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# The Impact of Immigrant Concentration in Schools on Grade Retention in Spain: a Difference-in-Differences Approach

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## Abstract

Since the late 1990s, Spain has played host to a sizeable flow of immigrants who have been absorbed into the compulsory stage of the education system. In this paper, our aim is to assess the impact of that exogenous increase in the number of immigrant students from 2003 to 2009 on grade retention using Spanish data from PISA 2003 and 2009. For this purpose, we use the difference-in-differences method (DiD), capable of detecting whether the immigrant concentration has had a significant effect on student performance. Within this framework, the *control group* will be the schools without sampled immigrants from 2003 to 2009 and the *treatment group* will be schools with immigrant students that experienced a significant increase of immigrants throughout this period. As the percentage of immigrants is different across schools, the DiD methodology is adapted to deal with a *dose treatment*. What we are looking for then is not simply the average effect of there being or not being foreign students at the school, but the effect of their concentration. In this way, the effect of immigrants joining schools can be isolated and estimated through a DiD dose estimator controlling by other educational variables that also influence school performance. Our results evidenced that their arrival does not on average decrease school promotion rates with respect to 2003 and is even beneficial to native students. Although the concentration of immigrant students at the same school does have a negative impact on immigrant students generating more grade retention, native students are unaffected until concentrations of immigrant students are higher.

Keywords: difference in differences, immigration, education, PISA

JEL codes: I21, H41

## 1. Introduction

There has been a remarkable increase in the foreign population in Spain over the last 15 years, with a constantly growing inflow that accounts for almost one third of the total immigrants received by the OECD (Cebrián *et al.*, 2010). This was the result of the expansion of the Spanish economy, motivated largely by the construction sector boom. These immigration rates have slowed down since 2009 and even declined slightly in absolute terms between 2010 and 2012, possibly due to the economic crisis. Throughout this period there has been a significant change in the composition of the immigrant population according to their countries of origin. In the early days most immigrants came mainly from Latin America, whereas the percentage of the immigrant population from other European countries, mainly European Union non-members, increased notably towards the end of this period (Puente and Sánchez, 2010).

A direct consequence of this phenomenon is the higher proportion of immigrant students in the Spanish education system, rising from 1.5% in 2000 to 9.5% in 2011 with a 9.81% peak in 2009. Table 1 shows immigration figures in Spain from 2000 to 2011 and the evolution of the proportion of immigrant students in the Spanish education system.

**Table 1: Data about immigrant population in Spain**

Year	Immigrant Population	% Total Population	% Immigrant Students in the Education System
2000	923,879	2.3	1.5
2001	1,370,657	3.3	2.0
2002	1,977,946	4.7	2.9
2003	2,664,168	6.2	4.4
2004	3,034,326	7.0	5.7
2005	3,730,610	5.5	6.5
2006	4,144,166	9.3	7.4
2007	4,519,554	10.0	8.4
2008	5,220,600	11.3	9.4
2009	5,598,691	12.0	9.8
2010	5,747,734	12.2	9.7
2011	5,730,067	12.2	9.5

*Source:* Author's calculations using data from the municipal register (National Institute of Statistics)

In most countries, immigrant students have lower educational outcomes, higher dropout rates and lower levels of non-compulsory education than native students (Driesen, 2000; Schnepf, 2008). Studies focusing on average differences in educational outcomes between immigrant and native students from traditionally immigrant-receiving countries like Germany provide evidence that immigrant students are not able to definitively close the educational gap

between themselves and their native classmates (Frick and Wagner, 2001; Ammermueller, 2007). In some other countries like Belgium and Canada, however, where native students continue to outperform their immigrant peers, the performance gap has narrowed despite the rising the percentage of immigrants (Entorf and Minoiu, 2005; OECD, 2011). Additionally, there are evidences that high rates of immigrant pupils affect negatively the achievement of natives, although the size of this effect is relatively small (Brunello, 2013).

In Spain, recent papers have studied this phenomenon using different approaches: Calero and Waisgrais (2009) and Calero *et al.*, (2009) compare the educational performance of immigrant students and their peers using multilevel regression techniques, concluding that the determinants of educational achievement affect native and immigrant students differently. Zinovyeva *et al.*, (2009) perform Oaxaca-Blinder decomposition in order to analyze the educational gap between natives and immigrants and find that around half of this gap can be attributed to socioeconomic and family factors. Finally, Salinas and Santín (2012) employ a switching regression model to calculate the impact of immigration on the educational outcomes controlling for school type. They show that immigrant students have a higher probability of attending public schools and that the negative effect on native students produced by the concentration of immigrants is bigger in public schools than in private government-dependent schools.

