition gas-type fuels initially (LNG and NPG), while green fuels
509 (MeOH, NH₃ and H₂) ultimately becoming more prevalent in the future. Fuel costs are derived
510 using today's prices, and projections are based on the DNV Maritime fuel price projections. Low,
511 average and high price scenarios are considered by 2050.

512 Sensitivity analysis was performed for all model's variables, including shipping demand,
513 fuel cost, fuel consumption, ETS prices, and emissions caps, considering a range of potential
514 outcomes. Further information on these scenarios can be found in the SI.

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