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# Abstract

Difference-in-differences with matching is a popular method to measure the impact of an intervention in health as well as social sciences. This method requires baseline data, i.e., data before interventions, which are not always available in reality. Instead, panel data with two time periods are often collected after interventions begin. In this paper, a simple matching method is proposed to measure impact of an intervention using two-period panel data after the intervention.

Keywords: Impact evaluation, difference-in-differences, matching, propensity score, panel data

JEL classification: H43; C21; J41

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# 1. Introduction

Difference-in-differences with matching is a widely-used method to measure impact of interventions such policies, programs and treatments. However, this method requires baseline data, i.e., data before interventions, which are not always available for impact evaluation in reality. Instead, panel data with two time periods are often collected after interventions begin. When there are panel data without baseline data, one can use parametric fixed-effect regressions. Compared to matching methods, parametric regressions have limitation that they must impose functional assumptions on outcome.

The objective of this paper is to discuss identification and estimation of impact of an intervention using a matching method with two-period panel data after the intervention. The impact parameter of interest is Average Treatment Effect on the Treated (*ATT*).

The paper is structured in four sections. The second section discusses the matching method using two-period panel data. The third section illustrates this matching method by an empirical study on impact evaluation of health insurance in Vietnam. Finally, the fourth section concludes.

# 2. Matching using Panel Data

# 2.1. Parameter of Interest

The main objective of impact evaluation of an intervention is to assess the extent to which the intervention has changed outcome of subjects. To make definition explicit, suppose that there is an intervention of interest, and denote by *D* the binary variable of participation in the intervention, i.e. D = 1 if one participates in the intervention, and D = 0 otherwise. Let *Y* denote observed outcome. This variable can receive two values depending on *D*:  $Y = Y_1$  if D = 1, and  $Y = Y_0$  if D = 0. The most popular parameter in impact evaluation is *ATT*, which is defined as (Heckman et al., 1999):<sup>2</sup>

$$ATT = E(Y_1|D=1) - E(Y_0|D=1).$$
(1)

One can be interested in *ATT* conditional on observed variables X:

$$ATT_{(X)} = E(Y_1 | X, D = 1) - E(Y_0 | X, D = 1).$$
(2)

In (2),  $E(Y_0 | X, D = 1)$  which is the expected conditional outcome of the participants had they not received the intervention is not observed. Thus, estimation of  $ATT_{(X)}$  is not straightforward. The following sections discuss how to estimate  $ATT_{(X)}$  and ATT using matching methods with panel data.

#### 2.2. Difference-in-differences with Matching

When panel data on participants and non-participants before and after an intervention are available, *ATT* can be estimated using a method of difference-in-differences with matching. The basic idea of matching is to find a control group that has similar

<sup>&</sup>lt;sup>2</sup> Another popular parameter is Average Treatment Effect:  $ATE = E(Y_1) - E(Y_0)$ . The identification and estimation of ATE and ATT using the matching methods are very similar. Thus this paper discusses only ATT.

distribution of X as the treatment group.<sup>3</sup> Matching is combined with difference-indifference estimation to allow intervention selection to be based on unobserved variables. However, this method requires the unobserved variables be time-invariant.

Let  $Y_{0F}$  denote pre-intervention outcome. After the intervention, let  $Y_{1S}$  and  $Y_{0S}$  denote potential outcomes in states of intervention and no-intervention, respectively.<sup>4</sup> ATT<sub>(X)</sub> after the intervention is defined as:

$$ATT_{(X)} = E(Y_{1S}|X, D=1) - E(Y_{0S}|X, D=1)$$
(3)

The difference-in-differences with matching method relies on an assumption that conditional on X, difference in outcome expectations between the participants and non-participants is time-invariant:

$$E(Y_{0F} | X, D=1) - E(Y_{0F} | X, D=0) = E(Y_{0S} | X, D=1) - E(Y_{0S} | X, D=0).$$
(4)

Then,  $ATT_{(X)}$  can be identified, since:

$$ATT_{(X)} = E(Y_{1S}|X, D=1) - E(Y_{0S}|X, D=1) - \left[E(Y_{0F}|X, D=1) - E(Y_{0F}|X, D=0)\right] + \left[E(Y_{0S}|X, D=1) - E(Y_{0S}|X, D=0)\right]$$

$$= \left[E(Y_{1S}|X, D=1) - E(Y_{0S}|X, D=0)\right] \left[E(Y_{0F}|X, D=1) - E(Y_{0F}|X, D=0)\right]$$
(5)

ATT is also identified, since:

$$ATT = \int_{X|D=1} ATT_{(X)} dF(X|D=1).$$
(6)

The matching estimator is based on equation (5). It is equal to difference in differences in outcomes between the treatment and control groups before and after the intervention.