Another relevant issue in Spain is the high rates of grade retention (around 30% of students), which is a warning sign of school failure and a good predictor of school dropouts. Several studies support the hypothesis that repeating a grade is often the main predictor of school failure (Roderick, 1994; Jimerson *et al.*, 2002; Benito, 2007). This has led us to study the effect of immigration from another perspective. We consider whether or not the increase in immigrant students recent years has had repercussions on grade retention rates particularly for native students.

This paper uses an impact evaluation approach to study how the increase of the proportion of immigrant students in some schools can affect grade retention rates. For this purpose, we estimate the impact of the exogenous increase of immigrant students<sup>1</sup> in Spain from 2003 to 2009 using a difference-in-differences approach (DiD). Using this technique, we can determine whether the concentration of immigrants has a significant effect on student performance by comparing the percentages of students studying in the proper grade by age.

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<sup>1</sup> *Native students* are students born in the country of assessment or who have at least one parent who was born in that country. *Immigrant students* are students who are foreign-born and whose parents are also foreign-born or students who were born in the country of assessment but whose parents were not (OECD, 2010).

The research reported here makes two contributions. Firstly, we apply the DiD method to analyze the possible relationship between the increase of foreign students and grade retention rates. The idea behind this approach is that the treatment types could differ in some situations, depending in this case on the concentration of immigrants. On this ground, the treatment will be referred to as a *dose* treatment. Secondly, we do not apply this methodology to longitudinal data as is common practice in the previous literature, but construct a pseudo-panel from data of consecutive cross sections OECD PISA reports for Spain.

The paper is structured as follows. Section 2 presents and justifies the applied methodology. In Section 3, we describe the dataset used and the selected variables included in the empirical analysis. Section 4 reports the results. We conclude in section 5 by discussing the implications of our findings for public policy.

## **2. Methodology**

Researchers have developed complex econometric methods to distinguish causation from accidental associations or correlations in order to assess the impact of certain public policies or reforms and quantify their effects (Schlotter *et al.*, 2011). The aim of impact evaluation is to compare how the same individual would have fared with and without an intervention (usually known as “the treatment”). When the treatment was not designed to be randomly applied to the population, the main challenge of a quasi-experimental impact evaluation approach is to find a good counterfactual -namely, the situation that a participating subject would have experienced if he or she had not been exposed to the program (Khandker *et al.*, 2010).

The goal of our research is to analyze the impact of the growth in immigrant students experienced by Spain over the last ten years on the average grade retention rates per school. Following the approach explained previously, there being foreign students enrolled at the school would be the *treatment*, and schools with immigrants are the *treated* schools. Note, however, that this is a *dose treatment*, so we are not simply looking for the average effect of there being or not being foreign students at the school, but the effect of their concentration on the treated schools. Therefore, we have two groups. One group is composed of schools hosting the immigrants, considered as the *treated group*. These schools will have also received different treatments because the concentration of immigrants varies over time. The other group includes schools not hosting immigrants, known as the *non-treated* or *control group*.

The rate of non-repeater students (who are in the correct grade) from 2003 to 2009 at the control schools will vary due to a number of possibly unknown factors. The variation of this rate at the treatment schools will be due to the same factors plus the variation in the component we are trying to evaluate, i.e. the arrival of immigrants. In order to estimate the impact of the exogenous increase in the number of immigrants, we use the DiD technique by means of which we can isolate the effect of immigrant arrival from the unknown factors. Although this technique requires panel data, it can also be estimated using cross-sectional databases, provided that they can be guaranteed to be consistently representative (Khandker *et al.*, 2010) and the samples are selected according to the same procedure throughout (Meyer, 1995). In this case, the pseudo-panel offered by consecutive PISA reports (OECD, 2004; OECD, 2010) satisfies these requirements.

The DiD method calculates the average difference in outcomes separately for treatment and non-treatment groups over the period. Then, after taking an additional difference between the average changes in outcomes for these two groups, it is possible to identify the difference-in-differences impact, i.e. the estimated impact of the assessed issue. For our empirical educational model, let  $Y_t^T$  and  $Y_t^C$  denote the mean percentages of students in the proper grade for their age at treated and control schools, respectively, and  $t$  a dummy variable that can take two values: 2003 and 2009. The classical DiD technique estimates the average impact as follows:

$$DD = E(Y_{2009}^T - Y_{2003}^T) - E(Y_{2009}^C - Y_{2003}^C) \quad (1)$$

Note that if the treatment group differs from the control group in terms of observed and unobserved characteristics in addition to treatment, we need to assume that the differences between the two groups are time-invariant in order to obtain an unbiased difference-in-differences estimator. The DiD estimator can be solved using a regression. On the basis of the discussion in Ravallion (2008), the estimating equation would be:

$$Y_t^T = \alpha + \beta Tt + \rho T + \gamma t + \varepsilon \quad (2)$$

where  $T$  is the treatment variable,  $t$  is the time dummy variable and the coefficient of the interaction of  $T$ , and  $t$ ,  $\beta$  represents the estimated impact of the treatment on outcome  $Y$ :

$$T = \begin{cases} 1 & \text{if it belongs to the treatment group} \\ 0 & \text{if it belongs to the control group} \end{cases}$$

$$t = \begin{cases} 1 & \text{if year} = 2009 \\ 0 & \text{if year} = 2003 \end{cases}$$

Based on the above equations, the DiD model is developed as follows:

$$E(Y_{2009}^T - Y_{2003}^T) = (\alpha + \beta + \rho + \gamma + \varepsilon) - (\alpha + \rho + \varepsilon) = \beta + \gamma$$

$$E(Y_{2009}^C - Y_{2003}^C) = (\alpha + \gamma + \varepsilon) - (\alpha + \varepsilon) = \gamma$$

$$DD = E(Y_{2009}^T - Y_{2003}^T) - E(Y_{2009}^C - Y_{2003}^C) = \beta + \gamma - \gamma = \beta \quad (3)$$

Thus, the coefficient of the interaction  $\beta$  indicates whether or not the increase in immigrant students has a significant impact on the dependent variable and how much impact it has. In addition to the interaction term, the variables time ( $t$ ) and treatment ( $T$ ) are also included in order to detect any isolated effects due to the time or to group membership.

As mentioned at the beginning of this section, we are not only interested in measuring the average effect of immigrant students on educational performance, but also the impact of their concentration. For this reason, we include what we call a *dose treatment* in our research, and these *doses* are the percentages of immigrants at each school belonging to the treated group, represented by the variable  $Immig^2$ . Although dose treatments usually consider finite numbers of treatment levels (i.e. a discrete variable such as different cash transfer sums), this approach can also be applied to continuous treatments (Abadie, 2005), as in this case. The explanatory variable  $Immig$  is added to a saturated model combined with time, treatment and the interaction of both variables. The regression equation for this model is:

$$Y_t^T = \alpha + \beta Tt + \rho T + \gamma t + \delta_1 Immig + \delta_2 ImmigTt + \delta_3 ImmigT + \delta_4 Immigt + \varepsilon \quad (4)$$

However, the above regression cannot be estimated because of its perfect multicollinearity. Since we are only interested in the term that contains the treatment dose ( $\delta_2 ImmigTt$ ), the equation we finally estimate is as follows:

$$Y_t^T = \alpha + \beta Tt + \rho T + \gamma t + \delta ImmigTt + \varepsilon \quad (5)$$

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<sup>2</sup> This idea is closely related to the approach developed by Abadie and Dermisi (2008).

Running the DiD model, we get:

$$E(Y_{2009}^T - Y_{2003}^T) = (\alpha + \beta + \rho + \gamma + \delta Immig + \varepsilon) - (\alpha + \rho + \varepsilon) = \beta + \gamma + \delta Immig$$

$$E(Y_{2009}^C - Y_{2003}^C) = (\alpha + \gamma + \varepsilon) - (\alpha + \varepsilon) = \gamma$$

$$DD = E(Y_{2009}^T - Y_{2003}^T | T = 1) - E(Y_{2009}^C - Y_{2003}^C | T = 0) = \beta + \delta Immig \quad (6)$$

Therefore, the DiD estimator is now the result of adding two terms: the interaction coefficient  $\beta$  and the effect that contains the percentage of immigrants  $\delta Immig$ .

We can summarize our strategy as follows. In the first period, we have two groups: schools with and without immigrants. Across the two periods, we assume that immigrant students join the education system and enroll in the schools. This is equivalent to increasing the *dose* of immigrants in the education system and we are interested in analyzing the impact of this increase on grade retention. At the end of this period, we again have schools with no immigrant population (the control group) and schools with a higher mean percentage of immigrants (the treated group), although this mean is not uniformly distributed across schools. This implies that the dose received by each treated school is different.

