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Fiscal Policy Stance and Gender Equality in Asia Pacific: An Empirical Analysis

**Lekha Chakraborty
Diane Elson
Samik Chowdhury**

Abstract

Econometric analysis of impact of fiscal policy stance on gender equality is a new area of research. Using fixed effects model of pooled least squares, the paper examined the impact of public expenditure on gender aware human development processes in Asia Pacific region. The results revealed that fiscal policy stance has a positive impact on HDI and GDI. The widely explored link between economic growth captured in terms of per capita income and the human development has been refuted by the results may be due to the increasing inequality in command over resources. The same results hold for sector-specific models as well. The result broadly conforms to the proposition that fiscal stance on human capital formation gets transformed to the end results of better human development indicators, despite the constraints of intra-household disparities in resource allocation.

Key Words: Fixed Effects, gender equality, human development index, gender development index, public expenditure, fiscal stance, public policy

JEL Codes: C33, E62, H50, I0

Fiscal Policy Stance and Gender Equality in Asia Pacific: An Empirical Analysis

Gender sensitive human development is broadly defined as a process of enlarging people's choices across gender, as well as raising their level of well being. Theoretically, these choices can be infinite and vary intertemporally and spatially. From among these, the choice to lead a long and healthy life; the choice to acquire knowledge and be educated; and to have access to resources needed for a decent level of living are identified as three most critical and socially valuable¹. A range of social outcomes can reflect these choices in the well being of people, human development paradigm² identified the most important being the longevity, literacy and the per capita income. The longevity and attainments in knowledge domain are valued as ends in themselves; and the per capita income is to capture the 'command over resources' dimension, which is a means to attain the socially desirable state of well being.

The aim of the paper is to analyze the impact of fiscal policy stance in terms of the public expenditure incurred on health and education on gender sensitive human development in Asia and Pacific. This paper does not intend to refute the widely explored link between economic growth captured in terms of per capita income and the human development, rather to emphasize that it does impact significantly through higher public expenditure, particularly through public policies on health care and education. The crucial question therefore is that whether public policy stance makes an impact on human development. Since there is a contemporaneous transformation of many socio-economic and policy variables that result in the gender sensitive human development, it is a difficult task to establish a bivariate link between the two. However, an analysis

¹ Human Development Reports, UNDP.

of macrolink between fiscal policy stance, proxied by the public expenditure, and human development would enable us to realise whether the money spent by government, especially on human capital is transformed to the end results of better gender sensitive human development indicators. The disaggregated sector specific link between fiscal policy and gender sensitive indices of health and education has also been analyzed in the paper.

The paper is divided into four sections. Apart from the introduction, section II deals with some theoretical issues related to fiscal policy stance and gender sensitive human development while section III interprets the measurement issues and data. Section IV deals with the specification of the model and econometric estimation. Section V interprets the results and draws conclusions.

I. Theoretical and Empirical Review

In assessing gender sensitive human development, the orthodox measures of well being, such as economic growth in terms of GDP per capita or by some distribution-corrected value of GNP per head, used in empirical literature have inherent limitations in capturing wider aspects of well being and the process of sustainable development. There can be little doubt about the value of higher real income in opening up possibilities of living worthwhile lives that are not available at lower levels of income³.

Sen's Capability Approach provides an advanced analytical framework for financing gender sensitive human development over mainstream economic welfare criteria and its overemphasis on GDP. It has been central to the Human

² Sen, 1998

³ Dreze and Sen, 1995

Development Reports series (HDRs) launched by UNDP since 1990s by Sen's close associate, the late Mahbub ul Haq, and has subsequently influenced policy at World Bank during the Wolfensohn era (Gasper, D 2002). It provided an apparatus for rethinking economic development, which goes beyond the undue emphasis on economic growth and its trickling down effects. It revealed that disproportionate emphasis on economic growth conceals capability across gender for a significant share of the population in Asian countries and therefore never suited to be a satisfactory measure of well being.

It is relevant to note the debate of 'growth-led' gender sensitive human development' versus 'support-led' gender sensitive human development in this context. The debate revolves around the hypothesis that economic growth per se is necessary but not sufficient for gender sensitive human development; government intervention, in particular, fiscal policies at various tiers, has significant role in redressing capability deprivation.

Empirical evidence showed that in a semi-logarithmic framework of regressing proportionate shortfalls of life expectancy against per capita GDP, revealed that nearly half of the variations in the life expectancy could be attributed to differences in GNP per head (Anand and Ravallion, 1993). In this context, it is important to note that the substantial impact of higher GDP per head on life expectancy and other social outcomes of better literacy level, low mortality rates among children and better schooling among children seems to work via factors in which fiscal policy stance play a significant part.

There are six reasons why fiscal policy stance should promote human development. First and above all, human development is an end itself, which needs no further justification. Second, it is a means to higher productivity. Third, it reduces human reproductivity, by lowering the desired family size. Fourth,

human development is good for the physical environment; that the impact of population growth and population density is detrimental for environment due to deforestation, desertification and soil erosion. Fifth, reduced poverty contributes to a healthy civil society, democracy and greater social stability. Sixth, it has political appeal, for it may reduce civil disturbances and increase political stability ⁴ (Streeten, 1994).

