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Current Features and Future Problems of the Italian Pension System

Alessandro D. Scopelliti#*

Abstract

The paper analyzes the issue of the financial sustainability of the Italian Pension System in the long-run, by discussing the main reforms occurred in the last few years and by examining some recent data: in particular, the data of the Italian Agency for the Evaluation of Social Security Expenditure on the budget of specific funds of the Social Security System, like the Fund for Private Employees and the Funds for Public Employees, and moreover the OECD data on the evolution of the replacement rate between pension benefit and labour income. Observing the evolution over the period 1989-2006, we notice that the current deficit of the first pillar of the pension system is caused, much more than in the past, by the deficit of the Funds for Public Employees, for the relevant difference between the value of the benefits and of the contributions, which is not registered in the other funds.

JEL Classification: H53, H55, J26

Keywords: pay-as-you-go system, retirement age, defined contribution, financial sustainability, replacement rate, private pension funds

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1. Introduction

The present work aims at analyzing the current organization of the Italian pension system, in particular by focusing on the issue of the financial sustainability, in the long run, of its first pillar, at present based on a pay-as-you-go scheme with defined contribution. In this framework, we will examine how the numerous reforms already implemented tried to improve the sustainability of the pension system and whether other changes are required for solving the problems due to the ageing of population. We will also investigate how the transition of the unfunded system from a defined benefit scheme to a defined contribution scheme, implying a substantial reduction in the replacement rate for the retirees, can increase the incentives for the development of the second pillar, which currently has a very small importance in the retirement income of the old population.

2. The current structure of the system and the reforms of the last years

The current structure of the Italian pension system is the complex result of a series of reforms, which were adopted since the beginning of the nineties, with the objective to restore the financial sustainability of the system in the long-run, in order to tackle the issues implied by the demographic trend. Given this general aim, the means that were used for pursuing it were various: firstly, the increase of the retirement age and the progressive abolition of the seniority pensions, such to reduce the number of years for the payment of the pensions; secondly, the change of the parameters for computing the pension benefit, such to decrease the total amount of the expenditure.

Regarding the first point, we have to consider that the Italian pension system, before the reforms adopted in the nineties, was characterized by two different types of pension: the old-age pensions were paid to the workers who reached the retirement age, while the seniority pensions were paid to the workers who decided to get retired before the standard retirement age, but having some minimum contribution. The existence of these seniority pensions was a huge problem for social security expenditure, because it implied the need to pay such pension benefits for a longer period of time, given the standard life expectations. So the increase of the retirement age for old-age pensions, as well as the restriction of the age and contribution requirements for seniority pensions were common features of all the subsequent reforms.

Firstly, the Amato reform, approved in 1992, fixed a retirement age, corresponding to 60 years for the women and to 65 years for the men, and also required a minimum of

contributions of 20 years, in order to have the old-age pension; moreover, it established a minimum of contributions of 35 years for the seniority pension. In 1995, the Dini Reform abolished the seniority pension for all the entrants in the labour market from 1996 and revised the criteria for the current workers: as a general criterion, fully applicable since 2008, entitlement to the seniority pension could be acquired at age 57 with 35 years of contributions, or at any age, with 40 years of contributions; in the meanwhile some transitory rules, providing a gradual increase of the minimum required age and of the years of contribution, were provided for gradually managing the transition until 2008.

Some years later, in 2004, the Maroni Reform established an immediate increase in the minimum retirement age for seniority pensions, from 57 to 60 years old, to be applied since 2008, but leaving unchanged the requirement of 35 years of contribution: such an instantaneous rise in the age requirement for seniority pensions, even if it could sensibly contribute to the reduction of the social security expenditure, was object of several critiques because it penalized in a strong way some specific cohorts (in particular the ones born in the years 1951-1955, corresponding to the demographic boom in the second post-war)¹, suddenly delaying their eligibility for the seniority pension by 4 or 5 years and then raising some issues of intergenerational equity. At the end this element of the Maroni reform was changed by the Prodi reform in 2007, just immediately before the new rules came into force: then the big step was transformed in a gradual series of small steps, less effective in the reduction of the pension expenditure, but more feasible from the political consent point of view. These steps were organized according to a system of quotas, equal to the arithmetic sum of the retirement age and of the number of years of contribution, with a slow and progressive increase of this

