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## A State Level Analysis of the Status of Social Sector in India

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- 1. Introduction: It is theoretically expected that a self-organizing market-based economy would satisfy the welfare needs of the society as much as it would be able to optimally allocate the resources and generate correct prices for the same. However, a real-world economy is much more complex and imperfect. Also, it is not well understood whether such self-organization is quick (within a short period of, say, a year) or time-taking (spanning over decades or more). It is required, therefore, that the extra-market forces in general and public efforts in particular should correct the unsolicited outcome of the market-based forces. Social sector or the realm of activities that are not based on profit motive but have an alternative motive of welfare or correction of the said unsolicited imbalance have an important role to play to maintain the health of the economy and society. That is why the social sector has emerged as a significant sector and it claims a sizeable proportion of the public expenditure on regular basis. Of late, with an ever increasing concern of the government and policy makers with human development that incorporates health and education as very important components of it, development of infrastructure and services in the social sector is considered extremely important. This sector of development, therefore, claims a large public expenditure. This work is concerned with the growth of public expenditure on, and status of, social sector in India. The analysis is carried out at the state level (including the Union Territories).
- 2. Magnitude and Growth of Public Expenditure on the Social Sector: Public expenditure on social sector (SSE) exceeds Rs. 7 thousand billions (in 2012-13, Revised Budget Estimates). In Table-1(a) and Table-1(b) a scenario of increase in public expenditure on social sector is presented. The index values are computed considering 2012-13 expenditure on social sector (in the State) as 100. Data for Union Territories are not available (NA). In case of the states that were created after 1991, the data are available from the year of creation/afterward. In such cases, NA means non-applicability. In Table-2 we have presented the average (estimated) growth rate of the SSE index for different states. These growth rates (β) are estimated by fitting the regression equation  $log_{10}(SSE\ Index) = \alpha + \beta t + \epsilon$ , where t varies from the initial year to the terminal year for the state concerned. In most of the states, the initial year (under consideration) is 1990-91. However, for newly created states such as Chhattisgarh and Uttarkhand, the initial year is 2000-01 and for Jharkhand it is 2001-02. For all states the terminal year is 2012-13. A perusal of Table-2 suggests that the states such as Uttarakhand, Chhattisgarh, Bihar, Madhya Pradesh, Delhi, Punjab, Jharkhand and Odisha have  $0.937 < \beta \le$ 0.98. The states such as Haryana, West Bengal, Uttar Pradesh, Arunachal Pradesh, Kerala, Meghalaya, Gujarat, Tripura, Nagaland, Tamil Nadu and Assam have  $0.98 < \beta \le 0.99$ . Other

States, viz. Manipur, Karnataka, Mizoram, Andhra Pradesh, Goa, Himachal Pradesh, Maharashtra, Rajasthan, Sikkim and Jammu & Kashmir have  $0.99 < \beta < 0.999$ . Puducherry is the only state that exhibited decrease in public expenditure in 2012-13 over two previous years, 2010-2012.

State/Year A&N Islands	SSE* 2012- 13	1990 -		Inde	TABLE-1(a): A SCENARIO OF INCREASING PUBLIC EXPENDITURE ON SOCIAL SECTOR 1990-91 to 1999-2000  SSE* Index values considering 2012-13 SSE as 100														
	13	1990 -																	
A&N Islands			1991 -	1992 -	1993 -	1994 -	1995 -	1996 -	1997 -	1998 -	1999 -								
A&N Islands		91	92	93	94	95	96	97	98	99	2000								
	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
Andhra Pr.	561.7	4.88	5.55	6.52	6.98	7.60	9.81	11.18	12.03	15.90	15.72								
Arunachal Pr.	23.4	5.56	5.98	7.26	8.55	9.40	11.11	13.68	14.10	14.10	15.81								
Assam	171.3	5.43	6.48	6.65	8.17	8.99	10.62	9.98	11.03	12.55	15.41								
Bihar	387.5	6.14	7.92	8.10	8.85	9.08	9.81	10.35	11.28	13.81	21.52								
Chandigarh	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
Chhattisgarh	201.6	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
D&N Haveli	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
Daman & Diu	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
Delhi	155.7	0.00	0.00	0.00	2.50	7.45	8.80	10.98	13.10	14.39	15.80								
Goa	31.4	5.10	5.73	6.05	7.01	7.01	8.28	9.24	11.15	13.06	14.97								
Gujarat	392.4	5.07	5.96	6.27	7.24	8.33	9.35	10.37	12.61	16.85	19.29								
Haryana	194.9	4.00	4.00	4.93	5.59	6.67	8.72	8.36	9.39	12.67	13.19								
Himachal Pr.	73.5	5.99	6.67	7.89	8.44	9.93	11.97	13.47	16.87	21.09	23.13								
J&Kashmir	90.7	6.62	8.05	9.81	9.92	11.58	13.45	15.33	17.86	16.54	19.07								
Jharkhand	166.8	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
Karnataka	427.5	4.30	5.38	5.99	7.16	8.07	9.36	10.60	11.44	13.68	15.91								
Kerala	217.0	6.82	7.33	8.25	9.49	11.01	12.40	14.79	19.54	21.47	25.02								
Lakshadweep	0.0	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00								
Madhya Pr.	358.2	6.81	7.43	8.43	9.80	10.75	12.34	14.71	15.69	19.24	20.71								
Maharashtra	738.2	5.13	6.23	7.53	8.40	9.10	11.32	12.46	14.37	15.46	17.39								
Manipur	24.8	6.05	7.26	8.06	8.47	9.68	12.50	15.32	16.94	15.73	24.60								
Meghalaya	31.4	5.10	6.05	6.37	7.64	7.01	9.24	9.87	10.83	12.42	15.92								
Mizoram	22.9	6.55	7.42	8.73	9.17	10.48	12.66	14.85	13.97	16.59	22.27								
Nagaland	22.8	7.89	7.89	9.65	11.84	13.16	15.79	15.35	16.23	18.42	21.05								
Odisha	215.1	5.16	6.09	6.93	8.14	8.65	10.18	11.48	12.27	15.11	22.73								
Puducherry	15.0	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
Punjab	168.7	5.69	6.52	6.28	7.88	9.31	10.49	7.29	13.28	18.08	16.12								
Rajasthan	365.0	5.12	5.59	6.55	7.62	9.01	10.71	11.84	12.88	16.30	17.48								
Sikkim	18.3	3.28	3.83	4.37	4.92	5.46	8.20	9.29	10.38	13.66	13.11								
Tamil Nadu	511.2	5.83	6.71	7.69	8.31	8.90	10.05	12.15	13.01	15.94	17.33								
Tripura	36.6	7.10	7.92	7.10	8.74	10.38	11.75	14.21	16.12	18.31	21.31								
Uttar Pradesh	752.1	6.26	5.90	7.41	6.93	8.02	8.60	10.22	12.07	13.93	15.52								
Uttarakhand	92.4	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA								
W. Bengal	430.0	6.56	6.33	6.40	7.72	8.91	9.53	11.60	12.05	15.42	21.72								