<sup>&</sup>lt;sup>3</sup> There is large literature on matching methods, e.g., Rubin (1979), Rosenbaum and Rubin (1983), and Smith and Todd (2005).

<sup>&</sup>lt;sup>4</sup> Superscripts "F" and "S" mean "first" and "second" periods, respectively.

#### 2.3. Matching using Panel Data without Baseline Data

In reality, baseline data are not always available for intervention evaluation. Instead, panel data with two time periods are often collected after the intervention begins. An intervention can take place continuously. There can be not only people leaving but also ones newly entering the intervention. Assume that there are two time periods, and let  $D_1$  and  $D_2$  denote the binary variables of the intervention status in the first and second periods, respectively. In the first period, let  $Y_{1F}$  and  $Y_{0F}$  denote potential outcomes with and without the intervention, respectively. Further, let  $Y_{1S}$  and  $Y_{0S}$  denote the potential outcomes that we are interested in  $ATT_{(X)}$  in the second period, which is expressed as follows:

$$ATT_{(X)}^{s} = E(Y_{1s} \mid X, D_{2} = 1) - E(Y_{0s} \mid X, D_{2} = 1).$$
(7)

Note that we cannot observe  $E(Y_{0S} | X, D_2 = 1)$ . The single matching method assumes that:

$$E(Y_{0S} \mid X, D_2 = 1) = E(Y_{0S} \mid X, D_2 = 0),$$
(8)

which eliminates any correlation between the intervention and unobserved variables affecting the outcomes. Using panel data, we can identify the intervention impact without the assumption specified by (8). Rewrite (7) as follows:

$$ATT_{(X)}^{S} = \Pr(D_{1} = 1 \mid X, D_{2} = 1) \left[ E(Y_{1S} \mid X, D_{1} = 1, D_{2} = 1) - E(Y_{0S} \mid X, D_{1} = 1, D_{2} = 1) \right] + \Pr(D_{1} = 0 \mid X, D_{2} = 1) \left[ E(Y_{1S} \mid X, D_{1} = 0, D_{2} = 1) - E(Y_{0S} \mid X, D_{1} = 0, D_{2} = 1) \right]$$
(9)

Two identification assumptions are:

$$\begin{bmatrix} E(Y_{0S} \mid X, D_1 = 0, D_2 = 1) - E(Y_{0S} \mid X, D_1 = 0, D_2 = 0) \end{bmatrix}$$
  
=  $\begin{bmatrix} E(Y_{0F} \mid X, D_1 = 0, D_2 = 1) - E(Y_{0F} \mid X, D_1 = 0, D_2 = 0) \end{bmatrix}$ , (10)

$$\begin{bmatrix} E(Y_{0S} \mid X, D_1 = 1, D_2 = 1) - E(Y_{1F} \mid X, D_1 = 1, D_2 = 1) \end{bmatrix}$$
  
= 
$$\begin{bmatrix} E(Y_{0S} \mid X, D_1 = 1, D_2 = 0) - E(Y_{1F} \mid X, D_1 = 1, D_2 = 0) \end{bmatrix}$$
(11)

The first assumption means that difference in the no-intervention outcome (conditional on X) between people who do not participate in the intervention in both periods and those who participate in the intervention only in the second period is unchanged overtime. This assumption is similar to the assumption of the method of difference-in-differences with matching. The second assumption means that difference between the no-intervention outcome in the second period and the intervention outcome in the first period is the same for people who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in both periods and those who participate in the intervention in the first period but not in the second one.