¹ This aspect also explains the particular effectiveness of such abrupt intervention: since it concerned the generations of the post-war baby-boom, it could produce a very important decrease in pension expenditure, because by delaying the retirement age of these cohorts by 4-5 years, it could determine a saving on the payment of the seniority pensions for a corresponding number of years. And in fact, the impact of the cohorts born in the fifties on the increase of the pension expenditure can be immediately perceived, by considering the evolution of the ratio of public expenditure for pensions over GDP (graph 1). The peak of the expenditure trend is reached in the years 2030-2040, when it is approximately equal to 15% of GDP: practically, by considering an average life expectancy of 80 years for both sexes (actually the 2008 estimates for Italy are around 77 years for the men and 83 years for the women), this period exactly corresponds to the last 10 years of life of the cohorts born in the years 1950-1960. So, reducing selectively the expenditure for seniority pensions to these cohorts could be very effective, at least for the period before that peak.

amount over the years, in such a way to allow also certain flexibility among the two requirements to be fulfilled².

The second - and more structural - way that was followed in order to ensure the financial sustainability of the Italian pension system was to reform the mechanisms for the computation of the pension benefit. For this purpose, we will focus mainly on the Dini reform, which radically changed the parametric structure of the pay-as-you-go system, by introducing the defined contribution principle. In order to identify the differences due to this reform, we will compare the calculation of the pension benefit under the defined benefit scheme, as it resulted from the Amato reform (1992), and the defined contribution scheme, provided by the Dini Reform (1995).

The system designed by the Amato reform was an unfunded scheme with defined benefit, where the measure of the pension was determined by the amount of wages earned by the worker during her life. The benefit was computed by multiplying the pensionable earnings by the rate of return. The pensionable earnings were defined as the average of the gross earnings of all the years of contribution for the entire working life (with the exclusion, at most for one fifth, of the annual earnings, in present discounted value, lower than the average by 20%). In this computation, the earnings were made homogenous with respect to time, through a capitalization process by a rate equal to the inflation augmented by 1% for each year. The rate of return, that is the percentage by which to multiply the pensionable earnings, was equal to 2% for each year of contribution. It could not be higher than 80%, as it was for a worker with a contribution period of 40 years. In this way, for a given amount of pensionable earnings, the pension benefit was higher for the workers with a longer contribution period. But the incentives to stay at work after the achievement of 40 years of contribution were totally absent under this defined benefit scheme. Moreover, a system like this, since it guaranteed a very high - and substantially fixed - replacement rate, didn't not provide either any incentive to create a private funded pension, because of the generosity of the public unfunded pension.

Moreover, in a pay-as-you-go system, when the life expectancy increases and the number of workers decreases, there are not enough contributions for paying the pensions to the retired workers. So, in order to avoid a financial crisis of the system, just 3 years after the Amato reform, a profound change of the method for computing the pensions was required. In

² In any case, the possibility to obtain the seniority pension after 40 years of contributions, provided by the Maroni reform, was also confirmed by the Prodi reform.

the Dini reform, the new contributive system is a figurative one: each worker has a personal figurative fund where her contributions are accrued during her working carrier; at the retirement, the accumulated asset value is transformed into an annuity by applying a conversion coefficient. So, the pension is computed by multiplying the value of accrued lifetime contributions, capitalized at a rate equal to the 5-year moving average of nominal GDP growth, by a transformation coefficient depending on the age of retirement. The rate of contribution for determining the pensioner's assets is equal to 33% of the earnings for employee workers, which is slightly more than the actual rate, corresponding to the sum of the contributions effectively paid by employer and employee, and equal to 32%.

