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Microfinance and Moneylenders: Long-run Effects of MFIs on Informal Credit Market in Bangladesh

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ABSTRACT

Using two surveys from Bangladesh, this paper provides evidence on the effects of microfinance competition on village moneylender interest rates and households' dependence on informal credit. The views among practitioners diverge sharply: proponents claim that MFI competition reduces both the moneylender interest rate and households' reliance on informal credit, while the critics argue the opposite. Taking advantage of recent econometric approaches that address selection on unobservables without imposing the standard exclusion restrictions, we find that the MFI competition does not reduce moneylender interest rates, thus partially repudiating the proponents. The effects are heterogeneous; there is no perceptible effect at low levels of MFI coverage, but when MFI coverage is high enough, the moneylender interest rate increases significantly. In contrast, households' dependence on informal credit tends to go down after becoming MFI member, which contradicts part of the critic's argument. The evidence is consistent with a model where MFIs draw away better borrowers from the moneylender, and fixed costs are important in informal lending.

Key Words: Microfinance, Moneylenders, Microcredit, Interest Rates, Informal Borrowing, Long-run Effects, Bangladesh, Identification through Heteroskedasticity

JEL Codes: O17, O12, C31

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1. INTRODUCTION

Concerns about exploitative moneylenders and usurious interest rates have motivated a variety of government interventions in rural credit markets for centuries in many countries: anti-usury laws, debt settlement boards, credit cooperatives (IRDPA in India, ‘Comilla Model’ in Bangladesh), specialized rural banks are among the well-known examples.² From its inception in the early 1970s in Bangladesh, a central goal of the current microfinance movement has also been to free the poor from the “clutches” of moneylenders, as Muhammad Yunus, the founder of Grameen Bank, puts it.³ Unlike the standard banks that rely on collateral for screening and enforcement, the MFIs focus on rural poor without collateral, previously served only by informal financiers: friends, family, and especially village moneylenders. The number of poor served by microfinance institutions (MFIs) globally has increased exponentially from 10,000 in 1980 to more than 150 million in 2012. The goal of this paper is to analyze the effects of MFI expansion on the informal credit market with a focus on the moneylenders.

The available evidence shows that the government interventions in the rural credit market in the 1960s and 70s largely failed to drive out the moneylenders (For discussion on the performance of government policy interventions, see McKinnon (1973), Von-Pischke et al. (1983), Hoff et al. (1993), Armendariz and Morduch (2010), Morduch and Karlan (2010)). Has the microfinance movement fared any better in delivering the rural poor from the “clutches” of moneylenders? The ‘Yunus view’ noted above is based on the observation that while the government credit programs were captured by the large landholders (Von-Pischke et al. (1983)), MFIs target land-poor households, usually bypassed by the formal banks, who also constitute the bulk of the clientele for the moneylenders. Unlike the government banks, the MFIs thus can create effective competition for the moneylenders. The availability of microcredit at relatively lower interest rates *without any collateral* allows poor households to substitute away from the high interest rate loans from traditional moneylenders and landlords. Microcredit thus is expected to drive down the moneylender interest rate and eventually drive them out of business as the microcredit market deepens.

Many critics and observers of MFI movement, however, contend that microfinance in fact leads to a higher demand for moneylender loans which drives up the interest rates. A household might find it

² References to moneylenders appear throughout history, for example in the Hindu religious Vedic texts in ancient India dating back to 1500 BC. The Bible tells a story in which Jesus “overthrew the tables of the moneychangers” (Matthew 21:12-13). Perhaps the most colorful reference to a moneylender is that of Shakespeare’s Shylock who demanded his pound of flesh in exchange for a late repayment (Merchant of Venice).

³ Recounting the origin of Grameen Bank, Yunus states: “(W)hen my list was done it had the names of 42 victims. The total amount they had borrowed was US \$27. What a lesson this was to an economics professor who was teaching about billion dollar economic plans. I could not think of anything better than offering this US \$27 from my own pocket to get the victims **out of the clutches of the moneylenders.**” Yunus (2009, 7th Nelson Mandela Lecture. Emphasis added).

necessary to borrow from moneylenders or other informal sources after becoming a MFI member, for example, to keep up with a rigid repayment schedule even though it did not borrow from them before (see Sinha and Matin (1998) for discussions in the context of Bangladesh). The demand for moneylender loans (and informal loans in general) may also increase because of indivisibility of investment projects; MFI borrowers may require additional loans to achieve economies of scale in their microcredit financed investment.⁴ It is often argued that the ability to borrow from multiple sources may lead to unsustainable debt accumulation and condemn the poor to a vicious cycle of poverty and indebtedness.

While many practitioners would probably concur with one or the other contrasting views noted above, the interactions between the informal credit market and MFIs may be much more complex and nuanced. For example, there can be a “cream skimming” effect where the MFI poaches away the better borrowers from the moneylender, and facing a worsened borrower pool (due to adverse selection and moral hazard) the moneylender needs to charge a higher interest rate (Bose (1998)). Another channel that gives rise to a positive effect of MFI penetration on moneylender interest rates, along with a reduction in rural poor’s dependence on moneylenders, is noted by Hoff and Stiglitz (1998): if there are significant fixed costs in screening and enforcement, competition from MFIs may force a moneylender to increase the interest rate to cover fixed costs as the number of borrowers decline.

Since moneylenders have always been at the core of policy discussions on rural financial sector reform, one would expect the interactions between MFIs and moneylenders to be a fruitful ground for empirical research. It is thus surprising that there is little systematic evidence on the effects of MFIs on the informal credit market in general and on the moneylenders in particular. The only paper of which we are aware is Mallick (2012) that uses data for 106 villages from Bangladesh, and reports evidence of a positive effect of MFI competition on moneylender interest rates, but the effects on households’ demand for informal loans are not analyzed. A positive effect on moneylender interest rates in itself, however, does not tell us that it is an outcome of higher demand; it may also result from a change in the composition and size of the pool of borrowers in the informal markets, as noted above. To sort out the underlying mechanism(s), we need to understand the effects of MFI membership on the household borrowing. An analysis of both household-level loan demand and village level interest rate allows us to differentiate between alternative hypotheses. For example, if we find that MFI penetration leads to higher incidence of household borrowing from moneylenders along with higher interest rates, this is more consistent with the demand shift explanation discussed above. In contrast, if we find that MFI membership reduces the probability of a household borrowing from the moneylender, but the

⁴ This seems plausible given the recent evidence that the entrepreneurial MFI borrowers cut their consumption to undertake indivisible investments (see Banerjee et al. (2013)).

moneylender interest rates increase with MFI competition, the evidence would be more consistent with the view that emphasizes the cream skimming effect and fixed costs in informal lending.

Using two surveys from Bangladesh, this paper provides evidence on the effects of MFI penetration in the rural credit markets on moneylenders' interest rates and households' demand for informal loans. Bangladesh offers an excellent opportunity to understand the long run effects of MFI penetration on informal credit markets, because it is among the most mature MFI markets in the world with almost 40 years of microcredit lending. In 2011, there were 35 million MFI borrowers in Bangladesh with 248 billion taka in outstanding loans (Microfinance Regulatory Authority, Bangladesh Bank, 2009). According to estimates from various available data sources, approximately 40 percent of the households in rural areas are now MFI members (for example, HIES, 2010). We use two rich data sets for the empirical analysis: (i) an exceptionally large cross section data set that includes almost 800 villages in North-Western Bangladesh for the years 2006-2007, collected by the Institute of Microfinance (InM) in Dhaka, and (ii) a panel data set that covers from 2000 to 2008, collected by BIDS-BRAC.⁵ The large cross-section data-set with almost 800 villages provides adequate power to estimate the effects on village level moneylender interest rate with a measure of confidence, because there is ample variation in the degree of MFI penetration across different villages.

For identification of the effects of higher MFI coverage on the moneylender interest rate in a village, the main challenge is unobserved village-level heterogeneity. When we run an OLS regression of moneylender interest rates on MFI coverage, the estimated effect is likely to be biased, because the MFIs do not choose the location and intensity of credit programs across villages randomly.⁶ The MFIs may target relatively well-off (productive) villages to ensure high enough repayment rates to attract or retain donor funding. If repayment is the overriding objective, the OLS estimate might find a spurious positive effect of MFI coverage on moneylender interest rate, both driven by a higher aggregate demand for credit due to the higher productive potential of the village. On the other hand, their location choices might be primarily driven by poverty alleviation objectives and we would observe them to expand the programs in relatively poor, less productive, and risk-prone villages. Under this alternative case, one might find a zero or even negative effect of MFI coverage on the interest rate in an OLS regression, even if the true causal effect is positive. For the identification of the effects of MFI membership on the demand for moneylender loans (or loans from informal sources, in general) by the households, we also have to worry about self-selection by the households. The MFI participants may be systematically different from the

⁵ The InM survey was led by Baqui Khalily and Abdul Latif, and the BIDS-BRAC surveys by Mahabub Hossain and his collaborators.

⁶ Note that the spatial heterogeneity observed in the MFI activities across villages in Bangladesh is an outcome of MFI choices, donor policy, historical accidents, and path dependence over a period of almost 40 years. This also implies that it may not be feasible to study the long-run effects of MFI competition by randomized interventions across villages.

nonparticipants in terms of observed and unobserved characteristics such as entrepreneurial ability and risk aversion. The unobserved village and household level heterogeneity can bias the estimated effects of MFI competition on moneylender interest rate, and on household's demand for informal loans, and it is not in general possible to pin down the directions of such bias from theoretical reasoning alone.