It is noteworthy that a basic assumption behind this technique is that the remaining covariates ( $X$ ), which could affect both the treated and the control groups, must be unchanged over time. If this is not a valid assumption, the regression analysis should control those covariates in order to ensure a correct estimation as follows:

$$Y_t^T = \alpha + \beta Tt + \rho T + \gamma t + \delta ImmigTt + \eta X + \varepsilon \quad (7)$$

In this case, the regressions include four control variables. They are described in the following section. Furthermore, the trends of the treatment group and the control group are assumed to be equal in the absence of treatment, although this assumption cannot be tested. However, we performed a *placebo* test in order to check the validity of the DiD method. This test involves performing an additional DiD estimation using a “fake” treatment group (i.e. comparing two control groups) or a “fake” outcome (Gertler *et al.*, 2011). Because of the type of database, we chose the second option, using the *average percentage of girls per school* as our “fake” dependent variable.

Finally, the results section includes a simulation analysis of how the average promotion rates per school vary depending on the percentage of immigrant students enrolled in order to clarify our estimations.

### **3. Data and variables**

#### ***3.1 The PISA report***

The dataset used for the research comes from the PISA (*Programme for International Student Assessment*) survey, designed by the OECD in 1990s as a comparative, international, regular and continuous study on certain educational characteristics and skills of students worldwide (Turner, 2006). The PISA target population is composed of students who are aged between 15 and 16 years old at the time of the assessment, all of whom are born in the same year and who have completed at least six years of formal schooling. PISA measures their performance in math, reading and science. It also collects information about students' personal background and schools environment, for which purpose two questionnaires are administered, one addressed to school principals and another to students<sup>3</sup>. These surveys have taken place every three years since the year 2000 focusing on one of the above three areas each time.

An important aspect that to be taken into account in an empirical analysis using PISA data is that the data are gathered by means of a two-stage sampling procedure. First, a sample of schools is selected in every country from the full list of schools containing the total student population. Then, a sample of 35 students is randomly selected within each school. As a result, statistical analyses have to consider sampling weights in order to ensure that sampled students adequately represent the analyzed total population (Rutkowski *et al.*, 2010)<sup>4</sup>.

#### ***3.2 Sample, variables and the identification strategy***

Although the DiD method usually uses panel data, repeated cross-sectional data from the same areas has also been used in the literature (Eissa and Liebman, 1996; Dynarski, 2002; Chaudhury and Parajuli, 2010). As PISA is a cross-sectional database, we use data from two different waves (2003 and 2009) in order to build a pseudo-panel. This pseudo-panel provides

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<sup>3</sup> Parents complete a third questionnaire. However, this information is only available for a limited number of countries and, unfortunately, Spain is not one of them..

<sup>4</sup> These weights include adjustments for non-response by some schools and students within schools and weight cutting to prevent a small set of schools or students having undue influences. These processes are based on intensive calculation methods, known as "resampling" methods, which consist of taking multiple samples from the original sample. Specifically, PISA uses the Balanced Repeated Replication (BRR) with 80 replicates. For an extensive description of this procedure, see (OECD, 2005, 2009).

information useful for interpreting average results concerning the 2002/03 and 2008/09 academic years. The chosen unit of analysis is the school and, therefore, the data is aggregated at school level in order to build the pseudo-panel. PISA samples are composed of different school types that can be divided into three groups according to their ownership: public (government managed and funded schools), private (privately managed and funded schools) and private government dependent (privately managed and government funded schools). In our research we focus on schools that are comparable in terms of public funding and also share the same admission criteria<sup>5</sup>, i.e. public and private government-dependent schools. The sample is composed of 336 schools (199 public schools and 137 private government-dependent schools) in 2003 and 806 schools (512 public schools and 294 private government-dependent schools) in 2009<sup>6</sup>.

Regarding the variables, we use the *percentage of students who are in their correct grade* (without repeating any year) and the *percentage of native students who are in their correct grade* as dependent variables. Since PISA assesses 15-year-old students, we consider that 4th-grade ESO students (the so-called *Enseñanza Secundaria Obligatoria*, i.e. compulsory secondary education in the Spanish system, equivalent to 10th grade on the international scale) are in their correct year. We differentiate between these two dependent variables in order to distinguish how the concentration of immigrant students in schools affects grade retention and native grade retention, in particular.

In our analysis, the treated schools are schools that have immigrant students. As the distribution of immigrant students is not uniform across the education system, the concentration of these students differs from one school to another. With the aim of introducing this issue in our econometric models, we consider a *dose treatment*. In this way, we include the *percentage of immigrants (Immig)* in the base model (2), defined as the ratio between immigrant students and the total number of students sampled by school in order to capture the potential effects of a higher presence of immigrants in schools (5).

The school distribution by control and treated groups, and the different treatment doses are shown in Tables 2 and 3, respectively.

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<sup>5</sup> Note that immigrant students attending private schools are a minority that can afford an expensive education and do not generate any educational problem.