The coefficients of transformation are determined in such a way to equalize the capitalized amount of the contributions and the present value, at the time of the retirement, of an annuity with constant payments, discounted at a rate equal to 1.5%. The payment of the annuity is the annual real amount of the pension benefit, while the number of payments is given by the life expectancy of the pensioner at the time of the retirement. The life expectancy also explains why the coefficients of transformation are higher for the workers who get retired at an elder age: depending on the retirement age, they are included in a range between 4.72% and 6.13%. In this way, the coefficients of transformation can play a role of penalization for the workers who decide to get retired earlier, also because they will receive the pension for a longer period of time; at the same time, they can also offer some incentives to stay at work, thanks to the perspective of a richer pension benefit³.

The Dini Reform, introducing a new defined contribution scheme for the old-age pensions, also established the principle of the flexible retirement age within this framework, for the workers beginning their employment from the 1st January 1996: precisely, it provided a retirement age between 57 and 65 years old, depending on the choice of the worker. This flexibility criterion was consistent with the main idea of the defined contribution scheme: given that the amount of the pension depends on the amount of the paid contributions, this system should permit the worker to freely decide the retirement time, provided that the pensioner can receive a relatively sufficient amount. In fact, the reform provides that the pension benefit has to be at least 20% higher than the social allowance. Nevertheless, in 2004

³ Higher transformation coefficients can play an incentive role for late retirement until age 65, given that after the coefficient remains the same. So, even if it is possible to defer pension claims after age 65, the only monetary advantage of this choice is due to the accumulation of further contribution and to their notional capitalization for one or more further years.

the Maroni reform eliminated this flexibility criterion and reintroduced the principle of the fixed retirement age, differentiated for men (65 years) and women (60 years), or in alternative allowed retirement after 40 years of contribution, independently from the age⁴. And these fixed-age requirements for the old-age pension, under the new contributive scheme, are still valid since they were confirmed in 2007 by the Prodi reform implementing the Protocol on Welfare between government and trade unions.

An important aspect of the Dini Reform, which also raised some problems in the following years, inducing the need for some other changes in the pension legislation, was the transition from the previous system to the new one. In fact, to the people with a contributory record equal to or exceeding 18 years on 31st December 1995, the previously defined benefit system applies. Workers with less than 18 years of contribution at the end of 1995 have their pension calculated in part with the old and the new system, according to a pro-rata criterion, based on the proportion of working life spent in both regimes. Finally, the new notional defined-contribution scheme is fully applied to all the entrants in the labour market from 1996.

This structure of the transition has been considered too generous towards the elder workers, because an extended interpretation of the principle of the acquired rights has completely excluded them from the application of the new regime, even by a pro-rata criterion, with two important consequences: substantially delaying the full implementation of the reform and imposing the costs of the reform almost exclusively on the younger generations. On the other hand, this is a frequent issue in the reforms of the Italian pension system. Also the Amato reform, which had introduced a new method for computing the pension under the defined benefit scheme, by extending the number of years on which to compute the pensionable earnings, was not applicable to the workers having already 15 years of contribution until 1992. But, especially in the case of the Dini reform, the decision to exempt the workers with at least 18 years of contributions from the new defined contribution

⁴ Critical observations on these provisions of the Maroni reform, and especially on the choice of the Prodi reform to keep them, are presented in the paper by Fornero (2008). In particular, she criticizes the decision to keep the anachronistic difference in the retirement age between men and women, also highlighting the possible negative consequences for the determination of the pension benefits for the women, because of the lower accumulation of contributions. She also judges as a negative element the relevant increase of the minimum retirement age, for the men, from 57 years to 65 years, within the new defined contribution scheme.

scheme has limited the savings that could be obtained on the public expenditure for pensions in the short and medium run.

On the contrary, the major savings in the expenditure for the short and medium run have been collected in different ways, and then, as previously explained, by the increase of the retirement age in the old-age pensions, as well as by the progressive abolition of the seniority pensions. But, especially on this point, the reforms aimed at increasing the minimum required age have created a quite confusing and contradictory framework, in some cases with really paradoxical effects. Instead of favouring the decision to stay at work, the persistent expectation of other reforms introducing stricter requirements for the retirement age induced many workers, already fulfilling the existing criteria, to withdraw from the labour force even some years before, with the consequence of further increasing the pension expenditure in the short-run, because of the payment of the pension benefits to relatively young pensioners with a still significant life expectancy.