The arguments for public policy stance, in terms of expenditure as the key policy instrument, rest on the fact that the functioning of the market cannot, by itself, activate the signaling, response and mobility of economic agents to achieve efficiency in both static (allocative efficiency) and dynamic (shift in the production frontier) terms (Arndt, 1998). The theoretical and empirical advancement towards public policy intervention in providing human development reflect the community's growing concern with social aspects of development; steel mills, dams and machine building industries have now been displaced from the commanding heights of development strategy, instead so-called soft sectors such as education and health have occupied the center stage (Mundle, 1998).

The case of public expenditure proceeds from market failures of one kind or another. Markets fail to secure appropriate signals, responses and mobility because: (i) not all goods and services are traded. Markets cannot determine the prices of public goods; (ii) goods exhibiting externalities in consumption and production force a wedge between market prices and social valuation and the market will not ensure a socially desired supply; (iii) some goods are characterized by increasing returns to scale. In case of such natural monopolies, society can gain from lower prices and higher output when the public sector is

⁴ Streeten, P (1994) elaborated six reasons why we should promote human development in his seminal paper titled "Human Development: Means and Ends".

the producer or a subsidy is paid to the private sector to cover the losses of producing optimal output; (iv) information asymmetry between the providers and consumers of services such as social insurance can give rise to the problems of moral hazard and adverse selection; and (v) state intervention is necessary also for securing income redistribution (Rao, M G, 1998). Certain public goods such as defense, administration, a clean environment etc that cannot be provided by market, because no consumer can be excluded once these services are provided and hence consumers will not 'buy' these services (Mundle, S, 1998).

II. Data and Measurement Issues

The link between fiscal policy and HDI/GDI of Asian countries (and Pacific) is analyzed in the paper for two periods: 1992-95 and 1997-2000. The data on Human Development Index and Gender-related Development Index was compiled from the UNDP Human Development Reports, while data on GDP, public spending on health and education in US dollar terms (in '000) and relevant population figures are compiled from World Development Indicators electronic database. The data on enrolment, literacy rate and life expectancy at birth have also been compiled from Human Development Reports⁵.

The available macroindicator that best reflect human development is Human Development Index (HDI). It is a composite index based on life expectancy at birth, gross enrolment ratio, adult literacy rate and real GDP per capita. However, HDI has been criticized for a first-world bias; that the use of GDP, longevity and literacy levels in the base of the HDI can result in these

⁵ For education sector, the enrolment rate is considered as the short run variable (as data on completion rate was not available) and literacy rate is the long run variable. For health sector, time series is not available for short run variables, viz., Child Mortality Rate or Infant Mortality Rate *disaggregated by gender* for the Asian countries. The long run variable used in health equation is Life Expectancy at Birth.

measures producing high rankings for developed countries even when there is significant gender inequality in a country.

The Human Development Index [HDI] is a gender-neutral measurement of the average achievements in a country in three basic dimensions of human development: longevity, knowledge and a decent standard of living. Longevity is measured by life expectancy at birth, knowledge by adult literacy and the combined gross primary, secondary and tertiary enrolment ratio, and standard of living by Gross Domestic Product (GDP) per capita in US dollars in purchasing power parity (PPP) terms.

Let L denote life expectancy at birth in years, A adult literacy as per cent, E combined gross primary, secondary and tertiary enrolment ratio in per cent, and Y per capita GDP in PPP US dollar terms. The value of each variable for a country is transformed into its deviation from the minimum possible value of the variable expressed as a proportion of the maximum deviation possible, i.e. maximum less minimum. Thus, after transformation we have

$L^* = (L-25)/(85-25)$, $A^* = A/100$, $E^* = E/100$, and $Y^* = (Y - \min Y)/(\max Y - \min Y)$.

Given the minimum life expectancy for women and men of 27.5 years and 22.5 years, respectively, the average minimum life expectancy is taken as 25 [= (27.5 + 22.5)/2]. Similarly, maximum life expectancy is taken as 85. The maximum and minimum of both adult literacy and enrollment are taken as 100 and 0, respectively. The maximum and minimum for Y are exogenously fixed. HDI is computed as

$$\{L^* + (2/3 \times A^* + 1/3 \times E^*) + Y^*\}/3.$$

The Gender Development Index (GDI) uses the same variables as HDI, but adjusts for the degree of disparity in achievement across genders. The average value of each of the component variables is substituted by “equally distributed equivalent achievements”. The equally distributed equivalent achievement for a variable is taken as that level of achievement that if attained equally by women and men would be judged to be exactly as valuable socially as the actually observed disparate achievements. Taking an additively separable, symmetric and constant elasticity marginal valuation function with elasticity 2, the equally distributed equivalent achievement X_{ede} for any variable X turns out to be

$$X_{ede} = [n_f (1/X_f) + n_m (1/X_m)]^{-1}$$

where X_f and X_m are the values of the variable for females and males, and n_f and n_m are the population shares of females and males. X_{ede} is a ‘gender-equity-sensitive indicator’(GESI).