A standard approach to tackling the omitted variables bias is to design an instrumental variables strategy. However, it is extremely difficult, if not impossible, to find credible exclusion restrictions required for the instrumental variables approach in our application, and there has been increasing skepticism about the validity of the exclusion restrictions imposed in many different contexts. We thus take advantage of advances in econometrics that provide alternative ways to address omitted variables bias without imposing exclusion restrictions; in particular we implement recent estimators such as minimum-biased (MB) propensity score reweighting estimator proposed by Millimet and Tchernis (forthcoming), and heteroskedasticity based identification scheme developed by Klein and Vella (2009a). While the propensity score reweighting estimators (e.g., IPW) rely on the conditional independence assumption (CIA), the MB estimator is attractive because it minimizes the bias arising from possible violation of the CIA due to selection on unobservables. Building on an insight originally due to Wright (1928), heteroskedasticity based identification approach was developed in a series of papers by Rigobon (2003), Klein and Vella (2009a, 2010) and Lewbel (2012). The intuition behind heteroskedasticity-based identification is that when there is substantial heteroskedasticity in the treatment equation, the changing variance in the residual acts as “probabilistic shifter” of the treatment status, similar to the shifts induced by a standard instrumental variable satisfying exclusion restriction (for an excellent discussion, see Rigobon (2003)).⁷ The observed heteroskedasticity in the treatment equation in our application has clear theoretical foundations; the heteroskedasticity results from interactions between the fixed costs in establishing a new branch and the private information of loan officers on potential borrowers. For the household level analysis, we exploit a two-round panel data set spanning eight years, and combine a difference-in-difference model with household fixed effects (DID-FE), and then implement different estimators including matching and MB estimator in the DID-FE model.⁸

Our main findings are as follows. The evidence strongly suggests that penetration of microfinance in a village increases the moneylender interest rate when the MFI coverage is high enough. At low levels of MFI coverage, there is no perceptible effect the moneylender interest rate. The ‘Yunus view’ that competition from MFIs brings down the ‘exploitative’ interest rates thus seems to be contradicted.

⁷ For recent applications of heteroskedasticity based identification, see Rigobon (2003), Rigobon and Rodrik (2005), Maurer et al. (2012), Klein and Vella (2009b), Farre et al. (2012, 2013), Schroeder (2010), Gilchrist and Zakrajsek (2012), Emran and Hou (2013), and Emran and Shilpi (2012), Emran et al. (forthcoming), among others.

⁸ For discussions on the advantages of combining matching with a DID design, see Heckman et al. (1998) and Blundell and Costa-Dias (2009).

However, the results do not support the alternative view that when a household becomes an MFI member it is more likely to take additional loans from moneylenders. Evidence on a household's propensity to borrow from moneylenders based on panel data analysis shows that the MFI membership reduces significantly the probability that a household would borrow from moneylenders. Thus the moneylender interest rate may go up in a village even though MFI borrowers substitute away from moneylenders as argued by the proponents of microfinance. The coexistence of higher interest rate with a lower propensity to borrow is consistent with higher transactions costs in serving smaller number of clients (fixed costs) by a moneylender and higher risk premium due to cream skimming by MFIs.

The remainder of the paper is organized as follows: Section 2 is devoted to the analysis of the effects of MFI competition on moneylender interest rate at the village level; Section 3 deals with the effects of MFI on household borrowing. In each section, we first discuss the empirical issues and our identification approach, then data and finally present the results. The paper concludes with a brief summary of the results.

2. THE SPREAD OF MICROFINANCE AND MONEYLENDER INTEREST RATE

2.1. EMPIRICAL STRATEGY

To understand the identification issues, consider the following triangular model:

$$ML_j = \beta_0 + \beta_1 MF_j + X_j' \gamma + u_j \quad (1)$$

$$MF_j = 1(\alpha_0 + X_j' \delta + v_j > 0) \quad (2)$$

Where, ML_j is the moneylender interest rate, MF_j is an indicator of MFI coverage in village j , and X_j is a set of household and village controls as well as regional fixed effects. We use binary indicators of MFI activities in a village at different thresholds of coverage. This is motivated by two considerations. First, a binary treatment allows us to take advantage of the recently developed econometric approaches for non-experimental data in the evaluation literature (for example, the Minimum Biased (MB) propensity score reweighting estimator). Second, and no less important, it provides a simple way to analyze potentially heterogeneous effects of MFI penetration. The effects of MFI coverage on informal interest rates are unlikely to be constant across the distribution; its strength will, in general, depend on the extent of coverage with possible threshold effects. One would not expect much of an impact of MFI entry into a village on the informal interest rate if, for instance, only a small fraction of potential informal borrowers get access to micro credit.⁹ A focal threshold for defining the binary

⁹ One might wonder whether a continuous treatment variable in a quadratic model could better capture the heterogeneous effects. The evidence presented later shows that the effect on interest rate is insignificant for the first

treatment is the mean coverage rate (42 percent in our sample of villages). We also use other thresholds for defining the treatment variable. Note that one has to be careful about the appropriate treatment and comparison groups and the interpretation of the estimates when the binary treatment is defined in terms of other thresholds. For example, consider the case when the treatment is defined as villages that have MFI coverage in the top quartile of the sample. To keep the comparison group same as the case of binary treatment defined at the cut-off of mean coverage rate, we need to exclude the villages that fall in the third quartile of coverage distribution.

The main identification challenge in estimating the effect of MFI penetration on moneylender interest rate is that, in general, the correlation between u_j and v_j is non-zero due to unobserved village characteristics such as productivity and risk. For concreteness, consider the implications of unobserved productivity heterogeneity. The rural credit markets are in general segmented because of inadequate infrastructure and the local information advantages enjoyed by moneylenders (Hoff and Stiglitz (1993), Ghosh, Mookherjee and Ray (1999), Banerjee (2003), Siamwalla (1993), Aleem (1993)). In a segmented market, interest rate charged by the moneylenders in a village depends on its productivity characteristics; the moneylenders in a more productive village are able to charge higher interest rates as they extract the surplus from borrowers. If the MFIs also prefer to locate in villages with higher productive potential, then we would observe $\text{Cov}(u_j, v_j) > 0$. This implies that if one runs OLS regressions, the estimated effect of MFI presence on moneylender interest rate across villages will be biased upward; one may find a spurious positive “effect”, even if the causal impact of MFIs on moneylender’s interest rate is in fact negative. However, the omitted productivity heterogeneity in OLS regressions may as well lead to a *downward* bias in the estimated effect of MFI penetration; this happens when the location choices of MFIs are primarily driven by poverty alleviation objectives. In this case, the MFIs target relatively less productive villages and we expect $\text{Cov}(u_j, v_j) < 0$. This implies that the OLS estimate may spuriously find a zero or even a negative effect, when the true effect is positive and large in magnitude. Possible measurement errors in the MFI coverage variable would also bias the estimated effect towards zero due to attenuation.

A standard solution to the omitted variables bias is to employ an instrumental variables strategy. To develop an instrumental variables strategy for credible identification, we need an exogenous source of variation in the placement of MFI branches which does not affect the interest rate across villages. The available studies on the location choices of MFIs in Bangladesh suggest that MFIs take into account both profit and poverty alleviation in their location choices (Salim (2011)). The evidence also indicates that

three quartiles of MFI coverage, and becomes both statistically and numerically significant only at the fourth quartile. Fitting a quadratic model in this case would lead us to erroneously conclude that there is a positive effect for the third quartile, for example. Moreover, a quadratic model involves two endogenous variables, complicating the identification and estimation substantially.

the MFIs prefer villages closer to the market centers (usually the Thana center where the branch office is located) (see, Mallick and Nabin (2010), and Zeller et al. (2001)). However, any area characteristic that may have determined the placement of MFI branches (e.g. population density, infrastructure, poverty indicators) can potentially affect moneylender interest rate as well. Thus they do not satisfy the exclusion restrictions required for identification.

(2.2) IDENTIFICATION WITHOUT STANDARD EXCLUSION RESTRICTIONS

Matching, Propensity Score Reweighting, and Minimum Biased Estimator

To reduce potential bias in the OLS estimates, we use three alternative estimators: matching, “normalized inverse probability weighted (IPW)” estimator developed by Hirano and Imbens (2001) and ‘minimum biased (MB)’ estimator due to Millimet and Tchernis (forthcoming). The IPW estimator weighs the observations on the treatment group by the probability of being treated (the inverse of the propensity score) and weighs the observations on the control group by the probability of not being treated (one minus the inverse of propensity score). Busso et al. (2011) provide Monte Carlo evidence in favor of the normalized IPW estimator in applied settings. The MB estimator relies on the IPW, but uses an appropriately trimmed sample to minimize the bias arising from failure of the conditional independence assumption. For the empirical implementation, we employ a relatively wider radius of the neighborhood around the bias minimizing propensity score, equal to 0.25 which means that at least 25 percent of the both the treatment and control groups have a propensity score in this interval used in the estimation. The MB estimates reported later in this paper also correct for deviations from normality assumption using Edgeworth Expansion. The Monte Carlo evidence shows that the MB estimator with reasonably wide radius provides reliable estimates of causal effects for the relevant treatment group even when the conditional independence assumption is violated because of omitted variables (Millimet and Tchernis (forthcoming)).