3. The financial sustainability of the system

In order to discuss the future perspectives for the financial sustainability of the public system, we will focus on two elements: the evolution of the deficit of the social security system and the quota of public expenditures over GDP. For the first aspect, we consider the data from 1989 to 2006 (table 3), which are provided by the Agency for the Evaluation of Social Security Expenditure in the 2007 report. Over this period, the balances between the total amount of contributions and the total sum of paid benefits are always negative. Nevertheless, if we compare the period 1991-2000 and the period 2001-2006, we can notice a significant reduction of the social security deficit: in the first period, it is always higher than 10 billions of euros, and particularly in 2 years it also overcomes the threshold of 20 billions of euros, while the average deficit is 15,282 millions of euros; in the second period, the deficit is generally lower than 10 billions of euros and it reaches the level of 12 billions just in 2 years, such that the average deficit is 10,010 millions of euros. Moreover, if we look at the composition of this deficit, we notice that it is determined essentially by the pensions of employed workers, rather than by the pensions of self-employed workers. And more precisely, among the employed workers, we observe that from 1998 to 2006 the funds for public employees show a higher deficit, in absolute and relative terms, than the fund for private employees (FPLD, Fondo Pensioni Lavoratori Dipendenti), although the size of the funds for public employees (both for contributions and for benefits) is approximately one

third of the size of the fund for private employees. So, the conclusions that we can get from these data are two-sided: even if the social security system is still in deficit, we notice a slow process of improvement towards a financial equilibrium as compared to the nineties. At the same time, we still observe a very important problem for the pensions of public employees, which is in any case a consequence of a very favourable treatment provided for them until the mid-nineties: but, since the acknowledgement of the acquired rights implies the extension of the financial effects for a quite long period, the high current deficit is essentially a consequence of such previous differentiated regime.

The other indicator to be examined is the ratio of public expenditures for pensions over GDP. In the data provided by the Ministry of Labour, this ratio has constantly increased from 11.25% to 13.65% in 2006. Moreover, as the projections based on current demographic trend predict, because of the effects of population ageing, the expenditure for pensions is expected to further increase in the following years up to 16% in 2033, as we can see from graph 1. After this year, also thanks to the definitive effects of the various reforms, and in particular of the introduction of the new defined contribution scheme, this ratio should decrease. This long-term dynamics with such peak, clearly determined by demographic reasons, was however emphasized by the choice of a too long transition for the complete implementation of the reforms of the nineties.

4. The adequacy of the public system and the development of private pensions

A final issue to be covered is the future development of supplementary social security entitlements, through the creation of private funded schemes on voluntary basis. In the nineties, under the pre-reform scenario private funds were crowded out by the high implicit rates of return to social security. But the reforms adopted in that period have sensibly reduced the replacement rate for the unfunded statutory scheme, so inducing many workers to take some private pension arrangements in order to have a retirement income not so lower than the earnings at the working time. In particular, the reduction of the amount of the pension benefits can be explained on the basis of two elements: the introduction of the defined contribution scheme and the provision of an index-linking of pension payments to prices (rather than to wages).

Some simulations of the OECD, based on pension modelling results (tables 1-2) and published in 2007, allow to compare the replacement rates of the statutory pension system, under the pre-reform scenario and under the current system. In this case, the replacement rate

is the ratio between the value of the pension benefit and the amount of the last labour income before the retirement. Such ratio can be a good indicator of the adequacy of the pension treatment, as a means for guaranteeing after the retirement a similar standard of life quality. In fact, for a worker with individual earnings equal to the economy-wide average, under the pre-reform scenario, the gross replacement rate was equal to 90% while the net replacement rate was equal to 98.6%; under the current system, the gross replacement rate is 67.9% and the net replacement rate is 77.9%. So, for an average-income individual, the impact of the social security reforms consists in a reduction of the replacement rate by 22%: even if we consider the results of the pension modelling for workers with earnings lower or higher than the economy-wide average, the loss in terms of replacement rate (both gross and net) is about 20%.