Thus, for this chosen value of 2 for constant elasticity marginal valuation function, GDI is computed as

$$\{L_{ede} + (2/3 \times A_{ede} + 1/3 \times E_{ede}) + Y_{ede}\}/3.$$

The gender sensitive adjustment of human development index is Gender Development Index (GDI). In other words, GDI adjusts the average achievement of each country in life expectancy, educational attainment [better literacy levels and gross enrolment ratio] and income in accordance with the gender disparity. The values for HDI and GDI range between 0 and 1. The values closer to zero indicate acute deprivation. The values closer to one indicate attainable levels of

development. The developed countries including the Nordic countries, Sweden and Norway top the GDI scale. While the GDI of below 0.5 showed that women suffer the double deprivation of overall achievement in human development.

Among the Asian countries, it is noted that the categories of countries belong to Low Human Development (LHD), Medium Human Development (MHD) and High Human Development (HHD) change across time. In 1992, there were 7 HHD, 9 MHD and 7 LHD; while in 2001, the countries belong to HHD, MHD and LHD have been 4, 17 and 2 respectively. Three countries which declined in value from HHD to MHD were Fiji, Malaysia and Thailand. At the same time, Bhutan, Bangladesh, China, India, Maldives and Nepal have shown a more or less constant increase in HDI. Yet another point to be noted here is that HDI values declined since 1997 for Fiji, Hong Kong, Malaysia and Thailand. Looking at gender disparity in basic capabilities across time, it is seen that GDI has always been lower than HDI for all countries in 1992-2001 period. The countries which have shown a more or less increasing trend in the value of GDI during this period were Bangladesh, China, India, Korea, Maldives, Nepal, Philippines and Sri Lanka. GDI values exhibit cyclical fluctuations for Hong Kong till 1999, after which it increased steadily. In Thailand, value of GDI noted a sharp decline in 1997, thereafter it has risen steadily. India's overall ranking on gender-related development is poor, even in comparison with the country's human development levels. India's Gender Development Index (GDI) is lower than that of all countries except Pakistan in the medium human development group to which India belongs. Low GDI reflects gender disparity in basic capabilities because of lack of education and health standards.

Among the Asian countries (and Pacific), Brunei, Bhutan, China, India, Korea, Maldives and Sri Lanka noted a more or less increasing trend in the percapita expenditure on health. Thailand has shown a declining trend in public

health expenditure in percapita terms since 1997. As mentioned above, the focus of analysis is to examine whether the variation in HDI (GDI) across countries has any link with the public spending policy. An econometric test is proposed to find the link between HDI (GDI) and fiscal policy stance, which is analyzed in the next section. The sector-specific links between public expenditure and gender-sensitive indicators have also been analyzed in the next section in the context of Asia and Pacific.

III. Specification of the Model and Econometric Results

The model is specified with per capita expenditure on health and education and economic growth rate as regressors. It is generally hypothesized that the human development is positively correlated to the economic growth rate of a country. However, the question we are interested is that to determine the effectiveness of government's social sector expenditure in attaining better levels of human development in general, and gender development, in particular. The model thus is specified in the following form:

$$\text{HDI}_{it} = \alpha_i + \beta \log(\text{PUB})_{it} + \gamma \text{EG}_{it} + u_{it} \quad \text{-----} \quad (1)$$

where HDI_{it} = Human Development Index

α_i = country-specific intercepts

PUB_{it} = log of per capita combined expenditure on education and health in US \$

EG_{it} = economic growth rate

Table 1: Effect of Public Expenditure on Education and Health and Economic Growth on HDI in Asia: Fixed Effects Model: Period I

| Variable | Coefficient | Std. Error | t-Statistic | Prob. |
|--------------------|-------------|--------------------|-------------|--------|
| LOG(?PE+ ?PH) | 0.043512 | 0.010849 | 4.010783 | 0.0003 |
| ?EG | 0.003672 | 0.001441 | 2.548739 | 0.0148 |
| Fixed Effects | | | | |
| BR – C | 0.575040 | | | |
| BD – C | 0.257599 | | | |
| CH – C | 0.447484 | | | |
| FJ – C | 0.621199 | | | |
| HK – C | 0.589661 | | | |
| IN – C | 0.501359 | | | |
| ID – C | 0.306683 | | | |
| KR – C | 0.594833 | | | |
| LA – C | 0.306237 | | | |
| ML – C | 0.559128 | | | |
| MG – C | 0.479873 | | | |
| NP – C | 0.238268 | | | |
| PH – C | 0.508907 | | | |
| PK – C | 0.317182 | | | |
| SG – C | 0.561308 | | | |
| SL – C | 0.537744 | | | |
| TH – C | 0.591549 | | | |
| VN – C | 0.359806 | | | |
| VT – C | 0.425290 | | | |
| R-squared | 0.996251 | Mean dependent var | 0.653098 | |
| Adjusted R-squared | 0.994376 | S.D. dependent var | 0.184265 | |

The estimation of the fixed effects model (of pooled least squares with white heteroskedasticity-consistent standard errors) between HDI and per capita combined expenditure on health and education showed a significant positive relationship between the two. (Table 1). Further, the results showed that increase in public expenditure on human resource development by one per cent could increase the HDI to 0.044 percentage points in the period 1992-1995. The economic growth rate is also found to be positive and significant in this period. The coefficient of economic growth rate is 0.0037; which translate that rise in rate of growth of economy by one per cent in an Asian country can lead to 0.0037 percentage point rise in HDI. In the second period, 1997-2001, the coefficient of public expenditure on health and education increased marginally to 0.05,

positive and significant; while the coefficient of the rate of economic growth became negative but insignificant in the second period (Table 2).