Substitute (10) and (11) into (9) and rewrite (9) as follows:

$$\begin{aligned} ATT_{(X)}^{S} &= \Pr(D_{1} = 1 \mid X, D_{2} = 1) \{ \left[ E(Y_{1S} \mid X, D_{1} = 1, D_{2} = 1) - E(Y_{0S} \mid X, D_{1} = 1, D_{2} = 0) \right] \\ &- \left[ E(Y_{1F} \mid X, D_{1} = 1, D_{2} = 1) - E(Y_{1F} \mid X, D_{1} = 1, D_{2} = 0) \right] \} \\ &+ \Pr(D_{1} = 0 \mid X, D_{2} = 1) \{ \left[ E(Y_{1S} \mid X, D_{1} = 0, D_{2} = 1) - E(Y_{0S} \mid X, D_{1} = 0, D_{2} = 0) \right] \\ &- \left[ E(Y_{0F} \mid X, D_{1} = 0, D_{2} = 1) - E(Y_{0F} \mid X, D_{1} = 0, D_{2} = 0) \right] \} \end{aligned}$$

Now,  $ATT^{s}_{(X)}$  is identified since all terms in (12) can be observed. The unconditional parameter is also identified by (6). Matching can be performed according to (12): (i) people who participate in the intervention in both periods are matched with those who participate in the intervention only in the first period, (ii) people who participate in the intervention only in the second period are matched with those who do not participate in the intervention in both periods.

(12)

To find the control groups who have similar variables X, we requires common support assumptions as follows:

$$0 < P(D_2 = 1 | X, D_1 = 1) < 1 \tag{13}$$

$$0 < P(D_2 = 1 | X, D_1 = 0) < 1 \tag{14}$$

These assumptions mean that given the intervention status in the first period there are non-participants who have the X variables similar to those of the participants in the second period.

A problem is how to match non-participants with participants. Since a paper by Rosenbaum and Rubin (1983), the matching is often conducted based on the probability of being assigned into the intervention, which is called the propensity score.<sup>5</sup> In our case, the propensity score is the probability of participating in the intervention in the second period given variables X and  $D_1$ . We can use logit or probit regressions to predict  $\hat{P}(D_2 = 1|X)$  in the separate samples of people with  $D_1 = 1$  and  $D_1 = 0$ .

After the treatment and control groups are constructed, ATT can be estimated by differences in outcomes between the treatment and control groups as specified by (12). The standard errors are calculated using bootstrap techniques.

Finally, one can be interested in  $ATT_{(X)}$  for the first period:

$$ATT_{(X)}^{F} = E(Y_{1F} | X, D_{1} = 1) - E(Y_{0F} | X, D_{1} = 1).$$
(15)

which is estimated very similarly by reversing the first and second periods in the estimation of  $ATT^{S}_{(X)}$ .

<sup>&</sup>lt;sup>5</sup> Other matching methods can be subclassification and covariate matching (Rubin, 1979).

# **3.** Empirical Example

This section illustrates estimation of impact of health insurance on the number of annual healthcare contacts in Vietnam using the matching method. In Vietnam, health insurance has been implemented since 1992, and there are no baseline data for health insurance. To measure impacts of health insurance, the paper uses data from Vietnam Household Living Standard Surveys (VHLSS) in 2004 and 2006. These surveys were conducted by General Statistical Office of Vietnam. These surveys set up panel data, which are representative for national, rural and urban levels. The number of individuals in the panel data used is 16685.

Table 1 presents the distribution of sample individuals in the panel data of the surveys by health insurance. Not all Vietnamese people were covered by health insurance. There were 4802 and 6337 people having health insurance in 2004 and 2006, respectively. There were 3401 people having health insurance in both 2004 and 2006.

	Uninsured in 2004	Insured in 2004	Total
Uninsured in 2006	8947	1401	10348
Insured in 2006	2936	3401	6337
Total	11883	4802	16685

Table 1: Distribution of sampled individuals by health insurance

Source: Estimation from panel data of VHLSS 2004-2006.

To estimate the intervention impact, we construct two treatment groups and two control groups. The first treatment group includes people having health insurance in both 2004 and 2006. This group is matched with a control group who include people having health insurance in 2004 but not 2006. The second treatment group are those who are insured in 2006 but not 2004. This group is matched with a control group who are

uninsured in both 2004 and 2006. The treatment and control groups are matched based on the closeness of the propensity score. The propensity score are the probability of being insured in 2006, which are estimated from two logit regressions: the first using the sample of people insured in 2004, and the second using the sample of people uninsured in 2004. Control variables in the logit regressions include per capita income in 2004 and 2006, age in 2004, sickness in 2004 and 2006, educational degree in 2004, regional dummy variables, and urbanity. Once the treatment and control groups are setup, the intervention impacts can be estimated by differences in outcome between the treatment and control groups overtime (see equation (12)).