\*Note: SSE = Social Sector Expenditure 2012-13 (Revised Estimates) in Rs. Billion.
Source: Reserve Bank of India: http://rbi.org.in/Scripts/PublicationsView.aspx?Id=15605

TABLE-	TABLE-1(b): A SCENARIO OF INCREASING PUBLIC EXPENDITURE ON SOCIAL SECTOR 2000-20011 to 2012-2013													
	Index values considering 2012-13 SSE as 100													
State/Year	2000-	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	
	01	- 02	- 03	- 04	- 05	- 06	- 07	- 08	- 09	- 10	11	12	-13	
A&N Islands	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
Andhra Pr.	17.82	19.37	19.90	23.80	24.60	26.53	33.20	43.56	55.97	53.91	69.66	80.83	100	
Arunachal Pr.	13.68	19.23	17.95	26.50	27.78	31.62	35.90	40.60	54.70	75.64	67.09	92.31	100	

Assam	17.98	17.75	18.86	21.66	27.90	25.98	30.47	35.38	39.46	53.47	59.78	65.32	100
Bihar	19.12	14.92	16.70	18.12	15.79	22.35	28.72	35.66	42.17	46.12	49.99	62.06	100
Chandigarh	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Chhattisgarh	4.81	12.05	13.99	16.07	18.01	21.33	28.32	34.47	44.00	57.94	58.63	73.46	100
D&N Haveli	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Daman & Diu	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Delhi	19.27	19.20	22.41	22.22	27.42	29.35	33.01	47.21	57.29	67.50	69.43	84.84	100
Goa	16.56	17.20	20.06	21.97	25.48	28.03	32.17	35.67	46.50	57.01	66.56	73.25	100
Gujarat	24.67	23.01	20.85	22.91	25.82	28.01	33.38	37.95	46.33	59.05	72.86	77.34	100
Haryana	17.39	18.88	14.42	14.47	17.96	24.32	28.73	37.66	50.33	68.55	69.98	83.48	100
Himachal Pr.	26.67	25.99	26.80	31.97	31.70	38.10	45.31	50.88	62.18	66.80	81.90	81.63	100
J&Kashmir	22.49	25.58	27.78	27.45	34.18	44.43	47.96	56.34	61.85	76.07	81.92	96.36	100
Jharkhand	0.00	22.36	29.38	25.90	30.76	36.93	44.30	47.84	59.17	60.19	73.74	64.27	100
Karnataka	17.64	17.87	17.71	19.46	22.83	27.32	33.71	41.26	47.81	58.71	67.11	75.72	100
Kerala	24.15	22.72	29.22	27.28	33.82	34.65	33.13	41.52	50.05	55.44	62.76	86.36	100
Lakshadweep	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Madhya Pr.	19.96	16.78	19.99	18.96	20.30	26.33	29.76	35.18	41.01	49.22	65.47	75.74	100
Maharashtra	20.90	20.93	21.27	25.58	27.68	32.88	38.31	40.26	49.44	64.16	72.92	82.81	100
Manipur	18.15	22.18	22.58	24.19	35.08	37.90	41.94	47.58	58.47	62.10	77.82	81.45	100
Meghalaya	18.47	17.83	18.15	20.38	23.57	24.52	27.71	33.12	38.85	44.59	55.73	74.52	100
Mizoram	22.27	23.58	24.45	28.38	28.38	31.44	34.93	41.05	50.22	64.19	69.87	71.62	100
Nagaland	25.88	23.68	25.00	28.07	27.63	35.09	39.91	46.05	49.12	51.32	69.30	70.61	100
Odisha	18.87	19.15	19.57	20.27	21.39	25.06	28.50	38.12	51.56	58.21	70.85	83.91	100
Puducherry	NA	NA	NA	NA	NA	53.33	55.33	62.00	70.67	91.33	104.00	114.67	100
Punjab	23.06	22.11	17.72	20.92	22.23	24.01	27.92	29.58	40.66	42.15	49.50	59.10	100
Rajasthan	19.78	21.18	22.00	25.29	26.96	29.92	34.47	40.22	53.23	59.12	62.44	76.30	100
Sikkim	14.21	16.94	19.13	22.40	26.23	27.32	30.05	36.07	44.81	55.19	57.92	79.23	100
Tamil Nadu	18.82	17.98	18.90	22.67	26.64	27.97	33.10	39.10	52.60	57.41	71.38	81.96	100
Tripura	24.59	26.50	26.50	26.23	30.60	30.60	33.06	38.25	45.90	59.56	59.02	73.50	100
Uttar Pr.	16.13	16.33	17.42	17.28	22.51	26.78	31.95	39.90	52.53	62.82	67.37	79.40	100
Uttarakhand	3.79	14.29	18.51	21.97	25.22	30.09	34.96	40.37	45.35	60.82	64.39	79.87	100
W. Bengal	22.37	22.28	19.67	20.95	22.63	26.60	30.56	37.65	45.28	64.42	71.07	82.81	100
Based on the da	ata availa	ble at Re	serve Ba	nk of Ind	lia: http:/	//rbi.org.	in/Script	s/Publica	ationsVie	w.aspx?l	d=15605		