Table 2: Effect of Public Expenditure on Education and Health and Economic Growth on HDI in Asia: Fixed Effects Model: Period II

| Variable | Coefficient | Std. Error | t-Statistic | Prob. |
|---|-------------|------------|-------------|--------|
| Log (per capita combined expenditure on health and education) | 0.049508 | 0.014826 | 3.339318 | 0.0021 |
| Economic growth rate | -0.000120 | 0.000313 | -0.382697 | 0.7044 |
| Fixed Effects | | | | |
| BR – C | 0.504256 | | | |
| BT – C | 0.288766 | | | |
| BD – C | 0.341078 | | | |
| CD – C | 0.424101 | | | |
| CH – C | 0.536816 | | | |
| FJ – C | 0.510421 | | | |
| ID – C | 0.421768 | | | |
| KR – C | 0.560192 | | | |
| LA – C | 0.368386 | | | |
| ML – C | 0.500282 | | | |
| MG – C | 0.465391 | | | |
| MD – C | 0.465226 | | | |
| NP – C | 0.366215 | | | |
| PP – C | 0.352938 | | | |
| PH – C | 0.543909 | | | |
| PK – C | 0.378366 | | | |
| SG – C | 0.535060 | | | |
| SL – C | 0.548348 | | | |
| TH – C | 0.508519 | | | |
| VN – C | 0.344751 | | | |
| VT – C | 0.531386 | | | |
| Adjusted R-squared | 0.991257 | | | |

Now we turn to attempt the impact of per capita combined expenditure on health and education and economic growth rate on Gender Development Index (GDI).

$$GDI_{it} = \alpha_i + \beta \log(PUB)_{it} + \gamma EG_{it} + u_{it} \text{ ----- (2)}$$

where

GDI_{it} = Gender Development Index

α_i = country-specific intercepts

$\log(PUB)_{it}$ = log of per capita expenditure on education and health in US \$

EG_{it} = economic growth rate

The results presented in Table 7 revealed that combined public expenditure on education and health in per capita terms has a significant positive effect on GDI. An increase in per capita combined expenditure on health and education of one per cent tend to raise GDI by 0.061 percentage points. The economic growth rate is also found to have positive and significant impact on GDI, but the value of coefficient (0.003) is less than that of public expenditure in period I (Table 3).

Table 3: Effect of Public Expenditure on Education and Health and Economic Growth on GDI in Asia: Fixed Effects Model: Period I

| Variable | Coefficient | Std. Error | t-Statistic | Prob |
|--------------------|-------------|--------------------|-------------|----------|
| LOG(?PE+ ?PH) | 0.060580 | 0.012743 | 4.754112 | 0.0000 |
| ?EG | 0.002994 | 0.001338 | 2.238181 | 0.0308 |
| Fixed Effects | | | | |
| BR--C | 0.398690 | | | |
| BD--C | 0.196536 | | | |
| CH--C | 0.396315 | | | |
| FJ--C | 0.399895 | | | |
| HK--C | 0.419806 | | | |
| IN--C | 0.425457 | | | |
| ID--C | 0.237170 | | | |
| KR--C | 0.418713 | | | |
| LA--C | 0.255890 | | | |
| ML--C | 0.421742 | | | |
| MG--C | 0.413250 | | | |
| NP--C | 0.180771 | | | |
| PH--C | 0.419908 | | | |
| PK--C | 0.200196 | | | |
| SG--C | 0.403593 | | | |
| SL--C | 0.459116 | | | |
| TH--C | 0.491084 | | | |
| VT--C | 0.399020 | | | |
| R-squared | 0.995518 | Mean dependent var | | 0.618750 |
| Adjusted R-squared | 0.993389 | S.D. dependent var | | 0.175889 |
| S.E. of regression | 0.014301 | Sum squared resid | | 0.008181 |
| F-statistic | 8884.424 | Durbin-Watson stat | | 2.059581 |
| Prob(F-statistic) | 0.000000 | | | |

In period II, though the effect of combined per capita expenditure on health and education has been found positive, the coefficient (0.003) is found to be lesser than that of first period. Like that of HDI model, the economic growth rate is found insignificant in the second period of analysis, yet positive (Table 4).