Heteroskedasticity Based Identification: Klein and Vella (2009a) Approach

We noted earlier that it may not be impossible to find plausibly exogenous characteristics of a village that are important for the choice of location and intensity of MFI programs, but such village characteristics are unlikely to satisfy exclusion restrictions imposed in the interest rate equation. As discussed by Klein and Vella (2009a) and Lewbel (2012), the existence of significant heteroskedasticity in the treatment equation provides a plausible source of identification in such cases. A substantial econometric literature has developed that exploits heteroskedasticity for identification when no credible

instrument is available (Wright (1928), Rigobon (2003), Klein and Vella (2009a, 2010), Lewbel (2012)). The intuition behind this identification approach is that heteroskedasticity works as an exogenous ‘probabilistic shifter’ of the endogenous treatment variable (which, in our application, is the dummy for high MFI coverage in a village). Analogous to the standard instrumental variables, this probabilistic shifter helps us to trace out the causal relationship between the dependent variable (informal interest rate) and endogenous treatment variable (dummy for high MFI coverage).

We utilize an approach developed by Klein and Vella (2009a) to estimate the effects of MFI penetration on moneylender interest rate. Evidence from a number of recent Monte Carlo exercises shows that the Klein and Vella (2009a) approach is effective in correcting for biases from omitted variables and measurement errors (Ebbes et al. (2009), Millimet and Tchernis (forthcoming), Millimet (2011), Klein and Vella (2009a, 2010)). To be credible, the main sources of heteroskedasticity in the treatment equation need to be identified from a priori theoretical reasoning based on intimate knowledge of the selection process.

For identification, an essential requirement in Klein and Vella (2009a) approach is that the error term in equation (2) exhibits substantial heteroskedasticity. Let $S_v^2(\hat{X}_i'\pi)$ be the conditional variance function for v_j satisfying the following condition:

$$v_j = S_v(\hat{X}_i'\pi)v_j^*, \quad (3)$$

Where v_j^* is a zero mean homoskedastic error, \hat{X}_i' is a subset of X_i' consisting of variables that generate heteroskedasticity and $S_v(\hat{X}_i'\pi)$ is a non-constant function. The relationship in equation (3) has clear economic interpretation. Suppose v_j^* is a measure of the intrinsic productivity attributes of area j relevant for the branch location decision of the MFIs, but unobserved by the econometrician. What condition (3) above implies is that although MFIs (the central office) base their decisions on indicators of intrinsic productivity of area j , the actual outcome (e.g. coverage rate) is determined by interactions between productivity and other physical and socio-economic conditions (e.g. infrastructure, land distribution, poverty incidence) as determined by the S_v function. In the context of our application, the S_v function captures the effects of screening by loan officers based on their private information (for more on this, see below).

What are plausible sources of heteroskedasticity in equation (2) above? The variables potentially giving rise to heteroskedasticity can be identified from a theoretical model that focuses on the interaction among fixed costs in program placement in a village (such as establishing a branch office), MFI screening and households’ self-selection. The basic argument is simple and grounded on the available evidence; given fixed costs, once a branch is placed in a village by the central office,¹⁰ the branch manager tries to

¹⁰ The central offices (“head office”) of most of the MFIs in Bangladesh are located in the capital city, Dhaka.

achieve a minimum scale for the viability of the program.¹¹ In fact, ‘building volume’ and retaining borrowers are among the most important challenges faced by MFIs opening branches in new locations.¹² The set of potential clients is determined by the intersection of self-selection by households and MFI program selection criteria (set at the central office). When the potential client base is not large, to achieve scale economies, the loan officers have incentives to ignore private information on households’ credit worthiness. Because the private information of loan officers on households is probably the most important component of the error term v_j , ignoring this private information reduces the variance in observed coverage.¹³ In other words, the coverage rate would tend to bunch at around the minimum viable scale, similar to a corner solution.¹⁴ In contrast, when a large proportion of households satisfy the program-specified criteria, the loan officers do not worry about minimum viable scale, and their private information plays an important role in determining the actual coverage rate, resulting in a higher variance. Variance in the coverage rate across villages in this case would reflect closely the variance in the village and household characteristics relevant for repayment capacity observed by the program manager and loan officers, but not observed by the econometrician.

In the context of Bangladesh, there are plausible reasons to expect that indicators of poverty incidence and of landlessness in a village would generate heteroskedasticity in the treatment equation. The recent evidence on “revealed objective functions” of MFIs based on the branch locations of Grameen Bank and BRAC in Bangladesh suggests that the MFIs take into account both poverty alleviation and financial sustainability in their branch location decisions (Salim (2011)). The MFIs thus primarily target the moderate poor, and exclude the extreme poor or so-called ultrapoor (Rabbani et al. (2006), Rahman (2003)). The extreme poor may also self-select out of such programs, because they lack the required human capital, and the substantial time commitment required for group meetings etc. may be too onerous when they are working long hours on low-return activities for survival (Matin et al. (2008), Rabbani et al. (2006), Emran et al. (forthcoming)). Thus the set of potential clients available to a loan officer is expected to be higher in areas with high incidence of moderate poverty, but lower where extreme poverty is prevalent. Many MFIs including Grameen Bank and BRAC use land ownership as a salient targeting mechanism, a household with more than half acre (50 decimal) of land is in principle not eligible for the

¹¹ Recent evidence shows that there are significant scale economies in microfinance (Hartarska et al. (2013)).

¹² In the context of Bangladesh, Rahman (2003) notes “(A)chievement of financial sustainability of a branch of MFI requires an increase in the number of clients within the branch”. To achieve scale economies, many MFIs provide incentives to loan officers to increase number of borrowers through bonuses linked to number of new clients.

¹³ In some cases, the loan officers may even bend the formal program criteria to attain the minimum viable scale. This may explain part of the “targeting errors” observed in MFI programs. Also, note that the self-selection by the household is necessary but not sufficient for MFI membership, because the loan officers are the “final arbiter” in selection into a program.

¹⁴ Although the MFIs in Bangladesh are known to cross-subsidize programs, closure of branches is not unheard of. Even the most successful NGOs such as BRAC have closed failing branches in the recent past.

microcredit programs. However, extreme poverty is closely linked to landlessness, and one widely used indicator of extreme poverty is whether a household owns less than 10 decimal of land (for example, it is used by ultra-poor programs such as BRAC CFPR/TUP). Many MFIs also use possession of a VGD card as an indicator of moderate poverty; for example, a household with VGD card is not eligible for the ultrapoor program of BRAC.¹⁵ Thus one would expect that the client base for standard microfinance is higher in a poor village (with higher proportion of VGD card), but lower where proportion of landless (less than 10 decimal land) households is higher. As discussed above in section (2.2), this implies that the error term in the MFI coverage equation will have lower variance where the proportion of landless households is higher, and higher variance where the proportion of the moderately poor (with VGD card) is higher (the actual coverage is to the right of the minimum viable scale, determined by loan officers' private information). It is important to appreciate that the *a priori* signs of the heteroskedasticity-generating variables in the selection and heteroskedastic probit models together provide economic rationale to our identification approach.

The probability of 'high' MFI coverage in village j can be written as:

$$P(MF_j = 1) = P\left(\frac{X_j'\delta}{S_v(X_i'\pi)}\right) \quad (4)$$

Where $P(\cdot)$ is the distribution function of v_j^* . With homoskedastic errors, $S_v(X_i'\pi)$ is constant; the only source of identification is possible non-linearity of the $P(\cdot)$ function such as a Normal CDF. Such identification relies on a small fraction of observations at the tails of the distribution, and hence is considered unreliable (Altonji et al. (2005), Klein and Vella (2009a)). In the presence of heteroskedasticity, $S_v(X_i'\pi)$ is no longer a constant, and identification exploits observations from regions where $P(\cdot)$ is approximately linear. In this case, the predicted probability from the estimation of equation (2) becomes a valid instrument for identifying the effects of MFI penetration on moneylender interest rate. Note also that if heteroskedasticity in the residual of equation (2) is weak, $S_v(X_i'\pi)$ has little variations (approximately a constant), and the predicted probability is a weak instrument that relies only on the functional form of the CDF for identification.¹⁶ In terms of the model MFI location and program intensity discussed above, this can happen when the program coverage in most of the villages is close to the minimum viable scale.

¹⁵ One might wonder if some other measures of moderate poverty based on standard poverty line estimates would be more suitable for our analysis. However, note that we are trying to capture the information set available to and used by the loan officers. While VGD card status is used by NGOs for screening, we are not aware of loan officers in any NGO in Bangladesh using village specific poverty line estimates for screening and selection.

¹⁶ A limitation of heteroskedasticity-based identification is that it is applicable only when the outcome variable is continuous. Moreover, since the estimator relies on second moments, the estimates are likely to be less efficient than the standard IV estimates (Lewbel (2012)). The inefficiency of the estimator implies that if we find a statistically significant effect, it should be interpreted as strong evidence.

(2.3) DATA

The village level data for the econometric estimation of the impact of MFI coverage on informal interest rate come from the baseline survey conducted during 2006-2007 by Institute of Microfinance (InM) for the Programmed Initiative for Monga Eradication (PRIME) of Palli Karma Sahayak Foundation (PKSF). We call the dataset the InM-PKSF survey. The baseline survey consists of a census of all households meeting certain income, employment and land ownership criteria as well as a village level survey.¹⁷ The village level survey collected information on moneylender interest rates and availability of infrastructure and services. Empirical analysis of this paper is based on this village level dataset supplemented with MFI coverage rates calculated from the household survey.¹⁸ The dataset covers three districts (Lalmonirhat, Nilphamary and Gaibandha) in Rangpur division where the earliest baseline surveys of the PRIME program were conducted. Out of 18 upazilas (sub-districts) in these districts, survey was undertaken in 12 upazilas. There are 804 villages in our dataset. To make sure that our estimates are not unduly influenced by a few outliers, we exclude a small number of villages reporting unusually high interest rate (above 180 percent) from our sample giving us a final sample of 793 villages.¹⁹ We, however, emphasize that none of the qualitative conclusions from the empirical analysis are affected if we use the full sample (results are available from the authors).