TA	TABLE-2: GROWTH RATE OF INDEX OF PUBLIC EXPENDITURE IN SOCIAL SECTOR IN DIFFERENT STATES													
State/UT	β	State/UT	β	State/UT	β	State/UT	β	State/UT	β					
A&N Islands	-	D&N Haveli	-	J&Kashmir	0.996	Manipur	0.991	Rajasthan	0.995					
Andhra Pr.	0.993	Daman & Diu	-	Jharkhand	0.977	Meghalaya	0.987	Sikkim	0.995					
Arunachal Pr.	0.986	Delhi	0.969	Karnataka	0.992	Mizoram	0.992	Tamil Nadu	0.989					
Assam	0.990	Goa	0.994	Kerala	0.986	Nagaland	0.989	Tripura	0.988					
Bihar	0.960	Gujarat	0.988	Lakshadweep	-	Odisha	0.980	Uttar Pradesh	0.982					
Chandigarh	-	Haryana	0.981	Madhya Pr.	0.966	Puducherry	0.948	Uttarakhand	0.937					
Chhattisgarh	0.951	Himachal Pr.	0.994	Maharashtra	0.995	Punjab	0.969	W. Bengal	0.981					
Beta (β) may be	e conside	red a sort of grov	wth rate o	of the SSE_Index	in the rel	ationship Log <sub>10</sub> (S	SEE_Index)	$= \alpha + \beta t + \epsilon$						

**3.** Assessment of the Status of Social Sector at the State/Union Territory level: To gauze into the status of social sector in India, we have selected some indicator variables (at the state/union territory level) that represent the one or the other aspect of the social sector (Table-3). Six indicators are concerned with health. Those are: (i) Population served per Allopathic Doctor, (ii) Govt. Hospital Beds per Lakh Population, (iii) Per Capita Expenditure on Health, (iv) Infant Mortality Rate, (v) Birth Rate, and (vi) Death Rate. Together, they represent the health infrastructure, health services, resource allocation on public health and their

outcome in terms of improving the health status of the people. Likewise, six indicators are related to education: (i) Literacy, (ii) Women Enrollment in Higher Education; (iii) Men Enrollment in Higher Education;; (iv) No. of Primary Schools per 1000 Population, (v) No. of Upper Primary Schools per 1000 Population and (vi) No. of Secondary Schools per 1000 Population. Lastly, Per Capita Expenditure (Rs.) on Social Sector has been used as an omnibus measure of infrastructure, services, allocation of resources, etc.