Table 4: Effect of Public Expenditure on Education and Health and Economic Growth on GDI in Asia: Fixed Effects Model: Period II

| Variable | Coefficient | Std. Error | t-Statistic | Prob. |
|--------------------|-------------|--------------------|-------------|----------|
| LOG(?PE+ ?PH) | 0.025886 | 0.011397 | 2.271279 | 0.0307 |
| ?EG | 0.000282 | 0.000229 | 1.227306 | 0.2296 |
| Fixed Effects | | | | |
| BR--C | 0.662925 | | | |
| BT--C | 0.349059 | | | |
| BD--C | 0.386925 | | | |
| CD--C | 0.476111 | | | |
| CH--C | 0.614782 | | | |
| FJ--C | 0.616185 | | | |
| ID--C | 0.470894 | | | |
| KR--C | 0.699618 | | | |
| LA--C | 0.409223 | | | |
| ML--C | 0.622898 | | | |
| MG--C | 0.544155 | | | |
| MD--C | 0.584944 | | | |
| NP--C | 0.395825 | | | |
| PP--C | 0.435356 | | | |
| PH--C | 0.633132 | | | |
| PK--C | 0.405635 | | | |
| SG--C | 0.692999 | | | |
| SL--C | 0.628834 | | | |
| TH--C | 0.623463 | | | |
| VT--C | 0.589855 | | | |
| Adjusted R-squared | 0.995573 | S.D. dependent var | | 0.149979 |

Public expenditure on health and education can be expected to influence HDI and GDI over a period of time. The specified models by abstracting from the lagged effect of such expenditure on HDI and GDI may have a downward bias in the estimated effect, but the dynamics of the impact could not be estimated because of data problems.

Now we turn to the estimation of sector specific equations. For the education sector, we have used enrolment rate as the short run variable to capture the impact of the public expenditure on education and economic growth; and literacy rate as the long run variable. Four models have been attempted with short run and long run dependent variables for gender neutral indicators and

gender-equity sensitive indicators (GESI). Model 4 and 6 are gender neutral specifications, while Models 3 and 5 are specifications with gender equity sensitive indicators of enrollment rate and literacy rate respectively.

$$\mathbf{GER}_{it} = \alpha_i + \beta \log (\mathbf{PUB}_E)_{it} + \gamma \mathbf{EG}_{it} + \mathbf{u}_{it} \text{ ----- (3)}$$

where

\mathbf{GER}_{it} = Gender Equity Sensitive Indicator (GESI) of Gross Enrolment Rate

α_i = country-specific intercepts

$\log(\mathbf{PUB}_E)_{it}$ = log of per capita expenditure on education in US \$

\mathbf{EG}_{it} = economic growth rate

$$\mathbf{TER}_{it} = \alpha_i + \beta \log (\mathbf{PUB}_E)_{it} + \gamma \mathbf{EG}_{it} + \mathbf{u}_{it} \text{ ----- (4)}$$

where

\mathbf{TER}_{it} = Gross Enrolment Rate (Total)

α_i = country-specific intercepts

$\log(\mathbf{PUB}_E)_{it}$ = log of per capita expenditure on education in US \$

\mathbf{EG}_{it} = economic growth rate

$$\mathbf{GLR}_{it} = \alpha_i + \beta \log (\mathbf{PUB}_E)_{it} + \gamma \mathbf{EG}_{it} + \mathbf{u}_{it} \text{ ----- (5)}$$

where

\mathbf{GLR}_{it} = Gender Equity Sensitive Indicator of Literacy Rate

α_i = country-specific intercepts

$\log (\mathbf{PUB}_E)_{it}$ = log of per capita expenditure on education in US \$

\mathbf{EG}_{it} = economic growth rate

$$\text{TLR}_{it} = \alpha_i + \beta \log(\text{PUB}_E)_{it} + \gamma \text{EG}_{it} + u_{it} \text{-----} (6)$$

where

TLR_{it} = Total Literacy Rate

α_i = country-specific intercepts

$\log(\text{PUB}_E)_{it}$ = log of per capita expenditure on education in US \$

EG_{it} = economic growth rate

All four models are estimated for two sub periods; 1992-1995 and 1997-2000 (Table 5 and 6). In the period I, the estimates revealed that one per cent of increase in public expenditure on education could rise the total enrolment rate and total literacy rate by 5.67 points and 2.45 points respectively (Models 4 and 6). When gender equity sensitive indicator of enrolment rate is used as regressand, public expenditure on education turned out to be insignificant. The equation of GESI of literacy rate as dependent variable revealed that one per cent rise in public spending on education increases the gender-equity adjusted literacy rate by 0.026 points. The economic growth is found to be negative in all models, but insignificant (except for Model 4).

In the Period I, public expenditure on education has been found to be positive and significant for Models 4, 5 and 6. In Period II, public expenditure on education has been found positive but not significant for all the models except Model 4. In Model 4, contrary to hypothesis, public expenditure have negative and significant impact on gender sensitive indicator of enrolment rate. In the same model, economic growth has been positive and significant. This result needs a careful interpretation; why economic growth has positive impact on GESI-enrolment rate while public expenditure on education turned out to have negative impact on short run variable on education in the period 1997-2000.