<sup>6</sup> The difference in sample size between the two periods is due to the fact that PISA 2009 covered more regions with an extended sample than PISA 2003 (14 regions in 2009 and 3 regions in 2003). However, both samples can be used to obtain general conclusions for Spain due to the fact that both PISA 2003 and PISA 2009 are nationally representative.

**Table 2: School distribution by groups**

	2003		2009	
	Schools	%	Schools	%
<b>Control Schools</b>	154	45.8	168	20.8
<b>Treated Schools</b>	182	54.2	638	79.2
<b>N</b>	336	100	806	100

Source: Author's calculations using data from PISA (OECD, 2004; OECD, 2010).

**Table 3: Different treatment doses within treated schools**

<b>Treated Schools: Immig Dose</b>	2003		2009	
	Schools	%	Schools	%
< 5%	81	44.50	136	21.32
5% - 10%	54	29.67	161	25.24
10% - 15%	27	14.83	119	18.65
15% - 20%	7	3.85	79	12.38
20% - 25%	7	3.85	49	7.68
> 25%	6	3.30	94	14.73
<b>Total</b>	182	100	638	100

Source: Author's calculations using data from PISA (OECD, 2004; OECD, 2010).

From Table 2 we conclude that the percentage of schools with immigrants grew significantly from 2003 (54.17% of total) to 2009 (79.17% of total). Additionally, Table 3 shows that around 11% of schools had an immigrant student population of more than 15% in 2003, whereas this percentage multiplied by more than three in 2009 reaching 34.79%.

Moreover, as we explained above, we select a set of control variables to be introduced in the model (names in brackets denote variable names in the results tables):

*Index of parental occupational status* (Parental Occupation): The HISEI variable represents the index of highest occupational status of parents according to the *International Socio-Economic Index of Occupational Status* (ISEI, Ganzeboom *et al.*, 1992). We built a variable that represents the average value of this index for each school. We assume that the higher the average parental occupational status, the greater their income, whereby students enrolled at this school will have higher average socioeconomic status.

*Parental educational level* (Parental Education): PARED is an index of highest educational level of parents in years of education according to the *International Standard Classification of Education* (ISCED, OECD, 1999). Again, we construct a variable that represents the average value of this index for each school.

*Type of School* (School Type): *Dummy* variable that takes value 1 if the school is a private government-dependent school and 0 for a public school.

*Quality of school resources* (School Resources): Continuous variable based on the school principal's responses to seven questions available from PISA 2003 and PISA 2009 databases related to the availability of computers for educational purposes, educational software, calculators, books, audiovisual resources and laboratory equipment.

*Village*: *Dummy* variable that takes value 1 if the school is located in a town with a population of less than 15,000 and 0 otherwise.

*Small town*: *Dummy* variable that takes value 1 if the school is located in a town with a population between 15,000 and 100,000 and 0 otherwise.

*City*: *Dummy* variable that takes value 1 if the school is located in a town with a population between 100,000 and 1,000,000 and 0 otherwise (taken as the baseline category).

*Large City*: *Dummy* variable that takes value 1 if the school is located in a city with a population of more than one million and 0 otherwise.

Tables 4 and 5 report the main descriptive statistics for the variables considered in our analysis and the distribution of control and treatment schools within the different population sizes.

**Table 4: Descriptive statistics**

Year	2003				2009			
	Control		Treated		Control		Treated	
Schools	Mean	Std. Dev						
<b>Dependent variables</b>								
% Students in the correct year	0.7342	0.1666	0.7073	0.1847	0.7310	0.19482	0.6508	0.1764
% Native students in the correct year	0.7342	0.1666	0.6634	0.1852	0.7310	0.19482	0.5995	0.1869
<b>Independent variables</b>								
% Immigrant students (Immig)	0.0000	0.0000	0.0835	0.1044	0.0000	0.0000	0.1394	0.1273
Parental Occupation	43.2738	8.4051	43.7276	7.7022	47.4312	10.1658	44.6906	7.6220
Parental Education	11.4560	1.6249	11.2753	1.6100	12.6508	2.0495	12.1989	1.6387
School Type	0.4400	0.4980	0.3800	0.4870	0.5200	0.5010	0.3200	0.4680
School Resources	-0.0393	0.9982	-0.0932	1.0074	0.0332	0.7855	-0.0156	0.8472

Source: Author's calculations using data from PISA (OECD, 2004; OECD, 2010).