State         PDOCT         PCBED         PCEH         IMR         BR         DR         LIT         WENHE         MENHE         PRIMSCH         UPSCH         SSCH           A&N Islands         3455         233         1347         25         15.1         4.6         86.27         18.30         18.47         54         15         12           Andhra Pr.         11421         43         410         46         17.5         7.5         67.66         6.43         12.98         72         18         15           Arunachal Pr.         3365         188         771         31         19.8         5.8         66.95         6.39         9.59         97         26         10           Assam         7854         11         471         58         22.8         8.0         73.18         3.22         6.52         100         26         12           Bihar         23174         24         173         48         27.7         6.7         63.82         3.03         7.21         44         11         3           Chandigarh         11692         225         798         22         15.0         4.1         86.43         23.43         22.30	8858 5362 15618 3706 2608 8157 6457 3902 4412
Andhra Pr.         11421         43         410         46         17.5         7.5         67.66         6.43         12.98         72         18         15           Arunachal Pr.         3365         188         771         31         19.8         5.8         66.95         6.39         9.59         97         26         10           Assam         7854         11         471         58         22.8         8.0         73.18         3.22         6.52         100         26         12           Bihar         23174         24         173         48         27.7         6.7         63.82         3.03         7.21         44         11         3           Chandigarh         11692         225         798         22         15.0         4.1         86.43         23.43         22.30         2         1         5           Chhattisgarh         19585         41         378         51         24.9         7.9         71.04         6.60         7.32         105         27         5           D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         3	5362 15618 3706 2608 8157 6457 3902
Arunachal Pr.         3365         188         771         31         19.8         5.8         66.95         6.39         9.59         97         26         10           Assam         7854         11         471         58         22.8         8.0         73.18         3.22         6.52         100         26         12           Bihar         23174         24         173         48         27.7         6.7         63.82         3.03         7.21         44         11         3           Chandigarh         11692         225         798         22         15.0         4.1         86.43         23.43         22.30         2         1         5           Chhattisgarh         19585         41         378         51         24.9         7.9         71.04         6.60         7.32         105         27         5           D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         37         25         4           Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21	15618 3706 2608 8157 6457 3902
Assam         7854         11         471         58         22.8         8.0         73.18         3.22         6.52         100         26         12           Bihar         23174         24         173         48         27.7         6.7         63.82         3.03         7.21         44         11         3           Chandigarh         11692         225         798         22         15.0         4.1         86.43         23.43         22.30         2         1         5           Chhattisgarh         19585         41         378         51         24.9         7.9         71.04         6.60         7.32         105         27         5           D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         37         25         4           Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21         10         8           Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15	3706 2608 8157 6457 3902
Bihar         23174         24         173         48         27.7         6.7         63.82         3.03         7.21         44         11         3           Chandigarh         11692         225         798         22         15.0         4.1         86.43         23.43         22.30         2         1         5           Chhattisgarh         19585         41         378         51         24.9         7.9         71.04         6.60         7.32         105         27         5           D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         37         25         4           Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21         10         8           Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15         5         3           Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71	2608 8157 6457 3902
Chandigarh         11692         225         798         22         15.0         4.1         86.43         23.43         22.30         2         1         5           Chhattisgarh         19585         41         378         51         24.9         7.9         71.04         6.60         7.32         105         27         5           D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         37         25         4           Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21         10         8           Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15         5         3           Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71         5         24           Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13	8157 6457 3902
Chhattisgarh         19585         41         378         51         24.9         7.9         71.04         6.60         7.32         105         27         5           D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         37         25         4           Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21         10         8           Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15         5         3           Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71         5         24           Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13         53         8           Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38	6457 3902
D&N Haveli         4831         87         430         38         26.1         4.6         77.65         2.35         3.12         37         25         4           Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21         10         8           Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15         5         3           Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71         5         24           Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13         53         8           Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38         9         21           Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159	3902
Daman & Diu         6231         105         405         23         18.4         4.9         87.07         1.79         2.24         21         10         8           Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15         5         3           Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71         5         24           Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13         53         8           Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38         9         21           Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159         28         19           J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93	
Delhi         3933         141         840         30         17.5         4.3         86.34         16.16         31.82         15         5         3           Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71         5         24           Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13         53         8           Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38         9         21           Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159         28         19           J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93         35         13           Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57	4412
Goa         4673         178         1149         10         13.3         6.7         87.40         10.88         10.59         71         5         24           Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13         53         8           Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38         9         21           Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159         28         19           J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93         35         13           Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57         14         4	•
Gujarat         25168         53         270         44         21.3         6.7         79.31         6.39         9.70         13         53         8           Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38         9         21           Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159         28         19           J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93         35         13           Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57         14         4	9255
Haryana         9173         32         280         48         21.8         6.5         76.64         9.09         13.50         38         9         21           Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159         28         19           J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93         35         13           Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57         14         4	15775
Himachal Pr.         1394         123         884         40         16.5         6.7         83.78         10.55         9.86         159         28         19           J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93         35         13           Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57         14         4	5284
J&Kashmir         5152         36         845         43         17.8         5.5         68.74         9.47         12.00         93         35         13           Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57         14         4	6417
Jharkhand         17487         18         328         42         25.0         6.9         67.63         4.01         8.88         57         14         4	8751
	7764
	3603
Karnataka         11933         86         419         38         18.8         7.1         75.60         6.73         9.12         45         40         13	5504
Kerala         6289         82         454         13         15.2         7.0         93.91         6.86         5.60         20         9         4	5612
Lakshadweep         2560         274         1315         25         14.7         6.4         92.28         3.78         2.06         6         31         11	7912
Madhya Pr.         17811         29         235         62         26.9         8.2         70.63         5.23         7.26         74         38         6	3737
Maharashtra         24540         28         278         28         16.7         6.3         82.91         11.11         18.47         37         23         12	5501
Manipur         3812         94         695         14         14.4         4.1         79.85         6.49         8.60         94         29         20	7421
Meghalaya         4567         106         690         55         24.1         7.8         75.48         9.84         9.09         196         36         17	7894
Mizoram         2485         128         1611         37         16.6         4.4         91.58         13.10         15.28         115         78         31	15032
Nagaland 6798 85 794 23 16.1 3.3 80.11 6.71 8.44 61 21 12	7242
Odisha         10695         37         263         61         20.1         8.5         73.45         2.38         7.88         87         28         15	4303
Puducherry         3534         284         1333         22         16.1         7.2         86.55         17.88         16.72         26         11         10	13826
Punjab         7256         40         360         34         16.2         6.8         76.68         6.33         6.36         52         10         9	3875
Rajasthan         8717         51         287         55         26.2         6.7         67.06         3.89         6.35         48         34         8	4058
Sikkim         1622         173         1446         30         17.6         5.6         82.20         11.56         16.92         82         22         15	23966
Tamil Nadu         25042         72         410         24         15.9         7.4         80.33         8.37         10.69         50         10         6	6252
Tripura         4439         66         740         27         14.3         5.0         87.75         5.57         7.84         56         12         11	
Uttar Pradesh         19409         18         293         61         27.8         7.9         69.72         4.57         7.59         58         15         2	7327
Uttarakhand         8742         84         630         38         18.9         6.2         79.63         8.73         8.29         142         35         8	7327 3027
W. Bengal 8416 58 262 31 16.3 6.2 77.08 5.41 8.20 55 2 5	

PDOCT=Population served per Allopathic Doctor; PCBED=Govt. Hospital Beds per Lakh Population; PCEH=Per Capita Expenditure on Health; IMR=Infant Mortality Rate; BR=Birth Rate; DR=Death Rate; LIT=Literacy; WENHE=Women Enrollment in Higher Education; MENHE= Men Enrollment in Higher Education; PRIMSCH=No. of Primary Schools per 1000 Population; UPSCH= No. of Upper Primary Schools per 1000 Population; SSCH= No. of Secondary Schools per 1000 Population; PCESOC=Per Capita Expenditure (Rs.) on Social Sector. Note: PCESOC data for all Union Territories are estimated by Iterated Least Absolute Deviation Estimator.

Thus, in all, we have selected thirteen indicators (variables over states and union territories). The statistics on those indicator variables are not consistently available for any recent year. In view of this, the indicators selected by us pertain to the period 2008-2011, but not consistently for any particular year in this period.