The InM-PKSF survey is particularly suitable for our empirical analysis for a number of reasons. First, the survey was primarily targeted to poor households which are usually more dependent on the moneylenders in the absence of MFIs. Second, interest rate data were collected for a standardized loan product. The interest rate analyzed in this paper is the money lender interest in normal times (not the lean season) for loans of duration up to one year.²⁰ We do not include interest rates on longer maturity loans, because the maturity of the standard MFI loans in Bangladesh is one year. The standardized rates ensure that variations in interest rates across villages are not due to heterogeneity in loan duration or seasonality. The summary statistics in appendix Table A.1 show considerable variations in both MFI coverage and informal interest rates. The average informal interest rate in our sample villages is about 19 percent. This might seem low when compared to some of the estimates reported for informal interest rates in South

¹⁷ Households meeting any of the following three conditions were included in the survey: households should have monthly income of Tk. 1,500 or below, or are dependent on day-labor, or have less than 50 decimal of land.

¹⁸ The household level dataset available to us does not contain the interest rate information on informal loans.

¹⁹ There is however no village which reported an informal interest rate between above 120 percent and below 180 percent.

²⁰ The questionnaire clearly asked about moneylender interest rate (“Mohajoni Rin” in Bengali). So it is highly unlikely, if not impossible, that the households confused moneylender loans with loans from friends and family.

Asian countries for earlier periods.²¹ However, it is comparable to the recent estimate for West Bengal reported by Maitra et al. (2013) (25 percent average). It is important to appreciate that the extremely high moneylender interest rates reported in the press and many earlier studies refer primarily to short-term consumption loans taken to tide over a few weeks or months during the lean season.²² We also divide villages into quartiles in terms of MFI coverage rate. The average interest rates are comparable across the three lower quartiles, but rise to 27 percent for the topmost quartile. Note that the moneylenders charge interest on loans at a flat rate, and thus the effective interest rate is much higher when the declining balance over time is taken into account; a 27 percent flat rate is approximately equal to a 60 percent effective rate, assuming that the repayment schedule is similar to a standard MFI loan product.²³ As is widely discussed in the microcredit literature, MFIs also calculate flat rate interest and thus the rates are comparable to the moneylender interest rates. The average interest rate charged by MFIs in Bangladesh has been around 15 percent (flat rate) in recent years, according to CGAP. Estimates based on data from Credit and Development Forum for the year 2000 show that 80 percent of MFIs in Bangladesh charge 11-15 percent interest rate, and about 1 percent charges more than 20 percent (Rahman (2003)). Starting from July 2004, the wholesale microcredit fund provider PKSF capped the interest rate at 12.5 percent flat.

The average MFI coverage rate is about 42 percent in our sample of villages (Table A.1) which is comparable to coverage rate from our panel data (38 percent). According to the Household Income and Expenditure Survey (HIES) 2010, about 45 percent of households with less than an acre of land in the Rangpur division covering areas included in our sample are active borrowers from MFIs. The summary statistics for all other variables used in the regression are also reported in Table A.1.

(2.4) PRELIMINARY RESULTS

We start with the simplest specification where the moneylender interest rate is regressed on the MFI coverage dummy ($D=1$ if coverage in a village more than the mean coverage rate) without any controls. The OLS estimate, reported in column (1) of Table 1, shows a statistically significant and positive correlation. This positive effect, however, could result from common unobserved village characteristics. If better infrastructure and higher productivity of a village lead to both higher informal

²¹ According to one estimate reported in late eighties, the average interest rate charged by moneylenders was 51.86 percent in rural India (Dasgupta, 1989); Aleem (1993) reports an average lending rate of 78.5 percent in Pakistan. For a summary of the evidence on informal interest rates in developing countries see Banerjee (2003).

²² It is not uncommon to have 25-50 percent interest rate for a consumption loan for a month, which becomes extremely high interest rates when annualized. Most of the moneylender interest rates reported in the literature are annualized rates on short term consumption loans.

²³ Note, however, that it assumes that the repayment schedule is enforced strictly, which is unrealistic, for both the moneylender loans and MFI loans.

interest rate and better coverage of MFIs, then one would expect this correlation to weaken when we add controls for village productivity and infrastructure.

In the next specification, we add several controls for village productivity and risk characteristics which can also potentially affect MFI placement. Access to markets and other services is measured by average distance to bazar (market), bus stop and secondary school. Distance to a formal bank branch is introduced to capture potential competition from and linkages to the formal financial sector (Bell (1993)). Irrigation increases productivity and reduces risk of agricultural production, affecting both risk and returns in the credit market. Accordingly, we include percentage of households using irrigation as a control. We also include the number of households surveyed in a village as a scale variable. Vulnerable Group Development (VGD) is a major public safety net program targeting the poor in Bangladesh; many NGOs also use the VGD cards as an indicator of moderate poverty. For example, the BRAC excludes a household from its ultra-poor program (CFPR/TUP) if it has a VGD card. We use percentage of households with VGD cards as an indicator of moderate poverty in the village.²⁴ Land ownership is used by most of the MFIs as a salient selection criterion. While many MFIs including BRAC, Grameen Bank, and BRDB in principle lend only to households owning less than 50 decimal of land, mis-targeting due to both type 1 and type 2 errors is not uncommon. In particular, the evidence indicates that landless (owning less than 10 decimal of land) are largely excluded from the standard MFI lending programs. Thus the landless constitutes an important clientele of money lenders. We include the percentage of landless (less than 10 decimal) in the village to capture this effect. When these controls are added to the specification, the results (column 2) indicate a much *larger* effect of MFI coverage in the interest rate regression. In columns (3) and (4), we add district and upazilla fixed effects as catch-all controls for time-invariant unobserved village heterogeneity respectively. The coefficient of MFI coverage becomes slightly larger in column (4) compared with column (1). Both estimates (columns (3) and (4)) are statistically significant at the 1 percent level. Instead of weakening, the partial correlation between informal interest rate and MFI coverage has become numerically and statistically more significant when village productivity controls are added. This suggests that, in our application, MFI location choices are driven largely by poverty alleviation objectives, and thus OLS coefficients are likely to be biased downward.

The OLS regressions in Table 1 (columns (2) and (3)) identify a number of salient correlates of moneylender interest rates. Interest rates are lower in villages with higher irrigation coverage. More irrigation means lower risk and higher productivity (through green revolution varieties). Though higher productivity may allow moneylenders in a segmented market to increase interest rates, the OLS results suggest that the lower risk premium predominates over the productivity effect. Interest rates are higher in

²⁴ We emphasize again here that we are using VGD card instead of a village level “poverty line” to define the extent of moderate poverty, because the MFI loan officers do not rely on village level poverty line estimates (if available).

more isolated villages (far from market centers). As the market segmentation is likely to be more severe in remote villages, moneylenders can, *ceteris paribus*, extract more rent by charging higher interest rates. Interest rates are also higher in poorer villages, which may partly reflect higher risk premium, and is lower in places where moneylenders face greater competition from better access to formal banks.

The last three columns in Table (1) report estimates from matching and the two propensity score reweighting estimators: IPW and MB. The confidence intervals for IPW and MB are generated using bootstrapping procedure with 250 replications, following Millimet and Tchernis (forthcoming). The matching estimate (Caliper with a radius of 0.25) is 8.185, larger than the OLS estimate in column (4), 6.054.²⁵ The IPW estimate is marginally larger in magnitude than the matching estimate for comparable specifications, and the MB estimate is even larger. In fact, the lower cut-off estimates of 95 percent confidence intervals for IPW and MB are larger in magnitudes than the point estimate from OLS in column (1). Recall that matching and IPW reduces the bias in OLS estimate by making the treatment and comparison groups more comparable, and the MB estimator minimizes the bias due to the failure of CIA (possibly due to dynamic learning effects) in the IPW by trimming the sample around the bias minimizing propensity score. The magnitudes of the estimates, i.e., $MB > IPW > \text{Matching} > OLS$, strengthens substantially the argument that the direction of omitted variables bias is *downward*. The results in Table (1) thus suggest strongly that the effect of MFI coverage on moneylender interest rate is most likely to be positive and significant in magnitude.

(2.5) ESTIMATES FROM HETEROSKEDASTICITY BASED IDENTIFICATION

The specification of the estimating equation used for the Klein and Vella (2009a) approach is the same as in column (4) in Table 1. The implementation of the K-V estimator involves the following steps. First, a heteroskedastic probit is estimated to generate the predicted probability of participation in MFI programs. For heteroskedastic probit regression, we follow Farre et al. (2012, 2013) and assume that the heteroskedasticity function $S_v(\hat{X}'_i\pi)$ has the following parametric form due to Harvey (1976):

$$S_v(\hat{X}'_i\pi) = e^{-(\hat{X}'_i\pi)}$$

Then the predicted probability from heteroskedastic probit model is used as an instrument for the MFI coverage dummy. Since the standard terminology uses “first stage regression” to denote the first stage of a two stage least squares, we call the first step heteroskedastic probit model described above as the “zero stage”.