**Table 5: Distribution of schools within the different population sizes**

Year	2003		2009	
Regions	Control	Treated	Control	Treated
Village (Pop.<15,000)	50	54	71	202
Small Town (Pop. 15,000-100,000)	52	53	42	217
City (Pop. 100,000-1,000,000)	49	66	53	198
Large City (Pop. > 1,000,000)	3	9	2	21

Source: Author's calculation using data from PISA (OECD, 2004; OECD, 2010).

## 4. Analysis of results

### 4.1 Results

This section presents the results for the models described in the methodology. Specifically, we estimate three different models for each dependent variable: *percentage of students in their correct grade* (Students) and *percentage of native students in their correct grade* (NStudents). Model 1 is the basic difference-in-differences model estimation (2). Model 2 is equivalent to the basic model plus the treatment “dose” (5) captured through the percentage of immigrants at the school combined with the interaction term ( $\delta Immig$ ). Finally, Model 3 estimates Equation 7 as an extension of Model 2, in which control variables are also introduced in order to single out the net effect of treatment. By including these variables, we can test whether or not they have a separate effect on the outcome.

Table 6 reports the model estimation parameters, showing variable coefficients, standard errors and statistical significance in each column. At this point, all effects will be quantified on the average percentage of students who are in the correct grade for their age and, therefore, have not repeated any year.

**Table 6: Difference-in-differences estimations for all students**

Dependent Variable	Model 1		Model 2		Model 3	
	Coef.*	P> t	Coef.*	P> t	Coef.*	P> t
Constant	0.6924 (0.0280)	0.000	0.6924 (0.0281)	0.000	0.0961 (0.0679)	0.158
Year (t)	-0.0579 (0.0462)	0.211	-0.0579 (0.0462)	0.211	-0.0992 (0.0388)	0.011
Treatment (T)	0.0003 (0.0342)	0.992	0.0003 (0.0342)	0.992	-0.0067 (0.0262)	0.798
<b>Interaction</b>	0.0026 (0.0510)	0.960	0.0767 (0.0519)	0.140	0.0645 (0.0397)	0.104
<b>Immig (interact)</b>			-0.5499 (0.0705)	0.000	-0.3235 (0.0658)	0.000
Parental Occupation					0.0067 (0.0016)	0.000
Parental Education					0.0180 (0.0077)	0.019
School Type					0.0806 (0.0208)	0.000
School Resources					0.0134 (0.0088)	0.128
Village					0.0226 (0.0196)	0.250
Small Town					0.0176 (0.0193)	0.362
Large City					-0.0267 (0.0249)	0.286

\*Standard error in brackets

Source: Author's calculations using data from PISA (OECD, 2004; OECD, 2010).

Firstly, regarding estimates of the *percentage of students in their correct grade* (Model 1) shows that, taken separately, neither the time variable nor group membership has a significant effect on the dependent variable. With respect to the coefficient associated with the interaction term ( $\beta$ ), i.e. the difference-in-differences estimator, we observe no significant difference between treated (schools with immigrants enrolled) and control group (schools without immigrants enrolled) throughout the evaluated period. The information provided by the interaction term is the average effect of an increase of immigrants. Thus, given that PISA evaluated schools have few immigrants on average, it is reasonable to assume that, on average, promotion rates at schools with an average number (few) of foreign students do not decrease significantly compared to 2003 with respect to control schools. This result appears to suggest that schools with low mean values have adapted well to this new situation (slight increase of immigrant student enrolment). The addition of the “dose treatment” in Model 2 discloses similar results related to the above variables. However, the coefficient associated with the interaction term by the percentage of immigrants ( $\delta$ ), i.e. the difference-in-differences *dose* estimator turns out to be statistically significant and is negatively related to the dependent variable. This implies that the concentration of immigrant students has a negative impact on grade retention for all students (immigrant and native students) with respect to the control group.

Model 3 parameters illustrated in Table 6 can be interpreted similarly. The only notable difference is that the effect of immigrant concentration persists and is significant, albeit to a lower extent, despite control based on the variables related to school type, school resources, school location and school average socioeconomic status, through indexes that represent the level of parental education and parental occupation. With respect to the control variables introduced in the model, variables representing the educational level and occupational status of parents and the type of school are statistically significant.

Table 7 illustrates the three model estimation parameters for the percentage of native students in their correct grade only.