Table 2 presents impact estimates of health insurance on the number of annual healthcare contacts of the insured people in 2006. It presents all the estimates which are used to compute *ATT*. All the three matching estimators give similar results. The impact estimates of ATT are statistically significant at 10%. Health insurance helped the insured people increase the number of annual healthcare contacts by around 0.17 in 2006.

Terms	1 nearest neighbor matching	5 nearest neighbors matching	Kernel matching with bandwidth of 0.05
$\overline{Y}_{1S} \mid D_1 = 1, D_2 = 1$	1.319***	1.319***	1.319***
	[0.074]	[0.074]	[0.074]
$\overline{Y}_{0S} \mid D_1 = 1, D_2 = 0$	1.044***	1.096***	1.022***
	[0.161]	[0.154]	[0.154]
$\overline{Y}_{1F} \mid D_1 = 1, D_2 = 1$	1.019***	1.019***	1.019***
	[0.050]	[0.050]	[0.050]
$\overline{Y}_{1F} \mid D_1 = 1, D_2 = 0$	0.905***	0.957***	0.914***
	[0.119]	[0.123]	[0.109]
$\overline{Y}_{1S} \mid D_1 = 0, D_2 = 1$	1.602***	1.602***	1.602***
	[0.080]	[0.080]	[0.080]

Table 2: Impacts of Health Insurance

Terms	1 nearest neighbor matching	5 nearest neighbors matching	Kernel matching with bandwidth of 0.05
$\overline{Y}_{0S} \mid D_1 = 0, D_2 = 0$	1.231***	1.227***	1.229***
	[0.095]	[0.103]	[0.112]
$\overline{Y}_{0F} \mid D_1 = 0, D_2 = 1$	1.251***	1.251***	1.251***
	[0.083]	[0.083]	[0.083]
$\overline{Y}_{0F} \mid D_1 = 0, D_2 = 0$	1.054***	1.087***	1.068***
	[0.098]	[0.096]	[0.094]
$A\hat{T}T_1$	0.161*	0.160*	0.191*
	[0.095]	[0.091]	[0.110]
$A\hat{T}T_0$	0.173*	0.211*	0.190*
	[0.108]	[0.123]	[0.119]
$\Pr(D_1 = 1 \mid D_2 = 1)$	0.537***	0.537***	0.537***
	[0.010]	[0.010]	[0.010]
AÎT	0.166*	0.184*	0.190*
	0.097	[0.108]	[0.113]

Note:

$$\begin{split} & A\hat{T}T_1 = \left[(\overline{Y}_{1S} \mid D_1 = 1, D_2 = 1) - (\overline{Y}_{0S} \mid D_1 = 1, D_2 = 0)\right] - \left[(\overline{Y}_{1F} \mid D_1 = 1, D_2 = 1) - (\overline{Y}_{1F} \mid D_1 = 1, D_2 = 0)\right] \\ & A\hat{T}T_0 = \left[(\overline{Y}_{1S} \mid D_1 = 0, D_2 = 1) - (\overline{Y}_{0S} \mid D_1 = 0, D_2 = 0)\right] - \left[(\overline{Y}_{0F} \mid D_1 = 0, D_2 = 1) - (\overline{Y}_{0F} \mid D_1 = 0, D_2 = 0)\right] \\ & A\hat{T}T = \Pr(D_1 = 1 \mid D_2 = 1)A\hat{T}T_1 + \Pr(D_1 = 0 \mid D_2 = 1)A\hat{T}T_0 \end{split}$$

Figures in brackets are standard errors, which are corrected for sampling weights and estimated using non-parametric bootstrap with 500 replications.

\* significant at 10%; \*\* significant at 5%; \*\*\* significant at 1% Source: Estimation from panel data of VHLSS 2004-2006.

#### 4. Conclusion

In impact evaluation of an intervention, baseline data are not always available. Thus, the method of difference-in-differences with matching cannot be applied straightforward. Two-period panel data can be collected after interventions start. This paper discusses the identification and estimation of *ATT* using the matching with two-period panel data. It is shown that under some identification assumptions, *ATT* of an intervention of interest can

be measured as a weighted average of intervention impacts on groups with different intervention statuses in the two periods.

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