Table 5: Effect of Per-capita Public Expenditure on Education and Economic Growth on Education Indicators: Period I

| | 1992-1995 Model 3 | 1992-1995 Model 4 | 1992-1995 Model 5 | 1992-1995 Model 6 |
|--|---|--|---|---|
| | Enrolment Rate (GESI) | Total Enrolment Rate | Literacy Rate (GESI) | Total Literacy Rate |
| Log of public expenditure on education | -0.023671 (0.043163) [0.5867] | 5.663388 (1.502571)* [0.0005] | 0.026104 (0.005272)* [0.0005] | 2.451315 (0.486781)* [0.0000] |
| Economic growth | -0.003238 (0.003724) [0.3902] | -0.593243 (0.269840)* [0.0339] | -8.08E-05 (0.000469) [0.8641] | -0.008710 (0.044154) [0.8447] |
| Fixed Effects | | | | |
| BR--C | 0.837283 | 32.54397 | 0.702183 | 71.58110 |
| BD--C | 0.428226 | 31.99341 | 0.284206 | 31.51061 |
| CH--C | 0.761009 | 53.36623 | 0.742872 | 75.48536 |
| FJ--C | 0.905261 | 54.14172 | 0.769397 | 77.78162 |
| HK--C | 0.855125 | 36.67895 | 0.740339 | 75.39798 |
| IN--C | 0.718488 | 51.46773 | 0.754369 | 76.23273 |
| ID--C | 0.611609 | 45.60580 | 0.429093 | 46.33458 |
| KR--C | 0.942438 | 52.63385 | 0.815414 | 82.48449 |
| LA--C | 0.552374 | 42.32168 | 0.513298 | 54.53976 |
| ML--C | 0.761876 | 37.50329 | 0.695414 | 70.68424 |
| MG--C | 0.618575 | 40.19448 | 0.904346 | 90.89991 |
| NP--C | 0.584545 | 48.39234 | 0.215573 | 29.84211 |
| PH--C | 0.851120 | 61.51283 | 0.846737 | 85.17632 |
| PK--C | 0.384566 | 23.88219 | 0.256429 | 32.09660 |
| SG--C | 0.855435 | 38.57659 | 0.732754 | 74.53161 |
| TH--C | 0.666741 | 31.89572 | 0.817860 | 82.57967 |
| VN--C | - | 29.52129 | - | - |
| VT--C | 0.593750 | 48.58362 | 0.870363 | 87.27771 |
| Adj. R squared | 0.886385 | 0.955608 | 0.999126 | 0.999080 |

Note: The figures in brackets and square parentheses are standard error and probability respectively.

Table 6: Effect of Per-capita Public Expenditure on Education and Economic Growth on Education Indicators: Period II

| | 1997-2000 Model 3 | 1997-2000 Model 4 | 1997-2000 Model 5 | 1997-2000 Model 6 |
|--|---------------------------------------|------------------------------------|-------------------------------------|------------------------------------|
| Dependent variable | Enrolment Rate(GESI) | Total Enrolment Rate | Literacy Rate (GESI) | Total Literacy Rate |
| Log of public expenditure on education | -0.046087 (0.026835)* [0.0953] | 1.718755 (5.130442) [0.7396] | 0.003898 (0.007957) [0.6276] | 0.414356 (0.697448) [0.5566] |
| Economic growth | 0.002743 (0.000951)* [0.0068] | 0.203175 (0.122904) [0.1072] | -8.08E-05 (0.000469) [0.1896] | 0.018595 (0.015525) [0.2398] |
| BR--C | 1.016569 | 60.61026 | 0.876943 | 87.73325 |
| BT--C | 0.229708 | 18.94596 | | |
| BD--C | 0.501565 | 37.55077 | 0.360724 | 38.43894 |
| CD--C | 0.630938 | 56.07321 | 0.650188 | 66.63184 |
| CH--C | 0.804673 | 62.66405 | 0.822181 | 82.77321 |
| FJ--C | 1.005431 | 71.76471 | 0.905316 | 90.46920 |
| ID--C | 0.645873 | 49.05731 | 0.523622 | 54.80781 |
| KR--C | 1.149394 | 79.47916 | 0.952212 | 95.10098 |
| LA--C | 0.626498 | 52.27029 | 0.604403 | 62.63798 |
| ML--C | 0.903899 | 57.16669 | 0.841293 | 84.20231 |
| MG--C | 0.705074 | 54.31898 | 0.972352 | 97.17876 |
| MD--C | 0.953409 | 67.90543 | 0.948598 | 94.74191 |
| NP--C | 0.670487 | 56.63220 | 0.317289 | 39.08123 |
| PP--C | 0.507718 | 34.07898 | 0.613535 | 62.02992 |
| PH--C | 0.986914 | 75.72287 | 0.927397 | 92.65787 |
| PK--C | 0.459128 | 36.10532 | 0.356147 | 41.06071 |
| SG--C | 1.035322 | 61.76427 | 0.890758 | 89.06312 |
| SL--C | 0.803284 | 61.52491 | 0.901972 | 90.08082 |
| TH--C | 0.849596 | 56.51828 | 0.933724 | 93.29517 |
| VN--C | 0.703407 | 42.04363 | | |
| VT--C | 0.697066 | 56.40899 | 0.908461 | 90.80754 |
| Adj R squared | 0.931885 | 0.901114 | 0.998546 | 0.998602 |

Note: The figures in brackets and square parentheses are standard error and probability respectively.