²⁵ The matching estimates do not vary across alternative matching algorithms including nearest neighborhood and Kernel. More extensive matching estimates are available from the authors.

We start the discussion with probit estimation of the treatment equation (2). The results in column (1) of Table 2 show that the probability of a higher coverage rate (more than the mean coverage which is 42 percent) correlates significantly with the percentage of households using irrigation, the distance to markets and facilities, the percentage of households with VGD cards, and the percentage of functionally landless households. MFI coverage rate is positively correlated with the percentage of households with irrigation. This is expected when the repayment rate is important to MFIs. A stable source of income is needed to ensure that household can meet the rigid repayment schedule which starts after a few weeks of the loan disbursement. Since productivity (and thus average income) is higher in a village with more irrigation (green revolution) and income variability is lower because of less dependence on rainfall, the repayment objective implies that more MFIs would locate in such a village. Thus the proportion of households that are MFI members would increase with the irrigation in a village. The coefficient of distance to markets and other facilities is negative implying that MFI coverage is higher near markets. This is expected as returns to investment and income tend to be higher for households located closer to the market centers (Emran and Hou (2013)). Mallick and Nabin (2013) also report similar evidence on the preference of MFIs in Bangladesh to locate in villages near markets. The MFI coverage is higher in villages with greater percentage of households with VGD card. This positive partial correlation is indicative of poverty targeting in the location choice of MFIs, as reported by Salim (2011). Finally, MFI coverage rate is lower in villages with higher proportion of functionally landless households. Emran et al. (forthcoming), Rahman (2003) and Zeller et al. (2001) also report that though MFIs target their lending to poor households (a common land cut-off is 50 decimal)²⁶, the ultra-poor landless households have by and large not been reached by them.

Column (2) of Table 2 reports the estimates of sources of heteroskedasticity when we assume that all of the explanatory variables in the treatment equation may potentially contribute to heteroskedasticity of its residual, i.e., $\hat{X}_i = X_i$ in equation (2) above. The estimates in column (2) suggest two statistically significant determinants of heteroskedasticity apart from the Upazilla dummies. The residual variance increases significantly with an increase in the proportion of moderately poor households (i.e., households with VGD cards). As noted above, the MFI coverage rates are also higher in these villages (see column (1) Table 2). A village with high incidence of landlessness, on the other hand, has lower coverage rate, according to the estimates in column (1) in Table 2. Higher landlessness also results in lower variances in MFI coverage rates across villages (column (2)). These results are consistent with the model of MFI coverage discussed above that focuses on the implications of fixed costs in program placement and private information of loan officers and branch managers as important components of the error term in the

²⁶ The moderate poor are sometimes called “borderline poor”, i.e., households marginally below the poverty line. See for example, Rahman (2003).

selection equation (2) above. The log-likelihood ratio test for homoskedasticity can be rejected resoundingly at less than 1 percent significance level as reported in the lower panel of column (2).

However, when the full set of explanatory variables are included in the vector \hat{X}_i generating heteroskedasticity, it leads to non-convergence problems in the estimation of some of the regressions reported later on ‘heterogenous treatment effects’ in section (2.6) below. For the sake of comparability, we thus repeat the estimation procedure with a heteroskedastic probit model that exploits only the two most important sources of heteroskedasticity, i.e., the percentage of households with a VGD card and the percentage of landless households. The results reported in column (3) of Table 2 show that indeed both of these variables are statistically highly significant in explaining the variance of the residual term in the treatment equation. The Likelihood ratio test of the null of homoscedasticity can also be rejected unambiguously at the 1 percent significance level when only these two variables are assumed to generate heteroskedasticity.

The estimation results from heteroskedasticity based identification are reported in columns (4) and (5) of Table 2. The instrument in column (4) (denoted as KV1) is the predicted probability from a “zero stage” heteroskedastic probit model when all explanatory variables are assumed to contribute to heteroskedasticity. The instrument used in column (5) (KV2) is the predicted probability when percentage of households with VGD card and percentage of landless households are assumed to be the sources of heteroskedasticity. The heteroskedasticity based instruments have substantial strength in explaining the variations in MFI coverage across villages; the Angrist-Pischke F statistic is 119.83 in KV1 and 62.29 in KV2. Both estimates of the effect of higher MFI coverage on moneylender interest rate are positive, large in magnitudes and statistically significant at the 5 percent or less. Both estimates are larger than the corresponding MB estimate, with the estimate from KV2 (restricted set of controls in \hat{X}_i) being lower compared with that from KV1 (full set of controls in \hat{X}_i).

A comparison of the different estimates shows the following interesting pattern. The OLS estimate implies a 6 percentage point difference in informal interest rate between high and low MFI coverage areas. The MB estimate suggests a 12.5 percentage point difference between the two areas, and the conservative estimate (KV2) implies about 19 percentage point difference. The evidence thus is strong that the correlation between unobserved village productivity and MFI placement decision is negative. This is consistent with the evidence from a number of recent papers on MFI program placement in Bangladesh which find poverty targeting as an important criterion in the placement of MFI programs resulting in a negative selection bias (Salim (2011), Schroeder (2011)).

(2.6) HETEROGENEOUS EFFECTS ON MONEYLENDER INTEREST RATES

The empirical analysis so far is based on a definition of ‘high’ vs. ‘low’ coverage by MFIs that takes the mean coverage rate as the threshold. While the results based on this commonly-used threshold are interesting and informative, this is likely to be only part of the story. In this subsection, we use a number of different cut-off points in defining the ‘high’ and ‘low’ coverage rates which allow us to understand potentially heterogeneous effects of MFI penetration in village credit markets. We sort and divide the total sample of villages into four groups in terms of the MFI coverage rate. The average coverage rate in the lowest group (first quartile) is 13 percent, 34.3 percent in the second quartile, 50.7 percent in the third quartile and 70.4 percent in the fourth quartile. We define the treatment and comparison groups using different combinations of these groups. For Klein and Vella approach, the percentage of households with VGD cards and percentage of landless households are assumed to be the sources of heteroskedasticity in the treatment equation. As mentioned before, when the full set of control variables are assumed to generate heteroskedasticity in the heteroskedastic probit specification, estimation was not feasible in the first and third cases discussed below due to non-convergence.

The first exercise is motivated by the following question: when MFI activities increase moderately starting from a low base, does that influence the moneylender interest rate in any significant way? We focus on the sample from the lower half of the MFI coverage distribution, and define the lowest group (first quartile) as our comparison group and the second quartile as the treatment group. The OLS and KV estimates for this sample are reported in the first two columns of Table 3. The evidence shows that there is substantial heteroskedasticity in the treatment equation; the null hypothesis of homoscedasticity is rejected at less than 1 percent significance level. This provides confidence that the Klein and Vella (2009a) approach is suitable for estimation. The F-statistic for exclusion restriction on the instrument derived from the heteroskedastic probit is 38.5, which substantially exceeds the rule of thumb F-statistic of 10. The signs of both OLS and KV estimates are positive, but the magnitudes are small relative to the estimates in Tables 1 and 2. Perhaps, more importantly, none of the estimates are statistically significant even at the 20 percent level. This evidence suggests no significant impact of a moderate increase in MFI coverage on moneylender interest rate when the initial coverage rates are low.

For the next exercise, we take the third quartile as our treatment group, and use two alternative comparison groups. First, we take the first quartile as the comparison group. The results are reported in columns (3) and (4) in Table 3. The OLS and KV estimates contradict each other, and both the estimates are not significant at the 10 percent level. The second comparison group consists of the first and second quartiles, implying that the comparison group is same as that in the empirical analysis reported earlier in Tables 1 and 2. The OLS and KV estimates are reported in columns (5) and (6) in Table 3 respectively.

The diagnostic test shows that heteroskedasticity in the residuals of the treatment equation is not strong, which leads to low explanatory power of the instrument (the Angrist-Pischke F is 8.29, lower than the rule-of-thumb threshold of 10). This raises concerns that the estimates from this specification may not be reliable. To avoid weak instrument bias, we thus report results from an alternative specification that includes the full set of control variables as sources of heteroskedasticity; the estimation results are reported in column (7). The LR test of the null of homoskedasticity in this case is rejected resoundingly, and the instrument is also not weak (the Angrist-Pischke F statistic is 81.65). A comparison of columns (6) and (7) reveals that the estimate in column (6) may not be reliable. However, the conclusion does not depend on the specification; the results in columns (6) and (7) both show no statistically significant effect of higher MFI coverage on moneylender interest rate. The results on the third quartile as the treatment group suggest that the positive effects of MFI penetration on moneylender interest rates reported earlier in Tables (1) and (2) are likely to be driven by the fact that a perceptible effect on the informal interest rate is observed only when MFI activities cover a substantial proportion of the households in a village. This plausible conjecture is validated by the results reported in the last two columns of Table 3.

For the estimates reported in the last two columns (Columns (8) and (9)), we again take the first and second quartiles as the comparison group, but the fourth quartile is the treatment group. The effects of MFI coverage are positive and large in magnitudes in both the OLS and KV regressions. The coefficients are statistically significant at the 1 percent level. Both of these estimates are larger than those reported in Tables 1 (column 4) and Table 2 (column 4). The KV estimate indicates a large effect of higher MFI coverage on moneylender interest rate (32 percentage point higher).