**Table 7: Difference-in-differences estimations for native students**

Dependent Variable	Model 1		Model 2		Model 3	
	Coef.*	P> t	Coef.*	P> t	Coef.*	P> t
<b>Native students</b>						
Constant	0.6924 (0.0280)	0.000	0.6924 (0.0281)	0.000	0.1115 (0.0675)	0.099
Year (t)	-0.0579 (0.0462)	0.211	-0.0579 (0.0462)	0.211	-0.0996 (0.0388)	0.010
Treatment (T)	-0.0394 (0.0339)	0.246	-0.0394 (0.0339)	0.246	-0.0460 (0.0260)	0.077
<b>Interaction</b>	-0.0102 (0.0509)	0.841	0.1105 (0.0514)	0.032	0.0987 (0.0391)	0.012
<b>Immig (interact)</b>			-0.8959 (0.0567)	0.000	-0.6749 (0.0532)	0.000
Parental Occupation					0.0061 (0.0017)	0.000
Parental Education					0.0192 (0.0078)	0.014
School Type					0.0789 (0.0204)	0.000
School Resources					0.0138 (0.0087)	0.111
Village					0.0224 (0.0193)	0.246
Small Town					0.0134 (0.0188)	0.475
Large City					0.1115 (0.0675)	0.099

\*Standard error in brackets

Source: Author's calculations using data from PISA (OECD, 2004; OECD, 2010).

According to Table 7, the estimation of the *percentage of native students in their correct grade* (dependent variable) shows only one relevant difference with respect to the previous model. In this case, the last two models report a statistically significant interaction coefficient ( $\beta$ ) with a positive correlation with the dependent variable. Hence, it can be argued that, when the percentage of immigrants enrolled is introduced (treatment “dose”), native students benefit on average from having a small number of immigrant students in the classroom. We believe that this effect is due to the fact that immigrants are susceptible to grade retention.

Nevertheless, this slight advantage is offset and, finally, even cancelled out by the *dose* coefficient.

#### **4.2 Simulation**

To clarify the above results, Table 8 is a simulation of how the average promotion rates vary in schools based on the percentage of enrolled immigrant pupils<sup>7</sup>. Any percentage of enrolled immigrants has negative effects on the percentage of non-repeaters for all students, although these effects are significant when the proportion of immigrants in the classroom is above 10%. For example, schools with a 10% concentration of immigrant students have around three immigrant pupils per classroom (for a 30-student classroom), which results in a decrease of from one to two non-repeater pupils. In the case of native students, however, concentrations of immigrant students of under 15% have neither negative nor positive effects. Teachers appear to substitute potential native repeaters by these immigrant students when there are not many immigrant students in the class (fewer than four to five students), and the percentage of non-repeating native students decreases.

However, when immigrant concentrations climb to over 15% (more than five immigrants per class), we start to detect a significant negative impact on natives' results compared with natives in the control group. In this case, the presence of six immigrant students per classroom (equivalent to an immigrant concentration of around 20%) leads to a reduction of from two to three individuals in the rate of non-repeating native students. This finding, which is similar to previous findings reported in the literature (Calero and Waisgrais, 2009), provides empirical evidence demonstrating that there is a clear negative peer effect related to a high concentration of immigrant students in some schools.

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<sup>7</sup> Simulations are based on the estimations from Models 2 and 3 contained in Table 7 only. It makes no sense to run a simulation based on Model 1 because this model does not include the percentage of immigrants.

**Table 8: Simulation of results for different percentages of immigrant students**

% Immig	All Students		Native Students	
	MODEL 2	MODEL 3	MODEL 2	MODEL 3
1	-0.01	-0.01	0.10	0.09
5	-0.03	-0.02	0.07	0.06
10	-0.06	-0.03	0.02	0.03
15	-0.08	-0.05	-0.02	-0.00
20	-0.11	-0.06	-0.07	-0.04
25	-0.14	-0.08	-0.11	-0.07
30	-0.17	-0.10	-0.16	-0.10
35	-0.19	-0.11	-0.20	-0.14
40	-0.22	-0.13	-0.25	-0.17
45	-0.25	-0.15	-0.29	-0.21
50	-0.28	-0.16	-0.34	-0.24

Source: Author's calculations.

#### 4.3 Placebo test

As mentioned in the methodology section, one assumption of the DiD method is that the trends of the treatment and control groups would be equal in the absence of the treatment, i.e. both groups are similar in all variables but the treatment. Because we cannot prove this assumption, we perform different *placebo* tests in order to check whether the identified effects are due to such treatment and endorse the correct selection of the control and treatment groups (Gertler *et al.*, 2011).

In our research, we apply the *placebo* test using a “fake” dependent variable -*average percentage of girls at school*-, knowing that it should not be affected by the increase of immigrant students in classrooms. Table 9 summarizes the results which corroborate our hypothesis: the DiD estimator (coefficient associated with the interaction term) and the DiD *dose* estimator (coefficient associated with immigrant concentration) are not statistically significant in any of the models.