Now we turn to the estimation of health sector to analyze the impact of public expenditure on health and economic growth on health indicators. For health sector, the gender disaggregated data on short run variables like Child Mortality Rate (CMR) or Infant Mortality Rate (IMR) (which can capture the impact of

public expenditure on health than long run variables) is not available for the Asian countries. Therefore life expectancy at birth is used as the dependent variable for the equations on health. Models 7 and 8 estimates the impact of public expenditure on health and economic growth on gender equity adjusted life expectancy at birth and general indicator for life expectancy. In Models 9 and 10 we include literacy rate as a non-health variable to examine the impact of education on health attainment.

$$\text{GLEB}_{it} = \alpha_i + \beta \log(\text{PUB}_H)_{it} + \gamma \text{EG}_{it} + u_{it} \text{-----} (7)$$

where

GLEB_{it} = Gender Equity Sensitive Indicator (GESI) of Life Expectancy at Birth

α_i = country-specific intercepts

$\log(\text{PUB}_H)_{it}$ = log of per capita expenditure on health in US \$

EG_{it} = economic growth rate

$$\text{TLEB}_{it} = \alpha_i + \beta \log(\text{PUB}_H)_{it} + \gamma \text{EG}_{it} + u_{it} \text{-----} (8)$$

where

TLEB_{it} = Life Expectancy at Birth (Total)

α_i = country-specific intercepts

$\log(\text{PUB}_H)_{it}$ = log of per capita expenditure on health in US \$

EG_{it} = economic growth rate

$$\text{GLEB}_{it} = \alpha_i + \beta \log (\text{PUB}_H)_{it} + \gamma \text{EG}_{it} + \text{LR}_{it} + u_{it} \text{-----} (9)$$

where

GLR_{it} = Gender Equity Sensitive Indicator of Life Expectancy at Birth

α_i = country-specific intercepts

$\log (\text{PUB})_{it}$ = log of per capita expenditure on health in US \$

EG_{it} = economic growth rate

LR_{it} = Total Literacy Rate.

$$\text{TLEB}_{it} = \alpha_i + \beta \log (\text{PUB}_H)_{it} + \gamma \text{EG}_{it} + \text{LR}_{it} + u_{it} \text{-----} (10)$$

where

TLEB_{it} = Total Life Expectancy at Birth

α_i = country-specific intercepts

$\log (\text{PUB}_H)_{it}$ = log of per capita expenditure on health in US \$

EG_{it} = economic growth rate

LR_{it} = Total Literacy Rate.

In the period I, the effect of public expenditure on health on life expectancy at birth was found to be positive and significant for the gender equity adjusted indicator (GESI life expectancy at birth) but not so for general life expectancy. Economic growth was found to be a significant variable only in Model 9 with positive impact on gender-equity sensitive life expectancy at birth, when literacy rate is added to the equation.

Table 7: Effect of Per-capita Public Expenditure on Health and Economic Growth on Health Indicators: Period I

| | 1992-95 Model 7 | 1992-95 Model 8 | 1992-95 Model 9 | 1992-95 Model 10 |
|----------------------------------|-------------------------------------|--------------------------------------|--------------------------------------|-------------------------------------|
| Dependent Variable | Life Expectancy at Birth (GESI) | Total Life Expectancy | Life Expectancy at Birth (GESI) | Total Life Expectancy |
| Log of Public Health Expenditure | 0.017790 (0.003051)* [0.001] | 0.545147 (0.483336) [0.2638] | 0.004689 (0.002500) * [0.0754] | -0.235709 (0.474164) [0.6211] |
| Economic Growth | -1.45E-05 (0.000440) [0.8524] | -0.057835 (0.030441)* [0.0622] | 0.000467 (0.000245) * [0.0709] | -0.024541 (0.027927) [0.3834] |
| Literacy Rate | | | 0.736993 (0.081813) * [0.000] | 50.21799 (13.25726) * [0.004] |
| Fixed Effects | | | | |
| BR – C | 0.731677 | 71.90933 | 0.160226 | 32.36381 |
| BT – C | 0.519575 | 54.31654 | | |
| BD – C | 0.513974 | 56.41088 | 0.279651 | 40.33806 |
| CD – C | 0.448673 | 53.52816 | -0.004311 | 22.48235 |
| CH – C | 0.699271 | 68.69294 | 0.131851 | 29.75787 |
| FJ – C | 0.632593 | 67.57576 | 0.019054 | 25.36474 |
| HK – C | 0.778647 | 75.08514 | 0.187104 | 34.11361 |
| IN – C | 0.609060 | 63.05169 | 0.024862 | 23.03666 |
| ID – C | 0.577599 | 60.93077 | 0.226039 | 36.87860 |
| KR – C | 0.685027 | 69.19846 | 0.034949 | 24.30950 |
| LA – C | 0.420103 | 51.35014 | 0.013044 | 23.69149 |
| ML – C | 0.706703 | 69.91664 | 0.142360 | 31.02239 |
| MG – C | 0.610082 | 63.21411 | -0.084381 | 15.84822 |
| NP – C | 0.498929 | 55.69239 | 0.307192 | 42.50108 |
| PP – C | 0.464258 | 55.10953 | 0.074714 | 28.19360 |
| PH – C | 0.658924 | 65.97449 | 0.005309 | 21.15052 |
| PK – C | 0.560626 | 60.85710 | 0.341461 | 45.76357 |
| SG – C | 0.750856 | 73.76406 | 0.155777 | 32.54416 |
| SL – C | 0.703489 | 70.00612 | 0.085533 | 27.62141 |
| TH – C | 0.679606 | 68.12378 | 0.032280 | 23.53832 |
| VN – C | 0.623331 | 64.19681 | | |
| VT – C | 0.675069 | 66.33592 | 0.010682 | 20.94828 |
| Adj R squared | 0.992201 | 0.972054 | 0.996592 | 0.986087 |