(3) MFI MEMBERSHIP AND HOUSEHOLD BORROWING FROM INFORMAL SOURCES

As discussed in details before, a higher moneylender interest rate following the spread of MFI programs in a village credit market is consistent with alternative hypotheses regarding the household borrowing. To distinguish between these alternative explanations, in this section we provide an analysis of household's borrowing from informal sources including moneylenders. The focus of the analysis is on the question whether MFI membership in fact increases the probability that a household borrows from informal sources, even though it did not borrow from them before, as argued by the critics of microcredit. We take advantage of household level panel data for the empirical analysis. We also shed light on the average informal loan size of the MFI members compared with non-MFI members.

(3.1) IDENTIFICATION ISSUES AND EMPIRICAL STRATEGY

Estimation of the effects of MFI membership on the propensity to borrow from informal sources faces challenges arising from household self-selection, MFI placement and screening choices. For example, households in a village may participate more in MFI programs and also take more loans from the moneylenders, both driven by higher aggregate demand for credit due to higher productivity potential in that village. Selection bias can also be due to unobserved household characteristics, as the households that participate and that do not may be systematically different. Two of the salient unobserved household characteristics in the context of our analysis are entrepreneurial ability and risk preference. According to the standard models of occupational choice (Kanbur (1979), Kihlstrom and Laffont (1979)), less risk-averse and high ability households would choose to experiment with new economic activities such as non-farm microenterprises. Also, a household with higher entrepreneurial ability is more likely to join the MFI. Households with higher ability and risk preference would thus need more loans from the moneylender, especially if the investment projects are indivisible. The fact that it is impossible to find reliable information on household ability and preference heterogeneity implies that the OLS estimates are likely to suffer from omitted variables bias. For example, we do not have good measures of ability and it is subsumed in the error term, and the omitted ability can create a spurious positive effect of MFI membership on the probability of moneylender loans taken by the households. However, note that the direction of bias from unobserved heterogeneity cannot be pinned down from a priori theoretical reasoning alone. For example, omitted ability heterogeneity can instead result in a negative bias if high ability reduces the probability of joining an MFI because the outside option is higher (for example, higher educated women becoming teacher in the village school).

To deal with the biases resulting from MFI placement and selection of households into MFI membership, we take advantage of a two-round panel data that span eight years, from 2000 to 2008. We implement household fixed effects in a difference-in-difference (DID) framework. Consider the following DID specification:

$$B_{it} = \theta_0 + \theta_1 d_{08} + \theta_2 T_i + \theta_3 (d_{08} * T_i) + e_{it} \quad (5)$$

Where T_i is the treatment dummy which takes on the value of 1 if household i is an MFI member in the year 2008, but was not a member in the initial survey year 2000, B_{it} is a binary variable which takes the value of unity if household i borrowed from informal sources in 2008, but did not borrow in 2000, d_{08} is a dummy that equals 1 for 2008, and e_{it} is the residual term. This specification exploits household fixed effects in a DID framework by defining the treatment and outcome variables appropriately. It effectively differences out the time invariant household characteristics (ability and risk aversion); it also wipes out the effect of time invariant village characteristics that may have affected MFI placement decisions.

However, one may still worry about time varying unobservables that could potentially bias the estimates; perhaps the most important time-varying factor in our context is dynamic learning effects that vary across households.²⁷ For example, ability to learn, and deal with “disequilibria” may depend on the education level and experience as emphasized by Schultz (1975). We thus include a set of household characteristics from the 2000 round of the survey including the household head’s education and age (as a proxy for experience) to allow for differential learning across households. The specification thus becomes:

$$B_{it} = \theta_0 + \theta_1 d_{08} + \theta_2 T_i + \theta_3 (d_{08} * T_i) + X_{00,i} \Pi + e_{it} \quad (6)$$

Where $X_{00,i}$ is a vector of household characteristics from the 2000 round of the panel, thus determined prior to the treatment. Note that our treatment group consists of all of the households that joined MFI programs in any year after 2000 and before the second round survey in 2008.

We also provide evidence from an approach that combines the DID approach with matching in the spirit of Heckman et al. (1998) (in addition to household fixed effects). The combination of matching with DID is called MDID by Blundell and Costa-Dias (2011). The MDID-FE approach utilized here matches treatment and comparison groups on the basis of pre-intervention characteristics. Matching can improve upon the linear conditional DID-FE model in equation (6) above in two ways: (i) it allows for nonlinear effects of the pre-treatment observable characteristics in the DID-FE model which would be able to capture the dynamic learning effects more faithfully without imposing any functional form assumption and (ii) it imposes the common support condition. In addition to a standard matching estimator, we also use the MB estimator in the implementation of the MDID approach in a household fixed effect model (henceforth called MBDID-FE). As noted earlier, the MB estimator minimizes the bias due to potential failure of conditional independence assumption. As before, we assume the radius of the neighborhood to be 0.25 which means that at least 25 percent of the both the treatment and control groups have a propensity score in this interval used in the estimation of causal effect.²⁸

The progressively richer and more flexible empirical models from DID-FE to MDID-FE to MBDID-FE allow us to understand the sensitivity of the estimates due to violation of the CIA, possibly because of dynamic learning effects. It is important to appreciate that if the main sources of unobserved heterogeneity are innate entrepreneurial ability and attitude toward risks which are arguably time-invariant, then the estimates should not vary substantially across these alternative empirical models. This provides a way to gauge the importance of unobserved time-varying factors in our application.

²⁷ Note, however, that this requires that the households are aware of their differential learning capacity and estimate it with reasonable accuracy *before* they apply for the MFI loans. Otherwise, such learning differences may affect the decision to take informal loans conditional on becoming an MFI member, but would not affect the self-selection into MFI membership.

²⁸ Note also that the heteroskedasticity based IV estimator is not applicable here, because the dependent variable is binary.

For implementation of the above discussed empirical strategy, we use alternative comparison groups. We exclude the households which were members of MFIs in both years from our sample, because no pretreatment benchmark is available for them. There are two groups who can serve as comparison groups: households which had not been members of MFI on both survey years (termed as “never member”) and households who were members in 2000 but not in 2008 (termed as “drop-outs”). The drop-outs are considered by many to be more comparable to the new members as both of these groups are MFI clients. We also put together the ‘never members’ with the ‘drop-outs’ as an additional comparison group, as failure to include the drop-outs may overestimate the effects of MFI membership on household outcomes (Alexander-Tedeschi and Karlan (2009)).

(3.2) DATA

The household level panel data for two rounds (2000 and 2008) from the BIDS-BRAC surveys are used for our analysis. These two rounds of the surveys have complete information on 1599 households. The sample used for estimation is however a bit smaller (1365), as we exclude the households (234) who had been MFI members in both survey years and thus lack observations on pre-treatment period(s). Out of the sample of 1365 households, 376 households are new members, 142 are drop-outs and rest (844) were never member in MFI institutions. The MFI participation rate in 2008 is 38 percent which is consistent with evidence from representative national surveys such as Household Income and Expenditure Survey 2010 (According to HIES 2010, MFI participation rate in rural Bangladesh is about 30 percent). In the full sample, about 7.11 percent (97) households are new borrowers from the informal sources in 2008. About 4 percent of new MFI members borrow from informal sources compared with 8.3 percent among non-members.

(3.3) EMPIRICAL RESULTS

Table 4 reports the estimation results for the effects of MFI membership on propensity to borrow from informal sources. The upper panel shows the results when the comparison group is defined to include only those who have not been MFI members in both survey years. The comparison group in middle panel consists of drop-outs who were MFI members in 2000 but not in 2008. The comparison group in the final panel combines both the drop-outs and never members. We begin by presenting the DID-FE estimate of the effect of MFI membership which is reported in column (1) of Table 4. This specification (equation 5) does not include any household or region level controls. The estimates in column 1 show that the coefficient of ‘new’ membership in MFIs has a negative sign and is statistically significant at the 1 percent level regardless of the ways comparison groups are defined. The magnitude of

the coefficient is larger when drop-outs are taken as the comparison group compared with the case where “never members” are the comparison group. These DID-FE estimates suggest a significant decline (0.04-0.06) in the propensity to borrow from informal sources by the new MFI members.

To check the sensitivity of the DID-FE estimates when we allow for time-varying effects of household and region characteristics, we estimate the specification in equation (6). Column (2) reports the results when household characteristics in 2000 are added and column (3) when both household and region characteristics in 2000 are included as explanatory variables. The household level variables included are log of household head’s age, a dummy indicating whether the head has above primary level education, total owned and total cultivable land, number of household members self-employed in agriculture, and household size. To control for region-specific effect, we include a dummy indicating the poorer region in the country (three divisions in the north-west and south). We perform t-tests of differences in means of these characteristics between treatment group and different comparison groups. The results (not reported here) indicate that ‘never member’ comparison group consists of households whose head are older and which are more agricultural (more land, more members employed in agriculture). There is no significant difference in education, household size or religion between these two groups. In the case of ‘drop-out’ comparison group, there is statistically significant difference in mean only for household head’s age and to some extent for the number of members self-employed in agriculture. If household-level heterogeneity has time-varying effects, then one would expect DID-FE estimates to change significantly when household level controls (pretreatment) are added to the regression. The estimates in column (2) show a slight increase in the magnitude of the treatment coefficients for “never member” and “both drop-out and never member” comparison groups, and a slight decline for “drop-out” comparison group. We find changes in the same directions when region dummy is added in the set of controls (column (3)). However, none of the estimates are statistically or numerically significantly different from those reported in column 1. This can be interpreted as suggestive evidence that probably the most important sources of selection bias in our application are in fact time-invariant.