Some other relevant observations can be drawn from the data of the European Commission, based on calculations of the Indicators Sub-Group (ISG) of the Social Protection Committee (SPC) in 2006. Firstly, the results for the replacement rate strongly depend on many aspects of individual choice, such as the retirement age and the number of years of contribution at the time of the withdrawal, given that these elements determine the amount of the pension benefit. For example, a current worker, on average earnings, retiring today at age 65 after 40 years of contribution, can expect a gross replacement rate of 79% and a net replacement rate of 88%. But the replacement rates for a worker, earning an average labour income and retiring today at age 60 after 35 years of contributions, are about 10 percentage points lower. This is relevant because, still in 2004, the average age of retirement was 61 years while the average number of years of contribution was 32.1 years.

Another useful indicator of the adequacy of the pension benefit, especially in the comparison between different generations, is the aggregate replacement rate, which measures individual pensions for a cohort of retired people relative to individual earnings of working people (in percentage). In particular, the indicator provided by the ISG is computed as the ratio between the median individual pension income of retirees aged 65-74 and the median earnings of employed persons aged 50-59. It is interesting to notice the progressive reduction in the aggregate replacement rate, over the retirement period, which is determined by the loss of the productivity gains in the economy, because of the index-linking of pension payments just to prices and not to wages. For a cohort of workers retiring at age 65, the aggregate replacement rate at the time of retirement is equal to 79%, but after 10 years in retirement is lower and it is equal to 68%. This measure gives an idea of the relative position of workers and pensioners, which is a central issue in the intergenerational pact underlying a pay-as-you-

go system. Such a significant reduction in the aggregate replacement rate over 10 years means a relevant differentiation in the welfare of the workers and of the pensioners.

All these data about the reduction in replacement rates clearly show that the pension benefit as provided by the statutory system cannot be anymore sufficient in ensuring an adequate retirement income, both compared to the labour income of the same individual at the working time, and compared to the earnings of the working people at the same period. Then the only way to increase the retirement income and then to keep in the long-run a satisfactory replacement ratio is to adopt private pension arrangements. This solution has been taken into account in some long-term projections of the European Commission, comparing the situation in 2005 to future perspectives in 2030 and 2050. While the total gross replacement rate seems to remain the same, being 79% in 2005 and 80% in 2030 and 2050, its composition across the various pillars of the pension system tends to change significantly: for the 1st pillar the gross replacement rate, equal to 79% in 2005, is expected to be 71% in 2030 and 64% in 2050; for the 2nd and the 3rd pillars it is equal to 0% in 2005 but it is supposed to be 9% in 2030 and 16% in 2050. Clearly, the reliability of these projections depends on the effective development of the private pension funds and of the individual pension insurances; this also requires the existence of a specific legislation, able to incentivate such choice among the workers, mainly through tax incentives.

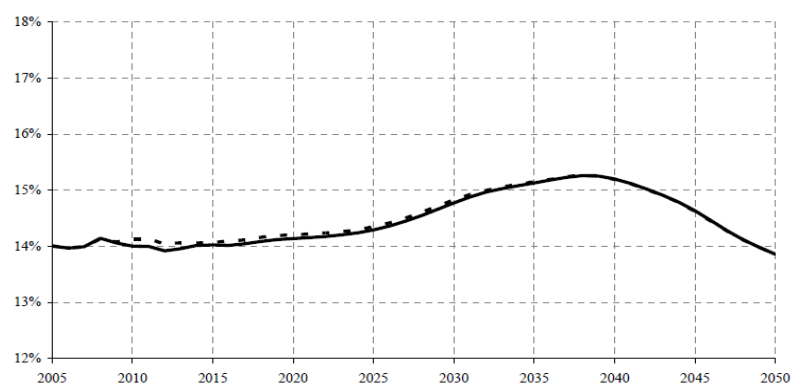
The system of the occupational schemes, as it has been organized by the Amato reform in 1993, is based on three options: closed funds regulated by collective agreements; open funds managed by financial intermediaries that can be joined by workers individually or in groups; individual pension insurance policies. An important step towards the institution of a private funded system was taken in 2004, thanks to the provisions of the Maroni Reform regarding the TFR (Trattamento di Fine Rapporto), that is the end-of-service allowance. This is a part of the payments due to the workers, which was usually set aside by the employer and then paid as a lump-sum at the end of the employment. In the meanwhile, it was managed by the employer at a low but safe rate of return and it was an important source of financing for the firms, until the end of the employment: this also explains why the firms opposed for a long time any different usage of such funds. In 2004, the Maroni reform provided, through a mechanism of silent-assent, the automatic transfer of such end-of-service allowance to occupational schemes, negotiated but not managed by the employer: clearly, the worker can refuse it and then allocate these resources to other pension funds. This rule, fully applied since 2008, has effectively stimulated as expected an important growth of the closed funds negotiated by the employers.