4. Construction of Composite Indices: A composite index is almost always obtained as a weighted mean of the indicator variables or a suitable order-preserving function of the latter. Therefore, it is a matter of utmost importance to discuss as to the assignment of weights, the choice of suitability of the function that transforms the original indicator variables into their images and the choice of norm that is used for computing the mean. It may be noted that various types of mean (such as the arithmetic mean, the geometric mean, the harmonic mean, etc.) are only the special cases of the generalized mean (Hölder mean) for different values of the exponent, p, in the general formula  $\overline{x}_p = \left(\sum_{i=1}^n w_i x^p\right)^{1/p}$ ;  $\sum_{i=1}^n w_i = 1$ ;  $-\infty . In particular,$  $\overline{x}_{-1}$ ,  $\overline{x}_{0}$  and  $\overline{x}_{1}$  are harmonic, geometric and arithmetic means, respectively. As to transformation of the original variables, there could be many possible choices. Using the variables in their original form may be considered as an identity transformation where x = x = I(x). However, if some indicator variables are increasing exponentially (or say, logarithmically) vis-à-vis increase in other variables, it may be advisable to transform them suitably. Alternatively, the variables may be transformed to their ranking scores that preserves the order but ignores the magnitude of increase (or decrease). As to assignment of weights, there are several alternatives. In an extreme case, weights may be assigned subjectively, possibly based on the judgment of the analyst, which may rely on experience, purpose of analysis, or, the opinion of experts. Alternatively, quantity of a surrogate measure may be used for the assignment of weights to the indicator variables. For example, in constructing the consumers' price index, proportions of expenditure are used as weights to the prices of different consumption items. On the other extreme, weights are computed from the dataset (indicator variables or their images) itself and no subjective judgment or extraneous information is used. These weights are proportional to the measure of concordance between the composite index and the indicator variables. For computation of weights from the dataset itself, the technique of Principal Component Analysis is used quite frequently. Of late, Pena's method of construction of composite index is gaining popularity. Pena's method obtains intrinsic weights (derived from the dataset itself) by applying multiple regression method on data repeatedly.

The conventional Principal Component Analysis (PCA) constructs the composite index (z) from the indicator variables such that  $\sum_{j=1}^{m} r^2(z,x_j)$ ;  $z_i = \sum_{j=1}^{m} w_j x_{ij}$  is maximized. The weights ( $w_j$ ) are determined to this effect and the squared Pearsonian coefficient of correlation ( $r^2(z,x_j)$ )

between z and the  $j^{th}$  indicator variable,  $x_j$ , is used as the measure of concordance. An issue remains, however, as to the choice of the measure of correlation as well as the choice of exponent (i.e. whether absolute or squared coefficient of correlation should be the measure of concordance and whether the Pearsonian coefficient of correlation should be used). This amounts to obtaining the composite index (z) by maximization of  $\sum_{j=1}^m \left| \rho(z,x_j) \right|^p$ , where  $\rho$  is a measure of any non-Pearsonian correlation and p is the exponent relating to norm (Mishra, 2009a; 2009b). Such an index may be solicited mainly because it is well known that the Pearsonian coefficient of correlation is a measure of linear dependence and it is prone to be pulled by extreme values (and outliers) in the dataset. Further, it is a measure that fits well only to the Euclidean space. Squaring of such a measure to obtain weights further aggravates its sensitivity to nonlinearity and extreme values. Therefore, other measures of correlation such as signum correlation, rank correlation, Kendall's tau, absolute correlation (Bradley, 1985), Shevlyakov's correlation (Shevlyakov, 1997), Brownian correlation (Székely and Rizzo, 2009), etc. might be considered for measuring the degree of concordance between the composite index and the indicator variables.

**5. Composite Indices of the Status of Social Sector**: In this study, we do not have any strong basis to obtain weights (for different indicator variables) subjectively. Nor are we equipped with enough information so as to obtain weights by using some extraneous criterion. Therefore, we must derive weights intrinsically. We have experimented with a number of variants of the PCA that use different measures of correlation. Optimization has been done with the Host-Parasite Co-Evolutionary Algorithm (Mishra, 2013). We also have used the Pena's method. We have compared the composite indices obtained by different methods and finally chosen one of them on the basis of judgment and provided the reasons behind such a choice.

As presented in Table-4 CPCA Index is based on the conventional principal component analysis that maximizes the sum of squared coefficients of Pearsonian correlation between itself and the indicator variables. According to this index, Mizoram is on the top while Bihar is at the bottom. The next composite index (Brown) is derived so as to maximize the sum of squared Brownian coefficients of correlation (Székely and Rizzo, 2009) between itself and the indicator variables (Mishra, 2014). It may be pertinent to note here that unlike other measures of correlation lying between -1 and 1, where zero implies (and is also implied by) linear independence, the Brownian coefficient of correlation lies between zero and unity, where zero implies (and also is implied by) complete independence between two variables while unity implies (and is also implied by) perfect dependence. According to this index, Chandigarh is at the top and Bihar is at the bottom.

The third composite index (Bradley) maximizes the sum of squared Bradley's absolute coefficients of correlation between itself and the indicator variables. Bradley's absolute correlation is a member of the family where median is the measure of central tendency. Like

median, it is not pulled by extreme values or outliers in the dataset. According to this composite index, Mizoram tops the list while West Bengal is at the bottom. The fourth composite index (Campbell) is based on moderation of the impact of outliers (if any) in the dataset using Mahalanobis distance as a criterion of detection of outliers. It maximizes the sum of squared Campbell coefficients of correlation between itself and the indicator variables. According to this composite index, Goa is at the apex and Bihar is at the base.