**Table 9: Placebo test: Difference in differences models using *percentage of girls at school* as a “fake” dependent variable**

Dependent Variable	Model 1		Model 2		Model 3	
	Coef.*	P> t	Coef.*	P> t	Coef.*	P> t
Constant	48.3916 (1.5588)	0.000	48.3916 (1.5596)	0.000	54.4187 (4.7314)	0.000
Year (t)	1.2782 (1.6757)	0.446	1.2782 (1.6765)	0.446	1.9073 (1.6171)	0.238
Treatment (T)	0.6165 (1.9767)	0.755	0.6165 (1.9776)	0.755	0.3852 (1.8682)	0.837
<b>Interaction</b>	-0.1767 (2.1176)	0.934	-0.6931 (2.1648)	0.749	-0.4445 (2.0038)	0.825
<b>Immig (interact)</b>			3.8517 (3.1009)	0.214	-0.5403 (4.2394)	0.899
Parental Occupation					0.0483 (0.1259)	0.701
Parental Education					-0.5341 (0.3351)	0.111
School Type					-3.1862 (1.0709)	0.003
School Resources					0.6730 (0.4642)	0.147
Village					-1.3859 (1.5927)	0.138
Small Town					-1.6750 (1.2487)	0.180
Large City					1.5648 (4.7314)	0.539

\*Standard error in brackets

Source: Author's calculations using data from PISA (OECD, 2004; OECD, 2010).

## 5. CONCLUSIONS

During the last decade, there has been a constantly growing inflow of immigrants, leading to a remarkable increase in the foreign population in Spain. This has affected the percentage of immigrant students who have joined the Spanish education system and account for around 9.5% of the school population for the year 2011. At the same time, Spain is feeling the effect of other relevant issues like consistently very high grade retention rates of around 30%.

Given this background, the aim of this paper is to estimate the impact of the exogenous increase of immigrant students from 2003 to 2009 using a DiD approach, which would reveal whether immigrant concentration had a significant effect on the percentage of non-repeater students. We use the pseudo-panel provided by consecutive OECD PISA reports.

In our identification strategy, schools with foreign students enrolled constitute our *treatment* group, whereas schools composed of only native students define our *control* group. On top of the traditional mean effect estimations, however, we analyze the impact of the

concentration of immigrants in classrooms in this paper. For this reason, we refer to a *dose treatment* (Abadie & Dermisi, 2008), where the dose is the percentage of immigrant students and, hence, the DiD estimator is the sum of the terms related to interaction and the percentage of immigrants ( $DD = \beta + \delta Immig$ ).

Since we are interested in evaluating the effect of the immigration phenomenon on students and native students, in particular, we have two dependent variables: *percentage of students who are in their correct grade* and *percentage of native students who are in their correct grade*. For each dependent variable, we estimate three models: the basic DiD model (Model 1), an equivalent model introducing the treatment “dose” (Model 2) and an extension of the previous models that includes a set of control covariates (Model 3). Moreover, we develop a *placebo* test to check the validity and the robustness of the approach.

Analyzing the effect on all students, we find that the interaction coefficient ( $\beta$ ) (DiD basic impact estimator) appears not to be statistically significant; however, the term associated with the dose of immigrants ( $\delta$ ) (percentage of immigrant students) has a negative and statistically significant relationship with the percentage of students who are in their correct grade. The impact on native students is different, as the interaction coefficient ( $\beta$ ) in the DiD dose estimator is statistically significant and positive, but this small advantage is offset and finally cancelled out by the *dose* term ( $\delta$ ) when the concentration of immigrants is above 15%.

In conclusion, immigrant students joining the Spanish education system does not, on average, decrease school promotion rates with respect to 2003. This situation is even beneficial to native students because foreign students are more greatly affected by grade retention. Taking into account the *dose* (percentage of immigrants enrolled per school), however, we find that the concentration of immigrant students has a negative impact on promotion rates. In other words, the average percentage of repeaters, and, in particular, the average percentage of native repeaters, has increased in 2009 with respect to 2003 as a consequence of higher immigrant concentrations in some schools. However, native students are only affected by higher concentrations of immigrant students (above 15%).

The key question is why the addition of immigrant students had such an impact on the education system. A potential reason for this result is that immigrant students have a language deficit and lower educational level when they join the Spanish education system. Therefore, when the number of immigrant students per classroom grows, the average educational level of the students in these classrooms drops, and more students fail to reach the educational level for promotion. Some possible educational strategies to right this situation would be to regulate the

maximum percentage of immigrants per school in order to avoid high concentrations or provide more resources for specific language and skills training in order solve problems of adaptation to the new education system.

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