5. Conclusions

On the basis of our discussion, we can conclude that the main challenges for the financial sustainability of the Italian pension system have been already tackled through the reforms of the public unfunded scheme, even in a quite disorganized and fragmented way (4 major reforms in 14 years, plus a series of minor revisions every year at the time of the approval of the budget law), then at present it would be reasonable to analyze the evolution of the public expenditure for pensions in the following years before planning other changes. At the same time, the social security system still requires some additional interventions in another direction, that is towards the expansion of the second and of the third pillar. In conclusion, both for the uncertainty related to the success of the reforms in the public scheme, and for the need of a significant development of the private pensions, the transition towards a modern social security system cannot yet be considered as completed.

Appendix

Graph 1. Public Expenditure for Pensions in % over GDP



Source: Agency for the Evaluation of Social Security Expenditure, Ministry of Labour and Social Policies (2007)

Notes: - The continuous line refers to the pension legislation in force in September 2007

- The broken line includes the effects of the measures implementing the Protocol on Welfare (23rd July 2007), as adopted in the subsequent Prodi reform.

Table 1. Pension Modelling Results: Pre-reform Scenario

Men	Median earner	Individual earnings, multiple of economy-wide average				
		0.5	0.75	1	1.5	2
Women (where different)						
Gross replacement rate	90.0	90.0	90.0	90.0	90.0	87.5
(% individual gross earnings)	80.0	80.0	80.0	80.0	80.0	77.7
Net replacement rate	98.5	97.8	98.4	98.6	99.2	97.0
(% individual net earnings)	89.2	89.5	89.2	89.5	89.5	88.1

Source: OECD (2007)

Table 2. Pension Modelling Results: Current Scenario

Men	Median earner	Individual earnings, multiple of economy-wide average				
		0.5	0.75	1	1.5	2
Women (where different)						
Gross replacement rate	67.9	67.9	67.9	67.9	67.9	67.9
(% individual gross earnings)	52.8	52.8	52.8	52.8	52.8	52.8
Net replacement rate	77.9	81.8	78.2	77.9	78.1	79.3
(% individual net earnings)	63.8	63.6	64.4	63.4	63.7	63.5

Source: OECD (2007)

Table 3. The financial situation of the statutory pension system in Italy (1989-2006)