TABLE-4	: СОМРОЅІТ	TE INDICES	OF THE STA	TUS OF SOC	CIAL SECTOR O	OBTAINED I	BY DIFFERE	NT METH	ODS
State/UT	CPCA	Brown	Bradley	Campbell	Shevlyakov	Kendall	Rank	Signum	Pena
A&N Islands	0.99623	0.92864	0.50694	0.86938	0.60872	0.97059	0.97059	0.34778	0.43578
Andhra Pr.	0.32701	0.30089	0.26963	0.26034	0.21604	0.29412	0.29412	0.13417	0.27298
Arunachal Pr.	0.61187	0.52707	0.58864	0.46682	0.62647	0.67647	0.64706	0.57815	0.42733
Assam	0.17191	0.12626	0.40991	0.18666	0.07154	0.17647	0.17647	0.07945	0.29942
Bihar	0.00000	0.00000	0.26340	0.00000	0.06729	0.00000	0.00000	0.00000	0.02241
Chandigarh	0.94388	1.00000	0.30672	0.79556	0.60622	0.82353	0.85294	0.31657	0.26493
Chhattisgarh	0.14141	0.13230	0.54396	0.12913	0.14701	0.20588	0.20588	0.19150	0.34779
D&N Haveli	0.31664	0.26192	0.27384	0.35699	0.28483	0.41176	0.26471	0.10067	0.03498
Daman & Diu	0.49601	0.41125	0.00734	0.58422	0.37829	0.50000	0.47059	0.15382	0.00000
Delhi	0.87085	0.84701	0.31064	0.80515	0.60327	0.79412	0.82353	0.36900	0.24275
Goa	0.95783	0.71111	0.42390	1.00000	0.68951	0.88235	0.94118	0.65524	0.56841
Gujarat	0.25125	0.24637	0.39733	0.29844	0.29209	0.23529	0.23529	0.16767	0.31626
Haryana	0.40047	0.34020	0.29226	0.41012	0.28053	0.35294	0.38235	0.21021	0.30374
Himachal Pr.	0.66634	0.57897	0.63247	0.59097	0.40985	0.76471	0.76471	0.33273	0.60893
J&Kashmir	0.49567	0.43390	0.42966	0.38638	0.45718	0.58824	0.58824	0.24447	0.36673
Jharkhand	0.12919	0.08960	0.26520	0.15632	0.11829	0.14706	0.08824	0.05715	0.08467
Karnataka	0.38789	0.34432	0.36429	0.39563	0.25648	0.38235	0.41176	0.16453	0.31826
Kerala	0.58531	0.48058	0.00247	0.77336	0.30309	0.52941	0.61765	0.23063	0.09051
Lakshadweep	0.80266	0.66504	0.34058	0.84126	0.46876	0.85294	0.73529	0.32385	0.30104
Madhya Pr.	0.03177	0.05468	0.53750	0.03974	0.01719	0.05882	0.05882	0.07087	0.30758
Maharashtra	0.46447	0.42147	0.22924	0.51262	0.36897	0.44118	0.50000	0.19090	0.30329
Manipur	0.71423	0.56154	0.26484	0.69270	0.58701	0.73529	0.79412	0.26253	0.31767
Meghalaya	0.39575	0.34231	0.90355	0.30431	0.19348	0.61765	0.52941	0.26639	0.68586
Mizoram	1.00000	0.75515	1.00000	0.96322	0.88304	1.00000	1.00000	0.63781	1.00000
Nagaland	0.65936	0.55862	0.18720	0.61163	0.63391	0.70588	0.70588	0.25725	0.18330
Odisha	0.17319	0.16879	0.36765	0.15524	0.08480	0.08824	0.11765	0.10505	0.33364
Puducherry	0.98992	0.88693	0.58992	0.94053	0.55199	0.91176	0.91176	0.56605	0.52185
Punjab	0.38661	0.35769	0.05590	0.40247	0.22917	0.26471	0.35294	0.09804	0.09705
Rajasthan	0.14130	0.13849	0.40465	0.11997	0.12634	0.11765	0.14706	0.07336	0.17731
Sikkim	0.97810	0.76377	0.75506	0.90877	1.00000	0.94118	0.88235	1.00000	0.73368
Tamil Nadu	0.40934	0.36672	0.17102	0.45283	0.30309	0.47059	0.44118	0.21402	0.21693
Tripura	0.64403	0.53869	0.09804	0.67832	0.53266	0.64706	0.67647	0.28695	0.18803
Uttar Pradesh	0.00323	0.02437	0.38265	0.01916	0.00000	0.02941	0.02941	0.03837	0.14443
Uttarakhand	0.47380	0.43865	0.55028	0.41565	0.37940	0.55882	0.55882	0.26558	0.43923
W. Bengal	0.39348	0.38952	0.00000	0.38773	0.26383	0.32353	0.32353	0.09962	0.01600

The fifth composite index (Shevlyakov) maximizes the sum of squared coefficients of Shevlyakov correlation between itself and the indicator variables. The Shevlyakov correlation moderates the impact of outliers in the dataset using median as the central tendency and the median of absolute deviations (from median) as a measure of scale (Hampel et al., 1986). According to this composite index, Sikkim is at the top and Uttar Pradesh is at the bottom. The sixth composite index (Kendall) maximizes the sum of squared coefficients of concordance (Tau) between itself and the indicator variables. The Kendall's tau is the most powerful (more robust

as well as more efficient) non-parametric measures of association between two variables (Croux and Dehon, 2010). According to this index, Mizoram tops the list and Bihar is at the base. The seventh composite index (Rank) is based on maximization of the coefficients of rank correlation (Spearman) between itself and the index variables. It is fairly robust and efficient measure of association between two variables. According to this index, Mizoram is at the top while Bihar is at the bottom. The eighth composite index (Signum) maximizes the sum of squared coefficient of signum correlation (Blomqvist, 1950) between itself and the indicator variables. Signum correlation is a fairly robust measure of correlation, although slightly weaker than the rank correlation of Spearman (Croux and Dehon, 2010). According to this composite index, Sikkim tops the list while Bihar is at the bottom.