Note: The figures in brackets and square parentheses are standard error and probability respectively

Table 8: Effect of Per-capita Public Expenditure on Health and Economic Growth on Health Indicators: Period II

| | 1997-2000 Life Expectancy at Birth (GESI) | 1997-2000 Total Life Expectancy | 1997-2000 Life Expectancy at Birth (GESI) | 1997-2000 Total Life Expectancy |
|----------------------------------|---|---------------------------------------|---|---------------------------------------|
| Log of Public Health Expenditure | 0.004329 (0.010508) [0.6840] | -0.531454 (0.689696) [0.4439] | 0.006790 (0.006619) | -0.420137 (0.657478) [0.5255] |
| Economic Growth | -0.000114 (0.000318) [0.7229] | -0.008619 (0.017041) [0.6148] | -0.000515 (0.000288) | -0.020415 (0.017078) [0.2370] |
| Literacy Rate | | | 0.662291 (0.069664) | 36.33676 (9.203452)* [0.002] |
| BR--C | 0.820659 | 78.86933 | 0.214672 | 45.57464 |
| BT--C | 0.595740 | 63.23868 | | |
| BD--C | 0.584559 | 60.72901 | 0.340085 | 47.26770 |
| CD--C | 0.473410 | 55.37851 | 0.038319 | 31.54458 |
| CH--C | 0.739427 | 71.65057 | 0.182478 | 41.07292 |
| FJ--C | 0.711727 | 71.01770 | 0.089772 | 37.07168 |
| IN--C | 0.670003 | 66.59721 | 0.101040 | 35.32213 |
| ID--C | 0.619638 | 63.57256 | 0.263364 | 44.02193 |
| KR--C | 0.774659 | 76.67322 | 0.118389 | 40.70770 |
| LA--C | 0.462444 | 53.97529 | 0.055214 | 31.61659 |
| ML--C | 0.770848 | 74.35297 | 0.191069 | 42.60120 |
| MG--C | 0.652664 | 65.24931 | -0.004355 | 29.24077 |
| MD--C | 0.690850 | 69.54426 | 0.042216 | 33.96190 |
| NP--C | 0.546307 | 58.67895 | 0.330766 | 46.79966 |
| PP--C | 0.522541 | 58.58439 | 0.102189 | 35.65701 |
| PH--C | 0.721030 | 70.52446 | 0.090059 | 35.91175 |
| PK--C | 0.616213 | 61.85159 | 0.371473 | 48.44561 |
| SG--C | 0.851269 | 80.62616 | 0.232828 | 46.76730 |
| SL--C | 0.774082 | 74.11506 | 0.158276 | 40.51217 |
| TH--C | 0.709913 | 71.31426 | 0.071854 | 36.35577 |
| VN--C | 0.699570 | 69.62498 | | |
| VT--C | 0.720903 | 69.19929 | 0.109128 | 35.58445 |

Adj R squared 0.991736 0.985562 0.997208 0.987618

Note: The figures in brackets and square parentheses are standard error and probability respectively.

When literacy rate was included to the health (GESI) equation, the coefficients of log of public expenditure on health, economic growth and literacy rates were all positive and significant. However when literacy rate was included to the health

(general) equation, only literacy rate was found to be significant. (Table 7). This conforms to earlier studies that showed that non-health factors have a substantial impact on health indicators. In period II, both log of public expenditure on health and economic growth turned out to be insignificant in all equations.

Conclusion

The paper examined the impact of public expenditure on human development across Asian countries (and Pacific). Using fixed effects model of pooled least squares for the period 1992-2000, the link between per capita combined expenditure on health and education and Human Development Index (HDI) and Gender Development Index (GDI) has been analyzed. The results revealed that public expenditure on both health and education has generally got a positive impact on HDI and GDI. Economic growth has been generally found to have a negative (but not significant) impact on sectoral (health and education) variables. However, for the period 1992-95, economic growth is seen to have a positive and significant impact on HDI and GDI. In other words, the public policy stance plays a crucial role in human development. The widely explored link between economic growth captured in terms of per capita income and the human development has been refuted by the results maybe due to widespread inequality in command over resources. In sector-specific equations also, the same results hold. In health equation, non-health factors have a substantial impact on health indicators. The result broadly conforms to the proposition that public expenditure on human capital formation gets transformed to the end results of better human development indicators and gender-sensitive indicators, despite the constraints of intra-household disparities in resource allocation.

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