	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
1. Lavoratori dipendenti privati																		
- contributi	34.942	38.016	42.357	46.381	49.871	49.627	50.775	62.517	65.300	67.684	71.465	75.544	79.518	83.160	85.415	91.200	93.298	96.960
- prestazioni	38.258	42.440	47.125	53.241	58.885	61.189	63.769	68.431	75.158	74.244	77.709	79.285	82.644	85.728	89.706	94.075	97.409	99.417
- saldi	-3.316	-4.425	-4.769	-6.859	-9.014	-11.562	-12.994	-5.914	-9.859	-6.560	-6.244	-3.742	-3.126	-2.568	-4.292	-2.875	-4.111	-2.457
2. Lavoratori dipendenti pubblici																		
- contributi (2)	11.993	13.137	15.407	16.425	16.739	17.118	18.703	23.799	26.059	26.909	27.760	29.006	32.168	32.953	33.738	35.758	36.011	39.769
- prestazioni	13.956	16.438	18.869	21.944	23.867	26.220	28.391	30.970	33.419	35.473	36.830	38.199	39.723	41.561	43.380	44.604	46.417	48.355
- saldi	-1.963	-3.302	-3.462	-5.519	-7.128	-9.102	-9.688	-7.170	-7.360	-8.564	-9.070	-9.194	-7.555	-8.608	-9.642	-8.846	-10.406	-8.586
3. Lavoratori autonomi																		
3.1. Artigiani e commercianti																		
- contributi	3.602	3.830	5.101	5.892	6.820	7.459	7.740	8.214	8.290	9.273	11.207	9.490	10.846	11.155	11.543	12.124	12.894	13.543
- prestazioni	2.523	2.932	3.476	3.876	4.856	5.343	5.641	6.750	7.856	8.425	8.981	9.589	10.501	11.368	12.313	13.183	14.513	15.540
- saldi	1.079	897	1.625	2.017	1.964	2.117	2.099	1.464	434	848	2.226	-100	345	-213	-770	-1.060	-1.618	-1.997
3.2. Coltiv. diretti, coloni e mezzadri																		
- contributi	606	676	1.140	1.238	1.272	1.190	1.074	1.041	1.014	1.042	1.034	1.036	1.048	1.022	1.040	1.034	1.034	1.025
- prestazioni	3.201	3.373	3.372	3.750	4.541	4.338	3.737	4.359	4.199	2.284	2.398	2.335	2.475	2.637	2.579	2.853	2.855	3.380
- saldi	-2.595	-2.698	-2.232	-2.511	-3.269	-3.148	-2.663	-3.317	-3.185	-1.242	-1.365	-1.299	-1.427	-1.615	-1.539	-1.818	-1.820	-2.355
4. Liberi professionisti																		
- contributi	956	1.076	1.383	1.384	1.447	1.524	1.585	1.703	1.960	2.330	2.380	2.749	2.967	3.343	3.511	3.943	4.246	4.686
- prestazioni	587	669	822	936	1.321	1.220	1.304	1.430	1.539	1.537	1.659	1.735	1.859	1.981	2.097	2.254	2.408	2.569
- saldi	370	408	560	448	126	304	281	273	421	793	721	1.014	1.108	1.362	1.414	1.689	1.838	2.116
TOTALE GESTIONI PENSIONISTICHE																		
- contributi	52.443	57.190	65.833	71.767	76.595	77.372	80.349	98.475	104.335	109.384	116.276	120.501	129.759	135.201	139.078	148.730	152.440	161.402
- prestazioni	58.862	66.252	74.112	84.270	94.038	98.886	103.473	112.662	122.948	122.818	128.463	132.039	138.128	144.249	151.080	158.035	164.722	170.456
- saldi	-6.419	-9.062	-8.279	-12.503	-17.444	-21.513	-23.125	-14.187	-18.613	-13.435	-12.186	-11.538	-8.369	-9.048	-12.002	-9.305	-12.282	-9.055
SPESA PENSIONISTICA	71.355	80.540	89.774	100.721	107.420	115.000	122.165	132.374	143.565	148.464	153.825	157.504	165.019	172.926	180.360	187.851	194.821	201.369
<i>Spesa pensionistica in % del PIL</i>	11,25	11,48	11,72	12,50	12,95	13,10	12,90	13,19	13,69	13,60	13,65	13,22	13,22	13,35	13,51	13,51	13,69	13,65

Source: Agency for the Evaluation of Social Security Expenditure (2007). All the data are expressed in millions of euros.

Legenda: 1) Private Employed Workers ; 2) Public Employed Workers ; 3) Self-employed Workers; 3.1) Artisans and Merchants; 3.2) Self-employed Farmers, Farmers and Share Croppers; 4) Self-employed Persons in Intellectual Professions. For each category, the data show the total amount of contributions (contributi), of pension benefits (prestazioni) and the balances between the two variables (saldi)

The part in grey (totale gestioni pensionistiche) presents the results for the total of all the public pension funds (including some minor funds that I did not report for simplicity). These are the general results that I describe more carefully in the text.

Finally, the table presents the public expenditure for pensions (spesa pensionistica), both in absolute values (first line), and in percentage of GDP (PIL)

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