Unlike the composite indices discussed so far which are based on the one or the other measure of correlation and maximization of the sum of squared coefficients of that kind of correlation between the composite index and the indicator variables, the last composite index (Pena) is based on Pena's measure of distance (Somarriba and Pena, 2009; Nayak and Mishra, 2012) defined as:

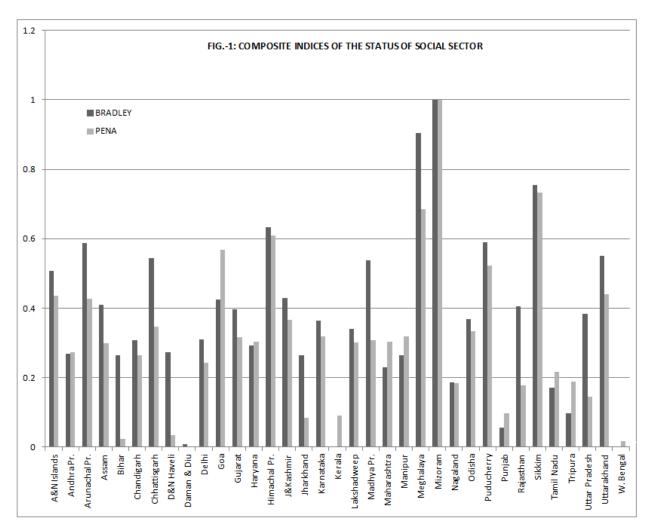
$$D_{i} = \sum_{j=1}^{m} \left[ \left( \frac{d_{ij}}{\sigma_{j}} \right) \left( 1 - R_{j,j-1,...,1}^{2} \right) \right]; i = 1, 2, ..., n$$

where  $d_{ij}=\left|x_{ij}-x_{rj}\right|;i=1,2,...,n;\ j=1,2,...,m;\ r$  is the reference case;  $\sigma_{j}$  is the standard deviation of variable j;  $R_{j,j-1,...,1}^{2}$ ; j>1 is the coefficient of determination in the regression of  $x_{j}$  over  $x_{j-1},x_{j-2},...,x_{1}$ . Moreover,  $R_{1}^{2}=0$ . It is important to note that the value of an indicator variable is transformed to  $d_{ij}$ , which is an absolute deviation from a reference case (r, which could refer to the minimal value of an indicator variable) rescaled by the standard deviation ( $\sigma_{j}$ ). It may also be noted that the first variable obtains an absolute weight of unity (1- $R_{1}^{2}$ ). The subsequent variable j=2 obtains a weight (1- $R_{2,1}^{2}$ ) and in general, the  $j^{th}$  variable obtains a weight of (1- $R_{j,j-1,...,1}^{2}$ ). Thus, weighs are proportionate to the explanatory power a variable has exhibited. It goes without saying that in this method weights are prone to pull by extreme values and effects of nonlinearity. According to this composite index, Mizoram is at the top and Daman & Diu is at the bottom. Of course, Bihar is the second from the bottom.

**6. Concordance among Different Composite Indices**: In table-5 we have presented the Pearsonian correlation among different composite indices as well as the expected growth rate of the index of public expenditure on social sector during 1990-2013. It is observed that Pena is rather poorly correlated with Campbell and Brown and strongly correlated with Bradley and Signum. CPCA, Rank, Brown, Campbell, Kendall and Shevlyakov are very strongly correlated, suggesting that the dataset conforms to linearity and does not contain any significant outliers. It appears, therefore, that the composite indices pertaining to the dataset at hand may be grouped into two groups: the one containing Pena, Bradley and Signum and the other containing CPCA, Rank, Brown, Campbell, Kendall and Shevlyakov.

	TABLE-5. PEARSONIAN CORRELATION AMONG DIFFERENT TYPES OF COMPOSITE INDICES AND EXPECTED GROWTH RATE OF INDEX OF PUBLIC EXPENDITURE ON SOCIAL SECTOR (SSE $\beta$ )														
	CPCA	Brown	Bradley	Campbell	Shevlyakov	Kendall	Rank	Signum	Pena	SSE β					
СРСА	1.00000	0.98069	0.23732	0.97546	0.92145	0.97332	0.98294	0.80955	0.52586	0.05698					
Brown	0.98069	1.00000	0.19233	0.93840	0.87169	0.94289	0.95652	0.73676	0.45564	0.01516					
Bradley	0.23732	0.19233	1.00000	0.12248	0.29604	0.33768	0.28730	0.53743	0.88834	0.30152					
Campbell	0.97546	0.93840	0.12248	1.00000	0.88549	0.93709	0.95269	0.77011	0.44582	0.05471					
Shevlyakov	0.92145	0.87169	0.29604	0.88549	1.00000	0.91286	0.91232	0.88161	0.55705	0.08901					
Kendall	0.97332	0.94289	0.33768	0.93709	0.91286	1.00000	0.98628	0.81063	0.58820	0.10423					
Rank	0.98294	0.95652	0.28730	0.95269	0.91232	0.98628	1.00000	0.79791	0.57576	0.10975					
Signum	0.80955	0.73676	0.53743	0.77011	0.88161	0.81063	0.79791	1.00000	0.73783	0.14905					
Pena	0.52586	0.45564	0.88834	0.44582	0.55705	0.58820	0.57576	0.73783	1.00000	0.28013					
SSE β	0.05698	0.01516	0.30152	0.05471	0.08901	0.10423	0.10975	0.14905	0.28013	1.00000					

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From Table-5 it is also evident that the correlation between SSE  $\beta$  and Bradley composite index is largest (r = 0.30152) followed by Pena composite index (r = 0.28013), Signum (r = 0.14905), Rank (r = 0.10975) and Kendall (r = 0.10423). We expect a strong correlation between the composite index of the status of social sector (z) and SSE  $\beta$ . In absence of strong correlation, it

may be justifiable to choose that composite index (z) which has the highest empirically observed correlation. On this ground, Bradley or Pena composite index is a better choice.