To probe the issue of time-varying omitted variables bias in more depth, we report estimates that combine the DID-FE with two alternative matching estimators. The results from the MDID-FE estimator suggested by Heckman et al (1998) are reported in column (4) of Table 4. Matching is done using pretreatment (in other words 2000 survey) household and region characteristics discussed earlier.²⁹ The estimate in the case of drop-out control (column (4), middle panel) is slightly smaller in absolute magnitude compared with that in column (2) but they are not statistically significantly different. All other estimates in column (4) (topmost and lowest panels) are nearly indistinguishable from those in column

²⁹ We emphasize here that the central conclusions of this paper do not depend on the exact set of variables used as controls or for matching.

(1). The final column in Table 4 reports the results from the MBDID-FE approach discussed before which minimizes the bias due to the violation of the CIA arising from non-parallel trends in the augmented DID-FE model, which can happen if dynamic learning effects are not adequately captured by the pretreatment household characteristics and regional dummy. The estimates in column (5) are all larger in absolute magnitude, but they are not statistically significantly different from those reported in rest of the columns in Table 4. The evidence from the MB-DID-FE approach thus provides strong support to the conclusion that the main sources of selection bias are time-invariant factors such as innate entrepreneurial ability and risk aversion, and thus time varying unobservables do not constitute a major threat to internal validity of the DID-FE estimates.

As an additional robustness check, we redo the analysis for a restricted sample that excludes any household with land ownership more than one acre. The idea behind this exercise is to focus on the households who are collateral poor and thus are likely to be excluded from the formal credit market. These are also the target population of most of the MFI programs. The results are reported in Table 5. The estimates in Table 5 confirm the conclusion that once a household becomes MFI member it is less likely to borrow from the informal sources.

The estimates in Tables 4 and 5 provide robust evidence that the propensity to borrow from informal sources *declines* significantly as households join into MFI programs. Given the average propensity to borrow from informal sources is about 7.1 percent, the most conservative estimates in Table 4 imply more than halving of propensity to borrow from informal sources among new members of MFIs. The results thus contradict the argument by many critics of MFIs that they do not help the households break free from the “clutches” of moneylenders.

(3.4) LOAN SIZE AND MARKET SHARE OF INFORMAL CREDIT

A simple comparison of borrowing rates between 2000 and 2008 indicates that borrowing from informal sources declined substantially from 12.5 percent in 2000 to 8.8 percent 2008. Tables 4 provides robust evidence of a negative and significant (numerically and statistically) effect of the ‘new’ MFI membership (the households that became members after 2000) on the propensity to borrow from informal sources. While the number of households borrowing from informal sources has declined in general and among new MFI members in particular, an increase in informal interest rate is still possible if loan sizes of the few who are still borrowing from informal sources have gone up sufficiently. If, on the other hand, the market share of moneylenders (and family and friends) in total credit to households has gone down, then that would provide credible evidence against increasing indebtedness of the left-out households due to MFI penetration.

To provide some suggestive evidence on the changes in loan sizes and market shares over time, we rely on the panel dataset. The number of households who reported borrowing from informal sources in either of the two survey years is rather small (189 in 2000 and 134 in 2008). Thus the sample size for an analysis of the loan portfolio of the households that borrow from informal sources is rather small and a formal econometric analysis of loan size variations across these households is not possible. A closer look at the data reveals some obvious coding mistakes for the loan size data, leading to very large outliers in the amount of loans. For instance, the largest borrower in 2008 borrowed some 1.05 million taka, but it is a household with only 0.14 hectare of land, less than primary education for its head and with only one worker who is self-employed in agriculture. To avoid undue influence of dubious outliers, we restrict our analysis to loan amounts of Taka 50,000 or less, thus dropping of about 4.4 percent of the sample. The proportions of households which had not been MFI members in both years (“never member”) in both full and restricted samples are similar to each other. Note that focusing on the restricted sample may also be desirable because this is indeed the main clientele of MFI lenders. We also performed some robustness checks by restricting our sample to loan amount of Taka 100,000 or less. Overall results reported here remain unaffected. Loan outstanding numbers for both years are deflated using the consumer price index with base year 2005.

Figure 1 plots the average sizes of loans from different sources for both years. The loan size for each category in each year is estimated from data on households which reported positive borrowing. The average loan sizes are substantially higher for MFI loans compared with informal loans in both years. While average loan sizes have increased for both MFIs and informal sources, it declined in the case of bank loans. Even with somewhat larger increase, average size of informal loan is still lower than that of MFI loans in 2008 (Tk. 8,073 vs. Tk. 8,681).

Is the increase in average size of informal loan sufficient to more than offset the decline in the propensity to borrow from informal sources between 2000 and 2008? To answer this question, we report in the upper panel of Table 6 the average loan sizes when households with no loans are also included in the sample. Average loan size in this case thus incorporate any change in the borrowing rate from each source. For the full sample, the average size of informal loan in 2008 is 38 percent lower than that in 2000. Most dramatic decline in loan sizes happened for the households that became member of MFI after 2000 (“new members”, 22 percent of sample). These households were not member of MFI in 2000, and borrowed about Taka 1245 from informal sources in that year. After becoming member, their borrowing from informal sources declined to Taka 251 in 2008. Even for households which were not members of MFIs in either of the years (“never members”, 52 percent of the sample), the average size of informal loan declined from Tk. 909 in 2000 to Tk. 721 in 2008. The decline in loan size is smaller only for drop-outs who were member in 2000 but not in 2008 (9.9 percent of sample).

Household borrowing data are used to define the relative market shares of different sources of loans for both years. The market shares are plotted in Figure 2. In 2000, 47 percent of total credit to households came from MFIs, 27 percent from formal banks and 26 percent from informal sources. The market shares have changed dramatically by 2008, with MFIs accounting for 72 percent of total credit. Shares of informal sources halved to only 13 percent, and bank's share fell to 15 percent. In terms of absolute volume of loans, total volume of MFI loans nearly doubled between 2000 and 2008 while it declined for both bank loans and informal loans. In the case of informal loan, its level in 2008 was about 62 percent of its 2000 level. We find similar trends in market shares if we restricted our sample to all households with Tk. 100,000 or less loan outstanding. The evidence thus shows clearly that total lending coming from informal sources has declined in both absolute and relative terms between 2000 and 2008. The MFIs have driven not only informal lenders out of rural credit markets but also largely filled the gap left by withdrawal of public banks from rural areas.³⁰

CONCLUSIONS

Using two survey data sets from Bangladesh, we provide evidence on the effects of microfinance penetration into the village credit market, focusing on the effects on moneylender interest rate and household borrowing from informal sources. The implications of MFIs for rural credit market have been a topic of intense debate among practitioners and policy makers, with sharply opposing views. However, a careful empirical analysis of the effects of the spread of MFIs on moneylender interest rate and household informal borrowing is lacking in the literature.

We carefully consider the possible biases that can result from non-random program placement by MFIs and self-selection by households. It is now widely appreciated that it is extremely difficult, if not impossible, to find credible exclusion restrictions to solve identification challenges in the context of microfinance programs. It may also not be feasible to analyze the long-run general equilibrium effects of MFI penetration into rural credit markets by designing randomized interventions. To address selection biases, we develop an empirical approach that takes advantage of recent advances in econometrics that do not rely on exclusion restrictions required in the standard instrumental variables strategy. In particular, we implement the minimum biased IPW estimator proposed by Millimet and Tschernis (forthcoming) and heteroskedasticity based identification approach due to Kelin and Vella (2009). For the analysis of household borrowing from informal sources, we take advantage of panel data and implement a fixed

³⁰ Direct evidence on the riskiness of MFI and informal borrowers is not available in any of the datasets on Bangladesh. Moreover, as noted before, sample size with positive informal borrowing is too small to conduct any meaningful empirical analysis.

effect difference-in-difference approach and combine it with alternative matching and propensity score reweighting estimators.

The empirical evidence on the effects of MFIs on moneylender interest rates based on an exceptionally large cross section data set with almost 800 village shows that moneylender interest rates increase in response to MFI penetration into the village credit markets. The effect is however heterogeneous; at low levels of MFI coverage, there does not seem to be any perceptible impact, and the effect is strong for the villages in the top quartile of coverage. The evidence based on the panel data demonstrates clearly that a household's propensity to borrow from informal sources declines significantly once it becomes member of an MFI, and that the total volume of credit from informal sources (and formal banks) has also decreased substantially in both absolute and relative terms. The evidence on the declining importance of informal sources in rural credit market along with higher informal interest rates contradicts some of the widely held perceptions among contending camps of practitioners. While our results do not support the "Yunus view" that MFI competition reduces informal interest rates, the evidence also rejects the claim by the critics that MFIs cause increased reliance on informal loans among its borrowers due, for example, to rigid repayment schedules and indivisibility of investment projects. When taken together, the evidence on interest rates and household borrowing is more consistent with cream skimming and fixed costs explanations. MFIs poach away better quality borrowers from informal markets leaving relatively risky ones to be served by the moneylenders. High risk borrowers for informal market translate into higher risk premium in the interest rate. The higher interest could also result if moneylenders have to incur fixed costs to collect information on the credit worthiness of borrowers. A shrinking borrower base in that case implies higher per unit fixed cost and hence higher interest rates.