**7. Rank Scores of States/UTs according to the Composite Indices of Status of Social Sector**: According to Bradley composite index, the seven states in the top quintile (5-quantile) are: Mizorm, Meghalaya, Sikkim, Himachal Pradesh, Puducherry, Arunachal Pradesh and Uttarakhand. However, according to Pena composite index, the seven states in the top quintile are: Mizoram, Sikkim, Meghalaya, Himachal Pradesh, Goa, Puducherry and Uttarakhand. Notably, Arunachal Pradesh and Goa are uncommon states in the top quintile of these two composite indices.

On the other hand, according to Bradley composite index the seven states/UTs in the bottom quintile are: Nagaland, Tamil Nadu, Tripura, Punjab, Daman & Diu, Kerala and W. Bengal. However, according to Pena composite index, the states/UTs in the bottom quintile are: Punjab, Kerala, Jharkhand, D&N Haveli, Bihar, W. Bengal and Daman & Diu. Interestingly, Nagaland, Tamil Nadu and Tripura, which are in the bottom quintile according to the Bradley composite index, are not included in the bottom quintile by Pena index. Jharkhand, D&N Haveli and Bihar are in the bottom quintile of Pena, which are not there in the bottom quintile of Bradley.

	TABL	E-6: RANK S	CORES O	F STATES/U	T ACCOR	DIN	G TO E	BRADLEY AND I	PENA COMPO	OSITE IND	DICES	
SL#	STATE/UT	BRADLEY	$\Re(B)$	PENA	$\Re(P)$		SL#	STATE/UT	BRADLEY	$\Re(B)$	PENA	$\Re(P)$
1	A&N Islands	0.50694	10	0.43578	8		19	Lakshadweep	0.34058	19	0.30104	19
2	Andhra Pr.	0.26963	24	0.27298	21		20	Madhya Pr.	0.53750	9	0.30758	16
3	Arunachal Pr.	0.58864	6	0.42733	9		21	Maharashtra	0.22924	28	0.30329	18
4	Assam	0.40991	13	0.29942	20		22	Manipur	0.26484	26	0.31767	14
5	Bihar	0.26340	27	0.02241	33		23	Meghalaya	0.90355	2	0.68586	3
6	Chandigarh	0.30672	21	0.26493	22		24	Mizoram	1.00000	1	1.00000	1
7	Chhattisgarh	0.54396	8	0.34779	11		25	Nagaland	0.18720	29	0.18330	26
8	D&N Haveli	0.27384	23	0.03498	32		26	Odisha	0.36765	17	0.33364	12
9	Daman & Diu	0.00734	33	0.00000	35		27	Puducherry	0.58992	5	0.52185	6
10	Delhi	0.31064	20	0.24275	23		28	Punjab	0.05590	32	0.09705	29
11	Goa	0.42390	12	0.56841	5		29	Rajasthan	0.40465	14	0.17731	27
12	Gujarat	0.39733	15	0.31626	15		30	Sikkim	0.75506	3	0.73368	2
13	Haryana	0.29226	22	0.30374	17		31	Tamil Nadu	0.17102	30	0.21693	24
14	Himachal Pr.	0.63247	4	0.60893	4		32	Tripura	0.09804	31	0.18803	25
15	J&Kashmir	0.42966	11	0.36673	10		33	Uttar Pradesh	0.38265	16	0.14443	28
16	Jharkhand	0.26520	25	0.08467	31		34	Uttarakhand	0.55028	7	0.43923	7
17	Karnataka	0.36429	18	0.31826	13		35	W. Bengal	0.00000	35	0.01600	34
18	Kerala	0.00247	34	0.09051	30		S	$\Re(B)$ = Bradley	Rank Score;	$\Re(P)$ = F	ena Rank S	core

Our general impression, however, would favor the classification provided by Pena index. Goa, not Arunachal Pradesh, is more likely to be in the top quintile. Similarly, Jharkhand, D&N Haveli and Bihar, and not Nagaland, Tamil Nadu and Tripura, are more likely to fall in the bottom quintile.

In the mid quintile Bradley has Gujarat, Uttar Pradesh, Odisha, Karnataka, Lakshadweep, Delhi and Chandigarh. But Pena has Gujarat, Madhya Pradesh, Haryana, Maharashtra, Lakshadweep, Assam and Andhra Pradesh. Once again, by our impression, Pena's grouping appears to be more reliable. We conclude, therefore, that Pena composite index is more reliable and strikes a better balance between unaided impressionism and unaided empiricism.

8. Concluding Remarks: The importance of social sector in correcting the imbalances in the economy and society is now well recognized and it has drawn the attention of policy makers and the government. In India, especially after the year 2000-01, the allocation of resources or the public expenditure on the social sector has gained momentum. Growth rate of public expenditure in the last two decades fairly explains the status of the social sector attained by different states in India. However, the efficiency and efficacy of investment in social sector depends on the size of population as well as fiscal and financial governance. It has been seen, therefore, that population-wise smaller states with more development-oriented attitude have achieved a better status of social sector. States such as Mizoram, Sikkim, Meghalaya, Himachal Pradesh, Goa, Puducherry and Uttarakhand have scored very high on this account. On the other hand, states such as Punjab, Kerala, Jharkhand, Bihar, W. Bengal, Nagaland, Tamil Nadu and Tripura are at the lower end. Gujarat, Madhya Pradesh, Haryana, Maharashtra, Assam and Andhra Pradesh have shown average status. To further improve the status of social sector in different states/UTs it is important that the public expenditure on this sector keeps its pace undaunted, but, perhaps, it is more important that fiscal and financial management is streamlined and its governance is improved to achieve better results.

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