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Table 1: Informal Interest Rate and Micro Finance Coverage: OLS and Matching Results

	OLS			Matching	IPW	MB	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Dummy for High MFI Coverage	5.475	8.466	8.546	6.054	8.185	8.511	12.518
	(2.92)***	(4.77)***	(4.87)***	(4.14)***	(4.04)***	(6.26)***	(5.40)***
% of functionally landless household		0.029 (0.41)	-0.041 (0.55)	-0.114 (1.54)			
% of household with irrigated land		-0.288 (7.09)***	-0.273 (6.28)***	-0.315 (6.51)***			
Distance to bank		-0.469 (1.48)	-0.612 (1.81)*	-0.385 (1.32)			
Distance to market and facilities		1.015 (2.27)**	1.005 (2.24)**	0.674 (1.82)*			
No. of survey households in the village		-0.006 (1.49)	-0.008 (1.77)*	-0.007 (1.62)			
% of households with VGD card		0.362 (5.14)***	0.383 (5.32)***	0.423 (6.09)***			
Fixed Effects	No	No	District	Upazilla	Upazilla	Upazilla	Upazilla
No. of Observations	793	793	793	793	793	793	793

* significant at 10%; ** significant at 5%; *** significant at 1%

Absolute t statistics in parentheses

Table 2: Informal Interest Rate and Micro Finance Coverage: IV Results

	MFI Coverage			Informal Interest Rate	
	Level (1)	Residual Squared (2)	(3)	KV1 (4)	KV2 (5)
Dummy for High MFI coverage in a village				25.935 (3.61)***	18.878 (2.42)**
% of household with irrigated land	0.005 (2.74)***	-0.001 (-0.166)		-0.349 (6.74)***	-0.337 (6.42)***
Distance to bank	-0.004 (0.28)	0.015 (0.458)		-0.337 (1.10)	-0.354 (1.19)
Distance to market and facilities	-0.119 (4.82)***	-0.022 (-0.641)		1.371 (3.01)***	1.124 (2.43)**
No. of survey households in the village	0.000 (0.69)	-0.001 (-1.292)		-0.008 (1.62)	-0.008 (1.65)*
% of households with VGD card	0.014 (3.25)***	0.052*** (5.094)	0.054*** (5.049)	0.332 (4.82)***	0.365 (4.98)***
% of functionally landless household	-0.011 (2.42)**	-0.019* (-1.895)	-0.017** (-2.089)	-0.038 (0.46)	-0.065 (0.81)
Upazilla Fixed Effects	Yes	Yes	No	Yes	Yes
<u>Zero Stage: Heteroskedastic Probit</u>					
LR test of homoskedasticity					
χ^2		71.18	35.33		
p-value		0.00	0.00		
First Stage of IV Regression					
Angrist-Pischke F Statistic				119.83	62.29
P-value				0.00	0.00

* significant at 10%; ** significant at 5%; *** significant at 1%
Absolute t statistics in parentheses

Table 3: Heterogeneous Effects of MFI Coverage on Informal Interest Rate

	2nd Quartile		3rd Quartile		Treatment 3rd Quartile			4th Quartile	
	OLS	IV	OLS	IV	OLS	IV	IV*	OLS	IV
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Dummy for High MFI Coverage	3.114	6.474	2.936	-5.845	2.368	19.784	5.886	9.935	32.112
	(1.45)	(1.00)	(1.61)	(0.56)	(1.68)*	(0.86)	(0.79)	(4.89)***	(3.85)***
No. of Observations	400	400			595	595	595	532	532
Control Group	1st quartile		1st quartile		1st and 2nd quartiles			1st and 2nd quartiles	
Zero Stage: Heteroskedastic Probit									
LR test of heteroskedasticity									
χ^2	19.13		6.70		3.25 41.69			39.47	
p-value	0.00		0.04		0.20 0.00			0.00	
First Stage of IV Regression									
Angrist-Pischke F Statistic	38.46		38.09		8.29 81.65			69.44	
P-value	0.00		0.00		0.00 0.00			0.00	

* significant at 10%; ** significant at 5%; *** significant at 1%

Absolute t statistics in parentheses

Table 4: MFI membership and propensity to borrow from informal sources

	DID-FE		MDID-FE	MBDID-FE	
	(1)	(2)	(3)	(4)	(5)
Control group: Never members					
MFI member	-0.041	-0.044	-0.047	-0.043	-0.065
	(2.64)***	(2.76)***	(2.97)***	(3.09)***	(2.57)***
No. of Observations	1223	1223	1223	1223	1223
Control group: Dropouts					
MFI member	-0.059	-0.054	-0.053	-0.049	-0.083
	(2.63)***	(2.39)**	(2.34)**	(1.82)*	(2.20)***
No. of Observations	521	521	521	521	521
Control group: Never members & Dropouts					
MFI member	-0.044	-0.046	-0.049	-0.044	-0.059
	(3.27)***	(2.90)***	(3.09)***	(3.32)***	(2.81)***
No. of Observations	1365	1365	1365	1365	1365
Household Controls	No	Yes	Yes	Yes	Yes
Region Controls	No	No	Yes	Yes	Yes

* significant at 10%; ** significant at 5%; *** significant at 1%

Absolute t statistics in parentheses.

Table 5: MFI membership and propensity to borrow from informal sources: Land-poor households (Less than 1 acre of agricultural land)

	DID-FE		MDID-FE	MBDID-FE	
	(1)	(2)	(3)	(4)	(5)
Control group: Never members					
MFI member	-0.045	-0.044	-0.050	-0.050	-0.061
	(2.32)**	(2.24)**	(2.50)**	(2.78)***	(1.70)*
No. of Observations	749	749	749	749	749
Control group: Dropouts					
MFI member	-0.078	-0.074	-0.074	-0.074	-0.066
	(2.72)***	(2.54)**	(2.55)**	(2.07)**	(1.39)
No. of Observations	363	363	363	363	363
Control group: Never members & Dropouts					
MFI member	-0.050	-0.051	-0.056	-0.053	-0.055
	(2.59)***	(2.55)**	(2.83)***	(3.1)***	(1.73)*
No. of Observations	842	842	842	842	842
Household Controls	No	Yes	Yes	Yes	Yes
Region Controls	No	No	Yes	Yes	Yes

* significant at 10%; ** significant at 5%; *** significant at 1%

Absolute t statistics in parentheses

Table 6: Average inflation adjusted loan size (Taka)

	Average loan size (Taka)		Ratio (2008/2000)
	2000	2008	
New member	1245	251	0.20
Always member	478	375	0.78
Drop-out member	725	669	0.92
Never member	909	721	0.79
All Households	896	555	0.62
No. of total observations	1528	1528	

Table A.1: Summary Statistics

	Mean	Standard Deviation
InM-PKSF (2006-2007) Survey (n=793)		
Moneylender Interest rate	19.10	26.42
MFI coverage rate	42.08	22.42
% of household with irrigation	62.00	29.94
Distance to bank (km)	4.53	3.95
Distance to market and facilities (km)	3.31	2.64
No. of survey households in the village	204.69	184.38
% of households with VGD card	6.43	14.55
% of functionally landless household	80.04	12.50
BIDS-BRAC Panel (2000, 2008) Survey (n=1365)		
New Borrowers in 2008	0.07	0.26
New MFI members in 2008	0.28	0.45
Log(head's age)	3.74	0.31
Heads Education above primary	0.31	0.46
No. of Agri Workers	0.79	0.81
Agri. Land owned in 2000 (ha)	0.58	1.01
Agri land cultivated in 2000 (ha)	0.41	0.71
Household size in 2000	5.14	2.27

Figure 1: Average Loan Size (inflation adjusted) from different sources

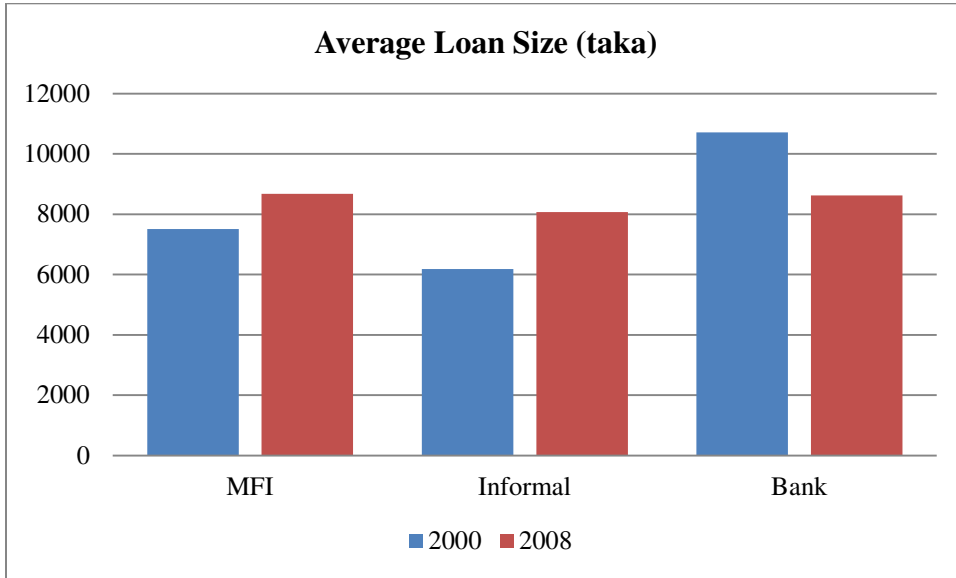


Figure 2: Sources of Rural Credit

